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Hazards Associated with Human induced External Events in Site Evaluation for Nuclear Installations

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FOREWORD

Later

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1. INTRODUCTION

BACKGROUND

1.1. Requirements on evaluating the sites for nuclear installations¹ are established in IAEA Safety Standards Series No. SSR-1, Site Evaluation for Nuclear Installations [1]. This Safety Guide provides recommendations on how to meet the requirements of SSR-1 [1] with regard to the evaluation of hazards associated with human induced external events² (HIEEs).

1.2. This Safety Guide complements other Safety Guides that provide recommendations on site evaluation and design of nuclear installations against external events excluding earthquakes [2–8].

1.3. Over the past two decades, significant new knowledge and experience has been gained in relation to hazards associated with HIEEs. This Safety Guide takes into account the following:

- (a) Recent developments and regulatory requirements for assessing the safety of nuclear installations;
- (b) Progress in practices in Member States relevant to hazards associated with HIEEs;
- (c) A systematic approach to the identification, screening and evaluation of hazards associated with HIEEs;
- (d) Good practice methodologies for evaluation of the hazards arising from the most significant HIEEs.

1.4. The terms used in this Safety Guide are to be understood as defined and explained in the IAEA Safety Glossary [9]. Explanations of technical terms specific to this Safety Guide are provided in footnotes.

1.5. This Safety Guide supersedes the previous Safety Guide on External Human Induced Events in Site Evaluation for Nuclear Power Plants³.

OBJECTIVE

1.6. The objective of this Safety Guide is to provide recommendations on evaluation of hazards associated with HIEEs that could affect the safety of nuclear installations, in order to

¹ The term 'nuclear installation' includes: nuclear power plants; research reactors (including subcritical assemblies and critical assemblies) and any adjoining radioisotope production facilities; spent fuel storage facilities; facilities for the enrichment of uranium; nuclear fuel fabrication facilities; conversion facilities; facilities for the reprocessing of spent fuel; facilities for the predisposal management of radioactive waste arising from nuclear fuel cycle facilities; and nuclear fuel cycle related research and development facilities.

² In this Safety Guide, an external event is an event that originates outside the site, and for which the operating organization has a very limited or no control over its occurrence, and whose effects on the nuclear installation should be considered. Such events could be of natural or human induced origin and are identified and selected for design purposes during the site evaluation process. Events originating on the site but outside the buildings important to safety should be treated the same as off-site external events but taking into account the higher level of control over these events (this includes any coupled facilities on the site, e.g. to produce hydrogen).

³ INTERNATIONAL ATOMIC ENERGY AGENCY, External Human Induced Events in Site Evaluation for Nuclear Power Plants, IAEA Safety Standards Series No. NS-G-3.1, IAEA, Vienna (2002).

meet the requirements of SSR-1 [1], in particular Requirements 6–9, 14 and 24. These hazards need to be considered in the selection and evaluation of sites for nuclear installations, in the design of new nuclear installations, and in the operation of existing nuclear installations.

1.7. This Safety Guide is intended for use by organizations involved in the identification, screening, analysis, evaluation, and review of hazards associated with HIEEs, and in the provision of technical support for these activities. It is also intended for use by regulatory bodies for establishing regulatory guides on the evaluation of hazards associated with HIEEs.

SCOPE

1.8. The recommendations in this Safety Guide are intended to be used for the evaluation of hazards associated with HIEEs for nuclear installations. The approach for evaluation of these hazards and utilizing these evaluations in the design and operation of nuclear installations need to be planned and implemented in a systematic way. This process can be divided into the following steps:

- Step 1: Identification and screening of sources of hazards;
- Step 2: Evaluation of hazards and characterization of loading conditions;
- Step 3: Design and evaluation of structures, systems and components;
- Step 4: Performance, assessment and acceptance criteria;
- Step 5: The response of the operating organization to potential HIEEs.

This Safety Guide considers steps 1 and 2. Steps 3 and 4 are addressed in IAEA Safety Standards Series No. SSG-68, Design of Nuclear Installations Against External Events Excluding Earthquakes [7], and step 5 is addressed in IAEA Safety Standards Series No. NS-G-2.1, Protection against Internal and External Hazards in the Operation of Nuclear Power Plants [8]. These steps are closely linked, and the needs of each step should be recognized in other steps, especially at the interfaces between steps where the outputs from earlier steps inform and provide input data to later steps.

- 1.9. In this Safety Guide, the HIEEs are grouped into following event categories:
 - External release of hazardous materials;
 - External explosions;
 - External fire;
 - Aircraft crash;
 - External transport events excluding aircraft crash;
 - Other human induced external events (e.g. ground subsidence, electromagnetic interference).

1.10. This Safety Guide includes recommendations on consequential hazards arising from HIEEs, for example an aircraft fuel fire following an aircraft impact. However, it does not

address combinations of hazards. Recommendations on hazard combinations are provided in SSG-68 [7].

1.11. This Safety Guide addresses a range of types of nuclear installation (see footnote 1). Many of the recommendations were originally developed for nuclear power plants, and such recommendations need to be applied to other nuclear installations through a graded approach. The direction of this graded approach is to start with recommendations relating to nuclear power plants and, if appropriate, to adjust these recommendations to installations with lesser radiological consequences. If a graded approach is not performed, the recommendations relating to nuclear power plants are to be applied.

1.12. This Safety Guide is mainly focused on the evaluation of the site for a new nuclear installation. However, the recommendations are also applicable in the re-evaluation of sites of existing nuclear installations⁴, and in the periodic safety reviews of such installations. As such, the recommendations in this Safety Guide apply to all stages of the lifetime of a nuclear installation, from site selection to decommissioning.

1.13. This Safety Guide addresses site evaluation for sites on which multiple nuclear installations are located, as well as coupled facilities (if any) on the same site or on adjacent sites.

1.14. The external human induced events considered in this Safety Guide are of accidental origin. Other human induced events are out of scope of this Safety Guide, although these will be a consideration in planning the mitigation of and response to such events. Considerations relating to the nuclear security of nuclear installations against malicious activities (i.e. deliberate acts of sabotage) by third parties are outside the scope of this Safety Guide. However, the methods described herein for the evaluation of hazards associated with HIEEs of accidental origin may also be applied in the evaluation of the effects of malicious acts. Guidance on nuclear security is provided in the IAEA Nuclear Security Series [10-15]. Due consideration should be given to the sensitivity of the information on HIEEs from a nuclear security perspective. For example, information on HIEEs that might be beyond the safety design basis is highly sensitive because terrorists could use it in planning an attack. Therefore, such information should be handled carefully in cooperation with nuclear security specialists.

STRUCTURE

1.15. Section 2 provides recommendations on the evaluation of hazard associated with HIEEs for nuclear installations. Section 3 provides recommendations on the identification and screening of sources of HIEEs and the evaluation of the hazards associated with these HIEEs. Section 4 provides recommendations on data collection and investigations. Sections 5–10

⁴ For the purpose of this Safety Guide, existing nuclear installations are those installations that are: (i) at the operational stage (including long term operation and extended temporary shutdown periods); (ii) at a preoperational stage for which the construction of structures, the manufacturing, installation and/or assembly of components and systems, and commissioning activities are significantly advanced or fully completed; or (iii) at a temporary or permanent shutdown stage with nuclear fuel still within the facility (in the core, spent fuel pool, on site waste storage).

provide recommendations on hazard evaluations associated with the different event categories described in para. 1.8. Section 11 provides recommendations on applying a graded approach to the evaluation hazards associated with HIEEs for nuclear installations other than nuclear power plants. Section 12 provides recommendations on the application of the management system to the evaluation of hazards associated with HIEEs.

2. GENERAL RECOMMENDATIONS ON THE EVALUATION OF HUMAN INDUCED EXTERNAL EVENTS

SAFETY REQUIREMENTS FOR THE EVALUATION OF HUMAN INDUCED EXTERNAL EVENTS

2.1. Requirements 6, 7, 8, 9, 14 and 24 of SSR-1 [1] are all relevant to the evaluation of hazards associated with HIEEs for nuclear installations, and these requirements are reproduced in paras 2.2–2.7 for convenience.

2.2. Requirement 6 of SSR-1 [1] states:

"Potential external hazards associated with natural phenomena, human induced events and human activities that could affect the region shall be identified through a screening process."

2.3. Requirement 7 of SSR-1 [1] states:

"The impact of natural and human induced external hazards on the safety of the nuclear installation shall be evaluated over the lifetime of the nuclear installation."

2.4. Requirement 8 of SSR-1 [1] states:

"If the projected design of the nuclear installation is not able to safely withstand the impact of natural and human induced external hazards, the need for site protection measures shall be evaluated."

2.5. Requirement 9 of SSR-1 [1] states:

"The site evaluation shall consider the potential for natural and human induced external hazards to affect multiple nuclear installations on the same site as well as on adjacent sites."

2.6. Requirement 14 of SSR-1 [1] states:

"The data necessary to perform an assessment of natural and human induced external hazards and to assess both the impact of the environment on the safety of the nuclear installation and the impact of the nuclear installation on the people and environment shall be collected." 2.7. Requirement 24 of SSR-1 [1] states that "**The hazards associated with human induced events on the site or in the region shall be evaluated.**" Paragraphs 2.8–2.12 reproduce the supporting requirements to Requirement 24.

2.8. Paragraph 5.33 of SSR-1 [1] states:

"Human induced events to be addressed shall include, but shall not be limited to:

- (a) Events associated with nearby land, river, sea or air transport (e.g. collisions and explosions);
- (b) Fire, explosions, missile generation and releases of hazardous gases from industrial facilities near the site;
- (c) Electromagnetic interference."
- 2.9. Paragraph 5.34 of SSR-1 [1] states:

"Human activities that might influence the type or severity of natural hazards, such as resource extraction or other significant re-contouring of land or water or reservoir-induced seismicity, shall be considered."

2.10. Paragraph 5.35 of SSR-1 [1] states:

"The potential for accidental aircraft crashes on the site shall be assessed with account taken, to the extent practicable, of potential changes in future air traffic and aircraft characteristics."

2.11. Paragraph 5.36 of SSR-1 [1] states:

"Current or foreseeable activities in the region surrounding the site that involve the handling, processing, transport and/or storage of chemicals having a potential for explosions or for producing gas clouds capable of deflagration or detonation shall be addressed."

2.12. Paragraph 5.37 of SSR-1 [1] states:

"Hazards associated with chemical explosions or other releases shall be expressed in terms of heat, overpressure and toxicity (if applicable), with account taken of the effect of distance, and non-favourable combinations of atmospheric conditions at the site. In addition, the potential effects of such events on site workers shall be evaluated."

2.13. The equivalent requirements to those listed in paras 2.2–2.12 for research reactors and for nuclear fuel cycle facilities are provided in IAEA Safety Standards Series Nos SSR-3, Safety of Research Reactors [16] and SSR-4, Safety of Nuclear Fuel Cycle Facilities [17], respectively.

GENERAL CONSIDERATIONS FOR THE EVALUATION OF HUMAN INDUCED EXTERNAL EVENTS

2.14. HIEEs are caused by people; the way people act creates an environment in which hazardous events can occur and propagate. The important consideration is to recognize the possibility of an event and seek data from experience to support judgements on which of these events are likely to be significant and on how frequently they are likely to occur. HIEEs include direct human action (e.g. exceeding a safe speed limit or energising an incorrect item of equipment), indirect human action (e.g. sub-standard design of equipment, poor maintenance practice), and errors of commission and omission.

2.15. Potential sources of HIEEs are classified as stationary or mobile and both should be considered, as follows:

- (a) Stationary sources of HIEEs are those that handle, process or store potentially hazardous substances such as explosive, flammable, corrosive, toxic or radioactive materials, and for which the location of the initiating mechanism (explosion centre, point of release of flammable or toxic gases) is fixed, such as chemical plants, oil refineries, storage depots, and other nuclear facilities at the same or a nearby site. Structures such as dams that control large volumes of water are also stationary sources of HIEEs, for which recommendations are provided in IAEA Safety Standards Series No. SSG-18, Meteorological and Hydrological Hazards in Site Evaluation for Nuclear Installations [3].
- (b) Mobile sources of HIEEs are those for which the location of the initiating mechanism is not totally constrained, such as the transport or movement of hazardous material or potential projectiles (by road, rail, waterways, air, pipelines). In such cases, an accidental explosion or a release of hazardous material might occur anywhere along a road, route, or pipeline.

2.16. The region in which there is a nuclear installation site is required to be examined for facilities and human activities that have the potential to endanger the nuclear installation over its entire lifetime: see paras 4.12 and 4.13 of SSR-1 [1]. As such, each potential source of HIEEs is required to be identified and assessed to determine the potential interactions with the nuclear installation.

2.17. Paragraph 4.14 of SSR-1 [1] states that "The size of the region to be investigated shall be defined for each of the…human induced external hazards." The size of the region to be investigated depends on the type of HIEE source and will range from a few kilometres for fire to tens of kilometres for aircraft crashes and bombing ranges. The possibility that, in specific situations, a minor event might lead to severe effects should be taken into account.

2.18. Some of the hazards associated with HIEEs are more widespread than others. These effects could affect the nuclear installation's off-site facilities as well as operating personnel and items important to safety on the site, such as by affecting the availability of evacuation routes (the site might lose links to safe areas in the region), the effective implementation of emergency procedures (e.g. access by operating personnel could be impaired), and the availability of the external power grid and the ultimate heat sink (see also Requirement 11 of

SSR-1 [1]). Special attention should be given to understanding the various levels of defence in depth that might be challenged by such events.

2.19. Paragraph 4.15 of SSR-1 [1] states that "The site and the region shall be studied to evaluate the present and foreseeable future characteristics that could have an impact on the safety of the nuclear installation." Similarly, Requirement 10 of SSR-1 [1] states:

"The external hazards and the site characteristics shall be assessed in terms of their potential for changing over time and the potential impact of these changes shall be evaluated."

New sources of HIEEs can appear or existing sources can evolve rapidly. Therefore, a prognosis should be made for possible regional development over the anticipated lifetime of the nuclear installation, with account taken of the degree of administrative control that could realistically be exercised over activities in the region. In this respect, allowance should be made for the fact that technologies in the chemical and petrochemical industries, as well as traffic densities, may evolve rapidly.

2.20. HIEEs initiated at a source might eventually result in different hazards at a nuclear installation site after going through an interacting mechanism⁵. A number of potential HIEE sources (e.g. a chemical process site) are presumed to exist around a nuclear installation; each source is capable of one or more events (e.g. a facility failure causing an explosion and releasing stored process gas); and each event might create one or more hazardous conditions (e.g. explosion pressure wave, release of toxic gas) with the potential to challenge safety at a nearby nuclear installation. In principle, it is necessary to perform a hazard analysis of each HIEE scenario; however, only a small subset of these is likely to represent a credible risk to safety. In order to make the overall HIEE analysis traceable, this Safety Guide includes recommendations on identification and screening to ensure that only those sequences that are significant to the safety of the nuclear installation are considered throughout the entire process.

2.21. In general, there are three types of protection against HIEEs for a nuclear installation: (i) protection through a robust design of the structures, systems and components important to safety; (ii) protection through the provision of site protection measures such as sufficient distance and barriers; and (iii) protection through administrative measures such as no-fly zones and restrictions on the transport of hazardous material in the vicinity of the site. Administrative measures are generally the least reliable means of protection and they should be considered as complementing the first two types of protection.

2.22. Paragraph 4.19 of SSR-1 [1] states:

"External hazards that are not excluded by the screening process shall be evaluated and then used in establishing the site specific design parameters and in the re-evaluation of the site".

⁵ To further illustrate the concept of 'interacting mechanism', examples of HIEE event categories, generic screening distance values, identification of sources of HIEEs, potential HIEEs at these sources, possible hazards at site, load characterization parameters and possible consequences at a nuclear installation site are provided in the Appendix and in the Annex.

A satisfactory engineering solution should be implemented to protect against those HIEEs that have not otherwise been excluded from further consideration using the screening process presented in Section 3. Appropriate administrative actions should be taken in the case of an existing nuclear installation in which satisfactory engineering solutions are not considered reasonably practicable.

2.23. Lack of confidence in the quality of the available data (e.g. in terms of its accuracy, applicability, completeness, or quantity) may preclude the use of complex analysis techniques to characterize some HIEEs, either at the screening step or in the subsequent hazard evaluation. In such cases, a pragmatic approach based on engineering judgement should be taken, ensuring always that such judgements are demonstrably conservative (see also para. 4.8 of SSR-1 [1]). Recommendations on data collection are provided in Section 4.

2.24. Hazards associated with HIEEs in the region of nuclear installations are required to be periodically re-evaluated within the framework of the periodic safety reviews of nuclear installations: see Requirement 29 of SSR-1 [1].

3. IDENTIFICATION OF SOURCES OF HUMAN INDUCED EXTERNAL EVENTS, SCREENING AND EVALUATION METHODS

GENERAL PROCEDURE

3.1. The evaluation of hazards associated with HIEEs involve a multi-step approach (see para. 1.8). In the first step, sources of HIEEs should be identified based on available data, followed by collection of data for the relevant regions. Screening is then conducted based on the established distance and probability criteria. In the next step, detailed evaluation of screened-in hazards should be conducted. The identification of sources of HIEEs should be initially performed using limited, easily accessible data, then should be refined as more data, knowledge and information of how the HIEEs might affect the site or nuclear installation become available. Recommendations on the process of identification, screening and detailed evaluation of each source of HIEEs are provided in this section and are shown in Figure 1.

IDENTIFICATION AND SCREENING OF SOURCES OF HUMAN INDUCED

EXTERNAL EVENTS

3.2. The screening distance value is the distance from the nuclear installation site beyond which a hazard from an HIEE is considered insignificant to the safety of the nuclear installation. The screening distance value is a simple and conservative tool linked to the potential hazard, which ignores any additional factors such as mass involved or typical atmospheric conditions. For some sources, a simple deterministic study, based on information on the location and characteristics of the source, may be enough to show that no interaction takes place.

3.3. To initiate the evaluation process, source regions centred on the nuclear installation site should be identified (see box 1 in Fig. 1) based on the generic screening distance values for different event categories shown in Table A–1. These generic screening distance values are

typical values used by some States for large nuclear power plants with standardized designs. For other types of nuclear installation, these values should be reviewed and revised accordingly. These values should also be revised if the nuclear installation design and layout present any specific potential weakness to HIEEs.

3.4. Local topography, and regional and local meteorological effects may significantly modify the initially assumed safe distances. If there are any peculiar site conditions or significant specific hazards, the source(s) of HIEEs should be considered in the next evaluation step even if they were originally screened out with respect to distance. Safe distances from potential sources differ greatly, for example for a chemical plant located close to a nuclear installation that is well protected by hills, as compared to a nuclear installation located further away on flat area with predominant winds blowing towards the site.

3.5. All stationary and mobile sources of potential HIEEs in the source regions should be identified and data for these sources (e.g. source type, distance, potential events) should be collected (see box 2 in Fig. 1). Recommendations on data collection and investigations are provided in Section 4.

3.6. A source display map showing all potential sources of HIEEs (both present and foreseeable sources) should be prepared and these sources should be listed together with the distances from the nuclear installation site. Any uncertainties related to these sources should be estimated (see box 3 in Fig. 1).

3.7. For each type of effect that could arise from an HIEE, the acceptable loading limit for the nuclear installation design should be considered.

3.8. A specific screening distance value for each source of an HIEE (stationary and mobile) should be determined by simple calculations using source specific data, considering local site conditions. The determination of the specific screening distance value should consider the severity and extent of the event including relevant uncertainties, as well as the expected characteristics of the nuclear installation to be located at the site. These characteristics may be assumed for the early stages of siting process to be those corresponding to the standard nuclear installation design.

3.9. HIEEs might potentially generate different types of hazard (e.g. an event at a chemical plant might produce toxic gas and a pressure wave) at the nuclear installation site (see box 4 in Fig. 1), as explained in para. 2.10. The specific screening distance value of each hazard will be quite different as a gas vapour cloud may travel a much longer distance than the pressure wave.

3.10. After considering potential future changes in source characteristics (see para. 2.19) and associated uncertainties related to distances and intensities, if the nuclear installation site is beyond all specific screening distance values for the specific source of HIEEs, no further analysis is necessary (see box 5 in Fig. 1).

3.11. For sources of HIEEs that generate effects of the same nature, a further screening should be performed, which would depend on an enveloping criterion and which should exclude those sources that generate events that are enveloped by other sources of HIEEs, even if the site is within the specific screening distance values for these sources. However, it should be ensured that the enveloped sources are considered if and when the event frequency is estimated. Care is

also needed to avoid interpreting this as a reduction in the number of events that could affect the nuclear installation, and thus a reduction in the event probability.

3.12. If the nuclear installation site is within one or more specific screening distance values, relevant HIEEs are required to be identified and the probability of occurrence of these events is required to be estimated: see Requirement 6 of SSR-1 [1] (see box 6 in Fig. 1).

3.13. If the probability of occurrence of an event under consideration is less than the specified screening probability level⁶, no further analysis is necessary (see box 7 in Fig. 1). The screening probability level should be chosen such that the radiation risk associated with hazards is acceptably low. Uncertainties should be considered in calculating the probabilities of occurrence of HIEEs in probabilistic screening.

DETAILED EVALUATION OF HUMAN INDUCED EXTERNAL HAZARDS INCLUDING HAZARD PARAMETERS AND LOAD CHARACTERIZATION

3.14. If the probability of occurrence of the HIEE(s) under consideration is greater than the specified screening probability level, a detailed evaluation should be made. For this purpose, more detailed data should be collected to evaluate the event(s) and the interaction of the hazard(s) with the nuclear installation site (see box 8 in Fig. 1).

3.15. Hazard analysis should be performed to check whether hazards associated with HIEEs will interact⁷ with the nuclear installation site. If the hazard analysis results show that the hazards will not interact with the nuclear installation site, no further analysis is necessary (see box 9 in Fig. 1).

3.16. If any of the hazards can interact with the nuclear installation site, a detailed hazard evaluation should be performed, and hazard parameters and load characterization should be established (see box 10 in Fig. 1). Tables 3 and 4 list the common hazards likely to be encountered and indicate the relevant type of hazard and characterization parameters in each case.

3.17. If applicable, a second level of screening can be implemented based on the specific characteristics of the site and the nuclear installation. Typical screening parameters to be applied are probability, magnitude and distance of the HIEE, and on-site characteristics (e.g. design conditions and zones of influence). Details are provided in Ref. [18].

3.18. This process should be repeated for each source of HIEEs. Further recommendations on the application of the process for each event category are provided in Sections 5-10.

⁶ Screening probability level is based on the probability of occurrence of events and is defined as the limiting value of the annual probability of occurrence of events with potential radiological consequences. In some States, a probability of 10⁻⁷ per reactor-year is used in the design of new facilities as one acceptable limit on the probability value for interacting events having serious radiological consequences, and this is considered a conservative value for the screening probability level if applied to all events of the same type (such as all aircraft crashes, all explosions). However, such grouping of similar events might not be appropriate where a specific single event has very severe consequences and necessitates a very low screening probability level.

⁷ Interact means that a hazard will reach the nuclear installation site, as determined by hazard analysis.

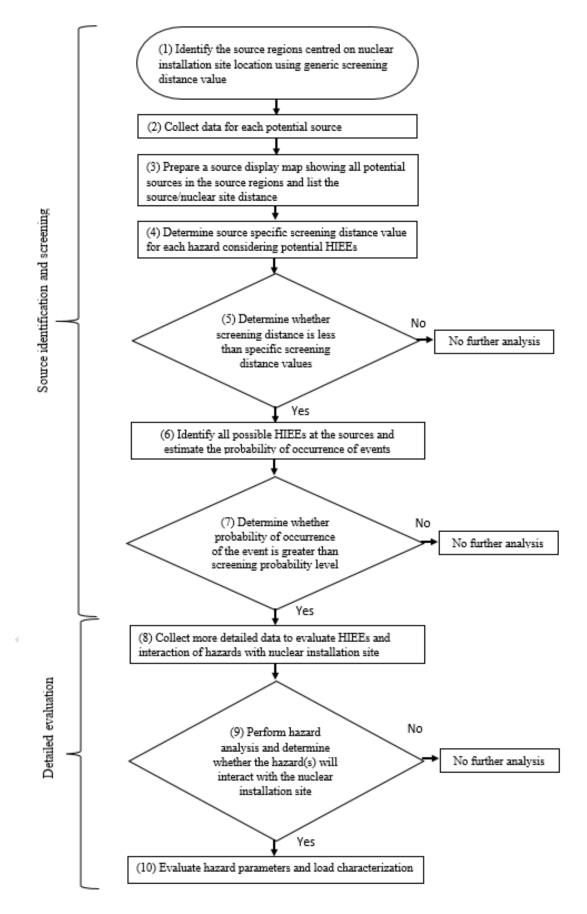


Fig. 1. Process for source identification, screening, and detailed evaluation for each type of source of HIEEs

4. DATA COLLECTION AND INVESTIGATIONS FOR HUMAN INDUCED EXTERNAL EVENTS

4.1. The collection of data for potential sources of HIEEs should involve the collection of site specific data as well as generic data on events occurring due to similar sources worldwide as such events might or might not have occurred around nuclear installation sites. It should be recognized that such data might not be readily available for reasons of confidentiality.

4.2. Individual States have different methods of data collection. The recommendations in this section provide a general approach for data and information collection that should be adapted to the specific legal framework of the State in which the nuclear installation site is situated.

DATA AND INFORMATION COLLECTION RESOURCES FOR HUMAN INDUCED EXTERNAL EVENTS

4.3. Requirements for data and information collection are established in Requirement 14 of SSR-1 [1]. The following is a list of the most relevant and important data and information collection resources:

- (a) Organizations and individuals responsible for potential sources of HIEEs;
- (b) Local and national government organizations with an interest in controlling, licensing or authorizing sources of HIEEs, including relevant authorities involved in the regulation of health and safety;
- (c) Professional institutions and organizations;
- (d) Regional data and relevant documents from government organizations, supplemented by generic data from literature;
- (e) Experience of good practice in defining hazards from similar sources that are potentially significant to nuclear installations elsewhere;
- (f) Other sources of data such as local maps, published reports and public records relevant to activities around the nuclear installation site and which are likely to be relevant to HIEEs;
- (g) Public and private agencies and individuals (in additional to those identified above) likely to be knowledgeable about the characteristics of the local area.

Seeking advice from organizations and individuals responsible for potential sources of human induced external events

4.4. The most important data and information resource regarding the hazards arising from a source of HIEEs is from the operating organization of the source itself. Contact with the operating organization should be made at an early stage, with the objective of building a constructive relationship to facilitate information exchange. It is important to remember that while the source (e.g. an industrial site) presents a portfolio of hazards to the nuclear installation site, the nuclear installation also presents a portfolio of hazards to the source of HIEEs.

4.5. The operating organization of the source of HIEEs is likely to have the best understanding of the processes and hazards presented by its activities. The operating organization may already have well-developed data and safety analyses that could be made available, and almost certainly will be the best source of expert advice on its activities.

4.6. The operating organization of the source of HIEEs is likely to be subject to health and safety regulation. The appropriate regulatory body (or bodies) should be consulted for advice and should be made aware of the potential development of the nuclear installation and the likely hazards it might pose to industrial sites in the region. The operating organization for the nuclear installation should ensure that it provides a clear description of the aim and scope of the data request in order to ensure the quality and accuracy of the gathered data.

4.7. The information received from operating organizations of the sources of HIEEs should be verified and validated and, wherever possible, be validated by an independent reviewer. Often, the appropriate regulatory body could provide an independent review.

Regional emergency plans

4.8. Industrial sites that could impose hazards on a nearby nuclear installation are likely to also expose the local population to the same hazards. Such sites should be expected to provide sufficient data to enable national or local government authorities (as appropriate) to prepare regional emergency plans. Such government authorities may have useful data on regional sources of HIEEs that should also be collected.

Land-use planning

4.9. Many States have well developed land-use planning legislation that will apply to any new or proposed nuclear or conventional development; this same legislation is also likely to have been applied to any existing sources of HIEEs in the region at the time of their planning and development. An objective of land-use planning legislation is usually to ensure that all national and local government agencies requiring knowledge of a planned hazardous site are able to obtain the information they need at an appropriate stage before and during the development process (including the data needed for the development of regional emergency plans) and have the opportunity to provide advice to the planning process on any public safety issues raised by the development. A further objective is to provide a platform for informing the general public (including the operating organizations of other industrial sites) that might be affected by the development and for facilitating public comment. The government planning authority for the region surrounding the nuclear installation may be able to provide useful information on sources of HIEEs. The degree to which land use planning legislation considers subsurface land use differs between States. The potential for subsurface human activities to change the external hazards for a nuclear installation should be considered under the national legal framework (see also para. 5.29 of SSR-1 [1]).

4.10. Consideration should be given to sources of HIEEs that are planned or under commercial development, watercourse developments such as dams, and marine developments such as new or modifications to ports and harbours (and associated changes to sea lanes) and barrages, and any sources of HIEEs that are undergoing decommissioning. Such developments might lead to additional sources of hazards in the future and potentially to an increased risk of radiological

consequences over the lifetime of the nuclear installation. Also important are developments that could change the population distribution in the region around the nuclear installation, since this might have implications for emergency preparedness and response.

4.11. Particular consideration should be given to the possibility that new sources of HIEEs could present hazards that are the same as hazards from existing sources that are currently screened out. The potential for adverse interactions between any new hazards and those from existing sources should also be considered (e.g. the possibility of fire spreading from a new source of HIEEs to an existing source). In either case, it may be necessary to provide additional protection and/or mitigation measures either at the nuclear installation site, or as part of the new development. The progression of industrial development should be closely tracked by maintaining a continuous liaison with the local authorities.

Military sites and civil sites undertaking national defence work

4.12. Military sites and civil sites undertaking national defence work will almost always be subject to extensive restrictions on the dissemination of information about the processes and activities that take place, which might make it impossible for the operating organization of a nuclear installation to undertake a credible safety analysis of potential HIEEs arising from such sites. Regulatory bodies or other government agencies may have preferential access or even information exchange agreements with the defence agencies controlling these sites. Operating organizations of nuclear installations should seek advice from the regulatory body on the need for and the extent of HIEE safety analysis that is necessary in these cases. If specific information is not made available, generic data can be used.

DATA AND INFORMATION ON HUMAN INDUCED EXTERNAL EVENTS

4.13. Paragraph 1.9 lists six major categories of HIEE that should be considered. The region surrounding the nuclear installation site should be investigated for the presence of any human activities that have the potential to cause events in these categories. The size of the region to be investigated will depend on the nature of the human-induced activities taking place. For example, the presence of a large petrochemical site storing very large quantities of hazardous material might have the potential to affect a larger geographical area in the event of an accident than, say, a small quarrying site, storing and using only limited quantities of mining explosives. Table A–1 provides generic screening distance values that are considered representative of common hazards belonging to each event category and their ability to affect a nuclear installation site.

Data uncertainty and the use of expert judgement

4.14. For many HIEEs there is often insufficient information available locally to perform a reliable evaluation of probability of occurrence and of the probable severity of the event. It may therefore be useful to obtain statistical data on a national, regional or global basis. Values obtained in this way should be examined to determine whether they should be adjusted to compensate for any unusual characteristics of the source, or of the nuclear installation site and the surrounding area. Where there is no reliable basis for calculating the severity of the effects of an external human induced event using local data, all available information and assumptions

about that event should be obtained on a global basis and the hazard evaluation should be undertaken including expert judgement. Both epistemic and aleatory uncertainties should be considered.

STATIONARY SOURCES OF HUMAN INDUCED EXTERNAL EVENTS

4.15. The following information for stationary sources should be collected, although the level of detail could differ depending on the specific site conditions and the site evaluation stage:

- (a) The nature of hazardous material involved and the quantities in storage, being processed on the source site or in transit in the vicinity;
- (b) The types of storage and processes;
- (c) The dimensions of major vessels, stores or other means of confinement;
- (d) The location and distances to the nuclear installation site of these means of confinement, their construction and their isolation systems;
- (e) The operating conditions of these means of confinement (including the frequency of maintenance);
- (f) The active and passive safety features of these means of confinement.

4.16. The severity of the hazard might not be directly related to the size of the facilities on the source site, but the maximum amount of hazardous material present at any given time and the processes in which it is used should be taken into consideration in establishing the significance of the source to the safety of the nuclear installation site. Furthermore, the progression of an accident with time, such as fire spreading from one tank to another on the source site, should also be considered.

4.17. Pipelines carrying hazardous material from or between different stationary source locations should be included as mobile sources. Specific consideration should be given to industrial hydrogen storage and distribution for domestic use.

4.18. Other sources to be considered include construction yards, and mines and quarries that use and store explosives.

4.19. Mines and quarries use explosives that can generate pressure waves, projectiles and ground shock; moreover, mining and quarrying can cause ground collapse, subsidence and landslides. Information should be obtained on the locations of all past, present and possible future mining and quarrying work and the maximum quantities of explosives that may be stored at each location. Information on geological and geophysical characteristics of the subsurface in the area should also be obtained to ensure that the nuclear installation is safe from ground collapse or landslide caused by such activities.

4.20. Fracking⁸ activities and other means of natural gas extraction_should also be considered as they are similar to mining activities in that they can cause ground vibrations, subsidence and even ground failure.

4.21. At military installations, hazardous material are handled, stored and used, including

⁸ Fracking is a process by which liquid is injected at high pressure into the ground to force open existing fissures and extract oil, natural gas, geothermal energy, or water from deep underground.

activities such as firing range practice and handling of munitions. Military airports and their associated air traffic systems, including training areas, should be considered potential sources of HIEEs.

MOBILE SOURCES OF HUMAN INDUCED EXTERNAL EVENTS

4.22. Mobile sources of HIEEs are typically aircraft (and other aerial vehicles), road and rail vehicles, sea and river transport vessels, and pipelines. Air traffic presents a different type of mobile source of HIEEs because of the possibility of an aircraft crash directly on to the nuclear installation, and this should be taken into account.

4.23. The hazards to a nuclear installation arising from surface transport (by road, rail, sea, inland waterways or pipelines) are similar to those from industrial plants. The transport and movement of hazardous material between collocated nuclear installations should also be considered as potential sources of HIEEs.

Air transport

4.24. With regard to aircraft crash hazards (see para. 5.35 of SSR-1 [1]), a study should be made of the following:

- (a) Local airports, their layout, take-off, landing and holding patterns and procedures, types of aircraft and movement frequencies.
- (b) Air traffic corridors (airways) and other designated restrictions to flight transit (e.g. restricted and prohibited zones).
- (c) Information on aircraft accidents for the region and for similar types of airport and air traffic. Information should be collected for general aviation, civil and military air traffic. Of particular interest are military aircraft training areas (especially low flying areas) and areas within the region used for filling firefighting planes with water, since these might be areas of relatively high crash probability.
- (d) Information on crash rates of each aircraft type flying near the nuclear installation in the respective flight mode (in flight, landing, and taking off, including normal or special flight modes for military aircraft).

4.25. The size of the geographical region considered for aircraft crash hazard should, in general, be larger than that for other sources of HIEEs.

Transport of hazardous material by sea and inland waterways

4.26. The transport of hazardous material by sea or inland waterways might present a significant hazard. In addition to the accidental release of flammable or toxic gases and/or vapours, vessels, their loads or possible waterborne debris, could block or damage cooling water intakes and outfalls associated with ultimate heat sinks. Other cargo that is not formally classified as hazardous material, such as thick liquids, pastes, absorbent bulky freight (e.g. wood pellets) and sticky chemicals, could also jeopardize cooling water intakes and outfalls associated with ultimate heat sinks.

4.27. Most sea traffic accidents occur in coastal waters or harbours; therefore, shipping lanes

near the site should be identified. Information should be collected on the characteristics of shipping traffic in the region, such as the following:

- (a) The location of shipping lanes local to the nuclear installation site;
- (b) The nature, types and quantities of hazardous material conveyed along a route in a single transport movement;
- (c) The sizes, numbers and types of vessel;
- (d) The points of closest approach to the nuclear installation site;
- (e) Accident statistics including consequences.

Harbours should be also studied as stationary sources of HIEEs due to the presence of cargo containing hazardous material.

Transport of hazardous material by road and rail

4.28. Railway wagons and road vehicles, together with their loads, are potential sources of HIEEs that should be given careful attention, particularly for busy routes, junctions, marshalling yards and loading areas. Information should be collected on the characteristics of traffic flows in the region, such as the following:

- (a) The location of road and rail routes local to the nuclear installation site;
- (b) The nature, types and quantities of hazardous material conveyed along a route in a single transport movement;
- (c) The sizes, numbers and types of vehicle;
- (d) The points of closest approach to the nuclear installation site;
- (e) Speeds, control systems and safety devices;
- (f) Accident statistics including consequences.

Marshalling yards should be also studied as stationary sources of HIEEs due to the presence of cargo containing hazardous material.

Transport of hazardous material by pipelines

4.29. The following is a typical set of data and information that should be collected for pipelines:

- (a) The location of pipe routes local to the nuclear installation site;
- (b) Whether the pipeline is on the surface or buried near the nuclear installation site and the diameter of the pipe;
- (c) The nature of the materials transported, flow capacity, internal pressure;
- (d) The distances between valves or pumping stations;
- (e) The point of closest approach to the nuclear installation site;
- (f) Safety features, and relevant accident records including consequences.

SOURCE DISPLAY MAP OF HUMAN INDUCED EXTERNAL EVENTS

4.30. Source display maps should be prepared, preferably using a Geographical Information System platform, showing the locations and distances from the nuclear installation of all sources of HIEEs identified in the data collection step and the size of the regions considered for each hazard type. Stationary sources and mobile sources of HIEEs should be indicated,

noting transport routes close to the site, the regions considered and the most hazardous point (normally the point of closest approach) for each route. Any unusual features should be shown, such as sources of HIEEs whose hazards interact to provide an increased challenge to the safety of the nuclear installation site.

4.31. The source display maps should also reflect any foreseeable developments in human activity that might affect safety over the projected lifetime of the nuclear installation.

5. HUMAN INDUCED EXTERNAL EVENTS INVOLVING THE RELEASE OF HAZARDOUS MATERIAL

5.1. Hazardous material is normally kept in closed containers but upon release could cause a hazard to operating personnel and to items important to safety at a nuclear installation site. The following materials should be considered:

- (a) Flammable gases, liquids, vapours or aerosol that can enter ventilation system intakes and burn or explode;
- (b) Toxic or asphyxiant gases and liquids that can threaten human life or indirectly impair safety functions (especially gases heavier than air, such as carbon dioxide and chlorine, which can cause serious health effects);
- (c) Corrosive or radioactive gases and liquids that can threaten human life or directly impair safety functions associated with structures, systems and components.

5.2. HIEEs and dispersion mechanisms are addressed in this section; explosive effects are addressed in Section 0. The ways in which these different materials affect structures, systems and components and personnel at a nuclear installation differ substantially and are covered in detail in other Safety Guides (e.g. SSG-68 [7]); however, the propagation phenomena from the source of HIEEs to the nuclear installation site are addressed in this section.

HUMAN INDUCED EXTERNAL EVENTS INVOLVING HAZARDOUS LIQUIDS

5.3. Hazardous liquids can be released on land, into water bodies, and into the ground. A significant factor affecting the dispersion mechanisms for liquids is the local topography and type of soil between the source of HIEEs and the nuclear installation site. Liquids disperse across land primarily under gravity by flowing downhill; their dispersion is therefore heavily dependent on regional and source-to-site topographical features and is very likely to be directional and this should be considered. The dispersion depends also on the roughness of the ground, which differs depending on the type of ground cover (e.g. concrete, sand, gravel).

5.4. Care should be taken to consider secondary factors especially the meteorological conditions in the region. For example, the ambient temperature will govern the rate of evaporation of a discharged liquid and will control the rate of release of volatile vapours from a pooled liquid, and these processes should be taken into account.

5.5. If a hazardous liquid is volatile (e.g. has a high vapour pressure), such as gasoline, it can give rise to hazardous vapour clouds, whose dispersion as a plume will be consistent with

the characteristics of a gas cloud dispersion and this should be considered.

5.6. The mechanisms involved in the dispersion of liquids are such that a release of large quantities of liquid would need to occur for this to directly affect an adjacent nuclear installation. The liquid material will pool and give off toxic or flammable or explosive vapours, and it is these secondary hazards that are likely to pose the most significant hazard to nuclear safety and should be considered.

5.7. Liquids dispersing underground are typically under high pressure and seek fissures and lines of weakness through which to disperse. This dispersion may be strongly directional, and this aspect should be considered.

5.8. Hazardous liquids stored or handled at the nuclear installation will differ from site to site. The safe distances for hazards such as explosion, toxicity and heat flux should be determined and considered in the layout, and appropriate measures for site protection should be taken.

5.9. Where there are multiple nuclear installations on the same site, a possible source of hazardous liquids is likely to be adjacent installations, since these will be nearby and may be sited at the same level or higher than the host installation and should be considered.

5.10. The dispersion of liquid on bodies of water depends on the characteristics of the liquid (e.g. the density of the liquid compared to the density of water) and the characteristics of the body of water (e.g. sea, river or lake). On standing water bodies, dispersion is slow. In contrast, hazardous liquids in bodies of flowing water may be quickly transported over large distances. The concentration of hazardous liquids at a given distance from the source will depend on the specific situation. In addition to the toxic, corrosive or explosive properties of the liquid, its potential to clog cooling water intakes should also be considered. The effects of prevailing winds on dispersal of fluids in water should be also considered.

HUMAN INDUCED EXTERNAL EVENTS INVOLVING HAZARDOUS GASES

5.11. Gases, vapours and aerosols from volatile liquids or liquefied gases may, upon release, form a cloud and drift. The drifting cloud might adversely affect the safe operation of the nuclear installation. For example, if hazardous gases permeate the buildings of the nuclear installation, they might pose a hazard to operating personnel or to items important to safety. This could affect the habitability of the control room and other important plant areas and emergency response facilities, and all such potential effects should be considered.

5.12. The most practical method of defence against a hazard of this type is to ensure protection from the potential source by means of distance. Otherwise, design measures such as protective barriers and/or ventilation systems should be provided.

5.13. Clouds of toxic or asphyxiant gases can have severe effects on the personnel of a nuclear installation. Corrosive gases can damage safety systems and might, for example, cause loss of insulation in electrical systems. These matters should be given careful consideration in the evaluation of the hazards.

5.14. Drifting clouds of explosive or flammable gases or vapours can also adversely affect

the nuclear installation without entering buildings (e.g. by affecting people and equipment outside the buildings); consequently, suitable protection measures should be taken. Recommendations on protection against explosions and fires are provided in Sections 6 and 7.

5.15. Local meteorological conditions should be considered conservatively in estimating the danger due to a drifting cloud of hazardous material. In particular, dispersion studies based on probability distributions of wind direction, wind speed and atmospheric stability class should be made. Another consideration is the local topography between the source of HIEEs and the nuclear installation site, especially for dense (heavier than air) gases that will tend to flow downhill in a similar way to liquids.

5.16. For an underground release of hazardous gases or vapours, consideration should be given to escape routes and to seepage effects that might result in high concentrations of hazardous gases in buildings or the formation of hazardous gas clouds within the screening distance value.

5.17. Where there are multiple nuclear installations on the same site, a source of hazardous gases can be the adjacent installations, since these will be nearby and the opportunity for dispersion of the gas plume will be limited, and this should be considered.

HAZARD ASSESSMENT FOR HUMAN INDUCED EXTERNAL EVENTS INVOLVING THE RELEASE OF HAZARDOUS MATERIAL

Identification of sources of HIEEs

5.18. Stationary sources and mobile sources of HIEEs involving the release of hazardous liquids and gases are listed in Table 2. Recommendations on data collection are provided in Section 4. First, the regions of interest should be located based on generic screening distance values (see Table A–1). Sources of HIEEs within these regions should then be identified. Owing to the uncertainty associated with screening distance values, sources of HIEEs just beyond these regions should also be identified if they contain especially large quantities of hazardous materials.

5.19. Data on potential sources of HIEEs should be collected, and the distances between the sources of HIEEs and the nuclear installation site should be calculated.

Screening using distance

5.20. Using the source data, simple and conservative calculations should be made and generic screening distance values for the release of hazardous material should be estimated, taking into account that materials originating from liquid and/or gas sources can travel long distances. Sources that lie further away from the nuclear installation site can be screened out. Meteorological and topographical considerations should be taken into account.

Screening using probability

5.21. If a hazard cannot be screened out using distance, generic event data (i.e. on the

frequency of a particular event) can be used. Pragmatic and conservative judgement should be applied to determine the probability of potential events involving the release of a hazardous fluid. If the probability of occurrence of the event is less than the screening probability level the event can be screened out. The screening of each event that could lead to the presence of a hazardous fluid at the nuclear installation site should be completed, and all of the screened-in sources should be listed.

Detailed evaluation

5.22. Hazard analysis of screened-in sources should be performed to check the interaction with the nuclear installation. If there is an interaction, hazard characterization is required to be performed: see para. 4.19 and Requirement 7 of SSR-1 [1].

5.23. In broad terms, the evaluation process should consider the release of a hazardous liquid at a specified location in terms of leak rate and possibly other factors if storage was not at ambient atmospheric conditions. The evolution of the release is driven by local topography for overland releases, and the local marine or watercourse conditions for releases into the hydrosphere. These aspects should be modelled explicitly, or else conservative assumptions should be made. Liquids released into the hydrosphere and gases emanating from liquids are extremely important and should be considered.

5.24. Vapour clouds released after an event can travel to the nuclear installation site and might cause damage to items important to safety or might affect the habitability of the control room. Different chemicals have different hazardous effects relating to explosion, thermal radiation and toxicity. In the evaluation, the worst case meteorological conditions should be assumed as inputs to the model within bounding conditions of temperature, atmospheric stability class, and wind speed for each chemical modelled and each hazard condition until the maximum potential effect is confirmed.

5.25. The nearest point to the nuclear installation where hazardous liquids might collect in pools should be determined, with account taken of the topography of the land and the layout of the installation. Similarly, a gas release should be modelled by assuming a maximum credible inventory that occurs at the point of closest approach to the nuclear installation site (or the most unfavourable release point, if this is different). Mobile sources, such as barges and ships carrying large amounts of hazardous liquids or gases within the generic screening distance, should be assumed to become stranded at the point of approach to the nuclear installation at which the most unfavourable effects would result.

5.26. For evaluating the generation of hazardous gases, vapours, or aerosols and the interaction with the nuclear installation, a distinction should be made between subcooled liquefied gases, gases liquefied by pressure, and non-condensable compressed gases.

5.27. Usually the release of a subcooled liquefied gas will occur as a steady leak over a considerable period (at a given leak rate), but the possibility of an effectively instantaneous release (a total sudden release) should also be considered, depending on the following conditions associated with the release:

(a) The type of storage container and its associated piping;

- (b) The maximum size of the opening from which the material might leak;
- (c) The maximum amount of material that might be involved;
- (d) The relevant circumstances and mode of failure of the container.

5.28. The starting point is the evaluation of a range of leak rates and related failure probabilities, or the total amount of gas released (equivalent to the maximum credible release) and related failure probability. If a large amount of subcooled liquefied gas is released, much of it might remain in the liquid phase for a long time. It should be treated as a liquid throughout this period, although a small fraction will vaporize almost instantaneously. The characteristics of the pool formed by the liquid, such as its location, surface area and evaporation rate, should be evaluated, with account taken of the permeability and thermal conductivity of the soil (if the spillage occurs on soil). If the source site has arrangements for containing any spills or releases, these should be taken into account. However, giving credit to such arrangements should be justified.

5.29. To evaluate the maximum concentration of neutral buoyant gases at the site, the models presented in IAEA Safety Standards Series No. NS-G-3.2, Dispersion of Radioactive Material in Air and Water and Consideration of Population Distribution in Site Evaluation for Nuclear Power Plants [5] can be used. However, specific models should be used for heavy gases.

5.30. The formation of a large cloud is more likely for gases liquefied by pressure and for non-condensable compressed gases than it is for subcooled liquefied gases. The detailed evaluation is easier because the source is more easily defined and, in some cases, dispersion of the plume is governed by simpler phenomena. As with subcooled liquefied gases, the release of gases liquefied by pressure and of non-condensable compressed gases should be characterized by a leak rate or by a sudden total release, and a similar evaluation should be carried out. The assumptions to be used will depend on the type of storage tank, the process vessels, their associated piping, pipelines with associated flow rate and operating pressure, and the associated failure probability.

5.31. In making assumptions about the amount of material available to be released in the event of an accident, account should be taken of the time interval before action is taken to stop the leak. For example, pipeline valves may close automatically, thus isolating the ruptured section quickly.

5.32. With buried pipelines, the soil cover is usually insufficient to prevent the escape of released gases. Seepage might occur or gas might escape through fractures or discontinuities. In all cases, when the characteristics of the gaseous release to the atmosphere have been established, a model should be selected to determine the dispersion of the gas towards the nuclear installation site. The dispersion of the plume is primarily governed by the meteorological conditions at the time of release. Given the large degree of uncertainty associated with meteorological and other factors involved in plume modelling, consideration should be given, at least initially, to using a simplified dispersion model with conservative assumptions.

Hazard parameters

5.33. The following are example of parameters that should be considered in relation to the

release of hazardous material (see Table 2):

(a) Nature of material

- Physical properties:

- Density, temperature and pressure, as contained;
- Density, temperature (including freezing and boiling temperatures), partial vapour pressures under ambient conditions;
- Flow characteristics under ambient conditions.
- -Chemical properties:
 - Composition;
 - Reactivity with environmental and atmospheric materials.
- (b) Radiochemistry;
- (c) Flashpoint or ignition temperature;
- (d) Maximum credible release, or frequency versus quantity release relationship. This involves gathering data and parameters in relation to the storage or process, such as dimension, horizontal or vertical storage, maximum pressure rupture, height and shape of the release. In the case of a chemical reaction leading to a release, the release rate due to the chemical reaction should be known as well as location of the source release (i.e. size and height of the stack);
- (e) Meteorological and topographical characteristics of the region;
- (f) Bathymetric and tidal characteristics of the coastal region;
- (g) Water course and flooding characteristics of the fluvial region;
- (h) For underground sources, geological seepage routes and opportunities for liquid concentration;
- (i) Existing protective and mitigatory measures at the source location;
- (j) Type of the soil and subsoil (e.g. nature, roughness, permeability).

Load characterization parameters

- 5.34. The following are example of parameters that should be considered (see Table 4 (5) and (6)):
- (a) Asphyxiant or toxic materials:
 - -Concentration and quantity as a function of time;
 - —Volatility in ambient conditions;
 - Toxicity and asphyxiant limits.
- (b) Corrosive or radioactive liquids:
 - -Concentration and quantity as a function of time;
 - —Corrosiveness and radioactive content.
- (c) Location of material (e.g. over or in the sea, overground or underground).

6. HUMAN INDUCED EXTERNAL EVENTS INVOLVING EXPLOSIONS

6.1. The word 'explosion' is used in this Safety Guide broadly to mean any exothermic chemical reaction between solids, liquids, vapours or gases that could cause a substantial

increase in pressure, owing to impulse loads, drag loads, fire or heat, and/or a rapid release of a liquid or gas from a pressurized container. The explosive potential of a given mass of chemical material is often quoted in terms of an equivalent mass of trinitrotoluene (TNT). This facilitates comparison of the explosive potential of different materials and many empirical formulae for predicting the effects of explosives are derived on the basis of TNT equivalence [19]. These should be used with care as described in para. 6.19.

6.2. Explosions are highly energetic and often destructive events, and they can occur for many reasons. Once an explosion has occurred, its effects are propagated into the surrounding environment by means of an expanding pressure wave. There are two types to consider, as follows:

- (a) Deflagrations, which generate moderate pressure waves, heat or fire;
- (b) Detonations, which generate high near field pressure waves and associated drag loading but usually without significant thermal effects.

These pressure waves, also known as blast waves, propagate approximately as spherical waves expanding away from the source location and should be considered. However, they are influenced by the ground and other confining surfaces. The specific energy in a spherical wave front attenuates in accordance with the inverse square law based on distance from the source if no further energy is being added (e.g. by continued burning) to the wave. However, constrained blast waves may attenuate much more slowly⁹. More details are provided in Ref. [19].

6.3. Explosions at an industrial site usually occur due to over-pressurization of contained liquids and/or gases, or due to deflagrations of liquid pool fires, leaks from or failure of storage tanks and pipelines, runaway chemical reactions or accidents with explosives. In addition, dust explosions can also occur where any dispersed powdered combustible material is present in sufficient concentrations. In underground operations, outbursts of natural gases such as methane can create explosions. Explosions due to any cause should be considered.

6.4. Explosions normally arise from hazardous (often flammable) materials and the way they are contained or handled. The release of hazardous material is addressed in Section 5. The ways in which explosion hazards affect structures, systems and components and personnel at a nuclear installation are covered in detail in other Safety Guides (e.g. SSG-68 [7]), but the propagation phenomena from the source to the nuclear installation site are addressed in this section.

6.5. An over-pressurization event is an event arising from an over-pressurized container of a liquid or gas that can result in an explosive release of the liquid or gas if the container fails. When such a release is also associated with heating, or the released material ignites, the result can be an extremely energetic form of release known as a boiling liquid expanding vapour explosion. This can occur to all types of contained materials, but generally occur when tanks containing pressurized liquid petroleum gas, liquid natural gas or propane fail catastrophically.

⁹ The attenuation referred to is geometric attenuation as this is normally the most significant effect. For comparison purposes, cylindrical waves geometrically attenuate as the inverse of distance from the source, and one-dimensional waves do not attenuate at all. Blast waves will also suffer viscous attenuation with time of travel, but this phenomenon is relatively slow acting. Attenuation refers to energy of the wave front. Since energy is related to the square of particle velocity and strain, these parameters attenuate as the square root of energy.

If such tanks are accidentally heated, as might be the case if they are immersed in an external fire, the pressure in the tank rises until eventually it bursts. The mechanical overpressure effects of the burst itself may be sufficient to cause a boiling liquid expanding vapour explosion, but if liquid natural gas vapour ignites, this adds substantially to the energy of the explosion and can lead to an extremely destructive event, characterized by a detonation blast wave and should be considered. Damage due to projectiles created by a boiling liquid expanding vapour explosion should also be considered.

6.6. In the case of a hydrocarbon liquid pool or similar scenarios, the hydrocarbon can escape the containment, form a vapour cloud and can ignite (known as a vapour cloud explosion). In flammable atmospheres, the explosion pressure wave is characterized by a flame front. The speed of propagation of the flame front depends on the availability and rate of burning of the fuel source (e.g. petroleum vapour). These events generally produce deflagration pressure waves and should be considered.

6.7. Dust explosions are especially dangerous and can easily lead to detonations because of the rapid rate of combustion of fine particles. The rate of combustion is related to the surface area of fuel in contact with air, so a large number of fine particles (or vapour droplets from such particles) burns more effectively than a small number of larger ones. The presence of obstacles that are often found in powder stores (e.g. grain stores) can cause intense mixing as the blast wave propagates, leading to more rapid burning and hence a more intense blast wave, often with very dramatic effects and should be considered. A hybrid explosion can be difficult to predict because the data is normally only available for separated materials (e.g. an ignited cloud containing a mixture of gas and dust). It can cause more intensive effects depending on changes in the mixture (e.g. lower limit of explosion and maximum pressure). Particular attention should be given to such potential hybrid explosions.

6.8. Blast waves cause a sudden increase in pressure on one side of a structure with insufficient time for pressure on the other side to equalize through the action of normal ventilation processes. This results in large pressure forces across the surface of the affected structure and hence large stresses should be considered.

6.9. An explosion can produce pressure waves (normally the dominant hazard), projectiles, heat, smoke, dust and ground shaking. A vapour cloud explosion is also possible if relevant conditions are met and this should also be considered.

6.10. Explosions are very likely to create secondary hazards. For example, structural damage close to the event can generate projectiles, destroy critical infrastructure and initiate fire. Secondary hazards associated with explosions should be considered.

6.11. A significant factor affecting the propagation of blast waves is the presence of obstacles inside the vapour cloud between the source of the HIEEs and the nuclear installation site; local topography and the layout of the site may also play a role and both effects should be considered.

6.12. The interactions between units collocated at a site containing multiple nuclear installations should be carefully considered for their contribution to HIEE explosion hazards.

6.13. Particular attention should be paid to potential hazards associated with large explosive loads such as those transported by freight trains or in ships.

6.14. Unless there is adequate justification, a conservative assumption should be made that the maximum amount of explosive material usually stored at the source of HIEEs will explode, and an analysis should then be made of the effects of the resulting hazards (incidence of pressure waves, ground shock and projectiles) on the nuclear installation. The secondary effects of fires resulting from explosions should also be considered, as described in Section 7.

6.15. The probability with which explosions might occur should be calculated based on operating experience or be derived from national or worldwide data. More information on explosion hazards can be found in Ref. [19].

HAZARD ASSESSMENT FOR HUMAN INDUCED EXTERNAL EVENTS INVOLVING EXPLOSIONS

Identification of sources of HIEEs

6.16. Sources of HIEEs involving explosions are listed in Table 2. Recommendations on data collection are provided in Section 4. First, the regions of interest should be located based on generic screening distance values (see Table A–1). Sources of HIEEs within these regions should then be identified. Owing to the uncertainty associated with screening distance values, sources of HIEEs just beyond these regions should also be identified if they are especially hazardous.

6.17. Data on potential sources of HIEEs should be collected and the distances between the sources of HIEEs and the nuclear installation site should be calculated.

Screening using distance

6.18. Using source data, generic screening distance values for overpressure (the dominant hazard) should be estimated by means of a simplified conservative approach based on the engineering relationship between the TNT equivalent mass and the distance. This is applicable for high explosives with the potential for mass casualties. For hydrocarbon–air vapour cloud explosions, other appropriate methodologies should be used. Sources of explosion can be screened out if they are further away from the nuclear installation site. Meteorology, topography, and existing protective measures at the source should be taken into account.

Screening using probability

6.19. If a hazard cannot be screened out by distance, generic event data (i.e. on the frequency of a particular event) can be used. Pragmatic and conservative judgement should be applied to determine the probability of a potential event that could create an explosion. If the probability of occurrence of the event is less than the screening probability level, it can be screened out. Appropriate methods for calculating the probability of an explosion should be used. If there are not enough statistical data available for the region to perform an adequate analysis, reference should be made to global statistics, to pertinent data from similar regions and/or to expert judgement including site visits. The screening of each event that could create a pressure wave at the nuclear installation site should be performed and the screened-in sources should be listed.

Detailed evaluation

6.20. Hazard analysis of screened-in sources should be performed to check the interaction with the nuclear installation. If there is an interaction, hazard characterization is required to be performed: see para. 4.19 and Requirement 7 of SSR-1 [1].

6.21. In this step, the list of screened-in hazards should be refined by a more detailed assessment of the range of potential events for their applicability to the specific nuclear installation. Typical screening parameters that should be applied in this step are design robustness, distance, magnitude, probability, and zones of influence.

6.22. The pressure waves drag level and local thermal effects at the nuclear installation will differ depending on the nature and amount of explosive material, the configuration of the explosive material, meteorological conditions, the layout of the nuclear installation and the topography. Certain assumptions are usually made to develop the design basis for explosions, with data on the amounts and properties of the chemicals involved taken into account. TNT equivalents are commonly used as a first approach to estimate safe distances for given amounts of explosive chemicals and for a given pressure resistance of the structures concerned. This is applicable for high explosives with potential for mass casualties. For hydrocarbon–air vapour cloud explosions, other appropriate methodologies should be used. For certain explosive chemicals, the pressure–distance relationship has been determined experimentally and should be used directly.

6.23. Projectiles that might be generated by an explosion should be identified by using operating experience data and engineering judgement on the source of these projectiles. In particular, the properties of the explosive material concerned and the characteristics of the facility in which the explosion is assumed to occur should be considered.

6.24. Consideration should also be given to possible ground motion and to other secondary effects such as the outbreak of fire, the release or production of toxic gases and the generation of dust.

Hazard parameters

6.25. The following are example of parameters that should be considered (see Table 2):

- (a) Nature of the explosive material:
 - Physical properties;
 - Chemical properties;
 - Radiochemistry;
 - Flashpoint or ignition temperature.
- (b) Maximum credible pressure and thermal release, or the relationship between the frequency of explosion and the severity.
- (c) Meteorological and topographical characteristics of the region.
- (d) Existing protective and/or mitigative measures at the source location.
- (e) Parameters for the determination of the release rate of the flammable source (e.g. evaporation rate in the case of a flammable pool of hydrocarbon, release rate for a flammable gas release).

Load characterization parameters

6.26. The following are example of parameters that should be considered (see Table 4 (1), (2), (3), (4) and (7)):

- (a) Overpressure as function of time.
- (b) Hard and soft missiles.
- (c) Heat:

—Maximum temperature flux and duration.

(d) Smoke and dust:

-Composition;

-Concentration and quantity as a function of time.

(e) Ground shaking:

-Frequency response spectrum for vibrational motion.

7. HUMAN INDUCED EXTERNAL EVENTS INVOLVING FIRE

7.1. There are several possible sources of external fire that could threaten a nuclear installation, including fires starting in adjacent units or installations on the same site. Fires from aircraft crashes are addressed in detail in Ref. [19].

7.2. A survey should be made at and around the site to identify potential sources of fire, such as forests, vegetation or peat; storage areas for flammable materials (especially hydrocarbon storage tanks), wood or plastics; factories that produce or store such materials and their transport routes; pipelines or chemical plants; and accidents on major highways. Fires can be accompanied by other hazards such as explosion and release of hazardous material because of their ability to cause the failure of containment structures such as tanks. Fire is often also a secondary or consequential hazard following such events.

7.3. Depending on the nature and properties of the flammable material (e.g. volatility, physical state, storage conditions, release type), different fire phenomenon can be observed, such as pool fire, jet fire, fireball, or vapour cloud explosion. These events could occur simultaneously or sequentially and this should be taken into consideration.

7.4. Fire can spread horizontally in different ways: by radiation heating from the thermal flux associated with the fire, via flammable material situated between the fire source and the site or installation, or by sparks. Significant passive protection can be provided by the presence of fire breaks and/or by ensuring that areas immediately external to the site or installation are free from flammable material. In the case of external fires, alternative fire spread paths should also be identified, such as airborne dispersion of firebrands (embers) or transportation of liquid fuel in the sewer system.

7.5. The heat flux in quiescent conditions will obey the inverse square law of energy attenuation; however, some fire related hazards such as smoke and dust may propagate directionally due to the prevailing wind direction and attenuate slowly in this direction. The fire itself will spread preferentially in the downwind direction, especially if there is a supply of

flammable material along the route such as dry vegetation. All of these factors should be considered.

7.6. Nuclear installations may have a substantial ability to withstand thermal heating before the safety of the installation is affected; however, smoke could quickly affect safety if, for example, it prevents operating personnel from performing an important safety function or blocks an air filter. Sites containing multiple nuclear installations should be considered carefully for fire hazards due to HIEEs. Thermal heating from an external fire can also create a secondary hazard, for example, structural damage creating a leak that leads to a release of hazardous material. Secondary hazards associated with thermal heating should be considered.

7.7. The protective measures against fire hazards taken at the nuclear installation and at the source of the fire should be considered in evaluating the effects of external fires on the nuclear installation. However, before giving credit to these measures in the hazard evaluation, sufficient justification should be provided.

HAZARD ASSESSMENT FOR HUMAN INDUCED EXTERNAL EVENTS INVOLVING FIRE

Identification of sources of HIEEs

7.8. Sources of HIEEs involving fire are listed in Table 2. Recommendations on data collection are provided in Section 4. First the regions of interest should be located based on generic screening distance values (see Table A–1). Sources of HIEEs within these regions should then be identified. Owing to the uncertainty associated with screening distance values, sources of HIEEs just beyond these regions should also be identified if they are especially hazardous.

7.9. Data on potential sources should be collected and the distances between the sources of HIEEs and the nuclear installation should be calculated. Sources to be considered include forests, peat, vegetation, storage areas for low volatility flammable materials (especially hydrocarbon storage tanks), industrial facilities that process flammable materials and associated transport routes.

Screening using distance

7.10. Using the source data, screening distance values for heat flux (the dominant hazard) can be estimated by means of a simplified conservative approach. Sources of fire that lie further away from the nuclear installation site can be screened out. Meteorology, topography and existing protective measures at the source and nuclear installation should be taken into account.

Screening using probability

7.11. If a fire hazard cannot be screened out by distance, generic event data (e.g. on the frequency of a particular event) can be used. Pragmatic and conservative judgement should be applied to determine the probability of an event that could initiate a fire. If the probability of occurrence of the event is less than the screening probability level, the event can be screened out.

7.12. If the potential fire hazard from screened-in sources of HIEEs is likely to be less than that due to similar materials stored on the nuclear installation site and against which protection has already been provided, then it can be screened out. If several sources are screened out on the same basis, it may be necessary to reflect the frequency contribution arising from the sum of all such sources by nominating a bounding source and screening using this. The screening of each event that could initiate a fire and affect the nuclear installation site should be performed. The screened-in sources should be listed.

Detailed evaluation

7.13. Hazard analysis of screened-in sources should be performed to check the interaction with the nuclear installation. If there is an interaction, the hazard is required to be evaluated: see para. 4.19 and Requirement 7 of SSR-1 [1]. In this step, the list of screened-in hazards should be refined by a more detailed assessment of the range of potential events for their applicability to the specific nuclear installation. Typical screening parameters that should be applied in this step are design robustness, distance, magnitude, probability, and zones of influence.

7.14. The hazard evaluation should consider the location of the source of fire and assume a type of fire and/or flammable material and ignition mechanism. The probability of fires can be obtained from operating experience or be derived from general national or worldwide data.

7.15. To avoid fire effects from forests and/or bushes, it should be ensured that a zone around the nuclear installation site is devoid of any vegetation. A fire safety programme at the site should be implemented to avoid fires from other sources that could affect the safety of the nuclear installation.

7.16. The thermal exposure of external structures, systems and components at the nuclear installation should be quantified in terms of the radiative and convective heat flux incident on the target surface and the duration of the exposure. Methods to assess external fireballs and pool fires from a sudden release and ignition of combustible liquid or gas are provided in Ref. [19]. Smoke is another important hazard that should be evaluated, including the potential for it to travel longer distances.

Hazard parameters

7.18. The following are example of parameters that should be considered (see Table 2):

- (a) Nature of flammable material:
 - Flashpoint, flammability concentrations in air, or other ignition criteria;
 - Maximum credible material release or thermal release, or the relationship between fire frequency and severity;
 - Thermal load as a function of time.
- (b) Meteorological and topographical characteristics of the region.
- (c) Existing protective measures at the source location (e.g. fire breaks).

Load characterization parameters

7.19. The following are example of parameters that should be considered (see Table 4 (3), (4) and (5)):

- (a) Heat:
 - Maximum temperature flux and duration.
- (b) Smoke and dust:
 - Composition;
 - Concentration and quantity as a function of time.
- (c) Asphyxiant and toxic material:
 - -Concentration and quantity as a function of time;
 - --- Volatility in ambient conditions;
 - Toxicity and asphyxiant limits.

8. HUMAN INDUCED EXTERNAL EVENTS INVOLVING AIRCRAFT CRASH

8.1. Methods currently in use for considering an aircraft crash as an HIEE may contain differences in terms of detail; however, they all contain the same basic elements that should be considered, as follows:

- (a) Categorization of aircraft by type, mass, velocity and size.
- (b) Categorization of airspace by the type of flying rules or restrictions that apply (e.g. commercial airways, airspace around airports, restricted airspace).
- (c) Frequency analysis to determine the crashes per year per km² at the location of the nuclear installation site for each aircraft category.
- (d) Frequency analysis to determine the aircraft crash onto a nuclear installation that could lead to a radioactive release. This includes calculating the area of the nuclear installation site that is variously referred to as the target area, zone of influence, or damage footprint. In some States, the crash of a large passenger airplane is postulated independently from the actual crash probability.

8.2. Aircrafts should be considered to be a mixture of hard and soft missiles whose impact onto reinforced concrete structures typically results in damage modes such as perforation, penetration, scabbing, spalling, local punching, bending failure and vibrations.

8.3. In some nuclear installations, specific protection is provided against malicious aircraft crash; such protection measures are generally sufficient to envelop the risk from accidental aircraft crash hazard, such that it can be screened out. Nevertheless, it should be carefully checked whether the assumed scenarios for malicious aircraft crashes fully cover potential accidental scenarios and whether the protection measures are suitable for accidental aircraft crashes. Malicious aircraft crash is not considered in this Safety Guide; however, some of the methods recommended in this Safety Guide may also be applicable to the evaluation of hazards from a malicious aircraft crash when such a scenario cannot be screened out.

8.4. Aircraft crash is potentially one of the most significant of all HIEEs and a large amount of research has been conducted, both into the methods for crash probability analysis and into the effects of impact events onto heavy concrete targets. This research and experience should be considered in the aircraft crash hazard evaluation.

8.5. It is important to consider all the potential effects of an aircraft crash on the nuclear installation if such an event is not screened out, as follows:

- (a) Direct effects:
 - Impact damage to structures including perforation and penetration;
 - Vibration effects;
 - Global stability.
- (b) Secondary effects:
 - Secondary missiles ejected from the impact site and scattering widely;
 - Rapid spread of flammable liquid from the point of impact;
 - Entry of combustion products into ventilation or air supply systems;
 - Fire and explosion generating heat and blast effects and generating tertiary missiles;
 - Release of hazardous material carried as cargo.

8.6. The main component in the loading function resulting from a collision of the deformable fuselage can be predicted assuming a soft missile impact. Aircraft engines and landing gear can be classified as semi-hard or hard missiles and should be considered.

8.7. Fire from fuel spillage can result into fireball or pool fire or both and should be considered. Combustible cabin materials, payloads or carbon fibre based structural materials will also be involved into fire and should be counted as fire loads. Details are provided in Ref. [19].

8.8. On sites on which multiple nuclear installations are located, there may be multiple items important to safety serving different units. An impact on structures associated with an adjacent unit might not directly impact the unit under consideration, but secondary hazards such as missiles, fire and explosion should be considered.

HAZARD ASSESSMENT FOR HUMAN INDUCED EXTERNAL EVENTS INVOLVING AIRCRAFT CRASH

8.9. Air traffic encounters several different operational environments that critically affect the probability of crash events. The following types of aircraft crash should be considered:

- Type 1: Aircraft crash arising from general air traffic, sometimes called the background crash rate.
- Type 2: Aircraft crash arising from take-off and landing manoeuvres at a local airport.
- Type 3: Aircraft crash arising from air traffic in the main civil traffic corridors and military flight zones.

Type 1 aircraft crash

Identification of sources of HIEEs

8.10. Information on aircraft crashes in the State should be collected from the civil and military aviation authorities or other national authorities working in the aviation industry. This information should include details of crashes of all types of aircraft flying in the State.

Screening using distance

8.11. Screening using distance is not applicable for this type of event.

Screening using probability

8.12. Aircraft crash data covering a regional circular area (e.g. typically 100–200 km in radius) for each type of civil aircraft crash and military aircraft crash should be considered. The probability of Type 1 crashes should be evaluated, in particular in densely populated regions with more than one civil airport and with large numbers of flights. Appropriate zoning of the area considered should be carried out to ensure that any averaging is sufficiently conservative.

8.13. The probability of occurrence of all types of aircraft crash should be evaluated by considering the site as a tract or circular area, by dividing the site area by the regional area and multiplying by the average number of aircraft crashes per year for different types of aircraft (e.g. typically $0.1-1 \text{ km}^2$, as shown in Table A–1). Those types of aircraft for which the probability of crashing is less than the screening probability level can be screened out. Otherwise it should be retained for detailed evaluation.

Type 2 aircraft crash

Identification of sources of HIEEs

8.14. Sources of HIEEs involving a Type 2 aircraft crash are listed in Table 2 and a generic screening distance value is shown in Table A–1. Recommendations on data collection are provided in Section 4. The probability of an aircraft crash is usually higher in the vicinity of airports, both civil and military. The identification of sources of HIEEs should be performed separately for both types. Most aircraft crashes tend to occur within approximately semi-circular areas centred at the ends of the runways (e.g. typically 8 km in radius, as shown in Table A-1).

Screening using distance

8.15. If regional or national values have been specifically established, they can be used. Otherwise, generic screening values should be used.

Screening using probability

8.16. If a hazard cannot be screened out by distance, the probability of occurrence of particular types of aircraft crash should be determined and compared with the screening probability level. Those aircraft crashes for which the probability of occurrence is less than the screening probability level can be screened out. Otherwise the crashes should be subject to detailed evaluation.

Type 3 aircraft crash

Identification of sources of HIEEs

8.17. Sources of HIEEs involving a Type 3 aircraft crash are listed in Table 2 and a generic screening distance value is shown in Table A–1. Recommendations on data collection are provided in Section 4. If airways or airport approaches pass over the site (or within 4km of the site: see Table A–1), the potential hazards arising from aircraft crashes due to air traffic in the main civil traffic corridors and military flight zones should be considered. The screening should

be based on the distance from the edge of the flight zone, air traffic corridor or approach, as appropriate.

Screening using distance

8.18. If regional or national values have been established, they can be used. Otherwise, generic screening distance values should be used.

Screening using probability

8.19. If a hazard cannot be screened out by distance, the probability of occurrence of particular types of aircraft crash should be determined and compared with the screening probability level. Those aircraft crashes for which the probability of occurrence is less than the screening probability level can be screened out. Otherwise, the crashes should be retained for detailed evaluation.

Detailed evaluation for all type of event

8.20. Hazard analysis should be performed for the screened-in sources and hazards are required to be characterized: see para. 4.19 and Requirement 7 of SSR-1 [1].

8.21. In this step, the list of screened-in hazards should be refined by more detailed assessment of the range of potential events for their applicability to the specific nuclear installation. This assessment should be based on the specific characteristics of the site and the nuclear installation. Typical parameters that should be applied are design robustness, distance, magnitude, probability, and zones of influence. An additional consideration is the type and number of collocated installations on the site that can have positive or negative effects on prevention, detection, control of consequences (normal and severe conditions) and emergency response. Details are provided in Ref. [18].

8.22. An approach similar to the zone of influence approach should be used. The concept of defining areas of consequence for each of the hypothetical impact locations should be employed. The areas of consequence are denoted as damage footprints. Damage footprints are defined for impact, shock and fire loading conditions.

8.23. The evaluation of hazards from aircraft crash should consider the buildings containing nuclear material and the buildings housing structures, systems and components important to safety (e.g. equipment for heat removal), as follows:

- (a) Impact locations to be considered should be defined, based on the aircraft parameters (such as type of aircraft, nature of flight, angle of impact), shielding by topography, nuclear installation buildings, transmission lines and other considerations.
- (b) Conservative assumptions about the angle of aircraft impact (e.g. perpendicular to the centreline of the containment building and perpendicular to the spent fuel storage building) should be made.
- (c) Local response, global response and vibration loading conditions should be considered.

8.24. All buildings of the nuclear installation containing the structures, systems and components necessary to protect against the hazards associated with an aircraft crash should be identified for further screening or for evaluation. For example, systems and support systems needed for safe shutdown of a reactor or continued cooling of a spent fuel pool should be

identified. The exterior faces of the buildings should be evaluated to screen out the need for further evaluation or to determine impact locations, as follows:

- (a) Faces or partial faces of buildings could be screened out from further consideration due to shielding by adjacent structures, intervening structures, or other site features.
- (b) Faces of buildings that are partially screened out should be subdivided into portions for which aircraft impact is possible and those for which such impact is not possible;
- (c) The impact of multiple buildings during the event should be considered, in order to identify multiple buildings vulnerable to a single aircraft crash;

Damage footprints for each building and each impact location on the buildings should be developed for evaluation.

8.25. After evaluation, loading functions for the screened-in HIEEs should be defined for the engineering evaluation. The load characterization is the link between the events and the definition of the loading environment for evaluation. The resulting matrix of loading conditions produced by the events should be applied to the entire nuclear installation or to portions of it (see table 4, Scenario-1 in Ref. [18]). Tables 5–7 of Ref. [18] identify the following parameters for engineering evaluation: impact, heat, fire and vibration. Ref. [19] describes the complete evaluation methodology for structural impact, induced vibrations, thermal effects from fire, local and global effects and acceptance criteria.

Hazard parameters

8.26. The following are example of parameters that should be considered in relation to aircraft crashes (see Table 2):

- (a) Types of aircraft and characteristics, nature of flight, and crash rate.
- (b) Aircraft movements and flight frequencies from or in:
 - Airports;
 - Airways;
 - Controlled airspace around commercial and military airports;
 - Restricted and other forms of special airspace.
 - Location of aircraft sources, runway directions and other related data, and direction of approach to the nuclear installation site;
 - Airfield plates¹⁰ for take-off, landing and manoeuvring.
- (c) Parameters derived from regional or national aircraft crash data:
 - Probability distributions for direction of approach and angle of descent, for each aircraft type;
 - Skid and footprint distances and rate of energy and momentum attenuation with distance for each aircraft type.

Load characterization parameters

8.27. The following are example of parameters that should be considered (see Table 4 (1),

¹⁰ Airfield plates (paper based and now digital) provide all the navigational information needed by a pilot manoeuvring around a major airport. They are prepared by national authorities and specific to the airport, runway, runway direction and navigational procedure being used. They are publicly available for all international airports and many local ones.

- (2), (3), (4) and (6), and also Ref. [19]):
- (a) Impact energy at the nuclear installation:
 - Mass;
 - Velocity.
- (b) Impact parameters;
 - Components of aircraft classified as hard missiles and as soft missiles;
 - Size and cross-section area in plane of impact.
- (c) Parameters derived from the hazard analysis:
 - Probability distributions for direction of approach and angle of descent onto the nuclear installation site for each aircraft type;
 - Skid and footprint distances and rate of energy and momentum attenuation with distance for each aircraft type;
 - Data needed for analysis of secondary hazards;
 - Fuel load for each aircraft type and stage of flight;
 - Hazardous cargo, materials and volumes.

9. HUMAN INDUCED EXTERNAL EVENTS INVOLVING TRANSPORT, EXCLUDING AIRCRAFT CRASH

9.1. Mobile sources, excluding air traffic, of HIEEs include the following (see Tables 2 and 3 in Appendix):

(a) Road transport:

- Trucks carrying hazardous material.
- (b) Rail transport:
 - Trains carrying hazardous material.
- (c) Marine transport:
 - Ships carrying hazardous material (cargo);
 - Ships that possess significant kinetic energy.
- (d) River transport:
 - Barges carrying hazardous material (cargo);
 - Barges that possess significant kinetic energy.
- (e) Pipelines:
 - Pipelines conveying hazardous material.

9.2. This section considers some general features of road, rail and sea and waterway transport events before dealing collectively with all sources that present a direct impact hazard to the structures, systems and components of a nuclear installation, and with those that can lead to a release of hazardous material.

9.3. Vessels have the potential to interact with coastal and offshore structures belonging to a nuclear installation site. Damage to nuclear reactor cooling water intakes and outfalls is a potential concern, as is potential damage to docks and jetties that are used for loading and unloading nuclear materials onto vessels. The potential for vessels to interact with coastal and offshore structures of a nuclear installations should be considered.

9.4. Road and rail vehicles and marine and river vessels routinely transport hazardous material and the release of hazardous material are always a potential risk to nearby nuclear installations and should be considered. All hazards should be dealt in accordance with the recommendations provided in the previous sections by taking the closest distances from the nuclear installations. Similarly, pipelines routinely convey hazardous liquids or gases and should also be considered.

MARINE AND RIVER VESSELS THAT POSSESS SIGNIFICANT KINETIC ENERGY

9.5. The effects on a nuclear installation of marine and river vessels that possess significant kinetic energy will depend on the nature of any shoreline and offshore structures, their layout and whether there is any natural or human-made protection. The most significant event is a collision between a massive vessel and a shoreline (dock or loading facility) or submerged safety structure (e.g. cooling water intakes), where substantial structural damage is possible. Such events can be regarded as soft missile impacts, where significant deformation to both the vessel and the coastal structure is likely and should be considered.

9.6. The primary hazard is impact, but secondary effects of oil spill, fire, explosion and release of gases are possible and should be considered in accordance with the recommendations provided in the previous sections. Other cargo that is not formally classified as hazardous material, such as thick liquids, pastes, absorbent bulky freight (e.g. wood pellets) and sticky chemicals, should also be considered to jeopardize the water intake.

9.7. Large commercial ships can drift by tide and river currents. The local bathymetry around the nuclear installation should be considered, and tide and river flow conditions should be selected to identify the most onerous conditions of vessel reach and speed relative to the nuclear installation structures.

HAZARD ASSESSMENT FOR HUMAN INDUCED EXTERNAL EVENTS INVOLVING MARINE AND RIVER VESSELS THAT POSSESS SIGNIFICANT KINETIC ENERGY

Identification of sources of HIEEs

9.8. Sources of HIEEs involving marine and river vessels are listed in Table 2. Recommendations on data collection are provided in Section 4. Data on potential sources of HIEEs should be collected and the distances between these sources and the nuclear installation site should be calculated. Data collection should include information on ships and barges coming to the loading and unloading area of the site, commercial vessels moving in designated shipping lanes and maintenance vessels used for dredging. Information should be collected from local marine and river authorities on the location of shipping lanes, the local bathymetry, tide and river flows throughout the year, and on the frequency and nature of vessel movements.

Screening using distance

9.9. Using the collected data on the sources of HIEEs and on the protective measures at the nuclear installation site, it should be determined whether any vessel could impact an intake structure. Each vessel needs a certain water depth to move and reach the coast. Local bathymetry, predominant tide and wind direction are important considerations, but worst met

conditions should also be considered. If a vessel cannot impact any structures important to safety, the hazard can be screened out.

Screening using probability

9.10. If a particular event cannot be screened out by distance, generic event data (i.e. on the frequency of the event) can be used. Pragmatic and conservative judgement should be applied to determine the probability of an event that can initiate an impact. If the probability of occurrence of the event is less than the screening probability level, it can be screened out. The probability of an impact of a commercial vessel with the intake structure could be very low if protective embankments are constructed with an opening for the cooling water. Vessels entering the intake channel can impact the intake structure due to human error if protective measures are not taken to limit their movement towards the structure. A maintenance vessel used for dredging in the intake bay could also impact the intake structure. The screening of each event that could initiate an impact should be performed and the screened-in sources should be listed.

Detailed evaluation

9.11. Hazard analysis of screened-in sources should be performed to check the interaction with the nuclear installation. If there is an interaction, load characterization is required to be performed (see para. 4.19 and Requirement 7 of SSR-1 [1]) by considering a ship or barge moving with a conservatively estimated velocity.

9.12. In broad terms, the evaluation process should consider a distressed or incorrectly navigated vessel impacting a submerged, offshore or coastal structure of a nuclear installation. Such impacts depend on the number of vessel movements per year by size and inventory, the location of shipping lanes in relation to the location of the structure, and the ability to accurately model how a distressed vessel might come to impact such a structure. These aspects should be considered in the evaluation process.

9.13. Once the potential for impact has been established, the energy of impact should be calculated, and other load characterization parameters estimated. Although in principle there are similarities between vessel impacts with marine structures and other types of projectile impact addressed in this Safety Guide, the nature of vessels (high mass, low speed) and the type of structures being considered may be quite different and this should be taken into account.

Hazard parameters

9.14. The following are example of parameters that should be considered (see Table 2):

- (a) Passage routes (e.g. seaways) and frequency of passage;
- (b) Frequency, type and route of movements to and from the source of HIEEs;
- (c) Existing protective measures on passage routes.

Load characterization parameters

- 9.15. The following are example of parameters that should be considered (see Table 4 (2)):
- (a) Impact energy at the shoreside of the nuclear installation or at an offshore facility location:
 Mass;

- Velocity;
- Size, cross-section area in plane of impact, and penetrative capability.
- (b) Type of missile:
 - soft missile.
- (c) Direction of approach.

CARGO AND PIPELINES CONTAINING HAZARDOUS MATERIAL

9.16. The hazards associated with the surface transport of hazardous material include hazardous liquids and gases released on the ground (see Section 5), explosions (see Section 6) and fire (see Section 7). The same methodology should be used as for the mobile sources of HIEEs by taking the minimum distance from the nuclear installation site. Hazardous liquids discharged in sea and river are also addressed in this section.

9.17. Major pipelines in the region of the site should be evaluated as they may carry hazardous liquids and gases. Such pipelines can leak from valves or as a result of an accident and these should be considered.

9.18. An important route for interaction with the nuclear installation is provided by the water intake; a hazard could arise from a spillage at an adjacent installation or from a tanker accident (e.g. after uncontrolled drifting). Parameters for the dilution and dispersion of the liquid and its entry into the water intake should be evaluated. Consideration should be given to the fact that the spillage of explosive or highly flammable liquids on water can produce floating pools, which might approach a nuclear installation on the shore or along a riverbank. A conservative estimate should be made, and dispersion characteristics should be considered. Consideration should also be given to the possibility that liquids with low flash points might be extracted from contaminated sources of intake water. Other cargo that is not formally classified as hazardous material, such as thick liquids, pastes, absorbent bulky freight (e.g. wood pellets) and sticky chemicals, should also be considered in terms of its ability to jeopardize the water intake.

9.19. Liquids discharged from marine and river vessels disperse in response to local tide and/or river current conditions and can be carried several kilometres from the release point. For liquids released into a large body of water, dilution can be anticipated as the distance from the release point and the elapsed time increase, but the rate of dilution can be very dependent on the local tide and current flow conditions at the time of release. Modelling should be carried out of the way discharges are dispersed. Alternatively, it can be assumed conservatively that no dilution occurs.

HAZARD ASSESSMENT FOR HUMAN INDUCED EXTERNAL EVENTS INVOLVING CARGO AND PIPELINES CONTAINING HAZARDOUS MATERIAL

Identification of sources of HIEEs

9.20. Sources of HIEEs involving hazardous liquids and gases are listed in Table 2. Recommendations on data collection are provided in Section 4. First, the regions of interest should be located based on generic screening distance values (see Table A–1). Sources within

these regions comprise the hazardous material being transported; information (e.g. on types and quantities of hazardous material, frequency, routes) should be available from relevant local or national government agencies with responsibility for controlling access to transport routes. Data on potential sources of HIEEs should be collected and the distances between these sources and the nuclear installation site should be calculated.

Screening using distance

9.21. Using the source data, simple calculations can be made and generic screening distance values should be estimated for the largest spills of hazardous material considered possible, assuming conservative parameters for dispersion and local tide and current flow conditions at the time of release. Those sources that lie further away from the nuclear installation site can be screened out.

Screening using probability

9.22. If a hazard cannot be screened out by distance, generic event data (i.e. on the frequency of a particular event) can be used. Pragmatic and conservative judgement should be applied to determine the probability of potential events involving the spillage of hazardous material. If the probability of occurrence of the event is less than the screening probability level the event can be screened out.

9.23. If the potential hazard from screened-in sources is likely to be less than that due to similar materials stored on the nuclear installation site itself and against which protection has already been provided (i.e. that is also effective against hazards from off-site sources), then it can be screened out. If several sources are screened out on the same basis, it may be necessary to reflect the frequency contribution arising from the sum of all such sources by nominating a bounding source and screening on this. The screening of each event that can affect the nuclear installation site from spillage in the sea or a river should be completed, and the screened-in sources should be listed.

Detailed evaluation

9.24. Hazard analysis of screened-in sources load characterization is required to be performed (see para. 4.19 and Requirement 7 of SSR-1 [1]) for load characterization. Materials released into the sea or a river could disperse and dilute in complex ways that need explicit modelling by experts to determine how the different types of hazardous material travel in the sea or river and how these might affect the structures or equipment of the nuclear installation, and to calculate the load characterization parameters.

Hazard parameters

9.25. The following are hazard parameters that should be considered for load characterization:

- (a) The location of the transport route around the closest approach to the nuclear installation site;
- (b) The nature and quantities of hazardous material transported and in spillages;
- (c) Meteorological and hydrological conditions;

(d) Relevant bathymetric, tidal and river current conditions around this route that might influence the dispersion and hazardous characteristics of a release.

Load characterization parameters

9.26. The following are load characterization parameters that should be considered:

- (a) Concentration of hazardous material in cooling water at the intake;
- (b) The impact on a once through cooling water system.

10. OTHER HUMAN INDUCED EXTERNAL EVENTS

10.1. This section deals with those HIEEs that are not addressed by Sections 5–9. The hazards arising from these HIEEs are listed in Table 3. Some regions surrounding a nuclear installation site may contain other hazards; however, it is not possible to comprehensively identify all possible hazards in this Safety Guide.

GROUND SUBSIDENCE HAZARDS FROM HUMAN INDUCED EXTERNAL EVENTS

10.2. The ground at a nuclear installation site can subside due to a local geotechnical issue under the site or outside the site area due to human-made features such as mines, exploitation of natural gas fields, water wells and oil wells if such activities are foreseen in the site vicinity area.

10.3. Paragraph 5.29 of SSR-1 [1] states:

"The potential for collapse, subsidence or uplift of the surface that could affect the safety of the nuclear installation over its lifetime shall be evaluated using a detailed description of subsurface conditions obtained from reliable methods of investigation."

All geotechnical and geological issues that could exclude a nuclear installation site should be taken up during the site selection stage. Recommendations on geotechnical issues are provided in IAEA Safety Standards Series No. NS-G-3.6, Geotechnical Aspects of Site Evaluation and Foundations for Nuclear Power Plants [6] and recommendations on geological issues are provided in IAEA Safety Standards Series No. SSG-9 (Rev. 1), Seismic Hazards in Site Evaluation for Nuclear Installations [2].

10.4. For existing sites, whenever new construction work is planned either on the site or nearby, subsidence issues should be studied, especially where deep excavation work is planned (e.g. for nuclear power plants). The issue is more complicated when nuclear installations are built on saturated soft soils with a high water table, and dewatering is necessary. In such cases, it should be verified that dewatering does not lead to unacceptable (differential) settlement of the existing nuclear installation and this should be monitored. Reinjection of the extracted water may be necessary to keep pore pressures at the existing nuclear installation unaltered during dewatering and the restoration period thereafter.

10.5. Large scale mining activities, exploitation of natural gas fields, extraction of oil and ground water in the vicinity of the site can lead to subsidence. A specific assessment should be

conducted in such cases and no screening distance value can be provided as it will depend on the magnitude of the mining or oil or ground water extraction activities and distance from the nuclear installation site.

Detailed evaluation

10.6. Engineering solutions are available to handle the subsidence from local effects but depend on the type of work to be undertaken and might not always be feasible. Engineering solutions to counter subsidence from HIEEs should be implemented after a detailed evaluation: such solutions might not be possible but administrative measures (e.g. restrictions on mining and the exploitation of natural gas fields, water wells and oil wells) in the site vicinity might be available. As such, a decision to select a site should be taken after a detailed evaluation.

Hazard parameters

10.7. The following are example of parameters that should be considered (see Table 2):

- (a) Location and nature of adjacent groundworks;
- (b) Location and nature of underground works;
- (c) Relevant geological, hydrogeological and geotechnical ground conditions;
- (d) Details of planned activities in the site vicinity (mining, oil and water extraction).

Load characterization parameters

10.8. The following are example of parameters that should be considered (see Table 4 (9)) if a site can be selected:

- (a) Settlement, differential settlement and settlement rate;
- (b) Existing engineered mitigation measures (existing sites) or anticipated engineered measures for new sites.

ELECTROMAGNETIC INTERFERENCE HAZARDS FROM HUMAN INDUCED EXTERNAL EVENTS

10.9. Electromagnetic interference can affect the functionality of electronic devices. It can be initiated by both on-site sources of electromagnetic radiation (e.g. high voltage switchgear, portable telephones, portable electronic devices, computers) and off-site sources (e.g. radio transmitters, military radar stations, particle accelerators, high voltage transmission lines, telephone network). Particular attention should be paid to any jamming facilities used by the on-site security organization or by transmitters operated by national security authorities (airborne, seaborne or ground-located on the site or off the site), as information might not be available on the actual power and antenna amplification of these transmissions, and the electromagnetic radiation power of the transmissions might be increased significantly with little or no warning. When information cannot be obtained, the regulatory body should be asked to estimate the significance of these hazards.

10.10. The process of identification of potential sources of electromagnetic interference and quantification should be continued during the lifetime of the nuclear installation to ensure proper protection of plant components as the greater use of digital equipment in instrumentation

and control systems is increasing the vulnerability to electromagnetic interference.

10.11. Generic screening distance values have not been developed by States for electromagnetic interference and therefore, it should be managed on a site specific basis for each nuclear installation site.

Detailed evaluation

10.12. A detailed evaluation is required to be conducted to establish the hazard parameters and load characterization: see para. 4.19 and Requirement 7 of SSR-1 [1].

10.13. The electromagnetic fields at the point of installation for instrumentation and control systems that are important to safety should be assessed to identify any unique electromagnetic radiation sources that could generate local interference. The sources could include both portable and fixed equipment (e.g. portable transceivers, arc welding, power supplies, generators).

Hazard parameters

10.14. The following are example of parameters that should be considered (see Table 2):

- (a) Frequency band and energy of emissions of electromagnetic radiation from sources at and around the site;
- (b) Existing protective measures at the source locations.

Load characterization parameters

10.15. The following are example of parameters that should be considered (see Table 4 (10)):

- (c) Frequency band and energy rating of protective measures against electromagnetic interference;
- (d) Existing engineered mitigation measures (existing sites).

HAZARDS DUE TO HUMAN INDUCED EXTERNAL EVENTS AT BOMBING AND FIRING RANGES

10.16. This hazard should be handled in a special way if the bombing and firing ranges are within the generic screening distance value (see Table A–1). As information is not easily available for military sites, efforts should be made through government channels to obtain the necessary information about the activities on the bombing and firing ranges¹¹. The history of events and incidents outside the designated area for bombing and firing practice should be collected and used in the assessment. Information on the frequency of overhanging ordnance, flight path(s) taken to a recovery site, and frequency of dropped ordnance should be collected. A confidentially agreement may need to be signed to not disclose any information. Any screened-in hazards are required to be evaluated: see para. 4.19 and Requirement 7 of SSR-1 [1].

¹¹ If there are undisclosed national security locations (e.g. permanent underwater minefields, electronic warfare installations, concealed munitions depots) near the site that might cause a hazard for the nuclear installation, the operating organization of the installation or the regulatory body should make their best efforts to contact the responsible authorities to determine and minimize the potential hazard to the installation.

HAZARDS DUE TO MISCELLANEOUS HUMAN INDUCED EXTERNAL EVENTS

10.17. The following events that might occur in the vicinity of the site should be also considered:

- (a) A severe accident on nearby nuclear installations (radiation hazard);
- (b) Disturbances in the connection of external electric grid, including its un-availability;
- (c) Damage to headrace or tailrace facilities (in the case of once through cooling water on river sites).

11. EVALUATION OF EXTERNAL HUMAN INDUCED HAZARDS FOR NUCLEAR INSTALLATIONS OTHER THAN NUCLEAR POWER PLANTS

11.1. A graded approach is required to be applied to the evaluation of HIEEs on the basis of the complexity of the nuclear installation and the potential radiological hazards and other hazards; see paras 4.1 and 4.4 of SSR-1 [1]. This approach may be applied for each HIEE separately.

11.2. Prior to categorizing a nuclear installation for the purpose of applying a graded approach (see paras 11.9–11.12), a conservative screening process should be applied in which it is assumed that the entire radioactive inventory of the installation is released by an accident initiated by an HIEE. If the potential result of such a radioactive release were that no unacceptable consequences would be likely for workers, the public or the environment, and provided that no other specific requirements are imposed by the regulatory body for such an installation, no further HIEE hazard assessment needs to be performed.

11.3. If the results of the conservative screening process show that the potential consequences of such a release would not be acceptable, the hazards associated with HIEEs are required to be evaluated: see para. 4.19 and Requirement 7 of SSR-1 [1].

11.4. The likelihood that an HIEE will give rise to radiological consequences will depend on the characteristics of the nuclear installation (e.g. its purpose, layout, design, construction and operation). Paragraph 4.5 of SSR-1 [1] states:

"For site evaluation for nuclear installations other than nuclear power plants, the following shall be taken into consideration in the application of a graded approach:

- (a) The amount, type and status of the radioactive inventory at the site (e.g. whether the radioactive material on the site is in solid, liquid and/or gaseous form, and whether the radioactive material is being processed in the nuclear installation or is being stored on the site);
- (b) The intrinsic hazard associated with the physical and chemical processes that take place at the installation;
- (c) For research reactors, the thermal power;
- (d) The distribution and location of radioactive sources in the nuclear installation;

- (e) The configuration and layout of installations designed for experiments, and how these might change in future;
- (f) The need for active safety systems and/or operator actions for the prevention of accidents and for mitigation of the consequences of accidents;
- (g) The potential for on-site and off-site consequences in the event of an accident."

11.5. Other factors that should be taken into account in the application of a graded approach include the following:

- (a) The characteristics of engineered safety features for the prevention of accidents and for mitigation of the consequences of accidents (e.g. the containment and containment systems);
- (b) The characteristics of the processes or the engineering features that might show a cliff edge effect in the event of an accident;
- (c) The characteristics of the site relevant to the consequences of the dispersion of radioactive materials in the atmosphere and in the hydrosphere (e.g. size, demographics of the region).

11.6. Some nuclear installations may be located below the surface. Most HIEEs are expected to have limited potential to affect the safety of a subsurface installation, although those that can induce ground failure or affect ventilation systems should be considered. Any effects will depend on the HIEEs to which the installation is subjected to and the nature of the installation. Services supplied to subsurface installations could also be affected by HIEEs.

11.7. Other criteria may be specified by the regulatory body in relation to the application of a graded approach. For example, fuel damage, a radioactive release or radiation exposure may be the conditions or metrics of interest.

11.8. The application of a graded approach should be based on the following information:

- (a) The current safety analysis report for the installation (if available), which should be the primary source of information;
- (b) The results of a HIEE hazard assessment, if one has been performed;
- (c) The characteristics of the installation listed in paras 11.4 and 11.5.

11.9. The application of a graded approach can be based on a categorization of the installation. This may have been performed at the design stage or later. In general, the criteria for categorization should be based on the radiological consequences of the release of radioactivity from the installation, ranging from very low radiological consequences to potentially severe radiological consequences. As an alternative, the categorization may range from radiological consequences within the installation itself, to radiological consequences confined to the site boundary of the installation, to radiological consequences to the public and the environment outside the site.

11.10. Three or more categories of nuclear installation may be defined on the basis of national practice and criteria. As an example, the following categories may be defined:

(a) The lowest hazard category includes those nuclear installations for which national

building codes for conventional facilities (e.g. essential facilities, such as hospitals) or for hazardous facilities (e.g. petrochemical or chemical plants), at a minimum, should be applied.

- (b) The highest hazard category contains installations for which standards and codes for nuclear power plants should be applied.
- (c) There is often at least one intermediate category of hazardous installation, for which, at a minimum, codes dedicated to hazardous facilities should be used. The number of intermediate categories will depend on the nature of the installation and also whether the site contains a single or multiple nuclear installations or units.

11.11. In applying a graded approach to nuclear installations, it should be noted that installations other than nuclear power plants might not have sufficient inherent robustness against HIEEs. It might also be excessively costly to protect them against some HIEE through design, e.g. the crash of a large aircraft. For new nuclear installations, necessary precautions should be taken at an early stage to protect the nuclear installation through appropriate siting whereby ample screening distance values are provided for major HIEEs.

11.12. The HIEE hazard evaluation should be performed in accordance with the following recommendations:

- (a) For installations in the lowest hazard category (e.g. research reactors with a zero power), the HIEE hazard evaluation may be based on national building codes and standards, as established for important facilities within the State.
- (b) For installations in the highest hazard category, the HIEE hazard evaluation should be implemented in the same manner as for nuclear power plants.
- (c) For installations categorized in the intermediate hazard category (e.g. research reactors with a low to medium power), the following may be applicable:
 - (i) If the HIEE hazard evaluation is performed using methods similar to those described in this Safety Guide, a lower HIEE hazard level (i.e. than for nuclear power plants) for designing these installations may be adopted at the design stage, in accordance with the design requirements for the installation.
 - (ii) If the database and the methods recommended in this Safety Guide are found to be disproportionately complex, time consuming and demanding for the nuclear installation in question, simplified methods for HIEE hazard evaluation may be used. In such cases, the hazard parameter finally adopted for designing the installation should be commensurate with the reduced database and the simplification of the methods, with account being taken of the fact that both factors tend to increase uncertainties.

12. APPLICATION OF THE MANAGEMENT SYSTEM TO THE EVALUATION OF HUMAN INDUCED EXTERNAL EVENTS

12.1. Requirement 2 of SSR-1 states that "Site evaluation shall be conducted in a comprehensive, systematic, planned and documented manner in accordance with a management system."

12.2. A management system is required to be established, applied and maintained in accordance with IAEA Safety Standards Series No. GSR Part 2, Leadership and Management for Safety [20]. It should be applied for the activities performed in relation to the evaluation of hazards associated with HIEEs in site evaluation for nuclear installations.

ASPECTS OF PROJECT MANAGEMENT FOR THE EVALUATION OF HUMAN

INDUCED EXTERNAL EVENTS

12.3. A project work plan for addressing HIEEs should be established that, at a minimum, addresses the following topics:

- (a) The objectives and scope of the project;
- (b) Applicable regulations and standards;
- (c) Organization of the roles and responsibilities for management of the project;
- (d) Work breakdown, processes and tasks, schedule and milestones;
- (e) Interfaces among the different types of task (e.g. data collection tasks, analysis tasks) and disciplines involved, especially the various specialists needed for the different types of HIEE encountered with all necessary inputs and outputs;
- (f) Project deliverables and reporting procedures.

12.4. The project scope should identify all the hazards generated by HIEEs that are relevant to the safety of the nuclear installation and that will be investigated within the framework of the project (see also Requirement 3 of SSR-1 [1]). If some HIEEs are not included within the scope, a justification should be provided.

12.5. The project work plan should include a description of all requirements that are relevant for the project, including applicable regulatory requirements in relation to all the hazards considered to be within the project scope. The applicability of these regulatory requirements should be reviewed by the regulatory body prior to the operating organization conducting the HIEE hazard evaluation.

12.6. All approaches and methodologies that reference lower tier legislation (e.g. regulatory guidance documents, industry codes and standards) should be clearly identified and described. If experts are used to better capture epistemic uncertainties, the sophistication and complexity of these approaches should be chosen by the study sponsor based on the project requirements. The details of the approaches and methodologies to be used should be clearly stated in the project work plan.

12.7. The following management system process should be applied to ensure the quality of the project (see IAEA Safety Standards Series No. GS-G-3.1, Application of the Management System for Facilities and Activities [21]):

- (a) Document control;
- (b) Control of products;
- (c) Controls for measuring and testing equipment;
- (d) Control of records;
- (e) Control of analyses;
- (f) Purchasing (procurement);
- (g) Validation and verification of software;
- (h) Audits (self-assessment, independent assessments and review);
- (i) Control of non-conformances, corrective actions and preventive actions;
- (j) Processes covering field investigations, laboratory testing, data collection, and analysis and evaluation of observed data;
- (k) Communication processes for the interaction among the experts involved in the project.

12.8. The project work plan should ensure that there is adequate provision, in the resources and in the schedule, for collecting new data and/or analyses that might be important for the conduct of the HIEE hazard evaluation. This may arise, for example, where potential HIEEs have been identified at sources where the level of detail in the associated safety analysis is appropriate to the industry with which the source is associated but is insufficient for the evaluation of hazards for a nuclear installation.

12.9. To ensure that the evaluation of hazards associated with HIEEs is traceable and transparent to users (e.g. peer reviewers, the operating organization, the regulatory body, the designers, the vendors, the contractors and the subcontractors of the operating organization), the documentation should provide a description of all elements of the evaluation process and include the following information:

- (a) A description of the study participants and their roles;
- (b) Background material that comprises the data collection and analysis process and documentation, including the source display map;
- (c) A description of the computer software used, and the input and output files;
- (d) Reference documents;
- (e) All documents supporting the treatment of uncertainties, opinion and related discussions;
- (f) Results of intermediate calculations and sensitivity studies.

This documentation should be maintained in an accessible, usable and auditable form by the operating organization.

12.10. The documentation and references should identify all sources of information used in the HIEE hazard evaluation, including information on where to find important citations and other

information that might be difficult to obtain. Unpublished data used in the analysis should be included in the documentation in an appropriately accessible and usable form. Where data has been used that is restricted for security or commercial reasons (see para. 4.1), it may be necessary to prepare redacted versions of documents. However, where such documents are used or passed to others (e.g. by peer reviewers or nuclear installation designers) as part of the HIEE hazard evaluation, the project organization should be responsible for ensuring that sufficient information is provided to enable tasks to be performed effectively and in the best interests of nuclear safety.

ENGINEERING USES AND OUTPUT SPECIFICATION IN THE EVALUATION OF HUMAN INDUCED EXTERNAL EVENTS

12.11. In addition to site evaluation, an HIEE hazard evaluation is usually conducted for the purposes of design and/or safety assessment of the nuclear installation. Therefore, the work plan for the HIEE hazard evaluation should identify the intended engineering uses and objectives of the evaluation and should incorporate an output specification that describes all the results necessary for the intended engineering uses and objectives of the study: see also para. 4.1.

INDEPENDENT PEER REVIEW OF THE EVALUATION OF HUMAN INDUCED EXTERNAL EVENTS

12.12. Paragraph 3.4 of SSR-1 [1] states:

"The results of studies and investigations conducted as part of the site evaluation shall be documented in sufficient detail to permit an independent review."

12.13. Paragraph 3.4 of SSR-1 [1] states:

"An independent review shall be made of the evaluation of the natural and human induced external hazards and the site specific design parameters, and of the evaluation of the potential radiological impact of the nuclear installation on people and the environment."

12.14. An independent peer review should be conducted and implemented to provide assurance that: (i) a proper process has been duly followed in conducting the HIEE hazard evaluation, (ii) the analysis has addressed and evaluated the involved uncertainties (both, epistemic and aleatory), and (iii) that the documentation is complete and traceable.

12.15. The independent peer review team members should have the necessary multidisciplinary expertise to address all technical and process related aspects of the HIEE hazard evaluation. The peer reviewers should not have been involved in other aspects of the project and should not have a vested interest in the outcome. The level and type of peer review can differ, depending on the application of the HIEE hazard evaluation.

12.16. One of the following two methods of peer review should be used: participatory peer review or, late stage peer review. A participatory peer review is carried out during the HIEE evaluation process, allowing the reviewer(s) to resolve comments. A late stage (follow-up) peer review is carried out towards the end of the evaluation. Participatory peer review will decrease the likelihood of the assessment being found unsuitable at a late stage.

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APPENDIX

TABLES TO BE USED IN EVALUATION OF HAZARDS ASSOCIATED WITH HUMAN INDUCED EXTERNAL EVENTS

TABLE 1. CATEGORIES OF HUMAN INDUCED EXTERNAL EVENTS

	Category of human induced external event	Generic screening distance values (see Table A–1)
(a)	<i>Release of hazardous material.</i> This includes radioactive and other hazardous gases and liquids, pressurized and liquefied gasses and flammable gases and liquids.	(1) (2) (3) (4)
(b)	<i>Explosions</i> . These can arise from operational installations and/or stores containing explosive materials and/or undertaking processes with such materials that create situations where an enhanced potential for explosions exists.	(1) (2)(4)
(c)	External fire.	(1) (3)
(d)	Aircraft crash. This includes the categorization of different types of aircraft for hazard evaluation purposes, the characterization of aircraft movements near to a site, and the modelling of an aircraft crash event so that the hazard can be parameterized and quantified. Air corridors should also be included when characterizing aircraft movements.	(5)
(e)	<i>Transport events excluding aircraft crash.</i> These can arise from road and rail vehicles, pipelines, river barges and sea vessels. Hazards in this category normally arise directly from crash events, which can lead to the release of hazardous gases, and fire and explosion events.	(1) (2)(3)(4)
(f)	Other human induced external events. These include hazards arising from stationary and mobile sources not included in (a) – (e). This includes subsidence, electromagnetic interference and bombing and firing ranges.	Not Applicable for subsidence and electromagnetic interference, and (6) for bombing and firing ranges

TABLE 2. IDENTIFICATION OF SOURCES OF HUMAN INDUCED EXTERNAL EVENTS, EVENT CATEGORIES, HUMAN INDUCED EXTERNAL EVENTS AND SOURCE RELATED INFORMATION

Types of source	Category of event	Human induced external events	Relevant source related information to b collected
STATIONARY SOURCES			
(1) Oil refineries, chemical plants, storage depots, broadcasting networks, mining or quarrying operations, dams and dock facilities, peat and forests, other nuclear installations, underground gas storage, fracking, ground works adjacent to the nuclear installation site	(a) Release of hazardous material	 Release of flammable, explosive, asphyxiant, corrosive or toxic material Radioactive release from nearby nuclear facilities 	 Quantity and nature of all materials and– physical properties, chemistry, radiochemistry, flashpoint, toxicity, or definition of other hazardous effects Detailed information of nearby nuclear facilities (e.g. type, power) Maximum credible release, or frequency versus quantity release relationship Meteorological and topographical characteristics of the region Below ground flows – geological seepage and flow routes and opportunities for material concentration Existing protective measures at the source location, e.g. bunds Parameters allowing the determination of the release rate of the flammable source (e.g. evaporation rate in the case of a flammable

Types of source	Category of event	Human induced external events	Relevant source related information to be
			collected
			pool of hydrocarbon and release rate for
			flammable gas release)
			• Type and features of nuclear facilities
	(b) Explosion	Deflagration wave (over	Nature of explosive material
		pressurization)	• Maximum credible pressure (over/under) and
		Detonation waves	thermal release at source location, or
		• Boiling liquid expanding vapour	explosion frequency versus severity
		explosion	relationship
		• Exothermic chemical reaction	• Meteorological and topographical
		• Dust explosion	characteristics of the region
			• Existing protective measures at the source
			location, e.g. blast walls
	(c) External fire	Hydrocarbon fire	• Nature of flammable material (soot, toxic
		• Chemical fires other than	products) and thermal release
		hydrocarbon	• Flashpoint, flammability concentrations in
			air, or other ignition criteria
			• Maximum credible material or thermal
			release, or fire frequency versus severity
			relationship
			• Meteorological and topographical
			characteristics of the region
			• Existing protective measures at the source
			location, e.g. fire breaks

Types of source		Category of event	Human induced external events	Relevant source related information to be
				collected
		(d) Aircraft crash	• See (3)	
		(e) Transport events excluding	• See (4)	• See (4) (e)
		aircraft crash		• Frequency, type and route of movements to and from the source
		(f) Other HIEEs	Projectiles and missiles	• Nature of projectile or missile (mass, initial
			Ground subsidenceElectromagnetic interference	velocity, trajectory)Maximum credible projectile or missile, or
			• Bombing and firing ranges	frequency of release
			• Miscellaneous human induced	• Location and nature of adjacent ground
			external events	works
				• Location and nature of underground works
				Meteorological and topographical
				characteristics of the region
				• Relevant geological, hydrogeological and
				geotechnical ground conditions
				• Frequency band and energy of
				electromagnetic emissions
				• Existing protective measures against
				electromagnetic interference at the source
				location
				• Details of mining and fracking
(2) Military facilities	(permanent and	(a) Release of hazardous	• Release of flammable, explosive,	• See (1) (a)
temporary)		material	asphyxiant, corrosive, toxic or	

Types of source	Category of event	Human induced external events	Relevant source related information to be
			collected
		radioactive materials	
	(b) Explosion	Deflagration	• See (1) (b)
		• Detonation	
		• Dust explosion	
	(c) External fire	Hydrocarbon fire	• See (1) (c)
		• Chemical fire	
	(d) Aircraft crash	• See (3)	• See (3) (d)
			• Frequency, type and route of movements to
			and from the source
	(e) Transport events excluding	• See (4)	• See (4) (e)
	aircraft crash		• Frequency, type and route of movements to
			and from the source
	(f) Other HIEEs	• Projectiles and missiles	• See (1) (f)
		• Electromagnetic interference	
		• Bombing and firing ranges	
MOBILE SOURCES			
(3) Airport facilities, air traffic	(a) Release of hazardous materia	al • Release of flammable, explosive,	• See (1) (a)
		asphyxiant, corrosive, toxic or	
		radioactive material	
	(b) Explosion	• Deflagration	• See (1) (b)
		• Detonation	
	(c) External fire	Hydrocarbon fire	• See (1) (c)

Types of source	Category of event	Human induced external events	Relevant source related information to be
			collected
	(d) Aircraft crash	• Initiating events not covered in (3)	• Information not covered in (3) (a, b, c, f)
		 (a, b, c, f) Crash related to take-off and landing Other sources of aircraft crash (background crash rate, airways) 	 Types and characteristics of aircraft Aircraft movements and flight frequencies from airports Runway orientation, length and location Airfield plates for take-off, landing and manoeuvring Traffic type and frequencies in airways Location, elevations and cross-section characteristics of airways Location and characteristics of restricted, matching and characteristics of airways
			 controlled and other forms of airspace Types and characteristics of aircraft, e.g. mass, fuel load, speeds for various stages of flight National and regional crash data
	(e) Transport events excluding aircraft crash	• See (4)	
	(f) Other HIEEs	• Projectiles, missiles and drones	• See (1) (f)
(4) Railway trains and wagons, road vehicles, ships, barges, pipelines	a) Release of hazardous material	• Release of flammable, explosive, asphyxiant, corrosive, toxic or radioactive material	 See (1) (a) Location of transport routes and the closest approach to the nuclear installation site

Types of source	Category of event	Human induced external events Relevant source related information	to be
		collected	
		 Blockage, contamination (such as from an oil spill) or damage to cooling water intake structures Relevant topographic features in the rearound these routes that might influen dispersion and hazardous characteristic release Relevant bathymetric, tidal and river or conditions around this route that might influence the dispersion and hazardou 	the the ics of a current
	b) Explosion	 Deflagration Detonation Tidal and bathymetric characteristics of a release 	of the
		region	of the
	c) External fire	Hydrocarbon fire See (1) (c)	
		Chemical fire Tidal and bathymetric characteristics of offshore and nearshore region	of
	d) Aircraft crash	• See (3)	
	e) Transport events exc	cluding • Initiating events not covered in (4) • Information not covered in (3) (a, b, c.	, f)
	aircraft crash	 (a, b, c, f) Vehicle or vessel impact Passage routes and frequency of passar road and rail routes, seaways) 	ıge (e.g
		 Vehicle derailment, or Location and routing of pipelines and associated pumping stations 	
		 Leak of hazardous material from a • Frequency, type and route of moveme pipeline and from the source 	nts to
		Existing protective measures for vehic	cles,

Types of source	Category of event	Human induced external events	Relevant source related information to be
			collected
			vessels and routes
			Transportation accidents data
	f) Other HIEEs	• Projectiles and missiles	• See (1) (f)
		• Electromagnetic interference	

TABLE 3. EVOLUTION OF SOURCES OF HUMAN INDUCED EXTRERNAL EVENTS AND POSSIBLE EFFECTS ON NUCLEAR INSTALLATIONS

Eve	ent category	Human induced external events	Possible hazard at the nuclear installation site Possible effects on the m	nuclear
			installation (see Table A.4)	
a)	Release of hazardous material	 Release of flammable, explosive, asphyxiant, corrosive or toxic material Release of radioactivity from nearby nuclear facilities Explosion Hydrocarbon fire Other types of chemical fire Projectiles and missiles 	 Clouds or liquids can drift towards the nuclear (5) (6) (8) installation and burn or explode before or after reaching it, outside or inside the installation Clouds or liquids can also migrate into areas and affect operating personnel or items important to safety Radiation exposures to operating personnel at the nuclear installation 	
b)	External explosion	 Deflagration Detonation Dust explosion Release of flammable, explosive, asphyxiant, corrosive, toxic or radioactive materials Hydrocarbon fire Chemical fires other than hydrocarbon Projectiles and missiles 	 Explosion pressure wave (1) (2) (3) (4) (7) (8) Projectiles Smoke, gas and dust produced in explosion can drift towards the nuclear installation 	
c)	External fire	 Hydrocarbon fire Chemical fires other than hydrocarbon Explosion Release of flammable, explosive, asphyxiant, 	 Associated flames and fires. Sparks can ignite (3) (4) (5) other fires Smoke and combustion gas can drift towards the nuclear installation 	

		corrosive, toxic or radioactive material	• Heat (thermal flux)
		• Projectiles and missiles	
d)	Aircraft crash	 Crash related to take-off and landing Other sources of aircraft crash: background, airways Release of flammable, explosive, , corrosive, toxic or radioactive materials Explosion Hydrocarbon fire Missiles 	 Primary effects (1) (2) (3) (4) (6) Impact damage to structures including perforation, penetration Vibration effects Global stability Secondary effects Secondary missiles ejected from the impact site and scattering widely Rapid spread of flammable liquid from the point of impact, including impulsive damage to structures from the momentum of the released liquid when ejected from the aircraft Fire and explosion generating heat and blast effects and generating tertiary missiles Release of hazardous material carried as cargo Ground shaking
e)	Transport events	• Vehicle impact	• Direct impact damage (2) (4) (7) (8) (11)
Í	excluding aircraft	• Vehicle derailment, or misdirection	 Secondary projectiles
	crash	• Release of flammable, explosive, asphyxiant, corrosive, toxic or radioactive material	 Fire

	• Blockage, contamination (such as from an oil • Ex	plosion of fuel tanks or cargo
	spill) or damage to cooling water intake	
	structures	
	• Explosion	
	• Hydrocarbon fire	
	• Chemical fires other than hydrocarbon	
	• Projectiles and missiles	
f) Other HIEEs	• Projectiles and missiles	Missile impact with structure (2) (7) (8) (9) (10) (11) (12)
	• Subsidence	Ground failure under structures
	• Electromagnetic interference	Flooding on to the nuclear site, or change of
	• Release of large volumes of water or change of	water table
	watercourse	Direct damage to structures and equipment
	• Bombing and firing ranges	Fire as secondary effect
	•	Electromagnetic fields around electrical
		equipment leading to failure, malfunction,
		or spurious electrical signals

Possi	ible hazard	Load characterization parameters	Consequences of hazard effects	
effec	ts on the installation			
(1)	Pressure wave	• Local overpressure at the installation as a function of time	 Damage or collapse of parts of structure or disruption of systems and components Secondary hazards (e.g. fire, explosion and release of hazardous material) 	
2)	Projectile	 Impact energy at nuclear installation location – mass, velocity Compass direction and angle of approach from horizontal Missile hardness and penetrative capability in structures important to safety – shape, size, type of material Existing protective measures at the source location 	 Damage to structures – penetration, perforation, spalling, scabbing, collapse of structures Disruption or failure of structures, systems and components including buried systems and services Induced vibration Loss of access or egress for emergency and/or safety related operator actions Secondary hazards – fire, explosion, release of hazardous material 	
	3) Heat	Maximum temperature flux and duration	 Impaired habitability of control room Disruption of systems or components Damage to structures Ignition of combustibles Secondary effects (e.g. sparks, fires and smoke) 	

TABLE 4. IMPACT ON THE NUCLEAR INSTALLATION AND CONSEQUENCES

Possible hazard	L	oad characterization parameters	Consequences of hazard effects
effects on the instal	lation		
4) Smoke and dus	t o o	Composition Concentration and quantity as a function of time	 Blockage of ventilation intake filters and diesel engine air filters. Impaired habitability of control room and other areas important to the safety of the nuclear installation
5) Asphyxiant a material	nd toxic o o	Concentration and quantity as a function of time Volatility in ambient conditions Toxicity and asphyxiant limits	 Threat to operating personnel and impaired habitability of the main control room and other areas important to the safety of the nuclear installation Incapacitation of operating personnel or reduced ability to perform safety related tasks
,	l radioactive o and aerosols o o	Concentration and quantity as a function of time Corrosive, radioactive limits Provenance (sea, land)	 Threat to operating personnel and impaired habitability of areas important to the safety of the nuclear installation Corrosion and disruption of systems or components, loss of strength Electrical short circuits Blockage of water intakes, site drains Prevention of fulfilment of safety functions
7) Ground shaki	ng o	Frequency response spectrum for vibrational motion	Mechanical damage
8) Flooding or d	rought o	Elevation of site above main water course or mean sea leve	el • Damage to structures, systems and components due to

	Consequences of hazard effects
• Level of water with time	inundation
• Velocity of impacting water	• Damage to structures, systems and components directly of
	functional failure due to water impact
	• Damage to structures, systems and components or functional
	failure due to secondary effects such electrical short circuit
	• Loss of safety functions requiring water (in case of drought)
• Settlement, differential settlement, settlement rate	• Collapse of structures, disruption or failure of structures
• Existing engineered mitigation measures (existing sites),	or systems and components including buried systems and service
anticipated (new sites)	• Secondary hazards: fire, explosion release of hazardou
	material
• Frequency band and energy rating of protection again	nst • Incorrect or spurious electrical signals in items important t
electromagnetic interference	safety leading to spurious operation or action
• Existing engineered mitigation measures (existing sites),	or
anticipated measures (new sites)	
 Mass of the ship, lost cargo, impact velocity and area, deg of blockage 	• Unavailability of cooling water
-	 Velocity of impacting water Settlement, differential settlement, settlement rate Existing engineered mitigation measures (existing sites), anticipated (new sites) Frequency band and energy rating of protection againelectromagnetic interference Existing engineered mitigation measures (existing sites), anticipated measures (new sites) Mass of the ship, lost cargo, impact velocity and area, deget

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ANNEX

TYPICAL GENERIC SCREENING DISTANCE VALUES

TABLE A-1. TYPICAL GENERIC SCREENING DISTANCE VALUES

	Sources	Generic screening distance value ¹²
1	Facilities for storing or handling flammable, corrosive or explosive material	5-10 km
2	Sources of hazardous clouds, vapours or gases	8-10 km
3	Sources of fire such as forests, peat, storage areas for low volatility flammable materials (especially hydrocarbon storage tanks), wood or plastics, factories that produce	1–2 km

¹² Generic screening distance values are intended to be conservative. When using these values, it should be ensured that they are appropriate to the HIEEs likely to occur at each source considered.

	or store such materials, their transport lines, and vegetation	
4	Military installations storing munitions	8 km
5	Aircraft crash events	
	i) An aircraft crash at the site resulting from the	Not Applicable, see para.
	general air traffic in the region (Type 1 aircraft crash)	8.12
	ii) An aircraft crash at the site resulting from take-off	8 km
	or landing manoeuvres at a nearby airport (Type 2	
	aircraft crash)	
	iii) An Aircraft crash at the site resulting from air	4 km
	traffic in the main civil traffic corridors and military	
	flight zones. (Type 3 aircraft crash)	
6	Distance from military installations or air space	30 km
	usage such as bombing and firing ranges	

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