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Safety of Nuclear Fuel Reprocessing Facilities

(Revision of SSG-42)

DRAFT SPECIFIC SAFETY GUIDE

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1. INTRODUCTION

BACKGROUND

1.1. This Safety Guide on the Safety of Nuclear Fuel Reprocessing Facilities provides recommendations on how to meet the requirements established in the Safety Requirements publication on the Safety of Nuclear Fuel Cycle Facilities, IAEA Safety Standards Series No. NS R-5 (Rev. 1) [1]. It supplements and develops those requirements by providing guidance relevant to aqueous reprocessing of nuclear fuel.

1.2. The safety of nuclear fuel reprocessing facilities⁴ is ensured by means of their proper siting, design, construction, commissioning, operation and decommissioning. This Safety Guide addresses all these stages in the lifetime of a reprocessing facility as defined in NS-R-5 (Rev. 1) [1], on an industrial scale, with emphasis placed on safety in the design and operation of such facilities.

1.1. Requirements for safety in all stages of the lifetime of a nuclear fuel cycle facility are established in IAEA Safety Standards Series No. SSR-4, Safety of Nuclear Fuel Cycle Facilities [1].

1.2. This Safety Guide provides specific recommendations on the safety of nuclear fuel reprocessing facilities (hereafter referred to as 'reprocessing facilities').

1.1.1.3. The radioactivity and radiotoxicity of spent fuel, dissolved spent fuel, fission product solutions, plutonium and other actinides and their solutions are high. Close attention should Reprocessing facilities may process or use large amounts of hazardous chemicals, which can be toxic, corrosive, combustible or explosive. Close attention needs to be paid to ensuring safety at all stages in the reprocessing of spent fuel and breeder material. Uranium, plutonium, fission products and all waste from reprocessing facilities shouldneed to be handled, processed, treated and stored safely, to maintain lowoptimize the levels of exposure of the public and workers-and, to minimize the amount of radioactive material discharged to the environment, and to limit the potential impact of an accident on workers, the public and the environment.

OBJECTIVE

<u>1.4.</u> <u>1.4.</u> <u>This Safety Guide supersedes IAEA Safety Standards Series No. 42, Safety of Nuclear Fuel</u> <u>Reprocessing Facilities²</u>.

OBJECTIVE

<u>1.5.</u> The objective of this Safety Guide is to provide up to date guidance, based on experience gained recommendations on safety in Member States, on engineering measures, actions, conditions the siting, design, construction, commissioning, operation, and procedures necessary preparation for meeting decommissioning of reprocessing facilities to meet the requirements established in NS-R-5 (Rev. <u>SSR-4 [1]-[1]. This].</u>

⁴ Nuclear fuel reprocessing facilities are referred to in this Safety Guide as 'reprocessing facilities'.

² INTERNATIONAL ATOMIC ENERGY AGENCY, Safety of Nuclear Fuel Reprocessing Facilities, Specific Safety Guides, 2017

<u>1.2.1.6.</u> The recommendations in this Safety Guide is intended to be of use to designers, are aimed primarily at operating organizations and of reprocessing facilities, regulatory bodies for ensuring safety for all stages in the lifetime of a reprocessing facility, designers, and other relevant organizations.

SCOPE

1.5. THIS SAFETY GUIDE PROVIDES RECOMMENDATIONS ON MEETING THE REQUIREMENTS ESTABLISHED IN NS-R-5 (REV. 1), SECTIONS 5–10 AND APPENDIX IV. SCOPE

<u>1.7.</u> The safety requirements applicable to <u>all types of nuclear fuel cycle facility facilities</u> (i.e. facilities for uranium ore <u>processing and</u> refining, conversion, enrichment, <u>reconversion³</u>, <u>storage of fissile</u> <u>material</u>, fabrication of fuel including mixed oxide fuel, storage and reprocessing of spent fuel, associated conditioning and storage of waste, and facilities for the <u>fuel cycle</u> related research and development) are established in the main text of NS R-5 (Rev. <u>SSR-4 [1) [1]</u>. The]. This Safety Guide provides recommendations on meeting these requirements <u>specifically applicable tofor</u> reprocessing facilities are established in appendix IV of NS R-5 (Rev. 1) [1] and apply to plants using.

1.3.1.8. This Safety Guide covers facilities which use the PUREX process to reprocess fuels containing uranium and plutonium on a commercial scale. This Safety Guide does not specifically address reprocessing of thorium from fast breeder reprocessing reactors or other advanced reactor systems (THOREX_process) and partitioning of radionuclides other than uranium and plutonium (e.g. SANEX, GANEX, and UNEX processes) as there is insufficient experience of these processes and facilities at a commercial scale-in many States. However, the similarity between aqueous processes means that these allows for application of most of the recommendations will applyin this Safety Guide, with suitable adjustments, to plants reprocessing manyother types of nuclear fuel.

1.4.1.9. 1.6. This Safety Guide deals specifically with the following processes:

- (a) The handling <u>and short term temporary storage</u> of spent fuel;
- (b) The dismantling, $\frac{\text{shearing}^2 \text{shearing}^4}{\text{or } \frac{\text{decladding}^3 \text{decladding}^5}{\text{decladding}^5}$ and dissolution of spent fuel;
- (c) The separation of uranium and plutonium from fission products <u>and other trans-plutonium</u> <u>actinides;</u>
- (d) The separation and purification of uranium and plutonium;
- (e) The production and storage of plutonium and uranium oxides and uranyl nitrate to be used as a feed material to form 'fresh' uranium or mixed (UO₂/PuO₂) oxide fuel rods and assemblies; (UO₂/PuO₂) oxide fuel rods and assemblies;
- (f) The initial treatment and handling of the various waste streams.

1.5.1.10. The fuel reprocessing processes covered by this Safety Guide are a mixture of high and low hazard, chemical and mechanical processes, including high hazard fine particulate processes and processing involving hazardous solid, liquid, gaseous and particulate (dry, air and water-borne) wastes and effluents.

²

³ Often called also 'deconversion'

⁴ Shearing involves cutting spent fuel into short lengths to allow its dissolution inside its metallic cladding.

⁵ Decladding involves removing the metallic cladding of spent fuel prior to its dissolution.

metallic cladding. 3

Decladding involves removing the metallic cladding of spent fuel prior to its dissolution.

1.6.1.11. This Safety Guide covers the safety of reprocessing facilities and the protection of workers, the public and the environment. It does not deal with ancillary processing facilities in which waste and effluent are treated, conditioned, stored or disposed of except in so farinsofar as all waste generated has to comply with the requirements established in NS R 5 (Rev. <u>SSR-4 [1) [1],](see</u> paras 6.31, 94–6.3299 and 9.54102–9.57108), and, in appendix IV, paras IV.49, IV.50 and IV.80 IV.82, and in in IAEA Safety Standards Series No. GSR Part 5, Predisposal Management of Radioactive Waste, <u>IAEA Safety Standards Series No. GSR Part 5</u> [2]).]. In general, however, many of the hazards in such ancillary processing facilities are similar to those in a reprocessing facility, owing, for example, to the characteristics of the materials being treated.

<u>1.12.</u> Safety requirements on the legal and <u>The recommendations on ensuring criticality safety in a nuclear fuel reprocessing facility in this publication supplement the more detailed recommendations provided in IAEA Safety Standards Series No. SSG-27, Criticality Safety in the Handling of Fissile <u>Material [3].</u></u>

<u>1.13. The implementation of safety requirements on the governmental-, legal and regulatory</u> framework and on regulatory supervision are related to the regulatory oversight (e.g. requirements for the authorization process, regulatory inspection and regulatory enforcement) as established in IAEA Safety Standards Series No. GSR Part 1 (Rev.1), Governmental, Legal and Regulatory Framework for Safety, IAEA Safety Standards Series No. GSR Part 1 (Rev. 1) [3]. Guidance on meeting the requirements for the management system and for the verification of safety established in Leadership and Management for Safety, IAEA Safety Standards Series No. GSR Part 2 [4] is provided in The Management System for not addressed in this Safety Guide.

1.7.1.14. This Safety Guide does not include nuclear security recommendations for a nuclear fuel reprocessing facility. Recommendations on nuclear security are provided in IAEA Nuclear Installations, IAEA Safety StandardsSecurity Series No. GS-G-3.5 [5] and Application of the Management System for-13, Nuclear Security Recommendations on Physical Protection of Nuclear Material and Nuclear Facilities and Activities, (INFCIRC/225/Revision 5) [5] and guidance is provided in IAEA Safety StandardsNuclear Security Series No. GS-G-3.127-G, Physical Protection of Nuclear Material and Nuclear Material and Nuclear Facilities (Implementation of INFCIRC/225/Revision 5) [6]. However, this Safety Guide includes recommendations on managing interfaces between safety, nuclear security and the State system for nuclear material accounting and control.

1.7. Sections 3-8 of this Safety Guide provide recommendations on meeting the safety requirements on radiation protection established in Radiation Protection and Safety of Radiation Sources: International Basic Safety Standards, IAEA Safety Standards Series No. GSR Part 3 [7]. The recommendations in this Safety Guide supplement the recommendations on occupational radiation protection provided in Occupational Radiation Protection, IAEA Safety Standards Series No. GSG 7 [8].

1.8. Terms in this publication are to be understood as defined and explained in the IAEA Safety Glossary [9], unless otherwise stated.

STRUCTURE

THIS SAFETY GUIDE CONSISTS OF EIGHT SECTIONS AND TWO ANNEXES. THE SECTIONS FOLLOW THE GENERAL STRUCTURE OF NS R 5 (REV. 1) [1]. STRUCTURE

1.15. Section 2 of this publication provides general safety recommendations for a reprocessing facility. Section 3 describes Section 3 provides recommendations on the development of a management system for such a facility and the activities associated with it. Section 4 provides recommendations on the safety aspects to be considered in the evaluation and selection of a site to avoid or minimize any environmental impact of operations. Section 45 deals with safety considerations at in the design stage, including safety of a reprocessing facility: it provides recommendations on the safety analysis for operational states and accident conditions $\frac{6}{3}$ and presents the safety aspects of radioactive waste management in a reprocessingthe facility and other design considerations. Section 5 addresses 6 provides recommendations on safety considerations in the construction stage. Section 6 discusses safety considerations in commissioning, of a reprocessing facility, and Section 7 provides recommendations on safety during in the commissioning stage. Section 8 deals with safety in the operation of a facility, including: it provides recommendations on the management of operations operation, maintenance, inspection and periodic testing, control of modifications, criticality control, radiation protection, industrial safety, the management of waste and effluents, and emergency planning and preparednessand response. Section 89 provides recommendations on meeting the safety requirements for preparing for the decommissioning of a reprocessing facility.

1.8.1.16. Annex I shows the typical main process routes for a reprocessing facility. Annex II provides examples of structures, systems and components important to safety in reprocessing facilities, grouped in accordance with the processes identified in Annex I.

1.9. This Safety Guide contains guidance specific to reprocessing facilities. The recommendations in this guide have been referenced to the corresponding requirements in NS-R-5 (Rev. 1) [1] and other IAEA safety standards, where consistent with the readability of the text. This Safety Guide covers all the important stages in the lifetime of a reprocessing facility, including site evaluation, design, construction, commissioning, operation and preparation for decommissioning. It also considers modifications, maintenance, calibration, testing and inspection as well as emergency preparedness, where specific guidance exists. References are also made to other IAEA standards for requirements and guidance on generic topics (such as radioactive waste management and radiation protection) and to publications in the IAEA Nuclear Security Series for security issues that are not specific to reprocessing facilities.

2. GENERAL SAFETY RECOMMENDATIONS

2.1.

⁶ Accident conditions include design basis accidents and design extension conditions [9]. Design extension conditions are postulated accident conditions that are not considered for design basis accidents, but that are considered in the design process for the facility in accordance with best estimate methodology, and for which releases of radioactive material are kept within acceptable limits; see Safety of Nuclear Power Plants: Design, IAEA Safety Standards Series No. SSR-2/1 (Rev. 1) [10].

2. HAZARDS IN NUCLEAR FUEL REPROCESSING FACILITIES

1.9.2.1. In a fuel-reprocessing facility, large quantities<u>amounts</u> of fissile material, radioactive material and other hazardous materials are present (stored, processed and generated),_a often in easily dispersible forms (e.g. solutions, powders and gases) and sometimes subjected to vigorous chemical and physical reactions. Reprocessing facilities have the potential for serious <u>accidents that could result in a</u> nuclear and<u>or</u> radiological emergencies. A graded approach that is proportionate to the potential hazards associated with<u>emergency</u>. In reprocessing facilities should be used when applying the requirements established in section 1the main hazards are potential nuclear criticality, loss of NS R 5 (Rev. 1) [1]confinement and radiation exposure (both internal exposure and in Preparedness and Response for a Nuclear or Radiological Emergency, IAEA Safety Standards Series No. GSR Part 7 [11].external exposure).

2.2. The main risks are criticality, loss of confinement, radiation exposure and associated chemical hazards, against which workers, the public and the environment need to be protected by adequate technical and administrative measures taken in the siting, design, construction, commissioning, operation and decommissioning of the facility.

1.10.2.2. 2.3. In normal operation, reprocessing facilities generate significant volumes of gaseous and liquid effluents with a variety of radioactive and chemical constituents. The facility's processes and equipment shouldare required to be designed and operated to reduce and recycleminimize the impact of these effluents as far as practicable: see para. 6.100 of SSR-4 [1]. The recycling of effluents should be considered, with account taken of the possible accumulation of undesirable species or changes in the composition of recycled reagents and other feeds, such as chlorides in cooling water, aromatic hydrocarbons in solvent extraction systems and radiolysis (degradation) products in organic diluents. In accordance withTo ensure the optimization of protection and safety, specific design provisions should be made to ensure that recycled materials are safe and compatible with their reuse in the facility, which may involve the generation of additional effluents.

2.4. Effluents and discharges should are required to be managed by the addition of specific engineeringdesign features to remove and reduce levels of activity and amounts of toxic chemicals-: see Requirement 25 of SSR-4 [1]. The operating organization of the reprocessing facility (and the operating organizations of any associated effluent treatment facilities) should are required to monitor and report onrecord discharges-: see para. 9.104 of SSR-4 [1]. As a minimum, they are required to comply with allthe limits on discharges authorized limits by the regulatory body (see para. 3.123 of IAEA Safety Standards Series No. GSR Part 3, Radiation Protection and Safety of Radiation Sources: International Basic Safety Standards [7]) and to optimize protection and safety (see GSR Part 5 [2], GSR Part 3 [7],: see Requirement 25 of SSR-4 [1]. Further recommendations on the management of radioactive effluents are provided in IAEA Safety Standards Series No. SSG-41, Predisposal Management of Radioactive Waste from Nuclear

2.3. Fuel Cycle Facilities, IAEA Safety Standards Series No. SSG 41 [12], and [8], and GSG-9, Regulatory Control of Radioactive Discharges to the Environment, IAEA Safety Standards Series No. WS G 2.3 [13]). [9]).

1.11.2.4. When periodic safety reviews are being <u>carried outperformed</u>, the records of previous discharges should be examined thoroughly to confirm that the <u>currentexisting</u> engineered provisions and operational practices are such that protection and safety is optimized. In addition, developments in processes and in technology for the reduction and treatment of effluents should be examined for potential improvements.

1.12.2.5. 2.5. The specific aspects of <u>In</u> reprocessing facilities that should be taken into account, actinides and fission products in meetingdifferent chemical and aggregate forms are processed. The

factors affecting the safety requirements established in NS-R-5 (Rev. 1) [1] are of a reprocessing facility include the following:

(a)—The wide range and nature of radioactive inventories present at such

(b)(a) facilities;.

- (c)(b) The wide range and nature <u>and quantities</u> of process chemicals used, <u>in different forms with a</u> potential for release through the barriers (filters, contamination of personnel, destruction of <u>barriers</u>) and their chemical reactions; <u>including radiation-chemical reactions</u>.
- (d)(c) The range and nature of fissile material <u>present being in contact with water in a soluble form</u> and potentially concentrated in evaporation and precipitation processes, i.e. the potential for criticality in both liquid and solid systems;
- (d) The presence of exothermic materials with high heat generation during the processing of spent nuclear fuel, which leads to the need to provide heat removal by active safety systems.
- (e) The high complexity of the processes, which might lead to unpredictable changes in facility safety during or after modification of equipment;
- (f) The need for quick monitoring and maintenance of systems important to safety is challenged by the presence of highly radioactive media, limited access and limited possibility to perform manual operations.
- (e)(g) The range of dispersible or difficult to control radioactive material present, including:
 - Solids, such as contaminated items and scrap;
 - Aqueous and organic liquids;
 - Gases and volatile species;
 - Particulates dispersed in gases and liquids.

1.13.2.6. The specific aspects associated with reprocessing facilities result in a broad range of hazardous conditions and possible events that need to be considered in the safety analysis to ensure that they are adequately prevented and/or detected and mitigated. In particular, this involves application of the concept of defence in depth in accordance with Requirement 10 of SSR-4 [1].

2.6. For<u>In</u> the application of the concept of defence in depth (see NS-R-5 (Rev. 1) [1], paras 2.4-2.8), the first two levels are the most significant, as the risks should be eliminated mainly by design and appropriate operating procedures (see Sections 4 and 7 of this Safety Guide). However, all levels of defence in depth are required to be addressed. The third level should be provided by the iteration and development of the safety assessment and the design to incorporate appropriate passive and active structures, systems and components important to safety, with the necessary robust auxiliary systems, infrastructure (e.g. services and maintenance) and appropriate operation instructions and training (see Sections 4 and 7 of this Safety Guide). The recommendations for accident conditions (levels four and five of the concept of defence in depth) are provided in the sections of this Safety Guide on emergency preparedness (paras 4.161–4.167 and 7.119–7.121).

1.14.2.7. The design, construction and operation of a reprocessing facility require the use of, wellproven process technologies and engineering knowledge- are required to be used: see Requirement 12 of SSR-4 [1]. Engineering solutions adopted to ensure the safety of the reprocessing facility shouldare required be of high quality, proven by previous experience or, in accordance with a graded approach, by rigorous testing, research and development, or and experience of operating prototypes-: see paras 6.31–6.35 of SSR-4 [1]. This strategy should also be applied in the design of the reprocessing facility, in the development and design of equipment, in construction of the facility, in operation, in carrying out modifications and in preparation for the decommissioning of the reprocessing facility, including any upgrades or modernization. 1.15.2.8. Owing to the anticipated long lifetime of industrial scale reprocessing facilities and in accordance with the specific mechanical, thermal, chemical and radiation conditions of the processes in use, particular consideration should is required to be given to the potential for ageing (and thus degradation) of structures, systems and components important to safety: see Requirement 32 of SSR-4 [1]. This should include the impacts of obsolescence, especially for those components judged difficult or impracticable to replace. In selecting and designing structures, systems and components important to safety, the processes that could cause the degradation of structural materials should are required to be taken into account; see para. 6.36 of SSR-4 [1]. Programmes shouldare required be developed and implemented to detect and monitor ageing and degradation and corrosion processes; see Requirement 60 of SSR-4 [1]. These should include provisions for monitoring, inspection, sampling, surveillance and testing, and, to the extent necessary, specific design provisions and equipment for inaccessible structures, systems and components important to safety. To achieve the required lifetime of the facility, the design might need to include the provision of standby equipment or vessels. In some cases, spare cells may be provided to allow the installation of new vessels.

<u>1.16.2.9.</u> The reliability of process equipment in a reprocessing facility should be ensured by adequate design, specification, manufacturing, storage (if necessary), installation, commissioning, operation, maintenance and facility management, supported by the application of an integrated management system (that provides for quality assurance and quality control) during all the stages of the lifetime of the facility. Inspection and testing should be <u>carried outperformed</u> against unambiguous, established performance standards and expectations.

1.17.2.10. Adequately designed A combination of passive engineering structures, systems design features and components important to safety, followed by active engineering structures, systems and components important to safety, are design features is more reliable than administrative controls (see para. 6.68 of SSR-4 [1]) and are therefore preferred in operational states and in accident conditions (see NS R-5 (Rev. 1) [1], para. 6.6). the design of reprocessing facilities Automatic systems should be highly reliable and designed to maintain process parameters within the operational limits and conditions or to bring the process to a safe and stable state, which is generally a shutdown state⁷ (see NS R-5 (Rev. 1) [1], appendix IV, para. IV.47).

1.18.2.11. When administrative controls are considered as an option <u>at a reprocessing plant</u>, the criteria for selection of an automated system versus administrative control should be based on the availability of adequate time for the operator to respond (grace period) and on careful consideration of the risks and hazards associated with a failure to act. Where an operator would need to select an optimum response from a number of possible options, consideration should be given to providing <u>a simplean</u> automatic or manual response action and/<u>or relying on</u> passive design features. These should be designed to limit the consequences for safety in the event that the operator fails to take sufficient or timely action, by providing additional defence in depth.

2.12. In addition to the structures, systems and components identified as important to safety in the safety analysis, instrumentation and control systems used in normal operation are also relevant to the overall safety of the reprocessing facility. Such systems include indicating and recording instrumentation, control components and alarm and communications systems that limit process fluctuations and occurrences but that are not identified as important to safety. Such structures, systems and components (that control normal operation) should be of high quality- and reliability. Adequate and reliable controls

⁷ A safe shutdown state implies there is no movement of radioactive material or liquids, with ventilation and (essential) cooling only.

and appropriate instrumentation should be provided to maintain variablesparameters within specified ranges and to initiate automatic safety actions, where necessary. Where computers or programmable devices are used in such systems, there should be evidence that the hardware and software are designed, manufactured, installed and tested appropriately, in accordance with the established management system. For software, this should, include verification and validation. The of the software.

<u>1.19.2.13. A</u> reprocessing facility should have alarm systems to initiate full or partial facility evacuation in the event of an emergency (e.g. criticality, fire $\frac{\text{and}_{OT}}{\text{m}}$ high radiation levels).

1.20.2.14. Ergonomic considerations should be applied to all aspects of the design and operation of the reprocessing facility. Careful consideration should required to be given to human factors in the design of control rooms and all, remote control stations and other work locations. see para. 6.108 of SSR-4 [1]. As a minimum, this consideration should apply to controls, alarms and indicators relating to structures, systems and components important to safety and to operational limits and conditions. It should also apply to all control, indication and alarm systems and to the control room(s) as a whole.

1.21.2.15. Utility supply services are necessary to maintainensure that the safety systems of the reprocessing facility in anremain operational state at all times, and to provide services to structures, systems and components important to safety. Continuity of service should be achieved by means of robust design, including sufficient diverse and redundant supplies. Services for the safety systems of the reprocessing facility should be designed so that, as far as possible, the simultaneous loss of both normal services and backup services will not lead to unacceptable consequences. Wherever possible, the consequences of loss of motive power to devices (such as valves) should be assessed and the item should be designed to be fail-safe⁸.

1.22.2.16. The situations that necessitate a shutdown of the reprocessing facility process and putting the facility into a safe and stable state, with no movement or transfer of chemicals and/or fissile material, should be analysed. Such The actions to be taken in such situations should be well defined in procedures in accordance with, based on the assessment performed.findings of this analysis. These procedures should be executed, when required, in accordance with the nature and urgency of the hazard or risk involved. Such situations might include potential nuclear criticality sequences, and natural or human induced internal or external events. The subsequent recovery sequences should be similarly analysed, defined and executed, when required necessary, in a timely manner; for example, the managed recovery or reduction of fissile material in a multi-stage contactor⁷ contactor⁹.

1.23.2.17. To maintain the For a reprocessing facility to remain in a safe state, some when the reprocessing process is stopped (i.e. there is no movement or transfer of fissile material), the following systems should continue to operate continuously or should be restarted within a defined delay period if they become unavailable. Examples of such systems are:

- (a) Active heat removal systems used to remove decay heat in storage areas or buffer tanks, in accountancy vessels or for high activity waste packages;
- (b) Exhaust ventilation systems that ensure dynamic containment of radioactive material;

⁸ The fail safe state of a valve, controller or other device is a valve position, for example, that can be shown, by analysis, to be the least likely to cause a deterioration in the safety of the system or facility. Fail-safe devices are designed to fail to this position usually in response to a loss (failure) of motive power or control input, e.g. a spring that moves the valve to a preset position in the event of a power failure. The device might still fail in any position owing to other causes, e.g. mechanical failure, and these events should be analysed in the safety assessment.⁻⁷

A contactor is a liquid liquid extraction device.

⁹ A contactor is a liquid–liquid extraction device such as pulsed column.

- (c) Dilution (gas flow) systems used to prevent hazardous concentrations of hydrogen;
- (d) Safety significant instrumentation and control systems <u>including radiation monitoring systems</u> and utility supply systems-<u>important for safety;</u>

3. SITE EVALUATION

(e) <u>3.Systems ensuring confinement function;</u>

(f) Criticality accident detection and alarm systems.

2.18. Reprocessing facilities are required to be designed to ensure the confinement of radioactive materials and associated harmful materials: see Requirement 7 of SSR-4 [1- Requirements for-]. This may include level measurement systems within tanks and vessels, batch transfer accountancy systems to ensure that transfers made between vessels are completed and the installation of systems to detect and recover materials lost from primary containment (e.g. cell sumps and liquid transfer systems).

2.19. Reprocessing facilities might be designed to operate on a batch basis with discrete processes being undertaken with separate cells within a larger facility, or even within different facilities on the same site evaluation, site selection criteria and the site selection process for a fuel. In such cases the design should consider the buffer storage between these processes. The design should also ensure that the radioactive material transfers are undertaken safely and that the movement between separate stages is controlled.

3. MANAGEMENT SYSTEM FOR NUCLEAR FUEL REPROCESSING FACILITIES

3.1. A documented management system that integrates the safety, health, environmental, security, quality, human-and-organizational-factors, societal and economic elements of the operating organization is required to be implemented by the operating organization in accordance with Requirement 4 of SSR-4 [1]. The integrated management system should be established early in the lifetime of a reprocessing facility, to ensure that safety measures are specified, implemented, monitored, audited, documented and periodically reviewed throughout the lifetime of the facility or the duration of the activity.

3.2. Requirements for the management system are established in Site Evaluation for Nuclear Installations, IAEA Safety Standards Series No. NS-R-3 (Rev. 1) [14] and GSR Part 2, Leadership and Management for Safety [10]. Associated recommendations are provided in IAEA Safety Standards Series Nos GS-G-3.1, Application of the Management System for Facilities and Activities [11], GS-G-3.5, The Management System for Nuclear Installations [12], GSG-16, Leadership, Management System and Culture for Safety in Radioactive Waste Management [13], and TS-G-1.4, The Management System for the Safe Transport of Radioactive Material [14].

3.3. The management system is required to take into account the interfaces between safety and nuclear security: see para. 1.3 of GSR Part 2 [10]. Requirement 75 of SSR-4 [1] states:

"The interfaces between safety, security and the State system of accounting for, and control of, nuclear material shall be managed appropriately throughout the lifetime of the nuclear fuel cycle facility. Safety measures and security measures shall be established and implemented in a coordinated manner so that they do not compromise one another."

The activities for ensuring safety throughout the lifetime of a reprocessing facility involve different groups and interfaces with other areas such as those relating to nuclear security and to the State system

for nuclear material accounting and control. Activities with such interfaces should be identified in the management system, coordinated, planned and conducted to ensure effective communication and clear assignment of responsibilities. Communications regarding safety and security should ensure that confidentiality of information is maintained. This includes the system of nuclear material accounting and control, for which information security should be coordinated in a manner ensuring that subcriticality is not compromised. Potential conflicts between the transparency of information related to safety matters and protection of the information for security reasons are required to be addressed: see para. 4.10 of GSR Part 2 [10].

3.4. In determining how the requirements of the management system for safety of a reprocessing facility are to be applied, a graded approach based on the relative importance to safety of each item or process is required to be used: see Requirement 7 and para. 4.15 of GSR Part 2 [10]. However, considering the significant hazards associated with a reprocessing facility, the potential for applying a graded approach is limited (see also para. 4.4).

3.5. The management system is required to support the development and maintenance of a strong safety culture,: see Requirement 12 of GSR Part 2 [10]. This should also include all aspects of criticality safety. Special consideration should be given to all processes covered by the management system that are associated with handling plutonium. This includes transition to hot commissioning or assigning new staff to activities involving plutonium handling (see also para. 8.27 of SSR-4 [1]).

3.6. In accordance with paras 4.15–4.23 of SSR-4 [1], the management system is required to address four functional areas: management responsibility; resource management; process implementation; and measurement, assessment, evaluation and improvement. In general:

- (a) Management responsibility includes the support and commitment of management necessary to achieve the safety objectives of the operating organization in such a manner that safety is not compromised by other priorities.
- (b) Resource management includes the measures necessary to ensure that the resources essential to the implementation of safety strategy and the achievement of the safety objectives of the operating organization are identified and made available.
- (c) Process implementation includes the activities and tasks necessary to achieve the safety goals of the organization.
- (d) Measurement, assessment, evaluation and improvement provides an indication of the effectiveness of management processes and work performance compared with objectives or benchmarks; it is through measurement and assessment that opportunities for improvement can be identified.

MANAGEMENT RESPONSIBILITY FOR A REPROCESSING FACILITY

3.7. The prime responsibility for safety, including criticality safety, rests with the operating organization: see Requirement 2 of SSR-4 [1]. As required by para 3.1 of GSR Part 2 [10], the senior management of a reprocessing facility is required to demonstrate leadership for and commitment to safety. In accordance with para. 4.11 of GSR Part 2 [10], the management system for a reprocessing facility is required to clearly specify the following-supporting Safety Guides: Seismic Hazards in Site Evaluation:

- (a) A description of the organizational structure;
- (b) Functional responsibilities;
- (c) Levels of authority.

3.8. The documentation of the management system is required to describe the interactions among the individuals managing, performing and assessing the adequacy of the processes and activities important to safety: see para. 4.16 of GSR Part 2 [10]. The documentation should also cover other management measures, including planning, scheduling and resource allocation (see para. 9.9 of SSR-4 [1]).

3.9. Paragraph 4.15 of SSR-4 [1] states:

"the management system shall include provisions for ensuring effective communication and clear assignment of responsibilities, in which accountabilities are unambiguously assigned to individual roles within the organization and to suppliers, to ensure that processes and activities important to safety are controlled and performed in a manner that ensures that safety objectives are achieved."

The management system should include arrangements for empowering relevant personnel to stop unsafe operations at the reprocessing facility.

3.10. The operating organization is required to ensure that safety assessments and analyses are conducted, documented and updated: see Requirement 5 of SSR-4 [1]. Detailed requirements for safety assessment are established in IAEA Safety Standards Series No. GSR Part 4 (Rev. 1), Safety Assessment for Facilities and Activities [15].

3.11. In accordance with para. 4.2 (d) of SSR-4 [1], the operating organization is required to audit all safety related matters on a regular basis. This includes the examination of arrangements for emergency preparedness and response at the reprocessing facility, such as emergency communications, evacuation routes and signage. Checks should be performed by the nuclear criticality safety staff who performed the safety assessments to confirm that the data used and the implementation of criticality safety measures are correct. Audits should be performed by personnel who are independent of those that performed the safety assessments or conducted the safety activities. The data from audits should be documented and submitted for management review and for action, if necessary.

RESOURCE MANAGEMENT FOR A REPROCESSING FACILITY

3.12. The senior management of the operating organization is required to determine the competences and resources (both human and financial) for the safe operation of a reprocessing facility: see Requirement 9 of GSR Part 2 [10]. They are also required to ensure that suitable training is conducted: see para. 4.23 of GSR part 2 [10]. The management of the operating organization should also undertake the following:

(a) Prepare and issue specifications and procedures on safety related activities and operations;

(b) Support the performance of safety assessments of modifications;

(c) Have frequent personal contact with personnel, including observing work in progress.

3.13. Senior management are also required to determine the minimum staffing of the facility¹⁰: see para. 9.15 of SSR-4 [1]. This should include succession planning and retention of corporate knowledge.

3.14. Requirement 58 of SSR-4 [1] states that "**The operating organization shall ensure that all activities that may affect safety are performed by suitably qualified and competent persons**." In accordance with paras 9.39–9.47 of SSR-4 [1], the operating organization is required to ensure that these personnel receive training and refresher training at suitable intervals, appropriate to their level of

 $[\]frac{10}{10}$ Including for situations where a large number of personnel might be unavailable, such as during an epidemic or other event affecting an area where personnel live.

responsibility. In particular, personnel involved in activities with fissile material (both uranium and plutonium), radioactive material including waste and with chemicals should understand the nature of the hazard posed by these materials and how the risks are controlled by the established safety measures, operational limits and conditions, and operating procedures.

3.15. Requirement 11 of GSR Part 2 [10] states:

"The organization shall put in place arrangements with vendors, contractors and suppliers for specifying, monitoring and managing the supply to it of items, products and services that may influence safety."

In accordance with paras 4.33–4.36 of GSR Part 2 [10], the management system for a reprocessing facility is required to include arrangements for procurement.

3.16. In accordance with para. 4.16(b) of SSR-4 [1], the operating organization is required to ensure that suppliers of items and resources important to safety have an effective management system. To meet these requirements, the operating organization should conduct audits of the management systems of the suppliers.

PROCESS IMPLEMENTATION FOR THE MANAGEMENT SYSTEM FOR A REPROCESSING FACILITY

3.17. Requirement 63 of SSR-4 [1] states:

"Operating procedures shall be developed that apply comprehensively for normal operation, anticipated operational occurrences and accident conditions, in accordance with the policy of the operating organization and the requirements of the regulatory body."

3.18. Paragraph 9.66 of SSR-4 [1] states that "Operating procedures shall be developed for all safety related operations that may be conducted over the entire lifetime of the facility." The operating procedures should specify all parameters at the reprocessing facility which are intended to be controlled and the criteria that should be fulfilled.

3.19. The management system of a reprocessing facility should include management for criticality safety. Further recommendations on the management system for criticality safety are provided in SSG-27 [3].

3.20. Any proposed modification to an existing reprocessing facility, or a proposal for introduction of new activities, are required to be assessed for their implications on existing safety measures and appropriately approved prior to implementation: see para. 9.56 of SSR-4 [1]. Modifications of safety significance are required to be subjected to safety assessment and regulatory review and, where necessary, they are required to be authorized by the regulatory body before they are implemented: see para. 9.57(h) and 9.59 of SSR-4 [1]. The facility or activity documentation is required to be updated to reflect modifications: see paras 9.57(f) and (g) of SSR-4 [1]. The operating personnel, including supervisors, should receive adequate training on the modifications.

MEASUREMENT, ASSESSMENT, EVALUATION AND IMPROVEMENT OF THE MANAGEMENT SYSTEM FOR A REPROCESSING FACILITY

3.21. Requirement 13 of GSR Part 2 [10] states:

"The effectiveness of the management system shall be measured, assessed and improved to enhance safety performance, including minimizing the occurrence of problems relating to safety."

3.22. The audits performed by the operating organization (see para. 3.11), as well as proper control of modifications to facilities and activities (see para. 3.20) are particularly important for ensuring subcriticality. The results of audits are required to be evaluated by the operating organization and corrective actions to be taken where necessary: see para. 4.2(d) of SSR-4 [1].

3.23. Deviation from operational limits and conditions, deviations from operating procedures and unforeseen changes in process conditions that could affect criticality safety are required to be reported and promptly investigated by the operating organization, and the operating organization is required to inform the regulatory body: see paras 9.34, 9.35 and 9.84 of SSR-4 [1]. The depth and extent of the investigation should be proportionate to the safety significance of the event, in accordance with a graded approach. The investigation should cover the following:

- (a) An analysis of the causes of the deviation to identify lessons and to determine and implement corrective actions to prevent a recurrence;
- (b) An analysis of the operation of the facility or conduct of the activity including an analysis of human factors;
- (c) A review of the safety assessment and analyses that were previously performed, including the safety measures that were originally established.

3.24. Requirement 73 of SSR-4 [1] states that "**The operating organization shall establish a programme to learn from events at the facility and events at other nuclear fuel cycle facilities and in the nuclear industry worldwide.**". Recommendations on operating experience programmes are provided in IAEA Safety Standards Series No. SSG-50, Operating Experience Feedback for Nuclear Installations₇[16].

VERIFICATION OF SAFETY AT A REPROCESSING FACILITY

3.25. In accordance with Requirement 5 of SSR-4 [1], the safety of a reprocessing facility is required to be assessed in the safety analysis and verified by periodic safety reviews. The operating organization should ensure that these periodic safety reviews of the facility form an integral part of the organization's management system.

3.26. Requirement 6 of SSR-4 [1] states that "An independent safety committee (or an advisory group) shall be established to advise the management of the operating organization on all safety aspects of the nuclear fuel cycle facility." The safety committee of a reprocessing facility should have members or access to experts in relevant areas including human factors, criticality safety as well as radiation protection. Such experts should be available to the facility at all times during operation.

4. SITE EVALUATION FOR NUCLEAR FUEL REPROCESSING FACILITIES

<u>4.1. Requirements for site evaluation for reprocessing facilities are provided in</u> IAEA Safety Standards Series No. <u>SSG 9 [15]</u>, <u>Meteorological and Hydrological Hazards in SSR-1</u>, Site Evaluation for Nuclear Installations, [17] and recommendations are provided in associated Safety Guides, such as IAEA Safety Standards Series No. <u>SSG-18 [16]</u>, <u>Volcanic Hazards in Site Evaluation for Nuclear Installations, IAEA</u>

Safety Standards Series No. SSG-21 [17],35, Site Survey and Site Selection for Nuclear Installations, IAEA Safety Standards Series No. SSG-35 [18], and Dispersion of Radioactive Material in Air and Water and Consideration of Population Distribution in Site Evaluation for Nuclear Power Plants, IAEA Safety Standards Series No. NS-G-3.2 [19]. These should be considered in [18].

1.24.4.2. The site evaluation process for a reprocessing facility will depend on a large number of variables. At the earliest stage of planning of a facility, a list of potential hazards due to external events (e.g. earthquakes, accidental aircraft crashes, fires, nearby chemical hazards and explosions, floods, extreme weather conditions) is required be developed, the relevant hazard evaluated and the design basis for the facility carefully determined: see section 5 of SSR-4 [1]. In addition to the requirements established in NS-R-5 (Rev. 1) [1], paras 5.1–5.8 and appendix IV, para. IV.1., the radiological risk posed by the facility to workers, the public and the environment in both normal operation and accident conditions is required to be evaluated: see Requirement 12 of SSR-1 [17].

<u>4.3.</u> <u>3.2. In-The scope of the site evaluation for a reprocessing facility is established in Requirement 3 of SSR-1 [17] and Requirement 11 and paras 5.1–5.14 of SSR-4 [1] and should also reflect the specific hazards listed in Section 2 of this Safety Guide.</u>

<u>1.25.4.4.</u> In the siting of <u>newa</u> reprocessing <u>facilities facility</u>, particular consideration should be given to the following:

- (a) The site's ability to accommodate normal discharges of radioactive material to the environment during operation, including the physical factors affecting the dispersion and accumulation of released radioactive material and the radiation risk to workers, the public and the environment.
- (b) The suitability of the site to accommodate the engineering and infrastructure requirements of the facility, including the following:
 - (i) —Waste processing and storage (for all stages of the facility's lifetime);
 - (ii) —The reliable provision of utility supply services;
 - (iii) —The capability for safe and secure on-site and off-site transport of nuclear fuel and other radioactive material and chemical materials (including products and radioactive waste, if necessary).
- (c) The feasibility of implementing the requirements of GSR Part 7 [11] in an emergency, includingIAEA Safety Standards Series No. GSR Part 7, Preparedness and Response for a Nuclear or Radiological Emergency [19], including the following:
 - (i) —The provision of off-site supplies in the event of an emergency
 - (ii) (including diversity of <u>electrical power and</u> water supplies);
 - (iii) —Arrangements for access by off-site emergency services to the site;
 - (iv) The implementation of emergency arrangements for the evacuation of site personnel and, as appropriate, the surrounding population from affected areas.
- (d) External hazards that <u>maymight</u> particularly affect parts of a reprocessing facility, including:
 - (i) —Flooding, possibly leading to <u>nuclear</u> criticality, water penetration through openings in static barriers <u>andor</u> damage to vulnerable items such as gloveboxes¹¹;
 - (ii) —Earthquakes, possibly affecting containment structures for spent fuel, highly active liquids andor fissile materials.
- (a) Nuclear security measures, in accordance with the guidance provided in the Nuclear Security Series publications, in particular Nuclear Security Recommendations on Physical Protection <u>SSR-1 [17]</u> and

¹¹ Gloveboxes are welded stainless steel enclosures with windows (of suitable materials), arranged either singly or in interconnected groups. Access to equipment inside a glovebox is through holes (ports) fitted with gloves that maintain the containment barrier.

section 5 of Nuclear Material and Nuclear Facilities, IAEA Nuclear Security Series No. 13 [20] and Nuclear Security Recommendations on Radioactive Material and Associated Facilities, IAEA Nuclear Security Series No. 14 [21].

1.26.4.5. 3.3. NS R 5 (Rev. 1) [1] and NS R 3 (Rev. 1) [14SSR-4 [1] establish the requirements for site evaluation for new facilities and for existing facilities and allow the use of a graded approach for. A reprocessing facilities facility should be considered to be a facility with a high hazard potential. This should be taken into consideration when applying a graded approach to the implementation of the requirements of SSR-4 [1] to the facility. In addition, for reprocessing facilities, care should be taken and an adequate review and justification should be made for any grading of the graded application of the requirements for site evaluation. Particular attention should be paid to the following throughout the lifetime of the reprocessing facility (including its decommissioning)::

- (a) The appropriate monitoring and systematic evaluation of site characteristics;
- (b) The incorporation of periodic, ongoing evaluation of the site parameters for natural processes and phenomena and human induced events in the design basis for the facility;
- (c) The identification and the need to take account of all foreseeable variations in the site evaluation data (e.g. new or planned significant industrial development, infrastructure or urban developments);
- (d) Revision of the safety assessment report (in the course of a periodic safety review or the equivalent) to take account of on-site and off-site changes that could affect safety at the reprocessing facility, with account taken of all current site evaluation data and the development of scientific knowledge and evaluation methodologies and assumptions;
- (e) Consideration of anticipated future changes to site characteristics and of features that could have an impact on emergency arrangements and the ability to <u>carry outperform</u> emergency response actions for the facility.

4. DESIGN

GENERAL

Main safety functions for reprocessing facilities

4.1. The requirements for design for a fuel reprocessing facility are established in NS-R-5 (Rev. 1) [1], section 6 and appendix IV, paras IV.2 IV.50. The requirements identify main safety functions, the loss of which may lead to releases of radioactive material or exposures having possible radiological consequences for workers, the public or the environment. The main safety functions are those designed for:

- (e) Prevention of criticality;
- (f) Confinement of radioactive material (including protection against internal exposure, removal of decay heat and dilution of gases from radiolysis);
- (g) Protection against external exposure.

Further guidance on the main safety functions is provided in paras 4.13-4.61.

Specific engineering design guidance

4.6. 4.2. The population density and population distribution in the vicinity of a reprocessing facility are required to be considered in the site evaluation process to minimize any possible health consequences for people in the event of a release of radioactive material and hazardous chemicals: see Requirements 4 and 12 of SSR-1 [17]. Also, in accordance with Requirement 25 and paras 6.1–6.7 of SSR-1 [17], the dispersion in air and water of radioactive material released from the reprocessing facility are required to

be assessed taking into account the orography, land cover and meteorological features of the region. The environmental impact from the facility under all facility states is required to be evaluated (see para. 5.4 of SSR-4 [1]) and should meet the applicable site evaluation criteria.

4.7. Security advice is required to be taken into account in the selection of a site for a reprocessing facility: see para. 11.4 of SSR-4 [1]. Considering the presence of plutonium in the facility, special attention should be given to the management of the interface between safety and nuclear security during site evaluation (Requirement 75 of SSR-4 [1]). The selection of a site should take into account both safety and security aspects and should be facilitated by experts from both safety and security.

4.8. Even if an existing nuclear site is used for a reprocessing facility, the site evaluation should be performed using a similar process as that for the siting of a new facility at a new site: see paras 3.24–3.27 of SSG-35 [18].

4.9. The operating organization should maintain a full record of the decisions taken on the selection of a site for a reprocessing facility and the reasons behind those decisions.

4.10. The site characteristics are required to be reviewed periodically for their adequacy and persistent applicability during the lifetime of a reprocessing facility: see paras 5.13 and 5.14 of SSR-4 [1]. Any changes to these characteristics which might require safety reassessment are required to be identified and evaluated. This includes the case of an increase in the reprocessing capacity beyond the original design basis.

5. DESIGN OF NUCLEAR FUEL REPROCESSING FACILITIES

MAIN SAFETY FUNCTIONS AT A REPROCESSING FACILITY

5.1. Requirement 7 of SSR-4 [1] states:

"The design shall be such that the following main safety functions are met for all facility states of the nuclear fuel cycle facility:

(a) Confinement and cooling of radioactive material and associated harmful materials;

(b) Protection against radiation exposure;

(c) Maintaining subcriticality of fissile material."

All these safety functions are applicable to reprocessing facilities.

<u>1.27.5.2.</u> Owing to its expected long service life, <u>the</u> substantial inventory of <u>high toxicity</u> radioactive and radiotoxic materials<u>material</u>, the potential for criticality, and the use of aggressive physical and chemical processes, the design of a reprocessing facility should be based upon the most rigorous application of the <u>aboverelevant safety</u> requirements to a high hazard facility. Particular consideration should be given to the reuse and recycling of materials to reduce discharges and waste generation<u>, (see also para. 2.2)</u>.

4.3. The protection of the public and the environment in normal operation relies on robust, efficient and effective facility design, particularly for the minimization of effluents and the predisposal or predischarge treatment of effluents.

4.4. Requirements for the prevention and mitigation of accidents are established in GSR Part 3 [7], Requirement 15. For abnormal states, the protection of people and the environment relies mainly on the prevention of accidents and, if an accident occurs, the mitigation of its consequences by robust and fault tolerant design providing defence in depth in accordance with a graded approach. These provisions will be supplemented by on-site and off-site emergency arrangements to protect human life, health, property and the environment in accordance with GSR Part 7 [11], as the fifth level of the defence in depth concept.

4.5. The following requirements and guidance apply:

1.28.5.3. Requirements for the confinement of radioactive material are established in NS R-5 (Rev. 1) [1], Requirement 35 and paras 6.37123–6.39, 6.52, 6.53 and appendix IV, paras IV.21–IV.25.128 of SSR-4 [1]. In normal operation, internal exposure should be avoided by design, including static and dynamic barriers and adequate zoning. The need to rely on personal protection (personal protective equipment) should is required to be minimized in accordance with the requirement for the optimization: see para. 3.93 of protection and safety (see GSR Part 3 [7], Requirement 11).].

<u>1.29.5.4.</u> Requirements for the heat removal of decay heat are established in NS-R-5 (Rev. 1) [1], para. 6.52Requirement 39 and appendix IV, paras IV.4-IV.6.157 – 6.159 of SSR-4 [1]. In view of the decay heat generated, all thermal loads and processes should be given appropriate consideration in the design. Particular care should be paid to the provision of adequate cooling, (passively, if possible;) in accident conditions.

1.30.5.5. Requirements for the need to address the generation of radiolytic hydrogen and other flammable or explosive gases and materials are established in NS-R-5 (Rev. 1) [1], paras 6.53, 6.54160 and appendix IV, para. IV.33.6.161 of SSR-4 [1]. In view of the widespread potential in reprocessing facilities for the generation of radiolytic hydrogen, particular care should be given to the provision of an adequate diluting airflow where applicable, or to alternative provisions for ensuring application of the concept of defence in depth, for example, catalytic recombiners. If possible, these provisions should function without the need for ventilation fans or compressors-and, including in accident conditions.

1.31.5.6. Requirements for protection against external exposure in the design of reprocessing facilities are established in NS-R-5 (Rev. 1) [1], Requirement 36 and paras 6.40129–6.42 and appendix IV, paras IV.27–IV.30.134 of SSR-4 [1]. Owing to the radiation fields associated with high beta/gamma activity, alpha activity and neutron emissions, appropriate combinations of requirements for combination of source limitation, shielding, distance and time are necessary for the protection of workers- in reprocessing facilities. Particular attention in both design and operation should be paid to provisions for maintenance in both design and operation.(see Requirements 26 and 65 of SSR-4 [1]).

- (a) Requirements for the prevention of criticality<u>The requirements on maintaining subcriticality</u> are established in NS-R-5 (Rev. 1) [1], <u>Requirement 38 and paras 6.43138</u>–6.51 and appendix IV, paras IV.9–IV.20, and guidance is provided in Criticality Safety in the Handling of Fissile Material, IAEA Safety Standards Series No. SSG-27 [22]. All processes involving fissile material should be designed in such a way as to prevent criticality.
- (b) Design requirements for provisions for decommissioning are established in NS-R-5 (Rev. 1) [1], paras 6.35, 6.36, and should be strictly implemented owing to the long operational lifetimes of reprocessing facilities, large throughput of radioactive and radiotoxic materials and the cumulative effects of modifications.

<u>156 of SSR-4.6. The Safety Requirements on the Decommissioning of Facilities, IAEA Safety Standards</u> Series No. GSR Part 6 [23] establishes the general requirements for preparation for decommissioning and its supporting Safety Guide, Decommissioning of Nuclear Fuel Cycle Facilities, IAEA Safety Standards Series No. WS-G-2.4 [24], provides recommendations for preparation for decommissioning.

Other engineering design guidance

1.32.5.7. 4.7. The operating organization should develop (or should have already developed) a set of standardized designs and should set out conditions for their use in the design and modification-[1]. Recommendations on the design of a reprocessing facility. Such standardized designs should be developed on the basis of proven experience and should be capable of being applied to a wide range of applications. For example, standardized designs should be applied to ensure the continuity and integrity of the containment, the ventilation of areas that could be contaminated and the transfer of highly active liquids, and to simplify the maintenance activities for the reprocessing facility. For each application of these standardized designs a thorough assessment should be made to verify that the conditions for the application are appropriate.subcriticality are provided in section 3 of SSG-27 [3].

4.8. As reprocessing facilities have long operating lifetimes, provisions should be made to allow for anticipated in situ repair of major equipment, as far as reasonably achievable. Designers should consider allowing space for operation of remote repair equipment, and the generation and retention of three dimensional design data of the equipment and its location in hot cells.

Design basis accidents and safety analysis for a reprocessing facility

<u>5.8.</u> <u>4.9.</u> The definition of a<u>A</u> design basis accident¹², is a postulated accident leading to accident conditions for which a facility is designed in accordance with established design criteria and conservative methodology, and for which releases of radioactive material are kept within acceptable limits [1].

1.33.5.9. Requirements relating to the context of design basis for items important to safety and for the design basis analysis for a nuclear fuel cycle facilities, can be foundfacility are established in NS-R-5 (Rev. 1)Requirements 14 and 20 of SSR-4 [1], annex III, para. III–10. The safety requirements relating to design basis accidents are established in NS-R-5 (Rev. 1) [1], paras 6.4–6.9 respectively.

4.10. The specification of a design basis accident or<u>the</u> design basis <u>external event</u> (or the equivalent)-will depend on the <u>design of the facility</u>, itspotential radiological hazard associated with the facility, and will need to comply with design requirements as well as siting and national criteria. However, particular eonsideration other regulatory requirements. Consideration should be given to the followingall internal hazards and external hazards selected in the specification of site evaluation phase and associated with the design basis accidents for a reprocessing facilities:

- (a) Loss of cooling;
- (b) Loss of electrical power;
- (c) Nuclear criticality accidents;
- (d) Fire (in particular in extraction units, plutonium gloveboxes and organic wastes);
- (e) Exothermic chemical reactions; (f) External events, including:
 - (i) Internal facility. These hazards typically include internal and external explosion;

¹² "In the context of fuel cycle facilities, a design basis accident is an accident against which a facility is designed according to established design criteria such that the consequences are kept within defined limits. These accidents are events against which design measures are taken when designing the facility. The design measures are intended to prevent an accident or to mitigate its consequences if it does occur." (para. III -10 of NS R-5 (Rev.1) [1]).

- (ii) Internalexplosions (in particular hydrogen explosions), internal and external fire;
- (iii) Droppedfires, dropped loads and associated handling events;
- (iv) Natural<u>errors, earthquakes, extreme meteorological</u> phenomena (e.g. earthquake, <u>in particular</u> flooding and tornadoes); (v) Aircraft), accidental aircraft crashes-

1.34.5.10. <u>Selected</u> and other applicable external hazards as defined in the site evaluation report. A list of postulated initiating events are listed in annex I of NS-R-5 (Rev. 1)to be considered for nuclear fuel cycle facilities is provided in the Appendix of SSR-4 [1].

1.35.5.11. 4.11. Reprocessing facilities are characterized by a wide diversity of radioactive <u>and chemical</u> materials distributed throughout the facility and by the number of potential <u>initiating</u> events that <u>couldmight</u> result in a release of radioactive material with the potential for public exposure. Therefore, the operational states and accident conditions for each process of the reprocessing facility should be assessed on a case-by-case basis (see <u>NS-R-5 (Rev. 1) [1]</u>, para. 6.9 and annex III, paras <u>III 10, III 11).6.65–6.66 of SSR-4 [1]</u>). If an event could simultaneously challenge several facilities at one site, the assessment should required address the implications at the site level in addition to the implications for each facility; see para. 6.61 of SSR-4 [1].

Structures, systems and components important to safety at a reprocessing facility

5.12. 4.12. The likelihoodParagraph 6.21(e) of SSR-4 [1] states:

<u>"The design basis accidents (or equivalent) should be minimized, and any associated</u> radiological consequences should be controlled by means of of the nuclear fuel cycle facility...Shall provide for structures, systems and components important and procedures to control the course of and, as far as practicable, to limit the consequences of failures and deviations from normal operation that exceed the capability of safety (see NS-R-5 (Rev. 1) [1], paras 6.4 6.9 and annex III). systems."

Annex II of this Safety Guide presents examples of structures, systems and components important to safety and representative events that <u>maycould</u> challenge the associated safety functions.

SAFETY FUNCTIONS

Prevention of criticality

General

4.13. The requirements for criticality prevention in reprocessing facilities are established in NS-R-5 (Rev. 1) [1], paras 6.43–6.51, and appendix IV, paras IV.9–IV.20, and general recommendations on criticality prevention are provided in SSG-27 [22].

4.14. Criticality hazards are required to be controlled by design as far as practicable (see NS-R-5 (Rev. 1) [1], para. 6.43 and appendix IV, para. IV.10). Where a credible hazard cannot be eliminated, the double contingency principle is the preferred approach for the prevention of criticality by means of design (see NS-R-5 (Rev. 1) [1], para. 6.45 and SSG-27 [22]).

4.15. Those system interfaces at which there is a change in the state of the fissile material or in the method of criticality control should be specifically assessed (see NS-R-5 (Rev. 1) [1], para. 6.48 and appendix IV, para. IV.14). Cooling of radioactive material at a reprocessing facility

1.36.<u>1.1.</u> Particular care should also be taken to assess all transitional, intermediate or temporary states that occur, or could reasonably be expected to occur, under all operational states and accident conditions.

4.16. When required by the safety analysis, the precipitation of fissile material within solutions should be prevented by, for example, the following methods:

- (a) The use of interlocks and the avoidance of any permanent physical connection from units containing reagents to the equipment in which fissile material is located;
- (b) The acidification of cooling loops for equipment containing solutions of nuclear material (to prevent precipitation in case of leakage from the cooling loop into the equipment) and consideration of the need for the cooling loops themselves to meet subcritical design requirements.

4.17. In a number of locations in a reprocessing facility, criticality safety for equipment containing fissile liquid is achieved by the geometry or shape of the containment. The overall design should provide for any potential leakage to a criticality safe (secondary) containment. This should drain or have an emptying route to criticality safe vessels, depending on the exact design. The evaluation of such designs should address the potential for such leaks to evaporate and crystallize or precipitate either at the leak site or on nearby hot vessels or lines, and should consider the need for:

- (a) Localized drip trays to recover and direct potential liquid leaks away from hot vessels to collection vessels of favourable geometry;
- (b) Level measurement devices or liquid detectors in the drip trays to provide additional protection;
- (c)(a) Frequent inspections, continuous closed circuit television camera surveillance and adequate lighting.

4.18. The need for additional design provisions to detect leaks or similar abnormal occurrences involving liquids containing fissile solids (slurries) or solid (powder) transfer systems should also be carefully considered and appropriate criticality control measures should be put in place.

4.19. In accordance with the criticality safety analysis, instruments specifically intended to detect accumulations and inventories of fissile material should be installed where required. Such instruments should also be used to verify the fissile inventory of equipment during decommissioning.

Criticality safety assessment

4.20. The aim of the criticality safety assessment, as required in NS-R-5 (Rev. 1) [1], appendix IV, para. IV.11, is to demonstrate that the design of equipment and the operating conditions in the reprocessing facility are such that the values of controlled parameters are always maintained in the subcritical range. Further guidance on criticality safety assessment is provided in SSG-27 [22].

4.21. The criticality safety assessment should include a criticality safety analysis, which should evaluate subcriticality for all operational states (i.e. normal operation and anticipated operational occurrences) and for design basis accidents. The criticality safety analysis should be used to identify hazards, both external and internal, and to determine the radiological consequences. The criticality safety analysis should involve the use of a conservative approach with account taken of the following:

- (a) Uncertainties in physical parameters, the possibility of optimum moderation conditions and the presence of non-homogeneous distributions of moderators and fissile material;
- (b) Anticipated operational occurrences and their combinations, if they cannot be shown to be independent;
 (c) Facility states that may result from internal and external hazards.
 - 4.22. Computer codes used for criticality analysis should be qualified, validated and verified (i.e. compared with benchmarks to determine the effects of code bias and code uncertainties on the calculated effective multiplication factor k_{eff}). Any codes should be used appropriately and within

their applicable range with appropriate data libraries of nuclear reaction cross sections. Detailed guidance is provided in SSG-27 [22], paras 4.20–4.25.

4.23. An alternative method of analysis is to specify, for physical parameters such as mass, volume, concentration and geometrical dimensions, a 'safe value' as a fraction of their critical value¹³. This safe value needs to take into account conservative (or worst case values) for other parameters, such as the optimum values for moderation or realistic minimum values for neutron poisons. The assessment has to demonstrate that each of the parameters will always be less than the numerical limits used in the calculation of the safe value under all normal, abnormal and design basis accident conditions.

Mitigatory measures

4.24. The requirements to be applied in respect of criticality detection systems and associated provisions are established in NS-R-5 (Rev. 1) [1], para. 6.50.

4.25. The areas containing fissile material for which criticality alarm systems are necessary to initiate immediate evacuation¹⁴ should be defined in accordance with the layout of the facility, the process at hand and national safety regulations and by the criticality safety analysis.

4.26. The need for additional shielding, remote operation and other design measures to mitigate the consequences of a criticality accident, if one does occur, should be assessed in accordance with the defence in depth requirements (see NS R-5 (Rev. 1) [1], paras 2.4–2.8 and appendix IV, para. IV.29).

Confinement of radioactive material

Static and dynamic confinement

4.27. The requirements for confinement for a reprocessing facility are established in NS-R-5 (Rev. 1) [1], para. 6.38 and appendix IV, paras IV.21–IV.25.

"Containment shall be the primary method for confinement against the spread of contamination. Confinement shall be provided by two complementary containment systems — static (e.g. physical barrier) and dynamic (e.g. ventilation).

.....

"The static containment shall have at least one static barrier between radioactive materials and operating areas (workers) and at least one additional static barrier between operating areas and the environment" (NS-R-5 (Rev. 1) [1], appendix IV, paras IV.21 and IV.22).

4.28. In a reprocessing facility (for most areas), three barriers (or more, as required by the safety analysis) should be provided, in accordance with a graded approach. The first static barrier normally consists of process equipment, vessels and pipes, or gloveboxes. The second static barrier normally consists of cells around process equipment or, when gloveboxes are the first containment barrier, the rooms around the glovebox(es). The final static barrier is the building itself. The design of the static containment system should take into account openings between different confinement zones (e.g. doors, mechanisms, instruments and pipe penetrations). Such openings should be designed to ensure that confinement is maintained in all operational states, especially during maintenance (e.g. by the provision of permanent or temporary additional barriers)

¹⁴ The immediate activation of the alarm system is to minimize doses to workers in case of repeat or multiple criticality events.

⁴³ The critical value of a parameter is its value for $k_{\rm eff} = 1$.

(see NS-R-5 (Rev. 1) [1], appendix IV, paras IV.22 and IV.28) and, as far as practicable, in accident conditions.

4.29. Each static barrier should be complemented by one or more dynamic containment systems, which should establish a cascade of pressure between the environment outside the building and the contaminated material inside the building, and across all static barriers within the building. The dynamic containment system should be designed to prevent the movement or diffusion of radioactive or toxic gases, vapours and airborne particulates through any openings in the barriers to areas of lower contamination or concentration of these materials. The design of the dynamic containment system should address, as far as practicable:

(a) Operational states and accident conditions;

- (b)(a) Maintenance, which may cause localized changes to conditions (e.g. opening access doors, removing access panels);
- (c)(a) Where more than one ventilation system is used, protection in the event of a failure of a lower pressure (higher contamination) system, causing pressure differentials and airflows to be reversed;
- (d) The need to ensure that all static barriers, including any filters or other effluent control equipment, can withstand the maximum differential pressures and airflows generated by the system.

1.37.1.1. The reprocessing facility should be designed to retain and detect promptly any leakage of liquids from process equipment, vessels and pipes and to recover the volume of liquid to the primary containment (see NS R-5 (Rev. 1) [1], appendix IV, para. IV.38). This is particularly important for both design and operation, where the first static barrier provides other safety functions, e.g. favourable geometry for criticality avoidance or exclusion of air for flammable liquids. Great care should be taken when dealing with spills or leaks from liquid streams with high fissile content and effects such as crystallization due to cooling or evaporation of leaked liquors should be considered. The chemical compatibility of liquid streams should also be considered in the design.

4.30. Particular consideration should be given to those sections of the reprocessing facility handling solids (powders) with radioactive, fissile and other hazardous properties. Design for the detection of leaks and of accumulations of leaked powders and for their return to containment or to the process is particularly challenging, and care should be taken to ensure this equipment is based upon well-proven designs and subject to rigorous qualification. In either case, commissioning should rigorously test the effectiveness of the design solutions. As far as practicable, considering both risk and the optimization of protection and safety, operator intervention should be avoided.

4.31. The ventilation system should include, as a minimum, both a ventilation system for the building (cells and rooms) and a ventilation system for process equipment (e.g. vessels contained in a cell).

1.38.<u>1.1.</u>The assessment and design of the building's ventilation system (see NS-R-5 (Rev. 1) [1], appendix IV, paras IV.23 IV.25)-including redundant sub-systems¹⁵, filtration equipment and other discharge control equipment, should take account of:

- (a) The type and design of static barriers (cells, gloveboxes and building);
- (b) The classification of areas according to the hazards they contain;

(c)(a) The nature of potential airborne contamination (i.e. the predicted or actual normal levels of airborne contamination);

¹⁵ Redundant sub-systems may be provided to ensure continuous availability during, for example, maintenance or filter changes.

(d)(a) The levels of surface contamination and the risks of additional contamination; (e)(a) Requirements for maintenance.

4.34. The process ventilation system creates the lowest pressure within the facility and collects and then treats most of the radioactive vapours, radioactive gases and particulates generated by the processes. Careful attention should be paid to the need to install effective washing, draining and collection systems to reduce the buildup of contamination and radioactive material and to facilitate future decommissioning.

4.35. All filtration stages of the ventilation systems that require testing should be designed in accordance with relevant standards, such as those of the International Organization for Standardization (ISO) (see also NS-R-5 (Rev. 1) [1], appendix IV, para. IV.25).

4.36. For the portions of the process involving powders, primary filters should be located as close to the source of contamination as practical (e.g. near the gloveboxes), to minimize the potential buildup of powders in the ventilation duets. Particular care should be taken to avoid accumulations of fissile material in powder form at junctions and connections in ventilation duets that may be of less favourable geometry (see NS R 5 (Rev. 1) [1], appendix IV, para. IV.25).

4.37. On-line fans and standby fans should be provided in accordance with the results of the safety assessment. Alarm systems should be installed to alert operators to system malfunctions resulting in high or low differential pressures.

4.38. Fire dampers to prevent the propagation of a fire through ventilation ducts and to maintain the integrity of firewalls¹⁶ should be installed, unless the likelihood of a fire spreading or the consequences of such a fire are acceptably low (see NS-R-5 (Rev. 1) [1], appendix IV, para. IV.36).

Protection of workers

4.39. The static barriers (at least one is required between radioactive material and working areas) normally protect workers from internal and external exposure. Their design should be specified to ensure their integrity and effectiveness and, where appropriate, to facilitate maintenance. Their design specifications should include, for example, weld specifications, selection of materials, leaktightness, including specification of penetration seals for electrical and mechanical penetrations, and the ability to withstand seismic loads (see NS-R-5 (Rev. 1) [1], appendix IV, para. IV.21).

1.39.1.1.4.40. For items that need to be regularly maintained or accessed (such as sampling stations and pumps), consideration should be given to their installation in shielded bulges¹³ or gloveboxes, adjacent to the process cells where they are required, depending upon the radiation type and level of the material being processed. Such an approach will reduce the local radioactive inventory and allow for special washing or decontamination features. The provision of such features should be balanced against the need to obtain representative samples (for example, by short sample lines) and the additional waste at decommissioning.

1.40.<u>1.1.</u>4.41. Where easily dispersible radioactive material is processed and a loss of containment with the potential for contamination or ingestion is a major risk, gloveboxes are often the preferred design solution. Gloveboxes are welded stainless steel enclosures with windows (of suitable materials),

⁴⁶ A firewall is an engineered feature specifically designed to prevent, limit or delay the spread of fire. 43

A bulge is typically a shielded, stainless steel, windowless, glovebox type enclosure with mechanically sealed openings to allow for the remote removal of items into a shielded transport flask via a shielded docking port.

arranged either singly or in interconnected groups. Access to equipment inside a glovebox is through holes (ports) fitted with gloves that maintain the containment barrier. Seals on glovebox windows should be capable of being tested for leaktightness in operation and gloves should be replaceable without breaking containment. A negative pressure should be maintained inside the glovebox.

4.42. For normal operation, the requirement to minimize the use of personal protective respiratory equipment should be achieved mainly by the careful design of the static and dynamic containment systems (see NS-R-5 (Rev. 1) [1], appendix IV, para. IV.21) and location of reliable devices for the immediate detection of low levels of airborne radioactive material. Careful consideration should also be given to the need to distinguish naturally occurring radioactive species (e.g. radon) from other radionuclides.

<u>1.41.1.1.4.43</u>. At the design stage, provision should be made for the installation of equipment for monitoring airborne radioactive material (see NS-R-5 (Rev. 1) [1], para. 6.39). The system design and the location of monitoring points should be chosen with account taken of the following factors:

(a) The most likely locations of workers;

(b)(a) Airflows and air movement within the facility;

(c)(a) Evacuation zoning and evacuation routes;

(d) The use of mobile units for temporary controlled areas, e.g. for maintenance.

4.44. To avoid the inadvertent spread of contamination by personnel, control points with personnel contamination monitoring equipment for workers (for exposed skin surfaces, clothing and working suits) should be located at the exit airlocks and barriers from areas that could be contaminated. These should be located close to workplaces with contamination hazards, to the extent practicable (see NS-R-5 (Rev. 1) [1], para. 6.42).

1.42.1.1. As far as practicable, tools and equipment should not be transferred routinely through air locks or across barriers. Where such transfers are unavoidable, the provisions of para. 4.44 apply to the monitoring of the tools and equipment. Consideration should be given in-design to the provision of specific storage locations for lightly contaminated tools and equipment. More heavily contaminated items should be decontaminated for reuse or sent to an appropriate waste route.

Protection of the public and the environment

4.46. To the extent required by safety analyses, all engineered discharge points from the ventilation system should be provided with equipment for the reduction of airborne activity. Such equipment should be designed to provide protection in normal operation, anticipated operational occurrences and accident conditions. As far as practicable, the final stage of treatment should be located close to the point at which gaseous discharge to the environment occurs.

1.43.1.1.4.47. In accordance with national requirements and the authorized limits for discharges, and to ensure optimization of protection and safety, the design should also provide measures for the uninterrupted monitoring and control of the discharge from the stack exhaust(s) and for monitoring of the environment around the facility (see NS-R 5 (Rev. 1) [1], appendix IV, para. IV.32, and GSR Part 3 [7], Requirements 14 and 32). Where practicable, batch-wise transfers should be used for sending liquid process effluents to the appropriate treatment facilities, to ensure the prevention of leaks.

Equipment should be provided for monitoring for the loss of any containment barrier (e.g. detection of airborne activity and detection of liquid levels and sampling in cell sumps¹⁷ and collection vessels).

4.48. Detailed recommendations for the treatment and monitoring of radioactive liquid effluents are outside the scope of this Safety Guide, but similar considerations to those for airborne discharges (paras 4.46, 4.47) apply to liquid discharge points and to the sampling of liquid effluent discharges and their dispersion in the environment.

Design for cooling and the removal of decay heat

1.44.<u>5.13.</u>4.49. Radioactive decay heat, exothermic chemical reactions (e.g. neutralization of acidic or alkaline <u>solutionsolutions</u>), physical heating and cooling, and evaporation processes <u>maycan</u> result in the following:

- (a) Boiling of solutions;
- (b) Release of radionuclides and aerosols in the gaseous phase;
- (c) Reduction of off-gas cleaning system efficiency;
- (b)(d) Changes of state (e.g. melting, concentration, crystallization and changes in water content) relevant to radiological or criticality safety;
- (c)(e) Transition to auto-catalytic chemical reactions (e.g. the formation of potentially explosive red oil) or other accelerated chemical reactions and fires;
- (d)(f)Destruction of components of containment barriers;
- (e)(g) Degradation of radiation protection shielding;
- (f)(h)Degradation of neutron absorbers or neutron decoupling devices.

<u>1.45.5.14.</u> Cooling systems <u>shouldare required to</u> be designed to prevent uncontrolled releases of radioactive material to the environment, <u>the</u> exposure of workers and the public, and criticality accidents, particularly <u>inwith regard to</u> storage vessels for highly active liquid waste¹⁸ and PuO₂ containers, (: see NS-R-5 (Rev. 1) [1], appendix IV, paras IV.6.157–6.159 of SSR-4 and IV.6).[1].

<u>1.46.5.15.</u> <u>4.50.</u> The safety analysis is required to define the The cooling capacity necessary to remove heat from radioactive decay and chemical reactions-should be defined by the design and is required to be confirmed by the safety analysis: see Requirement 39 of SSR-4 [1]. The safety analysis is also required to specify the availability and reliability of cooling systems and the corresponding need for emergency power supplies. See NS R 5 (Rev. 1) [1], appendix IV, (see paras IV-6.187–6.189 of SSR-4, IV-5. [1]). Where practicable, passive cooling should be considered in the design.

Prevention of hazardous concentration levels of gases from radiolysis and other hazardous explosive or flammable materials <u>at a reprocessing facility</u>

5.16. Requirement 40 of SSR-4.51. Radiolysis [1] states:

"The design shall include features to control reactive, flammable, corrosive and pyrophoric materials and mixtures used or produced in the processing of radioactive material."

¹⁷ A cell sump is a designed 'low point' in a (normally stainless steel lined) cell base to collect any liquid arising from leakage or overflow.

¹⁸ Highly active liquid waste is also referred to as high level liquid waste.

1.47.5.17. The production and build-up of degradation products might result from radiolysis in water (including cooling water) or in organic materials may result in the production and buildup of degradation products., or from chemical reactions (interaction of active metals with water). Such products may be flammable or explosive (e.g. H₂, CH₄ or other hydrocarbons, organic nitrate or nitrites (red oils) and peroxides) or corrosive (e.g. Cl₂ and, H₂O₂) and maymight damage containment barriers. The interaction of active metals (e.g. Ca, Al) and compounds (e.g. uranium nitrate or other experimental fuel) with water or wet air might lead to H₂ generation. As far as practicable, dilution systems (air or inert gas) should be provided to prevent explosive gaseous mixtures and the subsequent loss of confinement resulting from radiolysis in vessels. For product containers and other systems, the design should take into account the potential for corrosion and gas (pressure) production (e.g. from PuO₂ powder or from plutonium contaminated waste) (see NS R 5 (Rev. 1) [1], appendix IV, para. IV.33).

1.48.5.18. 4.52. Unstable products and exothermic chemical reactions maymight result in explosion and loss of confinement. The relevant guidance in National and international codes and national standards and are required to be taken into account in the facility design: see para. 6.8 of SSR-4 [1]. Such codes and standards, together with international experience, should be taken into account in the process and the facility design when developing design requirements and specifications with the objective of preventing the buildupto prevent the build-up of explosive substances. The design should is required to ensure that process parameters are monitored and provided with(see Requirement 43 of SSR-4 [1]) and should include suitable alarm systems and ensure that inventories are minimized in order to prevent chemical explosions (e.g. red oils in evaporators, HN₃ in extraction cycles) (see NS R 5 (Rev. 1) [1], appendix IV, para. IV.33)., ion exchange resins). See also Requirement 41 and paras 6.162–6.167 of SSR-4 [1].

1.49.5.19. 4.53. Pyrophoric metals (e.g. uranium and zirconium particles from fuel shearing or cladding removal) maycan cause fire or explosion. The design of the facility should avoid their unexpected accumulation and should provide an inert environment, as necessary (see NS-R-5 (Rev. 1) [1], appendix IV, para. IV.33).

1.50.5.20. 4.54. To ensure that hazardous or incompatible mixtures of materials cannot occur in leak collection systems and overflow collection systems, all relevant factors, including the following, should be fully evaluated in the design-assessment:

- (a) The routing of overflow systems designed to prevent uncontrolled leaks;
- (b) Drip trays for the collection of leaks and their drain routes;
- (c) Collecting vessels;
- (d) Recovery routes;
- (e) The potential for any system passing through a cell to leak into a cell sump;
- (f) The potential for any inactive services and reagent feeds to overflow or leak in working areas-:
- (g) Leak detection and collection in buried radioactive liquid transfer systems.

Confinement of radioactive material at a reprocessing facility

5.21. To meet Requirement 35 of SSR-4 [1] in a reprocessing facility, three barriers (or more, as determined by the safety analysis) should be provided, in accordance with a graded approach. The first static barrier normally consists of process equipment, vessels and pipes, or gloveboxes. The second static barrier normally consists of cells around process equipment or, when gloveboxes are the first containment barrier, the rooms around the glovebox(es). The third static barrier is the building itself. The design of the static containment system should consider openings between the different confinement zones (e.g. doors, mechanisms, instruments and pipe penetrations). Such openings should be designed to ensure that confinement is maintained in all operational states, especially during maintenance (e.g.

by the provision of permanent or temporary additional barriers) and, as far as practicable, in accident conditions.

5.22. Each static barrier in a reprocessing facility should be complemented by one or more dynamic containment systems, which should establish a cascade of pressure between the environment outside the building and air that might contain contaminated material inside the building, and across all static barriers within the building. The dynamic containment system should be designed to prevent the movement or diffusion of radioactive or toxic gases, vapours and airborne particulates through any openings in the barriers to areas of lower contamination or concentration of these materials. The design of the dynamic containment system should address the following, as far as applicable:

(a) Operational states and accident conditions;

- (b) Maintenance, which may cause localized changes to conditions (e.g. opening access doors, removing access panels);
- (c) Where more than one ventilation system is used, protection in the event of a failure of a lower pressure (higher contamination) system, causing pressure differentials and airflows to be reversed;
- (d) The need to ensure that all static barriers, including any filters or other effluent control equipment, can withstand the maximum differential pressures and airflows generated by the system, including increasing the filter resistance during operation and considering conservative assumptions regarding the meteorological conditions.

5.23. The reprocessing facility should be designed to retain and detect promptly any leakage of liquids from process equipment, vessels and pipes and to recover the volume of liquid to the primary containment. This is particularly important for both design and operation, where the first static barrier provides other safety functions, e.g. favourable geometry for criticality avoidance or exclusion of air for flammable liquids. Great care should be taken when dealing with spills or leaks from liquid streams with high fissile content and effects such as crystallization due to cooling or evaporation of leaked liquors should be considered. The chemical compatibility of liquid streams should also be considered in the design.

5.24. Particular consideration should be given to those parts of the reprocessing facility that handle solids (powders) with radioactive, fissile and other hazardous properties. Design for the detection of leaks and of accumulations of leaked powders and for their return to containment or to the process is particularly challenging, and care should be taken to ensure this equipment is based upon well-proven designs and subject to rigorous qualification. In either case, commissioning should rigorously test the effectiveness of the design solutions. As far as practicable, considering both the risk and the optimization of protection and safety, the need for operator intervention should be avoided.

5.25. The ventilation system (see para. 6.126 of SSR-4 [1]) should include, as a minimum, both a ventilation system for the building (cells and rooms) and a ventilation system for process equipment (e.g. vessels contained in a cell). The ventilation system may also include an off-gas cleaning system.

5.26. The assessment and design of the building's ventilation system including redundant sub-systems¹⁹, filtration equipment and other discharge control equipment, should take account of:

- (a) The type and design of static barriers (cells, gloveboxes and building);
- (b) The classification of areas in accordance with the hazards they contain;

¹⁹ Redundant sub-systems may be provided to ensure continuous availability during, for example, maintenance or filter changes.

- (c) The nature of potential airborne contamination (i.e. the predicted or actual levels of airborne contamination):
- (d) The levels of surface contamination and the risks of additional contamination;
- (e) Requirements for maintenance.

5.27. The process ventilation system creates the lowest pressure within a reprocessing facility and collects and then treats most of the radioactive vapours, radioactive gases and particulates generated by the processes. Careful attention should be paid to the need to install effective washing, draining and collection systems to reduce the buildup of radioactive material and to facilitate future decommissioning.

5.28. All filtration stages of the ventilation systems that require testing should be designed in accordance with relevant standards, such as those of the International Organization for Standardization (ISO).

5.29. For the portions of the process involving powders, primary filters should be located as close to the source of contamination as practical (e.g. near the gloveboxes), to minimize the potential buildup of powders in the ventilation ducts. Particular care should be taken to avoid accumulations of fissile material in powder form at junctions and connections in ventilation ducts that might be of less favourable geometry.

5.30. On-line fans and standby fans should be provided in accordance with the results of the safety assessment. When required by the safety assessment (e.g. near the gloveboxes), alarm systems should be installed to alert operating personnel to system malfunctions resulting in high or low differential pressures.

5.31. Fire dampers to prevent the propagation of a fire through ventilation ducts and to maintain the integrity of firewalls²⁰ should be installed, unless the likelihood of a fire spreading or the consequences of such a fire are acceptably low (see para. 6.162 of SSR-4 [1]).

Protection againstof workers

5.32. Requirements on the design of reprocessing facilities to ensure radiation protection are established in Requirement 8 of SSR-4 [1].

1.51.5.33. The static barriers (at least one is required between radioactive material and working areas) normally protect workers from internal exposure and external exposure (see paras 6.123–6.125 of SSR-4 [1]). The design of such barriers should be specified to ensure their integrity and effectiveness and, where appropriate, to facilitate maintenance. Their design specifications should include, for example, weld specifications, selection of materials, leaktightness, including specification of penetration seals for electrical and mechanical penetrations, and the ability to withstand seismic loads.

5.34. For items that need to be regularly maintained or accessed (such as sampling stations and pumps), consideration should be given to installing them in shielded bulges²¹ or gloveboxes, adjacent to the process cells where they are needed, depending upon the radiation type and level of the material being processed. Such an approach will reduce the local inventory of radioactive material and allow for special washing or decontamination features. The provision of such features should be balanced against the

²⁰ A firewall is an engineered feature specifically designed to prevent, limit or delay the spread of fire.

²¹ A bulge is typically a shielded, stainless steel, windowless, glovebox type enclosure with mechanically sealed openings to allow for the remote removal of items into a shielded transport flask via a shielded docking port.

need to obtain representative samples (for example, by short sample lines) and the additional waste at decommissioning.

5.35. Where easily dispersible radioactive material is processed and a loss of containment with the potential for contamination or ingestion is a major risk, gloveboxes are often the preferred design solution. Seals on glovebox windows should be capable of being tested for leaktightness in operation and gloves should be replaceable without breaking containment. A negative pressure should be maintained inside the glovebox.

5.36. For normal operation, the need for the use of respiratory protective equipment should be minimized through careful design of the static and dynamic containment systems in the reprocessing facility and of devices for the immediate detection of low quantities of airborne radioactive material. Respiratory protective equipment should be used during normal operation only as a complementary means of protection in addition to existing barriers (see also paras 9.100–9.101 of SSR-4 [1]). Careful consideration should also be given to the need to distinguish naturally occurring radionuclides (e.g. radon) from artificial radionuclides.

5.37. The design of a reprocessing facility is required to include equipment for monitoring airborne radioactive material: see para. 6.120 of SSR-4 [1]. The system design and the location of monitoring points should be chosen with account taken of the following factors:

- (a) The most likely locations of workers;
- (b) Airflows and air movement within the facility;
- (c) Evacuation zoning and evacuation routes;
- (d) The use of mobile monitoring equipment for temporary controlled areas, e.g. for maintenance.

5.38. To avoid the inadvertent spread of contamination within the reprocessing facility, control points with personnel contamination monitoring equipment (for exposed skin surfaces, clothing and protective clothing) is required to be located at the exit airlocks and barriers from areas that could be contaminated: see para. 6.121 of SSR-4 [1].

5.39. As far as practicable, tools and equipment should not be transferred routinely through air locks or across barriers. Where such transfers are unavoidable, such items should be monitored for contamination. Consideration should be given in the design to the provision of specific storage locations for lightly contaminated tools and equipment. More heavily contaminated items should be decontaminated for reuse or sent to an appropriate waste route.

Protection of the public and the environment

5.40. Paragraph 3.9(e) of GSR Part 3 [7] states:

"Any person or organization applying for authorization...Shall, as required by the regulatory body, have an appropriate prospective assessment made for radiological environmental impacts, commensurate with the radiation risks associated with the facility or activity".

Recommendations on performing an environmental impact assessment are provided in IAEA Safety Standards Series No. GSG-10, Prospective Radiological Environmental Impact Assessment for Facilities and Activities [20].

5.41. To the extent prescribed by safety analyses, all engineered discharge points from the ventilation system for a reprocessing facility should be provided with equipment for the reduction of airborne radioactivity. Such equipment should be designed to provide protection in normal operation, anticipated

operational occurrences and accident conditions. As far as practicable, the final stage of treatment should be located close to the point at which gaseous discharge to the environment occurs. Volatile gases, which cannot be filtered, should be addressed by appropriate engineered measures designed to retain, as far as practicable, any radioactivity within the system.

5.42. In accordance with national requirements and the authorized limits for discharges, and to ensure optimization of protection and safety, the design should also provide measures for the uninterrupted monitoring and control of the discharge from the stack exhaust(s) and for monitoring of the environment around the facility (see Requirement 25 and paras 6.100–6.104 of SSR-4 [1], and Requirements 14 and 32 of GSR Part 3 [7]). Where practicable, batch-wise transfers should be used for sending liquid process effluents to the appropriate treatment facilities, to ensure the prevention of leaks. Equipment should be provided for monitoring for the loss of any containment barrier (e.g. detection of airborne activity and detection of liquid levels and sampling in cell sumps²² and collection vessels).

4.55. Protection against external exposure at a reprocessing facility

1.52.5.43. The aim of protection against external radiation exposure is to maintain doses below the limits established in <u>schedule III of GSR Part 3 [7]</u>, <u>schedule III, paras III.1</u> and <u>III.2</u>, to optimize protection and safety (see paras 2.7 and to meet the requirements and guidance identified in para. <u>6.6 of SSR-4.5</u>, [1]), by use of the following elements, separately or in combination:

- (a) Limiting the magnitude of the radiation source (where practicable) during operation and maintenance (e.g.—by prior decontamination or washing before maintenance is carried outperformed).
- (b) Shielding the radiation source, including the use of temporary shielding.
- (c) Distancing the radiation source from <u>site personnel</u> (e.g. by means of the position of work stations and by remotely controlled operation).
- (d) Limiting the exposure time of <u>site</u> personnel (e.g. by means of automation of operation and <u>alarmedthrough the use of alarming</u> dosimeters).
- (e) Controlling access to areas where there is a risk of external exposure.
- (f) Using personal radiation protection (protective equipment (e.g. torso shields and organ shields). For normal operation, the need for personal protective equipment is required expected to be minimized through careful design.

1.53.5.44. Optimization of protection and safety in design should also take into account operational constraints on maintenance staffpersonnel. In addition, the use of time limitation as the main method of doseexposure management should be minimized.

1.54.5.45. In <u>areas containing</u> high <u>levels of</u> beta/gamma activity <u>facility units</u>, the design of shielding should consider both the <u>strengthoutput</u> and the location of the radiation source. <u>In aIn general, shielding</u> should be designed to be as close as possible to the radiation source. In areas containing medium or low <u>levels of</u> activity <u>facility</u>, a combination of <u>limiting the magnitude of the</u> radiation source <u>strength and</u> location,, restricting the exposure time and <u>using</u> shielding should be considered for the protection of workers, for both whole body doses and doses to extremities. As a general guide, shielding should be designed to be as close as possible to the radiation source.as a means of protecting site personnel.

 $[\]frac{22}{2}$ A cell sump is a designed 'low point' in a (normally stainless steel lined) cell base to collect any liquid arising from leakage or overflow.

1.55.5.46. The need for maintenance, including examination, inspection and testing activities, should is required to be considered given special attention in the design of equipment installed in highly active cells, with particular consideration given to radiation levels and contamination levels throughout the in facilities with a long design lifetime of the reprocessing facility (: see NS-R-5 (Rev. 1) [1], appendix IV, para. IV.28).6.106 of SSR-4 [1]. In particular, the following should be implemented:

- (a) For the mechanical and electrical parts of units containing highly radioactive material, the design of the layout and of the equipment should allow for adequate remote maintenance <u>and replacement</u> <u>where possible (e.g. 'master-slave' manipulators)</u>.
- (b) For transfers of liquids, non-mechanical means (e.g. air lift or jet lift with disentrainment capabilities¹⁶capabilities²³, or fluidic devices, as appropriate) should be preferred. Mechanical items, such as pumps and valves, should be designed for remote maintenance (e.g. by use of shielded equipment maintenance flasks¹⁷flasks²⁴).

1.56.5.47. The <u>inventories of</u> radioactive <u>inventoriesmaterial</u> used in calculations for design and safety assessment should take into account depositions of material inside pipes and equipment, from processed materials and their daughter products. Examples of such depositions include particulates and <u>coatings¹⁸ coatings²⁵</u> of active material within pipes (<u>especially</u> sections containing highly radioactive material) and gloveboxes (<u>e.g.</u> americium). The potential for the accumulation of radioactive material in process equipment and secondary systems (e.g. ventilation ducting) in operation should be minimized by design, or provision should be made for its removal.

1.57.5.48. In a reprocessing facility, process control relies (in part) on analytical data from samples. In order to minimize occupational exposure, automatic and remote operation should be preferred for sampling devices, the sample transfer network to the laboratories and analytical laboratories (see NS-R-5 (Rev. 1) [1], para. 6.40).paras 6.130 and 6.199 of SSR-4 [1]).

1.58.5.49. Depending on national and international regulations and the results of the safety assessment, the monitoring system for radiation protection should consist principally of the following:

- (a) Fixed area monitors (for gamma and neutron radiation) and stationary 'sniffers'¹⁹sniffers'²⁶ (for beta/gamma and alpha activity) to monitor air for purposes of access and/or evacuation;
- (b) Mobile area monitors (for gamma and neutron radiation) and mobile sniffers (for beta/gamma and alpha activity) to monitor air for purposes of personnel protection, evacuation during maintenance and at barriers between normal access areas and controlled areas;
- (c) Workers' (personal)Personal dosimeters consistent with the type(s) of radiation present.

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An air liftPrevention of nuclear criticality at a reprocessing facility

5.50. Requirement 38 of SSR-4 [1] states:

²³ An air lift or jet lift with disentrainment capabilities is a system or device for separating liquid from motive air or steam with minimum carry-over (entrainment) of activity into the ventilation system.

²⁴ Such flasks are sometimes referred to as mobile equipment replacement casks.

²⁵ The phenomenon of such deposition is called 'plate-out' in some States.

²⁶ A sniffer is an air sampling point or device.

"The design shall ensure an adequate margin of subcriticality, under operational states and conditions that are referred to as credible abnormal conditions, or jet liftconditions included in the design basis."

Detailed recommendations on criticality safety are provided in SSG-27 [3].

5.51. Prevention of nuclear criticality is an important topic with disentrainment capabilities is a various aspects to be considered during the design and operation of a reprocessing facility. The criticality safety analysis should demonstrate that the design of equipment and the related safety measures are such that the facility is in a subcritical state at all times, i.e. the values of the controlled parameters are always maintained in the subcritical range. This should be achieved by determining the effective multiplication factor (k_{eff}), which mainly depends on the mass, the geometry, the distribution and the nuclear properties of the fissionable material and all other materials with which it is associated. The calculated value of k_{eff} (including all uncertainties and biases) should then be compared with the value specified by the design limit (which should be set in accordance with paras 2.4–2.7 of SSG-27 [3]) and actions should be taken to maintain the value of k_{eff} under this limit.

5.52. Paragraph 6.142 of SSR-4 [1] states that "For the prevention of criticality by means of design, the double contingency principle shall be the preferred approach."

5.53. The system interfaces at which there is a change in the state of the fissile material or in the method of criticality control are required to be specifically assessed: see para. 6.147 of SSR-4 [1]. Particular care should also be taken to assess all transitional, intermediate or temporary states that occur, or could reasonably be expected to occur, under all operational states and accident conditions.

5.54. <u>device</u>When required by the safety analysis, the precipitation of fissile material or neutron poisons within solutions should be prevented by, for <u>separating liquid example</u>, the following methods:

- (a) The use of interlocks and the avoidance of any permanent physical connection from a motive air or steam with minimum carry over (entrainment) of activity units containing reagents to the equipment in which fissile material (with or without homogeneous neutron poisons) is located;
- (b) The acidification of cooling or heating fluid loops for equipment containing solutions of nuclear material (to prevent precipitation in case of leakage from the cooling loop into the equipment).

5.55. The design should consider the need for cooling loops to meet subcritical design requirements.

5.56. In a number of locations in a reprocessing facility, criticality safety for equipment containing fissile liquid is achieved by the geometry or shape of the containment and by concentration control. The overall design should provide for any potential leakage to be transferred to a criticality safe (secondary) containment. This should drain or have an emptying route to criticality safe vessels, depending on the exact design. The evaluation of such designs should address the potential for such leaks to evaporate and crystallize or precipitate either at the leak site or on nearby hot vessels or lines, and should consider the need for ventilation the following:

- (a) Localized drip trays or sumps (see para. 6.146(d) of SSR-4 [1]) to recover and direct potential liquid leaks away from hot vessels to collection vessels of favourable geometry;
- (d)(b) Level measurement devices or liquid detectors in the drip trays and sump sampling system-17 to provide additional protection;
- (c) Frequent inspections, continuous closed circuit television camera surveillance and adequate lighting.

Such flasks are sometimes referred to as mobile equipment replacement casks. 18

The phenomenon of such deposition is called 'plate out' in some States. 19 A sniffer is an air sampling point or device. POSTULATED INITIATING EVENTS

5.57. Internal The need for additional design provisions to detect leaks (or similar abnormal occurrences involving liquids) in transfer systems containing fissile solids (slurries) or solid (powder) should also be carefully considered, and appropriate criticality control measures should be implemented.

5.58. In accordance with the criticality safety analysis, instruments specifically intended to detect accumulations of fissile material should be used where necessary. Such instruments should also be used to verify the fissile inventory of equipment during the preparation for decommissioning.

5.59. For processes in which fissile material is handled in a discontinuous manner (batch processing), the process and the related equipment should be designed to ensure that fissile material is transferred only when the limits defined for the next process are satisfied (see also para. 9.85 of SSR-4 [1]).

5.60. The requirements to be applied in respect of criticality detection and alarm systems and associated provisions are established in paras 6.149, 6.172 and 6.173 of SSR-4 [1].

5.61. The areas in a reprocessing plant containing fissile material for which criticality detection and alarm systems are necessary to initiate immediate evacuation²⁷ should be defined in accordance with the layout of the facility, the process at hand, the national safety regulations and the criticality safety analysis.

5.62. The need for additional shielding, remote operation and other design measures to mitigate the consequences of a criticality accident, if one should occur, should be assessed in terms of the application of the defence in depth requirements in paras 6.19–6.27 of SSR-4 [1].

POSTULATED INITIATING EVENTS FOR A REPROCESSING FACILITY

5.63. In accordance with para. 6.60 of SSR-4 [1], postulated initiating events from the list of internal hazards and external hazards for reprocessing facilities are required to be identified for detailed further analysis.

Internal hazards at a reprocessing facility

5.64. The design of a reprocessing facility is required to take into account the nature and severity of internal hazards: see Requirement 15 and paras 6.43–6.6.48 of SSR-4 [1].

Fire and explosion

5.65. 4.62. The requirements for fire safety at a reprocessing facility are established in NS-R-5 (Rev. 1) [1], para. 6.55, Requirement 41 and appendix IV, paras IV.33 IV.36. 6.162–6.167 of SSR-4 [1].

1.59.5.66. In a reprocessing facility, fire hazards are associated with the presence of the following:

(a) Flammable materials such as pyrophoric materials, solvents, reactive chemicals and electrical cabling;

²⁷ The immediate activation of the alarm system is to minimize doses to personnel in case of repeated, multiple or slow kinetics criticality events.

(b) Potentially flammable materials such as polymeric neutron shielding (normally associated with gloveboxes), hydraulic oil used for shearing machines and process and operational waste (e.g. wipes-and, personal protective suitsequipment), including office waste.

1.60.5.67. Fire in a reprocessing facility <u>canmight</u> lead to the dispersion of radioactive and/or toxic materials by breaching the containment barriers. It can also cause a criticality accident by affecting the system(s) used for the control of criticality, by changing the dimensions of processing equipment, altering the moderating or reflecting conditions by the presence of <u>firefighting media or</u> fire <u>suppressionextinguishing</u> media, or destroying neutron decoupling devices.

Fire hazardAn analysis

5.68. of fire and explosion hazards is required to be conducted for reprocessing facilities to meet the requirements established in Requirement 22 and paras 6.77–6.79 of SSR-4 [1]. Fire hazard analysis involves the systematic identification of the causes of fires, the assessment of the potential consequences of a fire and, where appropriate, the estimation of the frequency or probability of the occurrence of fires. Fire hazard analysis should consider, explicitly, potential external and internal fires, including fires involving nuclear material, both directly and indirectly.²⁸ Fire hazard analysis is be used to assess the inventory of (flammable) fuels and ignitioninitiation sources, and to determine the appropriateness and adequacy of measures for fire protection. Computer modelling of fires should may sometimes be used in support of the fire hazard analysis.

5.69. The fire hazard analysis for complex a reprocessing facility is required consider both external and high hazard applications, as necessary. internal fires, including fires involving radioactive material, both directly and indirectly²⁹: see paras 6.77 and 6.78 of SSR-4 [1].

4.63. Fire hazard <u>analyses analysis</u> can provide valuable information on which it is possible to base design decisions or to identify weaknesses that might otherwise have gone undetected. Even if the likelihood of a fire occurring is low, it <u>maymight</u> have significant consequences with regard to <u>nuclear</u> safety and, as such, appropriate protective measures should be <u>undertakenimplemented</u> (e.g. delineating small fire compartment³⁰ areas) to prevent fires or to prevent the propagation of a fire.

1.61.5.70. The analysis of fire hazards should also include a systematic review of the provisions made for preventing, detecting, mitigating and fighting fires.

<u>1.62.5.71.</u> An important aspect of the fire hazard analysis for a reprocessing facility is the identification of areas of the facility that require special consideration (see <u>NS R 5 (Rev. Requirement 22 of SSR-4</u> [1) [1], para. 6.55).]). In particular, the fire hazard analysis should <u>includeconsider</u> the following:

(a) Areas where fissile material is processed and stored;

²⁸ In some States, fires involving nuclear materials (e.g. an actinide loaded solvent fire) and general (internal, conventional) fires (e.g. a control room fire caused by an electrical fault) are considered separately and explicitly in the safety assessment for additional clarity and to help to ensure all potential radiological and non-radiological hazards from both categories of fire are addressed adequately.

²⁹ In some States, fires involving nuclear materials (e.g. an actinide loaded solvent fire) and general (internal, conventional) fires (e.g. a control room fire caused by an electrical fault) are considered separately and explicitly in the safety assessment for additional clarity and to help to ensure all potential radiological and non-radiological hazards from both categories of fire are addressed adequately.

³⁰ A room or suite of rooms within a firewall, possibly with separate fire detection and firefighting provisions, inventory controls and evacuation procedures.

- (b) Areas where radioactive material is processed and stored;
- (c) Gloveboxes, especially those in which plutonium is processed;
- (d) Workshops, stores and laboratories in which flammable or combustible liquids and gasgases, solvents, resins and or reactive chemicals are used and/or stored, including cranes where oils are used for gear boxes;
- (e) Areas where pyrophoric metal powders are processed (e.g. uranium and zirconium from shearing or decladding);
- (f) Areas with high fire loads, such as waste storage areas;
- (g) Rooms housing systems and components important to safety (e.g. rooms housing last stage filters of the ventilation system and, electrical switch rooms), whose degradation might have radiological consequences or consequences that are unacceptable in terms of criticality; (h) Process control rooms and supplementary control rooms; (i) Evacuation routes.
- (h) Process control rooms and supplementary control rooms;

Evacuation routes.Fire prevention, detection and mitigation

4.67. Prevention is the most important aspect of fire protection. The reprocessing facility should be designed to limit fire risks through the incorporation of measures to ensure that fires do not occur and, if they do occur, to detect, limit and contain their spread. Measures for mitigation should be put in place to reduce to a minimum the consequences of fire in the event that a fire breaks out despite preventive measures.

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<u>(i)</u><u>To</u>
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5.72. Paragraph 6.162 of SSR-4 [1] states:

"The design shall include provisions to:

- (a) Prevent fires and explosions;
- (b) Detect and quickly extinguish those fires that do start, thus limiting the damage caused;
- (c) Prevent the spread of those fires that are not extinguished, and prevent fire induced explosions, thus minimizing their effects on the safety of the facility."

1.63.5.73. Requirements for measures to accomplish the dual aims of fire prevention and mitigation of the consequences of a fire, a number are established in paras 6.162–6.167 and 9.109–9115 of general and specific SSR-4 [1]. For a reprocessing facility, these measures should be taken, including include the following:

- (a) Minimization of the combustible load of individual areas, including the effects of fire-enhancing chemicals such as oxidizing agents;
- (b) Segregation of the areas where non-radioactive hazardous material is stored from process areas;
- (c) Installation of a fire detection system designed to allow the early detection and accurate identification of the location of any fire, rapid dissemination of information on the fire and, where installed, the activation of automatic devices for fire suppression;
- (d) Selection of materials, including building materials, process and glovebox components and materials for penetrations, in accordance with their functional requirements and fire resistance ratings;
- (e) Compartmentalization of buildings and ventilation ducts as far as possible to prevent the spreading of fires;
- (f) Avoiding the use of flammable liquids or gases outside inside their flammability limits;
- (g) Suppression or limitation of the number of possible ignition sources, such as open flames, welding or electrical sparks, and their segregation from combustible material;

- (h) Insulation of hot or heated surfaces;
- (i) Consistency of the fire extinguishing media with the requirements of other safety analyses, especially with the requirements for criticality control (see NS-R-5 (Rev. 1) [1], appendix IV, Requirement 38 and para. IV.17).6.146 of SSR-4 [1]).

1.64.5.74. The design and control of ventilation systems for rooms, cells and gloveboxes<u>in</u> a reprocessing facility should accomplish multiple aims in preventing and mitigating fire. The spread of fire should be limited while the dynamic containment system is maintained for as long as possible and the final stage of filtration is protected.

1.65.5.75. The design of the ventilation system in a reprocessing facility should be given particular consideration with regard to fire prevention, including the following aspects:

- (a) The accumulation of flammable dust or other materials should be limited.
- (b) Means of removing or washing out inaccessible ventilation ducts should be provided.
- (c) Ventilation ducts should be airtight and resistant to heat and corrosive products that might result from a fire.
- (d) Ventilation ducts and filter units for dynamic containment should be of suitable design to ensure they do not constitute weak points in the fire protection system.
- (e) Fire dampers should be mounted in the ventilation system, unless the likelihood of a widespread fire and fire propagation is acceptably low, and their effect on ventilation should be carefully considered.
- (f) The fire resistance of the filter medium should be carefully considered, and spark arrestors should be used to protect filters as necessary.
- (g) The <u>locationlocations</u> of filters and fans should be carefully evaluated for <u>itstheir</u> effect on their ability to perform during a fire.
- (h) Careful consideration should be given to the potential need to reduce or stop ventilation flows in the event of a major fire to aid fire control.
- (i) The use of non-combustible materials for filters and other elements of ventilation system should be considered.

1.66.<u>5.76</u>. Lines crossing the boundaries of compartments and firewalls (e.g. gas lines and process, electrical and instrument cables and lines) should be designed to ensure that fire does not spread.

1.67.5.77. Evacuation routes for fire and criticality events <u>at a reprocessing facility</u> should be considered in the design in accordance with national regulations and the safety assessment. These should follow the same routes as far as possible <u>consistent with the aim of reducing(i.e. to reduce</u> the number of different evacuation routes;), where this does not impact significantly on fire safety or criticality safety.

Explosion

4.73. Explosions

1.68.5.78. The requirements relating to explosion for a reprocessing facility—the prevention of explosions at nuclear fuel cycle facilities are established in NS-R-5 (Rev. 1) [1], para. 6.54, Requirements 22 and appendix IV,41, and paras IV.33—IV.36.6.77–6.79 and 6.162–6.167 of SSR-4 [1],. Explosions caused by explosive chemicals can cause a release of radioactive material. The potential for explosion can result from the use of chemical materials (e.g. organic solvents and reactants, hydrogen, hydrogen peroxide and nitric acid), degradation products, pyrophoric materials (e.g. zirconium or uranium particles), the chemical or radiochemical production of explosive materials (e.g. hydrogen, NH₃ and red oil) or the mixing of incompatible chemicals (e.g. strong acids and alkalinesalkalis).

1.69.5.79. 4.74. To prevent a release of radioactive material resulting from an <u>internal</u> explosion, in addition to the requirements of NS-R 5 (Rev. 1) [1], para. 6.54, the following provisions should be considered in the design of a reprocessing facility:

(a) The adoption of processes with a lower potential risk for fire or explosion;

- (a)(b) The need to maintain the separation of incompatible chemical materials in normal and abnormal situations (e.g. recovery of leaks);
- (b)(c) The control of parameters (e.g. concentration, temperature, pressure, flow rate) to prevent situations leading to explosion;

(c)(d) The use of blow-out panels to mitigate the effects of the explosion of non-radioactive materials; (d)(e) Limitations of Limits on the quantity or of the concentration of explosive material;

(e)(f)Design of the ventilation systems to avoid the formation of an explosive atmosphere and/or to maintain the concentration of explosive gases below their lower explosive limit;

(f)(g)Design of thestructures and equipment or structures to withstand the effects of an explosion;

(g) Where design options exist, the adoption of processes with a lower potential risk for fire or explosion.

1.70.5.80. 4.75. Chemicals should be stored in well-ventilated locations or racks outside the process areas or laboratory areas.

Handling eventserrors

1.71.5.81. 4.76. The requirements relating to handling events for a reprocessing facility of fissile material and other radioactive material are established in NS-R-5 (Rev. Requirement 51 and paras 6.192–6.195 of SSR-4 [1]-[1], appendix IV, para. IV.42.]. Mechanical, or electrical failures or human errors in the handling of radioactive or non-radioactive-other materials maynight result in the degradation of criticality controls, confinement, shielding, or other systems important to safety and associated controls, or in a reduction degradation of defence in depth. A reprocessing facility should be designed to:

- (a) Eliminate the need to lift loads where practicable, especially within the facility, by using trackguided transport or another stable means of transport;
- (b) Limit the consequences of drops and collisions (e.g. by minimizing the heights of lifts, (see para. 6.194 of SSR-4 [1]), qualifying containers against the maximum drop, designing floors to withstand the impact of dropped loads and installing shock absorbing features and specifying safe travel paths);
- (c) Minimize the failure frequency of mechanical handling systems (e.g. cranes<u>and</u>, carts) by appropriate design³¹, including control systems, with multiple fail-safe features (e.g. brakes, wire ropes, action on power loss<u>and</u>, interlocks).

These measures should be supported by ergonomic design, (see para. 6.11 of SSR-4 [1]), human factors analysis (see Requirement 27 of SSR-4 [1]) and the definition of appropriate administrative control measures.controls (see paras 9.36 and 9.37 of SSR-4 [1]).

Equipment failurefailures

<u>1.72.5.82.</u> <u>4.77. NS-R-5 (Rev. 1) [1] establishes the requirementParagraphs 6.80–6.89 of SSR-4 [1]</u> <u>establish requirements</u> to <u>includeaddress</u> equipment failure <u>among the initiating events considered in the</u> design of a reprocessing facility in paras 2.4, 6.8 and appendix IV, para. IV.37. The, Thus, a reprocessing

³¹ Some regulatory bodies have specific requirements for the design for 'nuclear loads' or 'nuclear lifts', <u>e.g.for example</u> requiring the use of <u>multiropedmulti-roped</u> cranes, <u>orthe application of the single failure criterion, or requiring</u> the maximum load to be a smaller fraction of the test load than for non-nuclear lifts.

facility should required to be designed to cope with the failure of equipment that would result in a degradation of confinement, shielding or criticality control or a reduction inchallenge of defence in depth. As part of the design, the failure state of all structures, systems and components important to safety should required be assessed and consideration should be given (in accordance with a graded approach) to the design or procurement of items that fail to a safe state. Where no fail-safe state can be defined, consideration should be given to ensuring that the functionality (safety function) of structures, systems and components important to safety is required to be maintained (e.g. by redundancy, separation, diversity and independence, as necessary).

5.83. 4.78. Failure due to fatigue or chemical corrosion or lack of mechanical strength should be considered in the design of containment systems.

5.84. To prevent failure of equipment containing hazardous materials (e.g. furnaces), effective programmes for maintenance, periodic testing and inspection should be established at the design stage (see also paras 5.184–5.187).

<u>1.73.5.85.</u> Special consideration should be given to the failure of computer systems, computerized control and software systems, in evaluating failure and fail-safe conditions, by application of appropriate national or international codes and standards. or by a functional analysis of the systems and their failure frequencies (see also Requirement 45 of SSR-4 [1]).

Loss of support systems services

4.79. The requirements for the loss of support systems³² for a reprocessing facility are established in NS-R-5 (Rev. 1) [1], para. 6.28, and appendix IV, paras IV.40, IV.41.

1.74.5.86. 4.80. The reprocessing facility should be designed to cope with potential short term and long term loss of support systems, such as the supply of electrical power, which mayloss of services that might have consequences for safety. The loss of support systems should be considered both for individual items of equipment and for the facility as a whole, and, on multifacility sites, for the reprocessing facility's ancillary and support facilities (e.g. waste treatment and storage facilities and other facilities on the site). Requirements for electrical power supply systems and compressed air systems are established in Requirements 49 and 50 of SSR-4 [1].

1.75.5.87. To meet the requirements established in Requirements 49 and 50 and para. 6.89 of SSR-4.81. The electrical [1], electric power supplies to the and other support services in a reprocessing facility should be of high reliability³³. In the event of a loss of normal power, in accordance with and depending on the status of the facility status and the requirements of the safety analysis, a robust, an emergency electrical power supply should is required to be available provided to relevant certain structures, systems and components important to safety, including: see para. 6.187 of SSR-4 [1]. For a reprocessing facility, this includes the following (see NS-R-5 (Rev. 1) [1], appendix IV, para. IV.41)::

(a) Criticality accident detection and alarm systems;

³² Typical support systems in a reprocessing facility, including utilities, are: off-site and on-site electrical power systems, compressed air systems (instrument air and pneumatic power), systems for the supply of steam or cooling water, ventilation systems, emergency electrical power systems, uninterruptable power supply systems (instrument power), battery backup systems, reagent and chemical supply systems, inert gas supply systems and all other services and supplies the loss of which may have consequences for safety.

³³ Contributions to reliability include the use of diverse and redundant electric power sources, switching and connections, the design of power supplies to withstand external riskshazards, and the use of uninterruptible power sources when necessary.

(a)(b) Heat removal systems;

(b)(c) The dilution system for hydrogen generated by radiolysis;

(c)(d) (Some) exhaust fans of the dynamic containment system;

(d)(e) Fire detection and alarm systems;

(e)(f)Monitoring systems for radiation protection;

(f) Criticality alarm systems;

(g) Nuclear material handling equipment;

(g)(h) Instrumentation and control associated with the above items; (h) Lighting.

(i) Adequate lighting (see also para. 6.182 of SSR-4 [1]).

1.76.5.88. Consideration should be given to the need to provide emergency power for an extended period in the event of a major external event. The structures, systems and components important to safety, including selected monitoring and alarm systems and other services, that shouldneed to be (and should remain) available in the event of a prolonged utilities outage should be identified.

1.77.5.89. The chronology for restoring electrical power to the reprocessing facility should be specified during design and should take account of the following:

- (a) The 'current power status' (off, running on emergency supply, time to loss of backup power, etc.) of the items;
- (b) The safety significance or priority of the item being restored to (normal) service;
- (c) The interruptions of supply during switching operations;
- (d) The initial power demand of items within the reprocessing facility and supply capabilities and capacity.

Emergency procedures for power recovery should also be developed during the design (see NS-R-5 (Rev. 1) [1], paras 4.2 and 4.21, and appendix IV, para. IV.41). Requirements 71 and 72 of SSR-4 [1]).

<u>1.78.5.90.</u> The assessments <u>performed forof</u> the loss of electrical power supplies or other support services (e.g. cooling, radiolysis and ventilation) should be part of the overall safety assessment for the reprocessing facility (see NS R-5 (Rev. 1) [1], appendix IV, para. IV.40).

1.79.5.91. The loss of general support suppliesservices, such as compressed airgas for instrumentation and control, cooling water for process equipment, ventilation systems and inert gas supplies, maymight also have consequences for safety. In Examples of suitable measures to be addressed in the design of a reprocessing facility, suitable measures to ensure such supplies or other means to ensure safety should be provided, includinginclude the following:

- (a) In accordance with the safety assessment, the design of supply systems³⁴ should be of adequate reliability, with diversity and redundancy_{$\frac{1}{2}$} as necessary.
- (b) The maximum period that a loss of support supplies can be sustained with acceptable levels of safety should be assessed for all supplies and considered in the design.
- (c) For loss of air supply to pneumatically actuated valves, in accordance with the safety analysis, valves should be used that are designed to be fail-safe, as far as practicable.

³⁴ Examples of supply systems include air reservoirs, uninterruptible power supplies and diverse cooling.

(d) Loss of cooling water <u>maymight</u> result in the failure of components such as evaporator condensers, diesel generators, and condensers or dehumidifiers in the ventilation system. Adequate backup capacity or independent, redundant supplies should be provided in the design.

Pipe or vessel leaks

4.86. The requirements relating to pipe and vessel leaks for a reprocessing facility are established in NS-R-5 (Rev. 1) [1], para. 6.17, and appendix IV, paras IV.16, IV.18, IV.27, IV.38, IV.39. Leaks and spills

5.92. Provisions to prevent, detect and collect leaks arising from corrosion, erosion and vibration in systems exposed to oscillations should be implemented. Consideration should be given to equipment containing acid solutions, especially when such solutions are at high temperatures.

1.80.5.93. The materials of the equipment of the reprocessing facility should be selected to cope as far as possible with the risk of corrosion due to the chemical and physical characteristics of the processed gases and liquids. The design of all containment barriers should include an adequate allowance for the combined effects of all degradation mechanisms, with particular attention paid to both general and localized effects such as those due to corrosion, erosion, mechanical wear, temperature, thermal cycling, vibration, radiation and radiolysis.

1.81.5.94. 4.87. Where cooling circuits are installed, especially in highly active systems, the effects of waterside corrosion, water chemistry, radiolysis (e.g. peroxide production) and stagnant coolant (no cooling required or a redundant cooling system) should be included in design considerations.

1.82.5.95. 4.88. To fulfil requirements regarding confinement, any<u>Any</u> leaks from the first containment barriers should be collected and recovered (e.g. by means of drip trays or floor cladding and collecting sumps for active cells). When large volumes of highly active liquid waste are stored, a safety assessment should be made to determine the number of redundant tanks that need to be available to maintain safety in the event of failure of a waste storage vessel. See also NS-R-5 (Rev. 1) [1], appendix IV, para. IV.38.

1.83.5.96. 4.89. The potential effects of corrosion on the dimensions of equipment containing fissile material shouldare required to be taken into account in the criticality assessment (e.g. effects on the thickness of the walls of process vessels whose method of criticality control is geometry) (and <u>concentration</u>): see NS-R-5 (Rev. 1) [1], appendix IV, para. IV.18). 6.146 of SSR-4 [1]). Consideration should also be given to the corrosion of support structures for fixed neutron absorbers and, where absorbers are in contact with the process medium, to corrosion of the absorber itself, (e.g. the corrosion of packing in the condensers connected to evaporators.). Where possible, and in accordance with safety and technical requirements, process parameters should be optimized to give acceptable corrosion rates balanced with the need to ensure that waste is minimized and process performance and efficiency are enhanced. Examples of such parameters include the operating temperature of evaporators and specifications for the acceptable use of reagents or feeds recycled from facility effluents.

Internal flooding

4.90. Flooding

1.84.5.97. The requirements relating to protection against internal flooding forof a reprocessing facility are established in NS-R-5 (Rev. Requirement 15 of SSR-4 [1)-[1], appendix IV, paras IV.19 and IV.39.]. Flooding by process fluids (e.g. water, nitric acid) including utility feeds in the reprocessing facility maymight lead to the dispersion of radioactive material, changes in moderation and/or reflection conditions, the failure of electrically powered safety related devices, the failure of or false activation of alarms and trips, and the slowing or stopping of ventilation flows or fans. The design should address

these issues, particularly the potential effect of a large leak on utility feeds and on instrumentation and control connections for structures, systems and components important to safety. Segregation of electrical services, instrumentation and control systems and their power supplies, and data and control cables from liquid and gaseous feeds should be strictly enforcedimplemented as far as practicablepossible. All floor penetrations and wall penetrations for electrical power supplies and supplies to instrumentation and control systems should be protected against liquid ingress. Where possible, electrical power supplies and cabling to instrumentation and control systems should be routed at high levels above potential flood levels. Particular care should be taken with the routing of steam and cooling water pipework owing to their potential to release large volumes of vapour or liquid.

1.85.5.98. 4.91. Where In the parts of the reprocessing facility where vessels and/or pipes containing liquids pass through rooms containing fissile material are present, the criticality analysis should take into account the presence of the maximum credible amount of liquid within the considered promas well as the maximum credible amount of liquid that could flow from any connected rooms, vessels or pipework.

1.86.5.99. 4.92. Walls (and floors if necessary) of rooms where flooding could occur should be designed to withstandcapable of withstanding the liquid load, and anysafety related equipment important to safety should not be affected by flooding. The dynamic effects of large leaks and the potential failure of any temporary 'dams' formed by equipment or internal structures should also be considered.

1.87.5.100. 4.93. The potential hydraulic pressure and upthrust on large vessels, ducting and containment structures in the event of flooding should be considered in the design.

Chemical hazards Use

The requirements relating to chemical hazards for a reprocessing facility are established in Requirement 42 and para. 6.168 of hazardous chemicals

1.88.5.101. <u>SSR-4.94. [1].</u> For a reprocessing facility, conservative assessments of chemical hazards³⁵ to workerssite personnel and releases of hazardous chemicals to the environment should be made on the basis of standards used in the chemical industries and the requirements of national regulations, taking into account any potential for radiological or nuclear hazards. Where possible these chemicals should be chosen or used under physical conditions in which they are intrinsically safe, by design.

1.89.5.102. 4.95. Based on the safety assessment, the design should take into account the effects of hazardous chemical releases from failures or damage of equipment that can lead to unsafe conditions at the reprocessing facility. The possibility of direct action of the chemicals involved (which maymight cause corrosion, dissolution and damage) and indirect actions (resulting in the evacuation of control rooms or toxic effects on workerssite personnel) should be considered.

Use of non-atmospheric pressure equipment

<u>1.90.5.103.</u> <u>4.96.</u> As far as practicable, provisions for in-service testing of equipment installed in controlled areas and cells should be defined <u>according toin accordance with</u> national requirements on pressurized and/or <u>subatmosphericsub atmospheric</u> equipment³⁶. If this is not possible, additional safety

³⁵ Further guidance on hazardous chemicals is given in Refs [25, 26].

³⁶ Most equipment in reprocessing plants operates at <u>negative</u> or close to atmospheric pressure; exceptions are <u>dissolvers</u> and evaporators operating at reduced pressures for safety reasons, possibly some equipment designed to resist potential violent or run-away reactions and service supplies (<u>e.g.</u> air, steam, <u>etc.</u>).

features should be specified at the design stage (e.g. oversizing with regard to pressure, increased safety margins, special justification for alternative testing regimes) and in operation (e.g. enhanced monitoring of process parameters). A specific safety assessment of any proposed alternative testing and operating regime should be made with the objective of demonstrating that the probability of failure and the consequences or risk, as appropriate, are consistent with the acceptance criteria for the facility. The potential consequences of an explosion, implosion or leak, including during testing, should be assessed, and complementary safety features should be identified to minimize potential consequences, in accordance with athe concept of defence in depth-approach.

External initiating eventshazards at a reprocessing facility

General

<u>5.104.</u> 4.97. The design of a reprocessing facility should be designed in accordance withis required to take into account the nature and severity of the external hazards: see Requirement 16 and paras 6.49–6.54 of SSR-4 [1]. Such external hazards, either natural or human induced, are required to be identified and evaluated in accordance with the provisions of NS R 3 (Rev. 1) [14] and its associated SSR-1 [17]. Detailed recommendations on external hazards are provided in Safety Guides (see para. 3.1 of this Safety Guide). The specific hazards Standards Series Nos SSG-9 (Rev. 1), Seismic Hazards in Site Evaluation for a reprocessing facility are identified in Nuclear Installations [21], SSG-18, Meteorological and Hydrological Hazards in Site Evaluation for Nuclear Installations [22], SSG-21, Volcanic Hazards in Site Evaluation of Nuclear Installations [23], SSG-67, Seismic Design for Nuclear Installations [24] and SSG-68, Design of Nuclear Installations Against External Events Excluding Earthquakes [25],

5.105. Paragraph 6.54 of SSR-4 [1] states:

"The design shall provide for adequate margins to protect items important to safety against levels of external hazards more severe than those selected for the design basis as derived from the following paragraphs under appropriate headings.site hazard evaluation."

Earthquake

4.98. We don't need this.

Earthquakes

1.91.5.106. To ensure that the design of the reprocessing facility provides the required necessary degree of robustness, a detailed seismic assessment (is required to be performed: see NS-R-3 (Rev. 1) [14]Requirements 15 and 16 of SSR-1 [17] Recommendations on this assessment are provided in SSG-9 [15]) should be made of (Rev. 1) [21] and SSG-67 [24]). The assessment of seismic hazards for the reprocessing facility design, including should include the following seismically induced events:

- (a) Loss of cooling;
- (b) Loss of support services, including utilities;
- (c) Loss of <u>containment functions</u>confinement (static and dynamic);
- (d) Loss of safety functions for ensuring the return of the facility to a safe state and maintaining the facility in a safe state after an earthquake, including structural functions and functions for the prevention of other hazards (e.g. fire, explosion, load drop and flooding);
- (e) The effect on criticality safety functions such as geometry-<u>and/or</u>, moderation, <u>absorption and</u> <u>reflection</u> of the following (see NS-R-5 (Rev. 1) [1], appendix IV, para. IV.44)::
 - (i) —Deformation (geometry control);
 - (ii) _____Displacement (geometry control, fixed poisons); ____

(iii) Loss of material (geometry control, soluble poisons)-)

4.99. Supplementary control rooms or emergency control panels

(iv) (paras 4.166, 4.167) should be accessible and operable by staff after a design basis earthquake.³⁷ EquipmentIngress of moderating material (moderation control).

1.92.5.107. In accordance with Requirement 14 and para. 6.49 of SSR-4 [1], a reprocessing facility is required to be designed to withstand the design basis earthquake. The design should also be evaluated for beyond design basis seismic events to ensure that such an event will not impair the function of control rooms, will not cause loss of confinement or a criticality accident, and that there is adequate seismic margin to avoid cliff edge effects. Supplementary control rooms, emergency control panels ³⁸ and other equipment required to maintain the reprocessing facility in a safe and stable state and to monitor the facility and environment should be tested (as far as practicable) and qualified using appropriate conservative methodologies, including the use of an earthquake simulation platform (see NS R 5 (Rev. 1) [1], appendix IV, para. IV.45).

1.93.5.108. Depending on the reprocessing facility's site characteristics and location, as evaluated in the site assessment (evaluation (see Section 34), the effect of a tsunami induced by an earthquake and other extreme flooding events should be addressed in the facility design (see NS-R-5 (Rev. 1) [1], appendix IV, para. IV.46).

External fires and explosion and external toxic hazards

4.101. The design of the reprocessing facility should address external fire and explosion hazards as identified in the site evaluation (see Section 3 and paras 4.67–4.75 of this Safety Guide).

External toxic hazards

5.109. 4.102. Hazards from external fires and explosions could arise from various sources in the vicinity of a reprocessing facility, such as petrochemical installations, forests, pipelines and road, rail or sea routes used for the transport of flammable material such as gas or oil, and volcanic hazards.

1.94.5.110. To demonstrate that the risks associated with such external hazards are below acceptable levels, the operating organization should first identify all potential sources of hazards and then evaluate the associated event sequences that might affect the safety of the facility. The radiological consequences of any damage should be assessed, and it should be verified that they are within acceptance criteria. Toxic and asphyxiant hazards should also be assessed to verify that anticipated maximumspecific gas concentrations meet the acceptance criteria. It should also be ensured that external toxic orand asphyxiant hazards would not adversely affect the control of the facility. The operating organization is required to consider potentially hazardous installations and transport operations for hazardous material in the vicinity of the facility: see paras 5.36 and 5.37 of SSR-1 [17]. In the case of explosions, risks should be assessed for compliance with overpressure criteria. To evaluate the possible effects of flammable liquids, volcanic ashes, falling objects (such as chimneys), air shock waves and missiles resulting from explosions, their possible distance from the facility and hence their potential for causing physical damage should be assessed.

³⁷ Emergency control panels: where justified by the safety assessment, control or monitoring functions required during or after a design basis accident may not need to be located in a designated supplementary control room.

³⁸ Emergency control panels, where justified by the safety assessment, control or monitoring functions required during or after a design basis accident might not need to be located in a designated supplementary control room.

Extreme weather conditionsmeteorological phenomena

<u>1.95.5.111.</u> <u>4.103. The A</u> reprocessing facility <u>should is required to</u> be protected against extreme <u>weather meteorological</u> conditions as identified in the site evaluation (see Section <u>34</u>) by means of appropriate design provisions. <u>These: see para. 5.7(b) of SSR-4 [1] and Requirement 18 of SSR-1 [17].</u> <u>This</u> should generally include the following (see NS R-5 (Rev. 1) [1], appendix IV, para. IV.46)::

- (a) The ability to maintain the availability of cooling systems under extreme temperatures and other extreme conditions.
- (b) The ability of structures important to safety to withstand extreme weather loads, with particular assessment of parts of the facility structure designed to provide <u>containmentconfinement</u> with little or no shielding function (e.g.-alpha active areas)-.):
- (c) <u>Prevention The prevention</u> of flooding of the facility-<u>including trenches and ducts and adequate</u> means to evacuate water from the roof in cases of extreme rainfall;
- (d) Safe<u>The safe</u> shutdown of the facility in accordance with the operational limits and conditions, followed by maintaining the facility in a safe and stable <u>shutdown</u> state, where necessary.:
- (e) Keeping the groundwater level within acceptable limits during flooding $\frac{1}{2}$
- (f) Events consequential to extreme <u>weathermeteorological</u> conditions <u>should also be considered in the</u> design.

Tornadoes

1.96.5.112. Measures for the protection of the facility against tornadoes will depend on the meteorological conditions for the area in which the facility is located. The design of buildings and ventilation systems should comply with specific national regulations relating to hazards from tornadoes (see NS-R 5 (Rev. 1) [1], appendix IV, para. IV.46).. If specific national regulations do not exist, the design should adhere to international good practices.

<u>1.97.5.113.</u> TornadoesHigh winds are capable of lifting and propelling large, heavy objects (e.g. automobiles or telegraph poles). The possibility of impacts of such missiles should are required to be taken into consideration in the design stage for the facility, for: see para. 5.14 of SSR-1 [17]. This should include a consideration of both the initial impact and the effects of secondary fragments arising from collisions with concrete walls or from other forms of transfer of momentum (see NS-R-5 (Rev. 1) [1], appendix IV, para. IV.46).

Extreme temperatures

1.98.5.114. The potential duration of extreme low or high temperatures should is required to be taken into account in the design: see para. 5.11 of cooling systems and support systems, SSR-1 [17]. For a reprocessing facility the aim should be to prevent unacceptable effects such as the following:

- (a) The freezing of cooling circuits (including cooling towers and outdoor actuators);
- (b) The loss of efficiency of cooling circuits (hot weather);
- (c) Adverse effects on a building's venting, heating and cooling systems, to avoid poor working conditions and excess humidity in the buildings and adverse effects on structures, systems and components important to safety.

Administrative actionscontrols to limit or mitigate the consequences of such events can<u>extreme</u> temperatures should only be relied upon if the operators have the necessary information, sufficient time to respond and the necessary equipment, e.g.for example portable air-conditioning (see NS-R-5 (Rev. 1) [1], appendix IV, para. IV.46).

5.115. If limits for humidity and/or temperature are specified in a building or a compartment, the air conditioning system should be designed to perform efficiently also under extreme hot or wet weather conditions. Structural components of buildings (as static containment) should also be designed for extreme temperature and humidity and its associated thermal stress effects such as shrinkage in concrete.

Snowfall and ice storms

1.99.5.116. The occurrence of snowfall and ice storms and their effects are required to be taken into account in the design of the facility and the safety analysis: see paras 5.11 and 5.27 of SSR-1 [17]. Snow and ice are generally taken into account as an additional load on the roofs of buildings-and, in the case of 'glaze' ice, on, for example, vertical surfaces and utility cables and pipework. Snow can also block the inlets of ventilation systems and the outlets of drains. The flooding resulting from snow or ice accumulation and infiltration and the possibility that it could damage equipment important to safety (e.g. electrical systems) should be considered. The neutron reflecting <u>effect</u>, or <u>moderatingthe interspersed</u> <u>moderation</u> effect of <u>the</u> snow should be considered if relevant (see NS-R-5 (Rev. 1) [1], appendix IV, para. IV.46).

Floods

Flooding

4.107. For any flood events such as extreme rainfall (for an inland site) or storm surge (for a coastal site). For extreme rainfall, attention should be focused on the stability of buildings (e.g. hydrostatie and dynamic effects), the water level and, where relevant, the potential for mudslides. Consideration should be given to the highest flood level historically recorded and to siting the facility above this flood level, at sufficient elevation and with sufficient margin to account for uncertainties (e.g. in postulated effects of global warming), to avoid major damage from flooding.

1.100.5.117. For flooding events, attention should be focused on potential leak paths (containment breaks) into active cells and structures, systems and components important to safety at risk of damage. In all cases, equipmentEquipment containing fissile material should required to be designed to prevent any criticality accident-in the event of flooding: see para. 6.146(e) of SSR-4 [1]. Gloveboxes should be designed to be resistant (remain_undamaged and static) to the dynamic effects of flooding and all glovebox penetrations should be above any potentialdesign basis flood levels (see NS-R-5 (Rev. 1) [1], appendix IV, para. IV.46). Electrical systems, instrumentation and control systems, emergency power systems (batteries and power generation systems) and control rooms should be protected by design. Where necessary, the design should be such as to ensure continued operation of selected functions in extreme events (defence in depth).

5.118. For extreme rainfall, attention should be focused on the stability of buildings (e.g. hydrostatic and dynamic effects), the water level and, where relevant, the potential for mudslides. Consideration should be given to the highest flood level historically recorded and to siting the facility above this flood level, at sufficient elevation and with sufficient margin to take into account uncertainties (e.g. in postulated effects of climate change), to avoid major damage from flooding.

Inundation events (of natural and human induced origin)

1.101.5.119. 4.110. Measures for the protection of the facility against inundation events (dam burst, flash flood, storm surge, tidal wave, seiche, tsunami), including both static effects (floods) and dynamic effects (run-up and draw-down), will depend on the data collected during site evaluation for the area in which the <u>reprocessing</u> facility is located. The design of buildings, electrical systems and instrumentation and control systems should comply with specific national regulations for these hazards (see NS-R-5 (Rev. 1) [1], appendix IV, para. IV.46), including the recommendations outlinedprovided

in paras 4.108, 4.109<u>5.117 and 5.118 of this Safety Guide</u>. Particular attention should be given to the rapid onset of these events, the probable lack of warning and their potential for causing widespread damage, disruption of utility supplies and common cause failures both within the reprocessing facility and at other facilities on the site, locally and potentially <u>region wideregionally</u>, depending on the magnitude of the event.

Accidental aircraft crashcrashes or hazards from externally generated missiles

<u>1.102.5.120.</u> <u>4.111.</u> In accordance with the risk identified in the site evaluation (see Section <u>34</u>), the reprocessing facility <u>should is required to</u> be designed to withstand the design basis impact-(: see <u>NS-R-5 (Rev. 1) [1]</u>, para. <u>5.7(e) of SSR-4 [1] and para. 5.5).35 of SSR-1 [17]</u>.

4.112. For evaluating the consequences of impact or the adequacy of the design to resist aircraft or secondary missile impacts, only realistic crash scenarios, rotating equipment scenarios or structural failure scenarios should be considered.

1.103.5.121. Such scenarios require knowledge of such factors as the possible angle of impact, <u>velocity</u> or the potential for fire and explosion due to the aviation fuel load. In general, fire cannot be ruled out following an aircraft crash. Therefore, specific requirements for fire protection and for emergency preparedness and response should be established and implemented as necessary.

Terrestrial and aquatic flora and fauna

1.104.5.122. 4.113. The potential for a wide range of interactions with flora and fauna should is required to be considered in the design of the reprocessing facility, including: see para. A.1(g) of SSR-4 [1] and para. 5.32 of SSR-1 [17]. This includes the potential for the restricting or blockage of cooling water and ventilation inlets and outlets, and the effect of vermin on electrical and instrument cabling and their ingress into waste storage areas. Where physical control measures or, particularly, chemical control measures for flora and fauna are necessary, these should be subject to the same level of evaluation as any other chemical used in the process, in accordance with a graded approach based upon the risks.

INSTRUMENTATION AND CONTROL INSTRUMENTATION AND CONTROL SYSTEMS IMPORTANT TO SAFETY AT A REPROCESSING FACILITY

5.123. Requirement 43 of SSR-4.114. [1] states:

"Instrumentation and control systems important to safety shall be provided for monitoring and control of all the process parameters that are necessary for safe operation in all operational states. Instrumentation shall provide for bringing the system to a safe state and for monitoring of accident conditions. The reliability, redundancy and diversity required of instrumentation and control systems shall be proportionate to their safety classification."

Therefore, instrumentation is required to be provided for measuring all the main parameters whose variation might affect the safety of processes (such as pressure, temperature and flowrate). Other parameters include radiation levels, air quality in operational areas, building pressure, the correct operation of ventilation systems, and general conditions of the facility (such as temperature, contamination levels). Monitoring and control is required to cover normal operation, anticipated operational occurrences and accident conditions, to ensure that adequate information can be obtained on the status of operations and the facility, and proper actions can be undertaken in accordance with operating procedures, emergency procedures or accident management guidelines, as appropriate, for all facility states.

5.124. Instrumentation and control systems are required to be provided for criticality safety, and for hot cells, gloveboxes and hoods: see paras 6.172–6.174.

5.125. Passive and active engineering controls are more reliable than administrative controls and should include be preferred for control in operational states and in accident conditions. Automatic systems are required to be designed to maintain process parameters within the operational limits and conditions or to bring the process to a predetermined safe state: see paras. 6.169 and 6.170 of SSR-4 [1]. The safe state for a reprocessing facility is generally the shutdown state.

5.126. Appropriate information should be made available to operating personnel for monitoring the effects of automatic actions. The layout of instrumentation and the manner of presentation of information should provide the operating personnel with an adequate picture of the status and performance of the facility. Devices should be installed that provide in an efficient manner visual and, as appropriate, audible indications of deviations from normal operation that could affect safety. Provision should be made for the automatic measurement and recording of values of parameters that are important to safety and where applicable, manual periodic testing should be used to complement automated continuous testing of conditions.

Safety related instrumentation and control systems at a reprocessing facility

1.105.5.127. Safety related instrumentation and control at a reprocessing facility includes systems for the following (see NS-R-5 (Rev. 1) [1], appendix IV, para. IV.47):

- (a) Criticality control, criticality detection and alarm:
 - (i) —Depending on the method of criticality control, the <u>monitoring and control parameters</u> should include mass, concentration, acidity, isotopic composition or fissile content, <u>burnup</u> and quantity of <u>reflectors and moderators</u> as appropriate (see NS-R-5 (Rev. 1) [1], para. 6.45, <u>and appendix IV, para. IV.11).</u>
 - (ii) —Specific control parameters required from indicated by criticality safety analyses where burnup credit is taken into account, such as burnup measurement for spent fuel assemblies and elements before shearing or decladding (see NS R 5 (Rev. 1) [1], para. IV.15).
 - (iii)—Specific control parameters required from indicated by criticality safety analyses where criticality control relies upon soluble poison, such as concentration measurements in reagent feeds (see NS-R-5 (Rev. 1) [1], para. IV.20).
 - (iv) Radiation detectors (gamma and/or neutron detectors) with audible and, where necessary, visual alarms for initiating immediate evacuation from the affected area, which are required to cover all the areas where a significant quantity of fissile material is present: see para. 6.173 of SSR-4 [1].
- (b) Fire detection and extinguishing systems (see Requirement 41 of SSR-4 [1]):
 - (i) All rooms with fire loads or significant amounts of fissile and/or toxic chemical material should be equipped with provisions for fire detection and fire extinguishing;
 - (ii) Gas detectors should be used in areas where a leakage of gases (e.g. hydrogen) could produce an explosive atmosphere.
- (b)(c) Process control: the key safety related control systems of concern are those for:
 - (i) —Removing decay heat;
 - (ii) —Diluting hydrogen due to radiolysis and other sources;
 - (iii)—Monitoring liquid levels in vessels;
 - (iv) —Controlling temperature and <u>pressure and</u> other conditions to prevent explosions. <u>including</u> red oil explosions.
- (c) Fire detection systems.
- (d) Glovebox <u>controls</u> and cell <u>controls</u> control:

- Monitoring the dynamic containment for cells and gloveboxes (see point (e), below);
- Monitoring cell and glovebox sump levels (leak detection systems).
- (e) Control of ventilation:
 - (i) —Monitoring and control of differential pressure to ensure that air in all areas of the reprocessing facility is flowing in the correct direction, i.e. towards areas that are more contaminated;
 - (ii) —Monitoring ventilation (stack) flows for the monitoring of environmental discharges.
- (f) Control of occupational radiation exposure:
 - (i) <u>SensitiveElectronic</u> dosimeters with real time displays and/or alarms should be used to monitor occupational radiation dosesexposure.
 - (ii) Portable equipment and installed equipment should be used to monitor whole body exposures (and-, where appropriate, exposures of the hands and/or lens of the eye) to gamma radiation and neutron emissions.
 - (iii) —Continuous air monitors to detect airborne radioactive material-should be, installed as close as possible to working areas to ensure the early detection of any dispersion of airborne radioactive material.
 - (iv) Devices for detecting surface contamination <u>should be</u>, installed or located close to the relevant working areas and <u>also</u> close to the exits <u>of rooms in which relevant working from these</u> areas <u>are located</u>.
 - (v) —Detectors and interlocks associated with engineered openings (i.e. access controls) should be used.).
- (g) (g)-Monitoring for control of liquid and gaseous discharges in accordance with (see para. 4.47<u>5.42</u> of this Safety Guide-should include-), including monitoring (the operation of) the samples system for environmental discharges.

4.115. Instrumentation should be provided to monitor the variables and systems of the facility over their respective ranges for:

(a) Normal operation;

- (b) Anticipated operational occurrences;
- (c) Design basis accidents;
- (d) Design extension conditions, as far as practicable.

The aim should be to ensure that adequate information can be obtained on the status of the facility and correct responses can be planned and taken in accordance with normal operating procedures, emergency procedures or accident management guidelines, as appropriate, for all facility states (see NS-R-5 (Rev. implementation of Requirement 43 of SSR-4 [1]-[1], appendix IV, para. IV.47).

d.116. Adequate and reliable controls and appropriate instrumentation should be provided for monitoring and controlling all the main variables that can affect the safety of the process and the general conditions at the facility. These variables include radiation levels, airborne contamination conditions, effluent releases, criticality conditions, fire conditions and ventilation conditions. Instrumentation should also be provided for obtaining any other information about the facility necessary for its reliable and safe operation. Provision should be made for the automatic measurement and recording of relevant values of parameters important to safety (see NS-R-5 (Rev. 1) [1], appendix IV, para. IV.47).

1.106.5.128. According to the requirements of the safety analysis and any defence in depth consideration, instrumentation and control systems should incorporate redundancy and diversity to

ensure an appropriate level of reliability and availability. This should include the requirement for] should include a reliable and uninterruptable power supply to the instruments instrumentation and control systems, as necessary.

Local instrumentation at a reprocessing facility

1.107.5.129. 4.118. In a reprocessing facility, many areas may be impossible or very difficult to access, with restricted working times due to high radiation levels and/or contamination levels. As far as possible, the need to access such areas to operate, view or maintain instruments, local indicators or control stations should be avoided. Where the location of instruments in such environments is unavoidable, separate enclosures or shielding should be used to protect instruments or <u>personnelworkers</u> as appropriate-(see NS-R-5 (Rev. 1) [1], appendix IV, para. IV.47).

Sample taking and analysis<u>at a reprocessing facility</u>

<u>1.108.5.130.</u> <u>4.119.</u> The preference in reprocessing facilities should be for measurement by <u>the</u> <u>following means</u>:

- (1) In-line instruments;
- (2) At-line instruments³⁹;
- (3) Sampling with local analysis (e.g. checking the dilution of reagents from concentrated stock solutions to <u>ensure</u> the <u>correct</u> concentration required by the process);
- (4) Sampling with analysis at a distantseparate laboratory, for example, at a central site laboratory.

1.109.5.131. 4.120. In choosing the type of instrumentinstrumentation to install at a reprocessing plant the following factors should be considered:

- (a) The availability of capable equipment and its precision, accuracy, reliability and stability;
- (b) The availability of suitable points in the process including, for sampling and analyses important to safety, the following:
 - (i) —Diversity and redundancy considerations;
 - (ii) The requirement for assurance of need to ensure that the delivery and measurement of samples that are 'representative and $\frac{\text{fresh}^{230} \text{fresh}^{40}}{\text{fresh}^{40}}$.
- (c) Realistic calibration and testing options (e.g. in situ, on-line or off-line calibration and testing);
- (d) The ergonomics of maintenance and replacement, including dose considerations and timeliness issues.

1.110.5.132. In a reprocessing facility, the safety of many chemical processes relies on the quality and timeliness of chemical and radiochemical analysis performed on samples taken from vessels and equipment at strategic points in the processes, e.g.for example measurement of plutonium concentration, plutonium isotopic composition or solution acidity. For such strategic sample points, all the aspects

³⁹ At-line instruments are devices that remove a small sample or flow (proportional sampling) from a process flow or vessel for measurement rather than measuring in-the bulk material directly.-30

In this context 'representative and fresh' means that, where the main process or flow is not being measured directly, it has to be demonstrated (to the same reliability as specified for the system, structure or component by the safety assessment) that the sample is fully representative of the main flow in composition at the time of sampling and measurement (with allowable deviation as specified in the safety assessment) and is delivered to the point of measurement reliably.

 $[\]frac{40}{10}$ In this context 'representative and fresh' means that, where the main process or flow is not being measured directly, it has to be demonstrated (to the same reliability as specified for the system, structure or component by the safety assessment) that the sample is fully representative of the main flow in composition at the time of sampling and measurement (with allowable deviation as specified in the safety assessment) and is delivered to the point of measurement reliably.

relating to the quality of sample taking and labelling, its safe transfer to analytical laboratories, the quality of the measurements and their reporting to the <u>facility operatorsrelevant operating personnel</u> should be documented and justified as part of the management system (see <u>NS R 5 (Rev. 1) [1]</u>, <u>appendix IV, para. IV.47, and GSR Part 2 [4]).Section 3).</u> The use of bar-coding or similar systems that reduce the opportunity for error should be considered.

1.111.5.133. Occupational exposures from sampling operations and the possibility for human error in such operations should be analysed for sampling operations, and sampling systems should be automated where appropriate. The use of completely automated systems (from the request for sampling to the receipt of results) for frequent analytical measurements should, redundancy in sampling points and provision for dilution near sampling point for high active solution are required to be considered where beneficial to safety and for minimizing operational exposure. See NS-R-5 (Rev. 1) [1], para.: Para. 6.16, and appendix IV, para. IV.28.199 of SSR-4 [1].

Control systems at a reprocessing facility

1.112.5.134. 4.123. The recommendations in paras 2.109-2.1312 apply to all control systems in a reprocessing facility. In particular, the hierarchy of design measures established in para. 6.612 of NS-R-5 (Rev. 1)SSR-4 [1] (application of passive design features, in preference to application of active design features, in preference to administrative controls (operator action)) shouldare required to be applied in accordance with a graded approach and the available reaction time (grace period). Application of the <u>concept of defence</u> in depth <u>principle ofto</u> avoiding challenges to safety features or safety controls should also be considered.

1.113.5.135. 4.124. Appropriate information should be made available to workerspersonnel for monitoring the actuation of, and facility response to, remote actions and automatic actions. The preference should be for independent indication showing, as far as practicable, the actual effect of an action, for example, a flowmeter showing a flow stopping or starting rather than merely a valve position indicator. As far as practical, allErgonomic principles are required to be applied to in the design of displays (instrument, computer, facility and process schematics and mimic displays) and all), control rooms and control stations should follow good ergonomic practice.panels: see para. 6.108 of SSR-4 [1]. The layout of instrumentation and the presentation of information should provide workerspersonnel with a clear and comprehensive view of the status and performance of the facility, to assist the operatorsoperating personnel in comprehending the facility status rapidly and correctly, in making informed decisions and in executing those decisions accurately.

<u>1.114.5.136.</u> <u>4.125.</u> Devices should be installed that provide, in an effective manner, visual and, as appropriate, audible indications of operational states that have deviated<u>deviations</u> from normal conditionsoperation and that could affect safety. Specifically, information should<u>is required to</u> be displayed in such a way that operatorsoperating personnel can easily determine if a facility is in a safe state and, if it is not, can readily determine the appropriate course of action to return the facility to a safe and stable state <u>(: see NS R 5 (Rev. 1) [1]</u>, appendix IV, para. <u>IV.47).6.15 of SSR-4 [1]</u>.

1.115.5.137. 4.126. For <u>Requirements for transfers of radioactive material and important reagent</u> transfers, other hazardous material are established in <u>Requirement 28 and paras 6.111 and 6.112 of SSR-</u> <u>4 [1]</u>. In addition to any specific safety measures, the following measures should be applied, as far as practicable, to allow early detection of <u>anticipated</u> operational occurrences as part of defence in depth (see NS-R 5 (Rev. 1) [1], para. 2.7, and appendix IV, para. IV.47)::

- (1) The use of transfers by batch between units, buildings or facilities (see para. 4.475.42);
- (2) Characterization of a batch before transfer;

(3) The use of <u>an authorizationa</u> procedure <u>allowingin which</u> the receiving installation to <u>authorizeauthorizes</u> the start of the transfer and <u>to monitormonitors</u> the transfer process.

Where transfers are initiated automatically, especially if such transfers are frequent, consideration should be given to appropriate automatic means of detecting failures to start or stop transfers.

Control rooms at a reprocessing facility

1.116.5.138. 4.127. ControlRequirements for the design of control rooms for nuclear fuel cycle facilities are established in Requirement 46 and para. 6.180 of SSR-4 [1]. In a reprocessing facility, control rooms should be provided to centralize the main data displays, controls and alarms for general conditions at the facility. Occupational exposure should be minimized by locating the control rooms in parts of the facility where the levels of radiation are very low. For specific processes or negligible. Where applicable, it may be useful to have dedicated, local control rooms to allow for the remote monitoring of operations, thereby reducing exposures and risks to operators workers. Particular consideration should be paid to identifying those events, both internal and external to control rooms, that maymight pose a direct threat to the workerscontrol room operators, to the operation of the control room and to the control of the reprocessing facility itself-(. Ergonomic principles are required to be applied control rooms and the design of control room displays and systems: see NS-R-5 (Rev. 1) [1], appendix IV, para. IV.47).6.108 of SSR-4 [1].

CONSIDERATIONS RELATING TO HUMAN FACTORS

4.128. THE FACILITY SHOULD BE DESIGNED FOR HIGH RELIABILITY OF HUMAN OPERATOR ACTION. HUMAN FACTORS ENGINEERING AT A REPROCESSING FACILITY

5.139. The requirements relating to the consideration of human factors are established in NS-R-5 (Rev. 1) [1], Requirement 27 and paras 6.15 and 107–6.16. Human110 of SSR-4 [1].

1.117.5.140. In accordance with Requirement 27 of SSR-4 [1], human factors shouldin operation, inspection, periodic testing and maintenance are required be considered at the design stage-and should. Human factors to be considered for reprocessing facilities include the following:

- (a) Ensuring that operators have awareness The ease of the intervention by operating personnel in all facility status and configuration states;
- (b) Possible effects on safety of <u>inappropriate or unauthorized</u> human <u>errorsactions</u> (with account taken of <u>ease of intervention by the operator and the system</u> tolerance of human error);-(c)

(b)(c) The potential for occupational exposure.

1.118.5.141. In the design of the reprocessing facility, **all**-work locations should be evaluated **under** normal<u>for all modes of operation of the</u> facility-states, including maintenance, and. The circumstances should be identified where and whenin which human intervention is requirednecessary under abnormal conditions andor accident conditions. The aim should be to facilitate the workers' activitiesnecessary actions of operating personnel and ensure resistance to human error ofthat safety functions and the structures, systems and components that support them are resistant to human error during such interventions<u>actions</u>. This should include optimization of the design to prevent or reduce the likelihood of operator error (e.g. locked valves, segregation and grouping of controls, fault identification, logical displays and segregation of displays and alarms for processes and safety systems). Particular attention should be paid to situations in which, in accident conditions, operatorsoperating personnel need to make a rapid, accurate, fault tolerant identification of the problem, and select an appropriate response or action.

1.119.5.142. Experts in human factors <u>engineering</u> and experienced <u>operatorsoperating personnel</u> should be involved from the earliest stages of the design. <u>AspectsAreas</u> that should be considered include <u>the following</u>:

- (a) Application of ergonomic requirementsprinciples to the design of the workplace, considering the following aspects:
 - (i) <u>Good designDesign</u> of human-machine interfaces, e.g. well laid-out electronic control panels displaying all the necessary information and no more;
 - (ii) —Reliability and ease of access and use for sampling systems;
 - (iii) The working environment, e.g. good accessibility to, and adequate space around, equipment, good lighting, including emergency lighting, and suitable finishes to surfaces to allow areas to <u>easily</u> be kept clean-<u>easily</u>.
- (b) Provision of fail-safe equipment and automatic control systems for accident sequences for which reliable and rapid protection is required;
- (c) Allocation of function, considering the advantages and drawbacks of automatic action <u>vsversus</u> operator (i.e.-_manual) action in particular applications
- (d) Design provisions that accommodate and promote good task design and job organization, particularly during maintenance work when automated control systems may be disabled;
- (e) Determination of the minimum safety staffing levels and (see paras 8.6–8.9 of this Safety Guide) and the combination of skills requiredneeded during the most demanding occurrences-by, based on task analysis of operator responses;
- (f) Consideration of the need for additional space and of access needs during the lifetime of the facility; (see also para. 6.11 of SSR-4 [1].
- (g) Provision of dedicated storage locations for all special tools and equipment;
- (h) Choice of location and clear, consistent and unambiguous labelling of equipment and utilities so as to facilitate <u>inspection</u>, maintenance, testing, cleaning and replacement;
- (i) Minimization of the need to use additional means of personal protective equipment and, where it remains necessary, careful attention to the selection and design of such equipment.
- (j) Operational experience feedback relevant to human factors.

1.120.5.143. Consideration should be given to providing computer-aided tools to assist operatorsoperating personnel in detecting, diagnosing and responding to events.

1.121.5.144. In the design and operation of gloveboxes, (see para. 6.108 of SSR-4 [1]), the following specific ergonomic considerations should be taken into account:

- (a) In the design of equipment inside gloveboxes, account should be taken of the potential for conventional industrial hazards that <u>maymight</u> result in injuries to <u>workerspersonnel</u>, including internal radiation exposure through cuts in the gloves and/or wounds on the operator's skin, and/or the possible failure of confinement.
- (b) Ease of physical access to gloveboxes and adequate space and good visibility in the areas in which gloveboxes are located.
- (c) <u>Consideration of the The maintenance</u> requirements for the maintenance of glovebox seals and glovebox window seals, including the need for personal protective equipment during these operations.
- (d) Careful consideration of the number and location of glove and posting ports⁴¹ in relation to all the operating and maintenance activities within the glovebox.

⁴¹ Posting ports are an engineered provision for the transfer of items into, out of and between gloveboxes.

- (e) <u>ConsiderationThe possible use</u> of <u>employing</u> mock-ups and conducting extensive testing of glovebox ergonomics at the <u>manufacturermanufacturers</u> before finalizing the design.
- (f) The potential for damage to gloves and the provisions for glove change, and, where applicable, filter changing. <u>Sharp edges and corners on equipment and fittings and associated tools should be avoided to minimize risks of glove damage.</u>

SAFETY ANALYSIS

(g) <u>The safety analysis Training of the operators on procedures to be followed for normal and abnormal</u> conditions (see para. 9.48 of SSR-4 [1]).

SAFETY ANALYSIS FOR A REPROCESSING FACILITY

5.145. Requirement 14 of GSR Part 4 (Rev. 1) [15] states:

"The performance of a facility or activity in all operational states and, as necessary, in the post-operational phase shall be assessed in the safety analysis."

<u>The safety analysis of reprocessing facilities</u> should <u>assessinclude the analysis of</u> the variety of hazards and places where radioactive material is located (see NS R 5 (Rev. 1) [1], paras 2.6, 2.10–2.12, 4.2, 4.24 and 6.2) to ensure a comprehensive risk assessment for for the whole facility (see Section 2) and all <u>the</u> activities. Safety Assessment for Facilities and Activities, IAEA Safety Standards Series No. GSR Part 4 (Rev. 1) [27] requires that all credible_performed within the facility.

4.133. <u>The list of postulated initiating events be assessed.</u>

1.122.5.146. The list of identified is required to take into account all the internal and external hazards defined in NS R 5 (Rev. 1) [1], annex III should be developed by identifying all postulated initiating events and the resulting event scenarios and by carrying out detailed analyses to define appropriate: see Requirement 19 of SSR-4 [1]. The safety analysis is required to consider all the structures, systems and components important to safety and operational limits and conditions (see NS R 5 (Rev. 1) [1], annex III, step 3.A). that might be affected by the postulated initiating events identified: see para. 4.20 of GSR Part 4 (Rev. 1) [15].

1.123.5.147. For reprocessing facilities, the safety analysis should be performed iteratively with the development of the design (see NS-R-5 (Rev. 1) [1], annex III) with the objectives of achieving the following:

- (a) That doses to workers and the public during operational states are within acceptable and operational limits for those states and consistent with the optimization of protection and safety⁴² (see GSR Part 3 [7], Requirements 11 and 12);do not exceed dose limits and are as low as reasonably practicable, in accordance with Requirement 9 of SSR-4 [1];
- (b) That the <u>radiologicaldoses to workers</u> and <u>chemical consequences of design basis accidents (or</u> equivalent) to the public are within the limits specified for<u>during and following accident conditions</u> and <u>consistent</u> below acceptable limits and are as low as reasonably achievable in

⁴² Optimization of protection (and safety) is the process of determining what level of protection and safety makes exposures, and the probability and magnitude of potential exposures, "as low as reasonably achievable, economic and social factors being taken into account" (ALARA), as required by the International Commission on Radiological Protection System of Radiological Protection (Ref. [9]). See also Fundamental Safety Principles, IAEA Safety Standards Series No. SF-1 [28], Principles 5 and 6.

<u>accordance</u> with the optimization of protection and safety (see GSR Part 3 [7]);<u>Requirement 9 of</u> <u>SSR-4 [1];</u>

(c) The development of appropriate operational limits and conditions.

1.124.5.148. 4.136. Bounding cases (see NS R 5 (Rev. 1) [1], annex III, para. III 10)6.62 of SSR-4 [1]) have limited application in reprocessing facilities, owing to the variety of equipment used, the materials handled, and the processes employed. The approach should be used only where the accidents grouped together can be demonstrated by a thorough analysis to be within a representative bounding case. The use of such bounding cases is nevertheless important in reducing unnecessary duplication of safety analyses and should be used when practicable and justified.

Safety analysis for operational states at a reprocessing facility

Occupational exposure and exposure of the public

4.137. At the design stage of a new reprocessing facility, radiation doses to workers should be estimated early in the design process and should be iteratively re-calculated and refined as the design proceeds, as this maximizes opportunities for the optimization of protection and safety. A common initial approach is first to allocate an (estimated) internal dose based on engineering judgement and then to assess the provisions for external radiation protection (e.g. shielding and layout). The assessment of occupational external exposure should be carried out on the basis of conservative assumptions including the following:

5.149. A facility specific, enveloping and robust (i.e. conservative) assessment of occupational exposure and public exposure during normal operation and anticipated operational occurrences should be performed on the basis of the following assumptions:

- (a) External <u>exposure calculations</u><u>exposures should be calculated</u> using a bounding radiation source term established on the basis of:
 - (i) The maximum inventory including activity, energy spectrum and neutron emission of all radioactive material;
 - (ii) Accumulation factors (e.g. accounting for the deposition of radioactive material inside pipes and equipment).
- (b) Two approaches are possible to assess external exposure (see NS-R-5 (Rev. 1) [1], paras 6.40 and 6.41)::
 - (i) The specification of a limit for dose value that will allow any workera person to be present without time constraints, and irrespective of the distance between the (shielded) radiation source and the workerperson; or
 - (ii) Determination of the type of work activity to be performed by each worker, the time required for the work activity and the distance between the worker and the (shielded) radiation source.
- (c) Calculations to determine the shielding requirements for case 2(i) or 2(ii(b), as appropriate.

<u>1.125.5.150.</u> <u>4.138.</u> The calculation of estimated dose to the public should include all the radiological contributions originating in the exposure pathways associated with the facility, i.e. external exposure through direct or indirect radiation (e.g. skyshinesky shine, cloud shine or ground shine⁴³), and internal exposure through intakeintakes of radioactive material and doses(e.g. received through the food chain as a result of authorized discharges of radioactive material. Where a range is calculated, the maximum values for each contribution should be used for the dose calculation. Conservative models and

⁴³ Skyshine is radiation reflected from the sky; the other forms of shine are defined in the IAEA Safety Glossary [9].

parameters should be used to estimate doses to the public.). The dose should be estimated for the representative person(s).: detailed recommendations are provided in GSG-10 [20].

Releases of hazardous chemical material

1.126.5.151. 4.139. This Safety Guide addresses only thosealso chemical hazards that canassociated with reprocessing facilities, some of which might give rise also to radiological hazards (see NS-R-5 (Rev. 1) [1], para. 2.2).4 of SSR-4 [1]). Facility specific, realistic, robust (i.e. conservative) estimations of purely chemical hazards to workerspersonnel and releases of hazardous chemicals to the environment should be performed, in accordance with the standards applied in the chemical industry (see NS-R-5 (Rev. 1) [1], parasRequirement 42 and para. 6.12, 6.30 and 6.54, and Refs [25, 26]68 of SSR-4 [1]).

Safety analysis for accident conditions at a reprocessing facility

Methods and assumptions for safety analysis for accident conditions

1.127.5.152. 4.140. The acceptance criteria associated with the <u>safety analysis for</u> accident <u>analysis conditions</u> should be defined in accordance with <u>Requirement 16 of</u> GSR Part 4 (Rev. 1) [27], <u>Requirement 16,15]</u>, and with respect to any national regulations and relevant criteria.

1.128.5.153. 4.141. To estimate the on-site and off-site consequences of an accident, the range of physical processes that could lead to a release of radioactive material to the environment or to a loss of shielding shouldneed to be considered in the accident analysis, and bounding cases⁴⁴ encompassing the worst consequences should be determined (see NS-R-5 (Rev. 1) [1], paras 2.6, 2.11, 2.12 and 4.24, and appendix IV, paras IV.11 IV.20).

4.142. Accident consequences should be assessed in accordance with the requirements established in GSR Part 4 (Rev. 1) [27] and with relevant parts of its supporting Safety Guides.

Assessment of <u>The main steps in the assessment of the possible radiological or associated</u> chemical consequences

1.129.5.154. 4.143. Safety assessments should address the consequences associated with possible accidents. The main steps in the development and analysis of <u>an</u> accident scenarios should<u>at a</u> reprocessing plant include the following:

- (a) Analysis of the <u>actualcurrent</u> site conditions (e.g. meteorological, geological and hydrogeological site conditions) and the conditions expected in the future.
- (b) Identification of workers and members of the public who could possibly be affected by accidents, i.e. representative person(s) living in the vicinity of the facility.
- (c)(b) Specification of accident facility design and facility configurations, with the corresponding operating procedures and administrative controls for operations.
- (c) Identification of individuals and population groups (for site personnel and members of the public) who might be affected by radiation risks and/or associated chemical risks arising from the facility.
- (d) Identification and analysis of conditions at the facility, including internal and external-initiating events that could lead to a release of material or of energy with the potential for adverse effects, the timeframe for emissions and the exposure time, in accordance with reasonable scenarios.
- (e) Quantification of the consequences for the site personnel and for the representative person(s) identified in the safety assessment.

⁴⁴ Bounding cases (also called limiting cases or enveloping cases) are used for the estimation of consequences, see paras para. <u>6.62 of SSR-4.136 [1]</u> and <u>4.161 in para. 5.148 of</u> this Safety Guide.

- (e)(f) Specification of the structures, systems and components important to safety that are<u>may be</u> credited to reduce the likelihood of accidents and/or to mitigate their<u>the</u> consequences of accidents. These structures, systems and components important to safety that are credited in the safety assessment shouldare required to be qualified to perform their functions reliably in accident conditions. See paras 4.30 and 4.36 of SSR-4 [1].
- (f)(g)Characterization of the source term (<u>e.g. type of material</u>, <u>radionuclides and activity</u>, mass, release rate, temperature, <u>etc.</u>).
- (g) Identification and analysis of intra-facility transport pathways for material that is released.
- (h) Identification and analysis of pathways by which material that is released could be dispersed in the environment.
- (i) Quantification of the consequences for the representative person(s) identified in the safety assessment.

1.130.5.155. Analysis of the actual The analysis of the conditions at the site and the conditions expected in the future involves a review of the meteorological, geological and hydrological conditions at the site that maymight influence facility operations or may play a part in transporting affect the dispersion of material or the transferring of energy that ismight be released from the facility (see NS R 5 (Rev. 1) [1], section 5).

1.131.5.156. Environmental transportdispersion of material should be calculated using qualified suitably validated models and codes andor using data derived from qualifiedsuch codes, with account taken of the meteorological and hydrological conditions at the site that would result in the highest public exposure of the public.

5.157. The workers and members Further recommendations on the assessment of potential radiological impact to the public (the representative person(s)) who may potentially are provided in GSG-10 [20]. Guidelines for assessing the acute and chronic toxic effects of chemicals used in reprocessing facilities are provided in Ref. [26].

Analysis of design extension conditions

5.158. The safety analysis is also required to identify design extension conditions, and analyse their progression and consequences: see Requirement 21 and paras 6.73–6.75 of SSR-4 [1]. Paragraph 6.74 of SSR4 [1] states:

"New facilities shall be affected by designed such that the possibility of conditions arising that could lead to early releases of radioactive material or to large releases of radioactive material is practically eliminated. The design shall be such that, for design extension conditions, off-site protective actions that are limited in terms of times and areas of application shall be sufficient for the protection of the public, and sufficient time shall be available to take such actions. The postulated initiating events that lead to design extension conditions shall also be analysed for their capability to compromise the ability to provide an accident effective emergency response. Only those protective actions that can be reliably initiated within sufficient time at the location shall be considered available."

5.159. Design extension conditions include events more severe than design basis accidents that originate from extreme events or combinations of events that could cause damage to structures, systems, and components important to safety or that could challenge the fulfilment of the main safety functions. The list of postulated initiating events provided in the Appendix of SSR-4 [1], including combinations of these events, should be used, as well as events with additional failures.

5.160. Additional safety features or increased capability of safety systems (see para. 6.75 of SSR-4 [1]), identified. The identification during the analysis of design extension conditions, should involve a review of descriptions of the be implemented in existing reprocessing facilities, where practicable.

5.161. For analysing design extension conditions, best estimate methods with realistic boundary conditions can be applied. Acceptance criteria for the analysis, consistent with para 6.74 of SSR-4 [1], should be defined and reviewed by the regulatory body.

5.162. Examples of design extension conditions that are applicable to reprocessing facilities are listed in Ref. [26].

1.132.5.163. Analysis of design extension conditions should also demonstrate that the reprocessing facility, of demographic information and of internal and external exposure pathways, such as patterns of food consumption can be brought into the state where the confinement function and sub-criticality can be maintained in the long term.

MANAGEMENT OF RADIOACTIVE WASTE

THE GENERAL REQUIREMENTS FOR OPTIMIZATION OF PROTECTION AND SAFETY FOR MANAGEMENT OF RADIOACTIVE WASTE AND EFFLUENT AT A REPROCESSING FACILITY

1.133.5.164. Requirements for safety in radioactive waste management and the formulation of a waste strategy are established in GSR Part 5 [2] with additional guidance]. Supporting recommendations are provided in IAEA Safety Standards Series Nos GSG-3. The Safety Case and Safety Assessment for the Predisposal Management of Radioactive Waste, IAEA Safety Standards Series No. GSG-3 [29], [27], GSG-1, Classification of Radioactive Waste, IAEA Safety Standards Series No. GSG-1 [30], [28], SSG-41 [128] and TheGSG-16, Leadership, Management Systemand Culture for the Processing, Handling and Storage of Safety in Radioactive Waste, IAEA Safety Standards Series No. GS G 3.3 [31]. Recommendations are provided in the following paragraphs on aspects that are particularly relevant or specific to reprocessing facilities. Management [30].

4.144. The requirements and recommendations on facility design in the relevant IAEA standards (see GSR Part 5 [2] and SSG-41 [12]) apply fully to the waste streams (solid, liquid and gaseous) and effluents resulting from the operation of reprocessing facilities and from their eventual decommissioning. However, associated waste treatment and conditioning processes and facilities that are not integral to the reprocessing facility are excluded from the scope of this Safety Guide (see para. 1.8 of this Safety Guide and NS R-5 (Rev. 1) [1], appendix IV).

1.134.5.165. For safety, environmental and economic reasons, an essential objective of radioactive waste management is to minimize (in both activity and volume)In accordance with Requirement 24 of SSR-4 [1], the generation of radioactive waste from reprocessing (see GSR Part 5 [2], Requirement 8 and SF-1 [28], Principle 7).facilities is required to be kept to the minimum practicable in terms of both activity and volume, by means of appropriate design measures.

<u>5.166.</u> Owing to the nature and diversity of the composition of spent fuel (structural parts, spectrum of fission products, activation products and actinides) and to the chemical processes involved, the commissioning, operation and eventual decommissioning of a reprocessing facility <u>resultresults</u> in <u>waste</u> with a wide <u>variation invariety of waste</u>, in terms of type, radiological characteristics, chemical composition and quantity. <u>Paragraph 6.97 of SSR-4 [1] states:</u>

"The designers of the reprocessing facility should trydesign of facilities shall endeavour, as far as practicable, to ensure that all <u>wasteswaste types</u> anticipated to be generated throughoutproduced during the lifetime of the facility have designated disposal routes. Where such routes do not exist at the design stage of the facility, provision shall be made to facilitate envisioned future options."

Where necessary and practicable, process options should be chosen or design provisions should be made to facilitate the disposal of such-waste by existing routes. The identification of disposal routes should take into account not only the radionuclides present in the waste but also its chemical and physical characteristics (e.g. flammable or heat generating waste).

1.135.5.167. The recovery and recycling of reagents and chemicals, especially those that are contaminated, contributes significantly to the minimization of effluents and the maximization of process efficiency, as does the decontamination of process equipment for reuse or disposal. The design of the reprocessing facility should maximize such recovery, recycling and reuse to optimize protection and safety, with account taken of occupational exposure and technological constraints on the use of recycled materials. The design should include appropriate facilities for earrying out-recovery and recycling and should include the need to minimize secondary waste in the overall waste strategy-consideration of the need for minimization of the secondary waste generated.

1.136.5.168. Where waste is intended for identified and existing disposal routes, the reprocessing facility designers should establish the waste characteristics for each route should be specified. Equipment and facilities should be provided (or existing equipment and facilities identified) for characterizing, pretreatingpre-treating, treating and transporting, as necessary, waste to the appropriate identified disposal route, interimtemporary storage location or facility for further waste treatment facility.

1.137.5.169. For waste for which there is no identified disposal route, an integrated approach should be taken in the design that considers the optimization of protection and safety, local and national regulations and regulatory limitsrequirements and the best available information for potential disposal routes in accordance with GSR Part 5 [2], paras 1.6 and 1.8 and Requirements 4 and 6.of GSR Part 5 [2]. As disposal is the final step of radioactive waste management, any interim waste processing techniques and procedures applied should provide required to produce waste forms and waste packages that compatible with the anticipated waste acceptance requirements for the disposal; (with care paid to the retrievability of waste intended for interimtemporary storage.): see para. 3.21 of GSR Part 5 [2].

1.138.5.170. The design <u>of a reprocessing plant</u> should accommodate, as far as practicable, provisions for the rerouting of effluents and waste to allow for the future use of emerging technologies, improved knowledge and experience, or regulatory changes. This applies particularly to gaseous and volatile waste from reprocessing facilities that pose particular challenges in both the capture and disposal of the waste.

1.139.5.171. The design of a reprocessing facility should incorporate, (or have provision to provide incrementally, sufficient intermediate waste storage capacity for the lifetime of the facility including, as necessary, decommissioning. This should include, in accordance with the safety assessment, provisions for decay heat removal, hydrogen concentration control, and the provision of spare capacity, as part of a defence in depth strategy, for example, in case of the failure of a waste storage tank.

MANAGEMENT OF GASEOUS AND LIQUID DISCHARGES

FACILITIES SHOULD-MANAGEMENT OF ATMOSPHERIC AND LIQUID RADIOACTIVE DISCHARGES AT A REPROCESSING FACILITY

1.140.5.172. Reprocessing facilities are required to be designed so that effluent dischargedischarges to the environment are minimized: see para. 6.17 of SSR-4 [1]. If discharges cannot be avoided, the operating organization is required to ensure that authorized limits on such discharges can be met in normal operation and accidental releases to the environment are prevented.in anticipated operational occurrences: see Requirement 25 of SSR-4 [1].

1.141.5.173. The activity of gaseous effluent discharged from a reprocessing facility should be reduced by process specific ventilation treatment systems. These should include, where necessary, equipment for reducing the discharges of radioiodine and other radioactive volatile or gaseous species. The final stage of treatment normally consists of dehumidification, spark arrestors and debris guards to protect filters, then filtration by a number of high efficiency particulate air (HEPA) filters in series.

<u>1.142.5.174.</u> Equipment for monitoring the status and performance of filters <u>at a reprocessing facility</u> should be installed, including:

- (a) Differential pressure gauges to identify the need for filter changes;
- (b) Activity or gas concentration measurement devices and discharge flow measuring devices with continuous sampling;
- (c) Test (aerosol) injection systems and the associated sampling and analysis equipment (filter efficiency).

<u>1.143.5.175.</u> Liquid effluents to be discharged to the environment <u>should from a reprocessing facility</u> are required to be monitored, treated and managed as necessary to reduce the <u>dischargedischarges</u> of radioactive material and hazardous chemicals<u>-:</u> see para. 6.101 of SSR-4 [1]. The use of filters, ion exchange beds or other technologies should be considered where appropriate to optimize protection and safety. Analogous provisions to those in para. <u>4.1585.174</u> should be made to allow the efficiency of these systems to be monitored.

1.144.5.176. The design and location of effluent discharge systems should be chosen to maximize the dilution and dispersal of discharged effluents (see para. 4.3 of GSR Part 5 [2], para. 4.3)]) and to eliminate, as far as practicable, the discharge of particulates and insoluble liquid droplets that could compromise the intended dilution of effluents containing radioactive material.

EMERGENCY PREPAREDNESS AND RESPONSE

A COMPREHENSIVE EMERGENCY PREPAREDNESS AND RESPONSE FOR A REPROCESSING FACILITY

1.145.5.177. The Government is required to ensure that a hazard assessment shouldis be performed in accordance with Requirement 4 of GSR Part 7 [11] prior to commissioning.19]. The results of the hazard assessment should provide a basis for identifying the emergency preparedness category relevant to the facility and, as well as the on-site areas and, as relevant, off-site areas where protective actions and other response actions may be warranted in the case of a nuclear or radiological emergency. See GSR Part 7 [11] and Further recommendations on emergency arrangements are provided in IAEA Safety Standards Series No. GS-G-2.1, Arrangements for Preparedness for a Nuclear or Radiological Emergency, IAEA Safety Standards Series No. GS-G-2.1 [32_[31].

1.146.5.178. Requirements for emergency preparedness and response at nuclear fuel cycle facilities are established in Requirement 72 and paras. 9.120–9.132 of SSR-4 [1]. The operating organization of thea

reprocessing facility should develop on site emergency is required to establish arrangements including anfor emergency planpreparedness and response that takestake into account the identified potential hazards associated with<u>at</u> the facility and the potential consequences (: see NS R 5 (Rev. 1) [1], para. 9.62, and GSR Part 7 [11]). Requirement 72 of SSR-4 [1]. The content, features and extent of the plan should be commensurate with the assessed hazards (paras 4.141–4.146). The plan should be coordinated emergency plan and integrated with those of off site response organizations (see GSR Part 7 [11]) procedures and submitted to the regulatory body for approval the necessary equipment and provisions are required to be based on the accidents analysed in the safety analysis report: see para. 9.124. The conditions under which an off-site emergency response might be required to be initiated at a reprocessing facility include criticality accidents, widespread fires, and earthquakes.

1.147.5.179. The emergency plan should address and elaborate is required to cover all the functions to be performed in an emergency response (: see GSR Part 7 [11]) as well aspara. 9.124 of SSR-4 [1]. It should also address the infrastructural elements (including training, drills and exercises) that are necessary to support these functions. Reference [33] provides an outline of emergency plans that may be used in the development of specific emergency plans for a reprocessing facility.

1.148.5.180. The design of the reprocessing facility should is required to take into account the requirements for on-site infrastructure that is necessary for an effective emergency response (including the emergency response facilities, suitable escape routes and logistical support), as defined in GSR Part 7 [11] and elaborated in GS-G-2.1 [32]. The design should also take account of: see Requirement 47 of SSR-4 [1]. This includes the need for on-site and off-site monitoring of releases and the environment in the event of an accident (see GSR Part 3 [7], GSR Part 7 [11] and GS-G-2.1 [32]). : see para. 6.182 of SSR-4 [1].

1.149.5.181. The reprocessing facility should is required to be capable of being brought to a safe and long term stable state, in which the availability of the necessary information on the status of the facility and monitoring information is maintained in and following abnormal conditions and accident conditions (: see NS-R-5 (Rev. 1) [1], paras 2.6.15, 6.22–83, 6.24, 9.26, and GSR Part 7 [11], para. 5.25). As far as practicable, the control 84 of SSR-4 [1]. Control room(s) should and emergency response facilities are required to be designed and located to remain habitable during postulated emergencies (e.g. with separate ventilation and with a low calculated dose in case of a criticality event). See Requirements 46 and 48 of SSR-4 [1].

1.150.5.182. The safety analysis should identify those safety functions that should continue during and after events that <u>maymight</u> affect control rooms themselves, for example fire or externally generated releases of hazardous chemicals. Appropriately located supplementary control rooms or alternative arrangements, e.g. emergency control panels, should be provided for the safety functions identified by this analysis.

<u>1.151.5.183.</u> The <u>need for</u> infrastructure for off-site emergency response (e.g. emergency centres, medical facilities) should be <u>considered in accordance withbased on</u> the site characteristics and the location of the reprocessing facility (see <u>NS-R-5 (Rev. 1) [1]</u>, para. 9.63,122 of <u>SSR-4 [1]</u> and Requirement 24 of GSR Part 7 [1119]).

AGEING MANAGEMENT AT A REPROCESSING FACILITY

5.184. The design of a reprocessing facility is required to take into account the effects of ageing on systems, structures and components important to safety to ensure their reliability and availability during the lifetime of the facility: see Requirement 32 of SSR-4 [1].

5.185. The design of the reprocessing facility is required to facilitate the inspection of systems, structures and components important to safety: see Requirement 26 of SSR-4 [1]. This should include the detection of the effects of ageing (static containment deterioration, corrosion) and allow the maintenance or replacement of such items, if needed.

5.186. As reprocessing facilities have long operating lifetimes, provisions should be made to allow for anticipated in situ repair of major equipment, as far as reasonably achievable. 5. Designers should consider allowing space for operation of remote repair equipment, and the generation and retention of three-dimensional design data of the equipment and its location in hot cells.

5.187. An ageing management programme is required to be implemented by the operating organization: see Requirement 60 of SSR-4 [1]. This programme should be implemented at the design stage to allow equipment replacement to be anticipated.

2.6. CONSTRUCTION OF NUCLEAR FUEL REPROCESSING FACILITIES

2.1.6.1. 5.1. General guidance on the <u>Requirements for</u> construction <u>and of a reprocessing facility are</u> established in Requirement 53 and paras 7.1–7.7 of SSR-4 [1]. Recommendations on the construction management of nuclear installations <u>isare</u> provided in Construction for Nuclear Installations, IAEA Safety Standards Series No. SSG-38 [3432].

2.2.6.2. 5.2. A construction project for a fuel-reprocessing facility will involve a large number of designers and contractors, over a considerable span of time, with the likelihood that design, construction and early commissioning will be taking place simultaneously in different sections of the facility. The operating organization should ensure that the relevant recommendations in SSG-38 [3431] are followed, and that adequate procedures are put in placeimplemented to minimize potential problems and deviations from the design intent as design and construction proceeds, as part of the management system.

2.3.6.3. 5.3. The operating organization should consider minimizing the number of designers and contractors, as far as practicable, for consistency and standardization to support safe and effective operation and maintenance. Fewer external organizations (particularly fewer layers of subcontractors) will ease the process of control and communication between the operating organization and external designers and contractors. It will also facilitate the transfer of knowledge to the operating organization and allow the operating organization to benefit more effectively from the experience of external designers and contractors. This approach should be balanced by the need to use specialist designers for some design elements (e.g. criticality accident alarm systems), the need to make, where justified, safety improvements and other improvements using proprietary designs and equipment (see para. 2.89), and the need to have access to the necessary experts for reviews. In all cases, the management system (see Section 2) should include provisions to ensure that the necessary information is transferred to the operating organization.

2.4.<u>6.4.</u> <u>5.4.</u> Reprocessing facilities are large and complex chemical and mechanical facilities, and, as such, modularized, standardized components should be used in their construction, as far as practicable. In general, this approach will allow better control of quality and testing before delivery to site. This practice will also aid commissioning, operation, maintenance and decommissioning.

<u>6.5.</u> 5.5. As recommended in SSG 38 [34], equipment should be tested and proven<u>Reprocessing</u> facilities are complex facilities, and regulatory body authorization should be sought in several stages. Each stage may have a hold point at which approval by the regulatory body may be necessary before

the subsequent stage may be commenced, as described in para. 7.2 of SSR-4 [1]. Frequent visits by the regulatory body to the construction site should be used to provide feedback of information to the construction contractor to prevent future operational problems.

2.5.6.6. As far as possible, equipment should be tested and verified at manufacturers' workshops and/or on the site before its installation at the reprocessing facility, as far as possible.in accordance with a quality assurance programme that is part of the management system. Testing and verification of specific structures, systems and components important to safety should be performed before construction and installation when appropriate (e.g. verification of shielding efficiency, testing of neutron decoupling devices, verification of geometry for criticality purposes and testing of welding), since this may might not be possible or may might be limited after installation.

2.6.6.7. 5.6. The operating organization should put in place implement effective processes to prevent the installation of counterfeit, fraudulent or suspect items, as well as non-conforming or sub-standard components. Such items or components can have an impact on safety even years after commissioning of the facility (e.g. sub-standard stainless steel used for vessel construction).

2.7.6.8. 5.7. The recommendations in paras 4.16(h), 5.27–5.30 and 5.39–5.41 of SSG-38 [34] relevant to 31] on the care of installed equipment should also be strictly followed, particularly those with respect to and the exclusion of foreign material⁴⁵ and the proper care of installed equipment should be followed. After their installation, structures and components should be properly cleaned and painted with suitable primer followed by appropriate surface treatment. The potential effects of nearby activities involving corrosive substances should also be considered.

Existing facilities

2.8.6.9. 5.8. Major construction work or refurbishment at an existing reprocessing facility presents a wide range of potential hazards to operating personnel, construction personnel, the public and the environment. The areas where such works are in progress should be isolated-, as far as practicable, from other parts of the reprocessing facility in operation or that are already constructed, as far as practicable, or in operation, to prevent negative effects on and from the operating part of the facility and possible events in either area (see Section 7 of this Safety Guide and SSG-38 [34]).such as cross contamination through ventilation systems.

<u>1.1. 6. Consideration should be given to the quality assurance programme during the construction of a reprocessing facility. This programme should be prepared early in the construction stage and should include:</u>

- (a) Applicable codes and standards;
- (b) The organizational structure;
- (c) Design change programme (configuration control);
- (d) Procurement control;
- (e) Maintenance of records (see also para. 7.4 of SSR-4 [1]);
- (f) Equipment testing;
- (g) Coding and labelling of safety relevant components, cables, piping and other pieces of equipment.

⁴⁵ Foreign material can cause breakdowns, blockages or flow restrictions, either in situ or by displacement to a more restricted location (e.g. a pump, valve or ejector nozzle). Foreign material <u>maycan</u> also cause or promote corrosion by forming electrochemical cells or crevices or impeding heat transfer.

3.7. COMMISSIONING OF NUCLEAR FUEL REPROCESSING FACILITIES

3.1.7.1. 6.1. This Safety Guide addresses only the commissioning of safety related aspects of reprocessing facilities. Demonstration of performance and optimization of processes, except in so far as these support the safety case, the structures, systems and components important to safety or the operational limits and conditions, are outside the scope of this Safety Guide. For fuel reprocessing facilities, the verification process established in section 8 of NS-R-5 (Rev. 1) [1] should be followed rigorously, Requirements for design provisions for the commissioning of nuclear fuel cycle facilities are established in Requirement 31 and para. 6.116 of SSR-4 [1]. Requirements for the commissioning programme for nuclear fuel cycle facilities are established in Requirement 54 and paras 8.1–8.27 of SSR-4 [1]. For reprocessing facilities, these requirements apply in full (see para. 8.6 of SSR-4 [1]), owing to the high hazard potential and complexity of the facilities. Where possible, lessons from the commissioning and operation of similar reprocessing facilities should be sought out and applied.

6.2. The commissioning process, as established in section 8 of NS R 5 (Rev. 1) [1], should be completed prior to the operation stage. Commissioning should be conducted, as far as practicable, as if the facility were fully operational. In particular, the requirements for good operational practices, housekeeping and access to supervised and controlled areas should be increasingly applied through commissioning.

7.2. 6.3. This Safety Guide addresses only the safety related aspects of the commissioning of reprocessing facilities. Demonstration of performance and optimization of processes not related to safety are outside the scope of this Safety Guide.

3.2.7.3. The operating organization should make the best use of the commissioning stage to become completely familiar with the facility-<u>before operation</u>. It should also be an opportunity to <u>develop a</u> strongpromote and further enhance safety culture, including <u>positive behaviours and behavioural</u> expectations and learning attitudes, throughout the entire organization. In becoming familiar with the facility, consideration should be given to the <u>full range of operations following</u>:

- (a) Campaigns of fuel reprocessing;
- (b) **<u>StartupStart-up</u>** and run-down periods;
- (c) Work conducted between campaigns, including maintenance work, such as significant modifications and equipment repair and replacement projects that are not possible or too hazardous during normal operation; (d) Emergency response.
- (d) 6.4. Emergency response.

3.3.7.4. Senior management⁴⁶ has responsibility is responsible for communicating and implementing the safety throughout the reprocessing facility.policy, including during commissioning: see para. 4.6 of SSR-4 [1]. A safety committee, which should report to senior management, is required to be established at this stage (if one has not already been established)before active commissioning commences: see Requirement 6 and paras 4.29 and 4.30 of SSR-4 [1]. Items to provide advice on commissioning. Thebe

⁴⁶ Senior management' means the person or persons who are accountable for meeting the terms established in the licence, and/or who direct, control and assess an organization at the highest level. Several different terms are used, including, for example: board of directors, chief executive officer (CEO), director general, executive team, plant manager, top manager, chief regulator, site vice-president, managing director and laboratory director.

considered by the safety committee are listed in para. 4.31 of SSR-4 [1]. With regard to the commissioning of a reprocessing facility, the safety committee should also consider the following:

- (a) Any changes or modifications to the design required for, or as a result of, commissioning;
- (b) The results of commissioning;
- (c) The safety case of the facility;

(d)(c) Any modifications to the safety case for the facility as a result of commissioning.

3.4.7.5. Prior to commissioning, the expected values for parameters important to safety to be measured during commissioning should be <u>establisheddetermined</u>. These values, along with any uncertainties in their determination, and maximum and minimum allowable variations (as appropriate), should <u>be used</u> to determine the acceptability of <u>the results of commissioning resultstests</u>. Any <u>measurementsresults</u> during commissioning that fall outside the acceptable range should <u>be the subject of initiate a</u> retest and safety reassessment-<u>if, as</u> necessary.

7.6. Paragraph 8.10 of SSR-4 [1] states:

During commissioning, operational limits and normal <u>conditions and</u> values for <u>safety</u> significant parameters <u>shouldshall</u> be confirmed, as <u>established in the safety assessment and</u> should be validated where they are set by the regulatory body. In addition, any limits (margins) required owing to measurement precision or uncertainties and <u>well as</u> any acceptable variation in values (<u>range</u>) owingdue to facility transients or <u>and</u> other small perturbations. Any margins necessary to make allowance for the precision of measurements or the response times of equipment shall be determined and incorporated in control, alarm and safety trip settings and operational limits and conditions, as necessary.

6.5. <u>The commissioning stage</u> should also be validated and/or confirmed. Considerations in this area should include changing from one facility state<u>used</u> to another (e.g. at the start and end of a campaign).validate any limits and values set by the regulatory body. Such limits and values may include the type, quantity and state of the fuel to be accepted (see para. 78.22).

These limits and values should be embedded in any instructions relating to safety, including emergency instructions.procedures. A further consideration is the effects of changing from one mode of operation to another (e.g. at the start and end of a campaign).

3.5.7.7. Where necessary (and in accordance with a graded approach⁴⁷), commissioning tests should be repeated a sufficient number of times under varying conditions, to verify their reproducibility. Particular attention should be applied to the detection, control and exclusion of foreign material, examples of which includesuch as spent welding rods, waste building materials and general debris. Such material maymight be inadvertently introduced during construction and one of the objectives of the commissioning process is to confirm that all such foreign material has been removed, while enhancing controls to limit any further introduction. See (see also para. 6.15.7.16).

3.6.7.8. Commissioning typically requires the use of temporary works (such ase.g. utility supplies, supports for items and access openings in building structures) or devices (e.g. temporary electrical or

⁴⁷ In commissioning, grading should be applied in accordance with the potential hazard or risk associated with the item being commissioned (or temporarily modified) failing to deliver its safety function on demand at any time in its anticipated operational (qualified) life.

instrument supplies and connections to allow the testing of items in isolation or the injection of test signals). The operating organization <u>should undertake the following</u>:

- (a) <u>Should establishEstablish</u> suitable controls over the use of temporary works and devices, including the use of the modification process as required;
- (b) <u>Should appoint Appoint</u> an individual with responsibility for overseeing the application of the controls and a process for registering and approving the introduction of such works and devices.

The controls should include a process for verification that all such temporary works and devices have either been removed at the end of commissioning or are properly approved to remain in place (<u>i.e.</u> as a modification: see paras 8.45-8.54) and included in the safety case for operation.

3.7.7.9. The procedures and training of personnel that support these non-routine activities oftenmay necessitate the temporary removal or reduction of protective barriers (both physical barriers and administrative barriers) and the bypassing of trip and control systems including those associated with structures, systems and components important to safety. The operating organization should introduce controls as described in para. 67.8 to control these activities and all such procedures should be included in the management system as for all operational procedures. Particular care should be taken to ensure that all temporary procedures are withdrawn as soon as no longer necessary and that none remain in place at the end of commissioning.

3.8.7.10. Where inactive simulants or temporary reagent supplies are introduced for commissioning purposes, care should be taken that, as far as practicable, they have identical characteristics (for achieving the commissioning purpose) to material to be used during operations as far as practicable. If the characteristics are not identical, before approval for use, the effect of any differences should be analysed to determine the potential effects of any constituents or contaminants that might affect the integrity of the facility over its lifetime. This analysis should also identify any effects on the validity of commissioning test results arising from these differences. Similar controls should be introduced to ensure that readily available supplies are not substituted in place of the specified facility feeds, (e.g. normal, potable water forused instead of demineralized water,), unless a full evaluation of the potential effects has been made.

3.9.7.11. Some stages of commissioning may require regulatory approval in accordance with national regulations, both prior to starting and at completion. The regulatory body should define hold points and witness points commensurate with the complexity and potential hazard of the activity and facility, as appropriate, to ensure proper inspection during commissioning. The purpose of these hold points should be principally to verify compliance with regulatory requirements and <u>licenceauthorization</u> conditions. The operating organization should establish and maintain effective communications with the regulatory body, to ensure full understanding of the regulatory requirements and to maintain compliance with those requirements.

3.10.7.12. The commissioning programme may vary according to in accordance with national practices. Nevertheless, for a reprocessing facility, as a minimum the following activities should are required to be performed, as a minimum: (see paras 8.9 and 8.14 of SSR-4 [1]):

- (a) Confirmation of the performance of the shielding and the performance of the containment or confinement;
- (b) Demonstration of the availability of the criticality detection and alarm systems;
- (c) Emergency drills and exercises to confirm that emergency plans and arrangements are adequate and deliverable;
- (d) Demonstration and confirmation of the satisfactory training and assessment of personnel;

(e)(d) Demonstration of the availability of other detection and alarm systems (e.g. fire detection and alarm system).

In addition, the commissioning of a reprocessing facility should include the demonstration and confirmation of the satisfactory training and assessment of operating personnel.

3.11.7.13. Clear communications between management, supervisors and workerssite personnel and between and within different shifts of workerspersonnel under normal and abnormal circumstances and with the relevant emergency services is a vital component of overall facility safety. Commissioning provides the opportunity not only to commission and exercise these lines of communication and associated equipment, but also to become familiar with their use. Personnel should be trained in the use of a range of human performance techniques to aid communication (e.g. use of a phonetic alphabet, three-way communications, pre-job briefings, post-job reviews, a questioning attitude and peer review). Commissioning should also be used to develop a standard format for logbooks and shift handover procedures, to train personnel in their use and to assess the use of such standard formats and procedures.

COMMISSIONING PROGRAMME

COMMISSIONING PROGRAMME FOR A REPROCESSING FACILITY

7.14. Paragraph. 8.13 of SSR-4 [1] states:

"When the direct testing of safety functions is not practicable, alternative methods for adequately demonstrating their performance shall be applied, subject to appropriate approval in accordance with national requirements. This is particularly applicable to nuclear fuel reprocessing facilities."

Such alternative methods may include the verification and audit of materials or suppliers' training records. This further emphasizes the importance of an effective management system.

6.13. Because of the complexity and size of reprocessing facilities, it may be appropriate to commission the facility in a section-by-section manner. If this is the case, the operating organization should ensure that sections already commissioned are suitably maintained and that the knowledge and experience gained during the commissioning of each section is retained.

3.12.7.15. The likelihood or risk of any modification to commissioned structures, systems and components important to safety from subsequent construction and installation work should be considered. Reassurance or verification testing of (commissioned) structures, systems and components important to safety should be included in the commissioning programme, to the extent that such retesting is practicable.

3.13.7.16. Because of the complexity and size of reprocessing facilities, it may be appropriate to commission the facility in a section-by-section manner. If this is the case, the operating organization should ensure that sections already commissioned are suitably maintained and that the knowledge and experience gained during the commissioning of each section is retained. The safety committee should provide advice on the safety of arrangements for controlling such section-by-section commissioning and the arrangements for communications between the commissioning team and other groups in the facility. The safety committee should also advise on whether any structures, systems and components important to safety and their support systems tested earlier in the programme require reassurance testing prior to the next stage of commissioning (as a check on arrangements in para. 67.15). This may also apply to recently commissioned sections if there is a significant delay in proceeding to the next stage of commissioning there is a significant delay in proceeding to the next stage of commissioning there is a significant delay in proceeding to the safety case.

3.14.7.17. Consideration should be given to the need to sequence the commissioning so that facilities requiredparts of the facility necessary to support the section being commissioned are able to provide such support at the appropriate time (or, if not, that suitable alternative arrangements are made). This should involve considerations of 'upstream'³⁸upstream'⁴⁸ sections of the facility (including supplies of utilities such as electrical power, steam, reagents, cooling water and compressed air), 'downstream'³⁹downstream'⁴⁹ sections of the facility (including waste treatment, aqueous and aerial discharges, and environmental monitoring) and 'support'⁴⁰support'⁵⁰ sections of the facility (including automatic sampling benches, the sample transfer network and analytical laboratories). The safety committee should provide advice on the safety of arrangements for any such sequencing, particularly with respect to any environmental issues if downstream sections of the facility are not available.

COMMISSIONING STAGES

FORCOMMISSIONING STAGES FOR A REPROCESSING FACILITY,

3.15.7.18. In accordance with para. 8.12 of SSR-4 [1], the commissioning of a nuclear fuel cycle facility is required to be divided into a number of distinct stages, according todepending on the objectives to be achieved. Typically, For a reprocessing facility, this may involve four stages, which are described below.

Stage 1: Construction testing

6.19. For some structures, systems and components important to safety, where verification of compliance maymight not be possible after construction and installation is complete, testing should take place during construction and installation. A representative of the operating organization should observe this testing and the outcome should be reported with the first stage of commissioning. Examples of typical items for construction testing include seismically qualified supports or restraints, homogeneity of walls (shielding or barrier), pipe welding, vessels and

6.20. When the direct testing of safety functions is not possible in practice, alternative methods of adequately demonstrating the performance of systems, structures and components important to safety should be undertaken in agreement with the national authority, before later stages of commissioning commence. Such

Upstream sections are parts of the fuel cycle facility or site that provide feeds (reagent, utilities, etc.) to the section being commissioned. 39

Downstream sections are parts of the fuel cycle facility or site that accept products or waste from the section being commissioned. 40

Support sections are parts of the facility ancillary to the section being commissioned but which are necessary to allow or monitor its operation.

<u>3.16.7.19.</u> other passive structures, <u>leak tight test of underground cells</u>, systems and components important to safety. In many cases this should involve both direct observation of activities, including testing, and the examination of quality control records for procurement, installation, testing and, where relevant, maintenance.

⁴⁸ Upstream sections are parts of the fuel cycle facility or site that provide feeds (reagent, utilities, etc.) to the section being commissioned.

⁴⁹ Downstream sections are parts of the fuel cycle facility or site that accept products or waste from the section being commissioned.

 $[\]frac{50}{50}$ Support sections are parts of the facility ancillary to the section being commissioned but which are necessary to allow or monitor its operation.

methods may include the verification and audit of materials or suppliers' training records. This further emphasizes the importance of an effective integrated management system.

3.17.7.20. 6.21. Testing of other structures, systems and components may be performed at this stage, in accordance with national requirements.

3.18.7.21. 6.22. Further recommendations are provided in relevant sections of SSG-38 [3431].

Stage 2: Inactive or 'cold processing'Cold commissioning ('inactive commissioning')

3.19.7.22. 6.23. At this stage, the facility's systems are systematically tested; both individual items of equipment and the systems in their entirety are tested. As much verification and testing as practicable should be carried outperformed because of the relative ease of taking corrective actions at this stage, unimpeded by the introduction of radioactive material.

<u>3.20.7.23.</u> <u>6.24.</u> In this stage, <u>operatorsoperating personnel</u> should take the opportunity to further develop and finalize the operational documentation and to learn the details of the systems. Such operational documentation should include procedures relating to the operation and maintenance of the facility and those relevant to any anticipated operational occurrences, including emergencies. Leaktightness and the stability of control systems are best tested at this stage.

3.21.7.24. 6.25. The completion of inactivecold commissioning also provides the last opportunity to examine the facility under inactive conditions. This is a valuable opportunity to simulate transients or the complete failure of support systems, e.g.such as ventilation, electrical power, steam, cooling water and compressed air systems. Such tests and simulations should be used to improve the responses available by comparing the outcomes and responses to those identified in calculations of simulated events.

3.22.7.25. 6.26. This is also a final opportunity to ensure that all required maintenance can be completed once the facility is active. This is particularly applicable to all hot cells and items of equipment that can be maintained only by remote means. As maintenance Maintenance is known to be a major contributor to worker dosesoccupational exposure in reprocessing facilities; consequently, the opportunity should also be taken to verify active maintenance procedures and controls, enhance the arrangements for the control of dosesexposures, and identify any aids necessary to simplify or speed up maintenance. Video recording of the maintenance procedures should be considered for training purposes.

3.23.7.26. 6.27. Reprocessing facilities are complex facilities and, to To avoid any potential errors in reprocessing facilities, rooms, pieces of equipment, systems, components, cables and pipes should be given clear, consistent and unambiguous labelling. Training materials and operational documentation should be checked for consistency with such labelling and finalized during inactive commissioning.

3.24.7.27. 6.28. Particular attention should also be paid to confirming that all physical connections within the reprocessing facility have been made as expected. This should involve confirmation that all process lines, service connections and utility lines start and end in the expected places and that they follow the expected routes, as defined in the design documentation. Exceptions that occurAny non-conformances should be assessed for their safety consequences and should then either be corrected or accepted, with suitable approvals and updating of documentation.

Stage 3: <u>Trace active or uranium</u><u>Uranium</u> commissioning<u>('warm commissioning' or 'trace active commissioning')</u>

<u>7.28.</u> 6.29. Natural or depleted uranium should be used⁵¹ at this stage, to avoid criticality risks, to minimize doses due to occupational exposure and to limit possible needs for decontamination. This stage provides the opportunity to initiate the control regimes that will be necessary during active commissioning, when fission products and fissile material are introduced.

3.25.7.29. Safety tests performed at this commissioning stage should mainly be devoted to confinement checking. This should include: (i) checking for airborne radioactive material; (ii) smear checks on surfaces; and (iii) checking for gaseous discharges and liquid releases. Unexpected <u>Checks should also be made for unexpected</u> accumulations of material should also be checked for.

<u>3.26.7.30.</u> <u>6.30.</u> For the timely protection of <u>workerssite personnel</u>, all <u>radiation</u> monitoring equipment (both fixed and mobile) and personal dosimetry should be operational with supporting administrative arrangements when radioactive material is introduced into the facility.

<u>3.27.7.31.</u> <u>6.31.</u> This stage should also be used to provide <u>some</u> measurable verification of <u>certain</u> parameters that had previously been calculated only theoretically (<u>particularly-in particular</u>, in relation <u>to</u> discharges). The use of tracers⁵² should also be considered to enhance or allow such verification.

3.28.7.32. 6.32. Prior to active commissioning, emergency arrangements (on-site and off-site) shouldneed to be-put in place, including procedures, training, sufficient numbers of trained personnel, emergency drills and exercises. Capabilities The on-site and off-site emergency response capabilities should be demonstrated on and off the site, e.g. by simulated, large scale public warning and evacuation exercises (see GSR Part 7 [11]).

Stage 4: <u>Active or 'hot processing'Hot</u> commissioning (or 'active commissioning' or 'hot processing commissioning')

6.33. Regulatory permission The authorization to operate the facility is generally issued by the regulatory body to the operating organization before the start of this stage. In this case, 'hot processing'Hot commissioning will then be performed under the arrangements for safety procedures and organization of the operating organization as for for a fully operational reprocessing facility.

3.29.7.33. 6.34. The regime of safety requirements valid for the operational stage of the facility <u>These</u> arrangements should be applied <u>in full</u> during active commissioning, <u>in full</u>, as far as defined and applicable. The <u>arrangements for</u> safety <u>regime</u> should not be suspended or modified unless a safety assessment has been made and any approval required by the regulatory body has been granted.

3.30.7.34. 6.35. The full requirements of the operational radiation protection programme should also be implemented (if not already in place), including personnelindividual monitoring.

3.31.7.35. 6.36. Compared to inactive cold commissioning, active hot commissioning requires involves major changes in the facility control arrangements for the facility and staffin the associated skills of operating personnel, for example those relating to confinement, criticality safety, cooling and radiation protection. The management of the reprocessing facility should ensure that both the facility and the

⁵¹ In some States, the use of natural or depleted uranium may require regulatory approval.

⁵² Tracers are small quantities of very low active (or inactive) materials that mimic the behaviour of the operational material and are used to determine process parameters.

workerspersonnel are fully ready for the change to active commissioning before it is implemented. The This should include actions to foster and promote a strong safety culture should be enhanced at this stage, to contribute further to safe operation.

3.32.7.36. 6.37. This commissioning stage enables the process to be progressively brought into full operation by steadily increasing both the quantity and activity of the spent fuel fed into the <u>reprocessing</u> facility, as far as such an incremental approach is practicable.

3.33.7.37. 6.38. This stage provides further measurable verification of parameters that hadhave previously only been calculated, in particular radiation levels, airborne activity levels, environmental discharges and external and internal exposure of workers.occupational exposures. The feedback from such measurablethis verification should be used to informidentify and implement any corrective actions and to update the assumptions in any estimates and calculations.

COMMISSIONING REPORT

6.39. COMMISSIONING REPORTS FOR A REPROCESSING FACILITY

3.34.7.38. The requirements for a commissioning report reports⁵³ are established in NS-R-5 (Rev. paras 8.21–8.23 of SSR-4 [1]; appendix IV, para. IV.57.].

3.35.7.39. 6.40. A commissioning report should be prepared for each stage of commissioning. $\overline{\text{commissioning}}$ for each stage of commissioning $\overline{\text{commissioning}}$ is to provide a comprehensive record of the completion of the commissioning stage completed and to provide evidence of both the facility's and the operating organization's readiness to proceed safely to the next stage of commissioning.

3.36.7.40. 6.41. The commissioning report should describe the safety commissioning tests earried outthat were performed to demonstrate the facility's compliance with the design, the design intent and the safety assessment, orand should summarize theany necessary corrective actions. Such corrective actions may include making changes to the safety case, adding or changing safety features and work practices. All such changes should be treated as modifications-(see paras 8.46–8.55). If commissioning tests are brought forward from subsequent stages to the reported stage or put back to a subsequent stagefrom other commissioning stages, this should also be described and justified in the commissioning report for the reported each individual stage.

3.37.7.41. 6.42. The commissioning report should include a review of the results of facility radiation and contamination surveys, performed in the facility, and of sampling and analytical measurements, particularly those relating to waste, effluent and environmental discharges.

3.38.7.42. 6.43. To demonstrate the operating organization's readiness <u>for operation</u>, the commissioning <u>reportreports</u> should also describe <u>or provide references to</u> the following:

- (a) The numbers, specialities, training, development and assessment of the facility staffoperating personnel, including managers;
- (b) The development of the management system for the facility and the necessary procedures and instructions;

⁵³ In some States, the format and content of a commissioning report may be defined by the regulatory body.

- (c) Internal and external dose data, aggregated by work group, summarizing and summaries of any dose investigations-carried out;
- (d) Audits and summaries of feedback from the operating organization and of feedback from workerssite personnel on facility activities such as the following:
 - (i) —The organization of activities and tasks;
 - (ii) —Briefings, procedures, work methods, ergonomics and human factors (in general and in relation to specific activities;):
 - (iii) —Equipment and tools;
 - (iv) —Support activities (such as radiation and contamination surveys, decontamination, the use of personal protective equipment and responses to issues arising during tasks); —
 Emergency drills and exercises; —Safety culture.
 - (v) Emergency drills and exercises;
 - (vi) Safety culture.

3.39.7.43. Any incidents or events that have occurred during the commissioning stage should also be summarized in the commissioning report and any learning from experience <u>including replacement of</u> equipment should be identified. Consideration should be given and reported to using the guidelines of the IAEA/NEA Fuel Incident Notification and Analysis System [35] to categorizeregulatory body and analyse events.to other operating organizations [33].

3.40.7.44. Detailed findings from commissioning, including the results of all tests, calibrations and inspections, may be provided in supporting documents, but the commissioning reportreports should list all structures, systems and components important to safety and <u>all</u> operational limits and conditions commissioned and tested, including surveillance and maintenance activities. In addition, any assumptions or data relating to the safety assessment that had to be confirmed during plant commissioning should be reported.

3.41.7.45. The safety committee should review the commissioning report, which should be made subject to approval by senior management in accordance with the management system. The commissioning report should then be submitted to the regulatory body, as required by national regulations.

<u>7.46.</u> <u>7.</u> <u>Where possible, lessons identified from the commissioning and operation of similar reprocessing facilities should be applied.</u>

OPERATION

4.8. ORGANIZATION OF NUCLEAR FUEL REPROCESSING FACILITIES

7.1. GIVEN THE ORGANIZATION OF OPERATION OF REPROCESSING FACILITIES

<u>The</u> large scale and complexity of fuel reprocessing facilities, there is a particular need for rigorous control, planning and coordination of together with the work to be undertakenspecific hazards in the facility, whether for operation, routine maintenance, non-routine maintenance—such as may be conducted between<u>nuclear</u> fuel reprocessing campaigns—and projects (modifications). The operating organization and the management system of the reprocessing facility should provide for this need, through a consistent and systematic method of approving, planning and coordinating such work. Provision of accurate and timely information to all those involved(see Section 2) should be a further characteristic of the management system. Section 4 of NS-R-5 (Rev. 1) [1] establishes<u>taken into account in meeting</u> the requirements for the organization<u>operation</u> of reprocessingnuclear fuel cycle facilities-

4.1.<u>8.1.</u> 7.2. The requirements for staff training and minimum staffing are established in NS-R-5 (Rev. 1) [1], paras 4.10, 8.4, 9.8–9.14, 9.52, 9.53 and 9.59, and appendix IV, para. IV.67. section 9 of SSR-4 [1].

4.2.8.2. 7.3. Suitable arrangements should are required to be made to gather, assess and propagate any lessons learned during the commissioning stage of the facility and, on an ongoing basis, during the operations stage. Similar arrangements should be put in place to adopt: see Requirement 73 of SSR-4 [1] and paras 8.136 and 8.137 of this Safety Guide). This includes lessons learned from other organizations that operate reprocessing facilities or. Similar arrangements should be made to learn lessons from other hazardous facilities (e.g. chemical plants).

4.3.8.3. 7.4. Round the clock continuity of <u>The</u> organization <u>of a reprocessing facility</u> should be provided in order<u>arranged so as</u> to ensure that the appropriate authority is always present on the site, with appropriate access to suitably qualified and experienced personnel, <u>whether (either</u> on the site or available to be called <u>in,to the site)</u>, commensurate with the grace time for manual intervention. This should include operations personnel, engineering personnel, radiation protection personnel, emergency management personnel and other personnel as necessary.

7.5. The operating organization:

<u>8.4. (of a) Should establish reprocessing facility should undertake the following:</u>

- (a) <u>Establish</u> and maintain appropriate interfaces (in particular, the <u>application of in relation to</u> communication procedures <u>in the field</u>) between <u>the following</u>:
 - (i) —Shift staff and day operations staff (especially maintenance personnel and radiation protection personnel) within the reprocessing facility, as reprocessing facilities typically operate on a 24 hours per day, 365 days a year basis even when not processing material⁵⁴;
 - (ii) —The reprocessing facility and other site facilities, particularly waste treatment facilities and utility supplies that are closely coupled to the reprocessing facility, for example, to ensure the effective management of the timing, quality (content) and quantity of transfers, to confirm the storage capacity available for receiving transfers and to ensure that facility operatorsoperating personnel have the latest information on the continuity of utility supplies;
 - (iii) —The reprocessing facility and the organizational unit responsible for on-site transport of radioactive material, if any;
 - (iv) The reprocessing facility and any organization engaged to make modifications to the facility (e.g. projects to improve throughput or to provide additional capacity);
 - (v) —The reprocessing facility and wider emergency services involved in emergency response functions at the reprocessing facility (see NS-R-5 (Rev. 1) [1], Requirement 72 and paras 9.62120–9.67);132 of SSR-4 [1]);
- (b) (b) ShouldPeriodically review periodically the operational management structure, training, experience and expertise of reprocessing facility staffoperating personnel (individually and collectively) to ensure that, as far as practicable, sufficient knowledge and experience is available at all times. This analysisreview should includeconsider all reasonably foreseeable circumstances

⁵⁴ Reprocessing facilities typically operate on a continuous basis even when not processing material.

including staff absences. The <u>requirementrequirements</u> in <u>NS-R-5 (Rev. 1) [1]</u>, para. 9.<u>19,10 of SSR-</u> <u>4 [1]</u> for <u>the</u> control of organizational change should <u>be extended to</u> include key safety personnel and other posts, based on this <u>analysisreview</u>.

4.4.8.5. 7.6. The<u>A</u> safety committee(s) in a reprocessing facility, as defined in NS R 5 (Rev. (see Requirement 6 of SSR-4 [1)-[1],]) is required to established prior to active commissioning: see para. 9.15, should be developed from 4.30 of SSR-4 [1]. The arrangements for the safety committee established for commissioning.should be reviewed at the start of operation. Its function should be specified in the management system, and it should be adequately staffed and it should. The safety committee is required to include diverse expertise and have appropriate independence from the direct line management of the operating organization.: see para. 4.29 of SSR-4 [1]).

QUALIFICATION AND TRAINING OF PERSONNEL

7.7. STAFFING OF A REPROCESSING FACILITY

8.6. Requirement 56 of SSR-4 [1] states that "**The operating organization shall ensure that the nuclear fuel cycle facility is staffed with competent managers and sufficient qualified personnel for the safe operation of the facility.**" Paragraph 9.16 of SSR-4 [1] states that "A detailed programme for the operation and utilization of the nuclear fuel cycle facility shall be prepared in advance and shall be subject to the approval of senior management."

8.7. The operation and utilization of a reprocessing facility should be reviewed and updated periodically to ensure that it is consistent with and supports long term objectives. The staffing of the facility should address the development of professional and managerial skills and experience, and should take into account losses of personnel and their knowledge due to retirement and other reasons. The long term staffing plan should allow sufficient time for the transfer of responsibilities to new personnel, and thereby facilitate continuity in the conduct of duties.

8.8. The staffing of a reprocessing facility should be based on the functions and responsibilities of the operating organization. A detailed analysis of tasks and activities to be performed should be made to determine the staffing and qualification needs at different levels in the organization. This analysis should also be used to determine the recruitment, training and retraining needs for the facility.

8.9. The operating organization should establish the necessary arrangements to ensure the safety requirements of personnel and the safe operation of a reprocessing facility during situations in which a large number of personnel might be unavailable, such as during an epidemic or a pandemic affecting areas in which personnel live. Such arrangements should include the following:

- (a) Retaining a minimum number of qualified personnel on the site to ensure safe operation of the facility;
- (b) Ensuring that a minimum number of qualified back-up personnel remain available off the site;
- (c) Establishing additional measures to prevent the spread of an infection on the site, in accordance with national and international guidance (e.g. enabling remote working for non-essential personnel).

QUALIFICATION AND TRAINING OF PERSONNEL AT A REPROCESSING FACILITY

4.5.8.10. Requirements for the qualification and training of facility personnel are established in NS-R-5 (Rev. 1) [1], paras 9.8 9.13. Requirements 56 and 58 of SSR-4 [1]. Further guidance can be found in GS-G 3.1 [6], recommendations are provided in paras 4.6–4.25- of GS-G-3.1 [11].

7.8. The safety risks and hazards for operators, maintenance staff and other personnel, such as the decontamination team, should be carefully considered when establishing the training programme. In particular, all staff handling fissile material, including waste containing fissile material, should have a sound understanding of criticality safety and the relevant physical phenomena.

4.6.8.11. 7.9. The need for training all levels of management should be considered. Personnel involved in the management and operation of the facility should understand the complexity and the range of hazards present at the reprocessing facility at a level of detail consistent with their level of responsibility.

<u>8.12.</u> 7.10. Operating personnel should be provided periodically with basic training in criticality safety, radiation safety, and decontamination procedures, with the emphasis placed on criticality control, radiation protection, and emergency preparedness and response.

8.13. Dedicated training facilities should be established, as necessary.

Comprehensive training should cover both automatic operations and manual operations. Dedicated training facilities should be established as necessary, with the training emphasis on activities according to their, and be commensurate with the potential safety consequences.

4.7.8.14. 7.11. of these operations. For manual activities, training should include, but not be limited to, the following:

- (a) Use of master–slave manipulators and other remote equipment (in highly active<u>radioactive</u> areas);
- (b) Maintenance, cleaning activities and project activities that may involve intervention in the active parts of the facility and/or changes to the facility configuration;
- (c) Sampling of materials from the facility;
- (d) Work within gloveboxes, glove changes and glovebox posting activities;
- (e) Decontamination, preparation of work areas, erection and dismantling of temporary enclosures and waste handling;
- (f) Procedures for breaching barriers, self-monitoring and the use of personal protective equipment;
- (g) Responses to be taken in situations that are outside normal operation (including emergency response actions).

4.8.8.15. 7.12. For automatic modes of operation, training should include, but not be limited to, the following:

- (a) Comprehensive training for the control room;
- (b) The response to alarms;
- (c) Alertness to the possibility of errors in automatic and remote systems;
- (d) Alertness to unexpected changes (or lack of changes) in key parameters;
- (e) The particular differences in operation that may occur during the ramp-up and ramp-down of a campaign;
- (f) Responses to be taken in situations that are outside normal operation (including emergency response actions).

FACILITY OPERATION

Operational documentation

<u>8.16.</u> 7.13. ForComplementary training of safety and security personnel and their mutual participation in exercises of both types should be part of the training programme to effectively manage the interface between safety and nuclear security. In particular, personnel with responsibilities and expertise in safety analysis and safety assessment should be provided with a working knowledge of the security arrangements at the reprocessing facility. Similarly, security experts should be provided with a working knowledge of the safety considerations of the facility, so that potential conflicts between safety and security can be resolved effectively.

OPERATION OF REPROCESSING FACILITIES, THE REQUIREMENTS FOR

<u>Operational limits and conditions and operating instructions established in NS-R-5 (Rev. 1)</u> [1],procedures at a reprocessing facility

4.9.8.17. Requirement 57 and paras 9.2127–9.27, should be strictly adhered to 37 of SSR-4 [1] establish requirements for operational limits and conditions be developed for a reprocessing facility. Operating personnel should be clearly informed of the safety significance of the operational limits and conditions, including safety limits, safety system settings and limiting conditions for safe operation. Examples of structures, systems and components relevant to defining operational limits and conditions for each process area are presented in Annex II.

4.10.8.18.7.14. In order to ensure that, under normal circumstances, the reprocessing facility operates well within its operational limits and conditions, a set of operational sub-limits shouldon operating parameters are required to be defined at lower levels by the operating organization. (para. 9.31 of SSR-4 [1]). The margins should be derived from the design considerations and from experience of operating the facility (both during commissioning and subsequently). The objective should be to maximize the safety margin while minimizing breaches of the sub-limits.

4.11.8.19. 7.15. Authority The authority to make operating decisions should be assigned to management at-suitable levels in accordance withof management, depending on the operational limits and conditions, the operational sub-limits and the potential safety implications of the decision. The management system should specify the authority and responsibilities at each management level-and, where necessary, of individual post holders. If a sub-limit or an operational limit or condition is exceeded, the appropriate level of management should be informed (see NS-R-5 (Rev. also paras 9.34 and 9.35 of SSR-4 [1)-[1], appendix IV, para. IV.63).]). The circumstances that require would necessitate an immediate decisions decision or responses for safety reasons should be defined, as far as practicable, in procedures following guidance provided by developed in accordance with the management system. The appropriate shift staff or day staff should be trained and authorized to make the necessary decisions, and take the necessary actions, in accordance with these procedures.

4.12.8.20. 7.16. Any excursion outside the set of operational sub-non-compliance with limits on operating parameters should be adequately investigated by the operating organization and the lessons learned should be applied to prevent a recurrence. As required by national regulations, the regulatory body should be notified in a timely manner of such excursionsnon-compliances and any immediate actions taken and should be kept informed of the subsequent investigations and their outcome.

7.17. Operational documentation should be prepared that lists all the limits and conditions that apply to the facility, and defines the procedures to restore the process to a state within the limits and sub-limits (see NS-R-5 (Rev. 1) [1], paras 9.22 and 9.26). Annex II gives examples of parameters that can be used for defining operational limits and conditions.

4.13.8.21. 7.18. All limits and conditions for a reprocessing plant should be clearly and consistently identified in procedures and in directly relevant procedural steps. In particular, procedures and procedural steps relevant to operational limits and conditions should be highlighted in a consistent manner. Provision should be made in the management system to ensure that such identification and highlighting is carried out comprehensively and consistently. Consideration should be given to classifying procedures in accordance with their safety significance (i.e. using a graded approach).

4.14.8.22. 7.19. OperatingUser-friendly operating procedures (see Requirement 63 of SSR-4 [1]) should be developed to <u>directly</u> control process operations <u>directly</u>. To maximize the benefit of the robust design of <u>at</u> a reprocessing facility, <u>operating</u>. These procedures should be user-friendly and accurate, and should cover all <u>operational states</u> modes of operation of the facility, including ramp-up and ramp-down. ProceduresIn accordance with Requirement 63 of SSR-4 [1], procedures for <u>non-anticipated</u> operational conditions, abnormal statesoccurrences and accident conditions <u>should are</u> also required to be developed. Operating personnel are required to be put in place. Operators should be fully-trained and assessed, using in the use of the procedures: see para. 9.69 of SSR-4 [1]. This training should include assessments of competence, and include simulations or exercises, where appropriate, in these procedures.

4.15.8.23.7.20. The documents prepared should also systematically link to the safety case and operational limits and conditions, either directly or through interface documents, to ensure that safety requirements are fully met through the instructions.observance of operating procedures. Records of operation should be capable of demonstrating compliance with safety instructions and operational limits and conditions at all times.

Specific provisions for the operation of reprocessing facilities

4.16.8.24. 7.21. The development and maintenance of a feed programme (see NS-R 5 (Rev. 1) [1], appendix IV, para. IV.58)9.89(a) of SSR-4 [1]) is important to safety in a reprocessing facility. The operating organization should allocate responsibilities within the organization for the feed programme, establish clear procedures that specify how the feed programme should be managed and establish provisions for independent verification.

4.17.8.25.7.22. Reprocessing facilities are generally designed to accept a specific range of fuel types with given characteristics such as a specific range of burnup. The feed programme should take into account fuel parameters (e.g. burnup, irradiation data, initial enrichment and duration of cooling following discharge from thea reactor) and safety related constraints at the facility.

4.18.8.26. 7.23. Process control at a reprocessing facility generally relies on a combination of instrument readings and analytical data from samples. Analytical instruments and methods should be used in accordance with the provisions of the management system and should be subject to suitable calibration and verification. The activities relating to obtaining and analysing data from samples should be managed and conducted to minimize doses to workersoptimize occupational exposure and any wastes generated should be managed in accordance with established procedures. Decisions that are based on sample analysis should take properinto account of the accuracy of the sampling process, the analytical methods used and, where relevant, the delay between sampling and the result being available.

4.19.8.27.7.24. Following the batch transfer of process liquids and wastes, <u>operating personnel should</u>, as far as practicable, <u>operators should</u> confirm that the volume transferred from the sending vessel corresponds to the volume received (see <u>paras 4.47 and 4.126para. 5.137</u>).

4.20.8.28.7.25. Operation of a reprocessing facility is often divided into campaigns (driven by operational, commercial or safety related constraints) and inter-campaign periods (for modifications to

equipment, performing maintenance and <u>for</u> purposes of nuclear material accounting and control). It is safer to <u>carry outperform</u> maintenance during inter-campaign periods <u>but increased intervention results</u> in higher, although the risks of contamination and <u>dose risks</u>. Intensive<u>increased occupational exposures</u> <u>do still increase as more maintenance work is undertaken</u>. In addition, intensive maintenance periods <u>often requiremay involve</u> the use of less experienced personnel. The operating organization should take action to address the specific risks of intensive maintenance during inter-campaign periods, which may include specific training, the allocation of more experienced <u>workerspersonnel</u> to teams<u>of less</u> <u>experienced personnel</u> and additional supervision of work.

7.26. The management system should include provision for a programme of internal audits whose purpose, among other aspects, is to confirm periodically that the facility is being operated in accordance with operating procedures (including the facility's operational limits and conditions, safety case and licence conditions). Suitably qualified and experienced persons should carry out such audits and consideration should be given to using personnel who are independent of the direct line management. See also NS-R-5 (Rev. 1) [1], para. 9.71.

4.21.8.29. 7.27. Operator walk arounds, including walk arounds by senior management, Systematic walk-throughs of the facility — by operating personnel and by senior management — should be specified and scheduled with the aim of ensuring that, as far as practicable, all areas of the facility are subject to regular surveillance. Particular attention should be paid to the recording, evaluating and reporting of abnormal conditions. This programme of walk-aroundsthroughs should include a suitable level of independence (for example, including personnel from other facilities on the site or off the site). Examples of aspects to be observed should-include the following:

- (a) Local instrument readings and visual indications relevant to liquid levels or leaks, including sump levels, and to containment and ventilation failure;
- (b) That safety checks have been completed within the specified range of dates (e.g. on access equipment⁵⁵, lifting equipment, fire extinguishers and electrical equipment);
- (c) Conditions at access points to supervised <u>areas</u> and controlled areas;
- (d) The number and condition of areas where access is temporarily restricted

(e)(d) (radiation areas or contamination areas);

(f)(e) The availability and functioning of personal dosimeters;

(g)(f) The accumulation of waste;

- (g) The proper storage of materials and equipment; (h)-
- (h) The ready availability of emergency equipment.

Exclusion of foreign material at a reprocessing facility

4.22.8.30. 7.28. Suitable controls should be established to ensure, as far as is practicable, that foreign material is excluded from the process. These controls should build upon those developed during commissioning (see para. 7.7) and are particularly relevant for maintenance activities and for the supply and delivery of process reagents.

⁵⁵ Examples of access equipment are ladders, scaffolding, access platforms and powered access equipment (hydraulic platforms).

Maintenance, calibration, periodic testing and inspection at a reprocessing facility

MaintenanceRequirements relating to maintenance, calibration, periodic testing and inspection

<u>8.31.</u> <u>7.29. As of</u> reprocessing facilities are <u>established in Requirement 65 and paras 9.74–9.82 of SSR-</u> <u>4 [1].</u>

4.23.8.32. <u>Reprocessing facilities are large and complex facilities: consequently</u>, maintenance should be coordinated and managed to ensure that unanticipated interactions, either with operation or between two maintenance activities, will not result in <u>negativeadverse</u> safety consequences.

7.30. The management system should ensure that all maintenance activities are reviewed for evidence of reliability and performance issues. Higher risk, complex or extended maintenance tasks should be regularly reviewed to benefit from lessons learned and for optimization of protection and safety. The safety committee should routinely review maintenance reports generated for the most significant structures, systems and components important to safety and any other significant findings with consideration of their implications for facility safety.

<u>8.33.</u> 7.31. All maintenance activities in a reprocessing facility should be pre-approved within the operating organization on the basis of a safety analysis report or safety assessment, produced in accordance with the management system.

4.24.8.34. Prior to any maintenance activities, consideration should be given to <u>the need for</u> radiological <u>checkssurveys</u> of the <u>relevant</u> work areas, the need for decontamination and the need for <u>further</u> periodic surveys during the period of maintenance and before return to service.

4.25.8.35.7.32. Maintenance (and any preparatory operations) that involves temporary changes to confinement and/or shielding should always be thoroughly analysed beforehand, including any temporary or transient stages, to ensure that <u>levels of contamination and dosesoccupational exposures</u> will be acceptable. The analysis should specify appropriate <u>compensatoryprotection</u> measures, where <u>possible</u>, and monitoring requirements (see paras 7<u>8</u>.70, 7 and 8.71).

4.26.8.36. 7.33. During maintenance, isolation between the equipment being maintained and <u>other parts</u> of the plant in operation or other facilities with afacility that contain radioactive inventorymaterial should be ensured, as far as practicable.

4.27.8.37. 7.34. Hands-on maintenance should-<u>, as far as practicable</u>, be performed after equipment drain <u>-</u>down and <u>washoutwash-out</u>, or <u>following</u> decontamination, as far as practicable, with<u>to reduce</u> the <u>objective of removing radioactive material and reducing</u> radiation risks and <u>the risk of spreading</u> contamination-risks.

4.28.8.38.7.35. For maintenance tasks with high anticipated doses (or dosethe risk, of high doses), consideration should be given to provision the use of mock-upups and/or electronic models of the area, or equipment, as well as other training methods, designed to develop familiarity with the task, develop operator aids and allow work techniques to be optimized. The development of operator aids, including through the development of 'stand-off' tools where practicable, should also be considered.

Calibration

<u>8.39.</u> 7.36. A programme of periodic inspections of the facility is required to be established to verify that the facility and the structures, systems and components important to safety are functioning in accordance with the operational limits and conditions: see paras 9.74 and 9.76 of SSR-4 [1]. Suitably

qualified and experienced persons are required to perform these inspections: see para. 9.39 of SSR-4 [1].

4.29.8.40. The accurate and timely calibration of equipment is important for the safe operation of a reprocessing facility. Calibration procedures and standards should cover equipment used by facilities the reprocessing facility and by organizations that support the reprocessing facility, such as analytical laboratories, suppliers of radiation protection equipment and reagent suppliers. The operating organization should satisfy itself that such externally supplied or located equipment is properly calibrated at all times. Where necessary, traceability to national or international standards should be provided.

4.30.8.41. 7.37. The frequency of calibration and periodic testing of instrumentation important to safety, i.e. part of the structures, systems and components important to safety (including instrumentation located in analytical laboratories), should be defined (from the safety analyses) in the operational limits and conditions, based on the safety analysis.

CONTROL OF MODIFICATIONS

7.38. AGEING MANAGEMENT FOR REPROCCESSING FACILITIES

8.42. Requirements for an effective ageing management programme for nuclear fuel cycle facilities are established in Requirement 60 and paras 9.53–9.55 of SSR-4 [1]. In implementing these requirements, the operating organization of a reprocessing facility should take into account the following:

- (a) Ensuring support for the ageing management programme by the management of the operating organization;
- (b) Ensuring early implementation of an ageing management programme;
- (c) Following a proactive approach based on an adequate understanding of structures, systems and components ageing, rather than a reactive approach responding to the failure of structures, systems and components;
- (d) Ensuring optimal operation of structures, systems and components to slow down the rate of ageing degradation;
- (e) Ensuring the proper implementation of maintenance and testing activities in accordance with operational limits and conditions, design requirements and manufacturers' recommendations, and following approved operating procedures;
- (f) Minimizing human performance factors that may lead to premature degradation, through enhancement of staff motivation, sense of ownership and awareness, and understanding of the basic concepts of ageing management;
- (g) Ensuring availability and use of correct operating procedures, tools and materials, and of a sufficient number of qualified personnel for a given task;
- (h) Collecting feedback of operating experience to learn from relevant ageing related events.

8.43. The aging management programme should consider the non-technical as well as the technical aspects of ageing.

8.44. The surveillance undertaken as part of the ageing management programme (see para. 9.54 of SSR-4 [1]) should be implemented through regular checks performed by the operating personnel, such as the following:

(a) Systematic monitoring of the condition of systems, structures and components;

(b) Regular visual inspections of structures, systems and components (e.g. UO₂ and PuO₂ powder

pipes) for evidence of deterioration due to ageing effects;

(c) Monitoring of operating conditions (e.g. taking heat images of electrical cabinets, checking the temperature of ventilator bearings).

CONTROL OF MODIFICATIONS AT A REPROCESSING FACILITY

8.45. Requirement 61 of SSR-4 [1] states that "**The operating organization shall establish and implement a programme for the control of modifications to the facility.**" The management system forof a reprocessing facility should include a standard process for all modifications (see NS R-5 (Rev. 1) [1], para. 9.35). The process3.20). A work control system, quality assurance procedures and appropriate testing procedures should usebe used for the implementation of modifications (including temporary modifications) at a modification control form or equivalent management tool. reprocessing facility.

4.31.8.46. The operating organization should is required to prepare procedural guidelinesprocedures and provide training to ensure that the responsible relevant personnel have the necessary training competence and authority to ensure that modification projects are carefully considered.controlled: see paras 9.56–9.59 of SSR-4 [1]. The safety of modifications should be assessed for potential hazards during installation (e.g. the hazards associated with non-routine lifting with cranes), commissioning and operation. Decision making relating to modifications should be conservative.

7.39. The modification control form should contain (or have appended) a description of what the modification is and why it is being made. The modification control form should be used to identify all the aspects of safety that may be affected by the modification (including procedures and emergency arrangements). The modification control form should demonstrate that adequate and sufficient safety provisions are in place to control the potential hazards both during and after the modification, with any temporary or transient stages being clearly identified and assessed. The modification control form should also identify any (potential) need for the revision or renewal of a licence by the regulatory body.

<u>8.47.</u>7.40. Modification control forms Proposed modifications should be scrutinized byreviewed in detail, and be subject to approval by, qualified and experienced persons to verify that the arguments used to demonstrate safety are suitably robust. This should be scrutinized particularly important if the modification could have an effect on the exposure of workers or the public, on the environment or on criticality safety.

<u>8.48.</u> The depth of the safety arguments and the degree of scrutiny to which they are subjected <u>shouldare</u> required to be commensurate with the safety significance (potential hazard) of the modification (a graded approach). Review: see paras 9.58 and 9.59 of modification control forms should be carried out by the<u>SSR-4</u> [1].

4.32.8.49. The safety committee (or an equivalent committee), which should have suitable expertise and should be able to independently examine the proposal.is required to review the proposed modifications: see para. 4.31(d) of SSR-4 [1]. Suitable records should be kept of their recommendations. Senior management of the reprocessing facility should grant specific personnel the responsibility for the approval and control of modifications. Such authorizations should be regularly reviewed and either withdrawn or confirmed as still valid, as appropriatedecisions and recommendations.

4.33.8.50.7.41. The modification control form should also specify which documentation and training will need to be updated because of the modification (e.g. training plans, specifications, safety assessment, notes, drawings, engineering flow diagrams, process instrumentation diagrams and operating procedures). Procedures for the control of documentation are required to be implemented to ensure that relevant documents are updated to reflect the planned modification: see 9.57 of SSR-4 [1].

Personnel involved in making the modification are required to be suitably trained and qualified: see para. 9.57(f) of SSR-4 [1].

7.42. Procedures <u>The management system</u> for the control of documentation and training should be put in place reprocessing facility (see Section 3) should include a process for the overall monitoring of the progress of modifications and to ensure that, where necessary and as specified in the <u>all proposals for</u> modification control form:

Documentation has been changed before the receive a sufficient level of scrutiny. The documentation supporting the proposed modification is commissioned.
 All changes in (the remaining) documentation and training requirements are completed within a reasonable period following the modification.

4.34.8.51. 7.43. The modification control form should specify the functional checks (commissioning) checks) that are requirednecessary before the modified system may be declared fully operational again.

<u>8.52.</u> 7.44. Modifications of the design, layout or procedures of a reprocessing facility might adversely affect nuclear security. Therefore, in addition to a review of the implications for safety, the possible effects on nuclear security are required to be evaluated before approval and implementation of the modification, to verify that safety measures and security measures do not compromise each other: see Requirement 75 of SSR-4 [1].

4.35.8.53. The modifications made to a facility reprocessing facility (including those to the operating organization) should be reviewed on a regular basis to ensure that the combinedcumulative effects of a number of modifications with minor safety significance do not have unforeseen effects on the overall safety of the facility. This should be part of (or additional to) periodic safety review or an equivalent process.

7.45. No modifications affecting operational limits and conditions or structures, systems and components important to safety should be put into operation unless all the requirements specified on the modification control form are confirmed to be in place and the required number of operators have been trained in their use, including their maintenance.

CRITICALITY CONTROL DURING OPERATION

<u>8.54.</u> 7.46. The requirements The modification control documentation (see para. 9.57(f) of SSR-4 [1]) should be retained at the reprocessing facility in accordance with regulatory requirements.

CONTROL OF CRITICALITY HAZARDS AT A REPROCESSING FACILITY

4.36.8.55. Requirements for criticality safety in the operation of a reprocessing facility are established in NS-R-5 (Rev. 1) [1], Requirement 66 and paras 9.49–9.53, and appendix IV, paras IV.66–IV.76, and general recommendations83–9.85 and 9.89 of SSR-4 [1]. Recommendations for criticality safety in all facilities and activities are provided in SSG-27 [22]. The procedures and measures for controlling criticality hazards should be strictly applied.3].

4.37.8.56.7.47. Operational aspects of the control of criticality hazards in a reprocessing facility should include be taken into consideration, including the following:

(a) Rigid adherence to the predetermined feed programme;

- (b) Watchfulness for Prevention of unexpected changes in conditions that could increase the risk probability of a criticality accident;
- (c) Training of personnel in the factors affecting criticality as well as in facility procedures relating to the avoidance and control of criticality; (see para. 9.83 of SSR-4 [1]);
- (d) Management of moderating materials, particularly hydrogenated materials, where moderation control is used;
- (d)(e) Management of reflecting materials more efficient than water, such as additional shielding, where additional shielding is used;
- (e)(f)Management of mass in transfers of fissile material, where mass control is used;
- (f)(g)Reliable methods for detecting the onset of any of the deviations from normal <u>conditionsoperation</u>, particularly those parameters relied upon for the avoidance of criticality;
- (g)(h) Periodic calibration or testing of systems for the control of criticality hazards;
- (h)(i)EvacuationEmergency drills to prepare for the occurrence of a criticality and/or the actuation of a criticality alarm.

4.38.8.57. For each reprocessing campaign, before starting to feed fuel to the dissolver, the settingslimits of criticality-alarm-controlled parameters should be checked and changed if necessary, depending on the feed programme of the campaign. The feed programme should be supported by appropriate fuel monitoring instruments, as far as possible, and by administrative controls, to confirm that the fuel characteristics match the feed programme. All software used to support calculations for the feed programme should be support to be suitably verified and validated and verified.: see para. 6.145 of SSR-4 [1].

4.39.8.58. When burnup credit is used in the criticality safety analysis, appropriate burnup measurements are justification for this is required (see para. 6.148 of SSR-4 [1]), and care should be taken to allow for the associated measurement any uncertainties; see paras 4.114 and 7.22 in this Safety Guide associated with burnup measurements.

4.40.8.59. In chemical cycles, particular care should be given in the control and monitoring of those stages of the process where fissile material is concentrated or may become concentrated (e.g. by evaporation, liquid–liquid extraction, or other means such as precipitation or crystallization). during normal operation as well as during anticipated operational occurrences). A specific concern for reprocessing facilities is the creation of plutonium polymers, which can arise from hydrolysis in high plutonium and low acid concentration conditions in solution. This can potentially lead to precipitation and local high concentrations of plutonium (in contactor stages), resulting in the retention of plutonium in the contactor and/or the loss of plutonium to uranium product streams or waste streams, with implications for criticality and/or internal doses.

4.41.8.60. If identified by the <u>criticality</u> safety analysis, the following issues should be addressed in <u>facilitythe</u> procedures <u>for criticality safety at a reprocessing facility</u>:

- (a) Isolation, often by means of disconnection of and/or suitable locking devices on water or other reagent wash lines;
- (b) Normal and allowable fissile concentration(s);
- (c) The feed setting and the control of flows of reagents (solvent and aqueous);
- (d) The conditioning of fissile solutions (for example, by heating or cooling) according to in accordance with the facility flowsheet (the technical basis).

These requirements should be supported by In addition, appropriate alarm settings on the instruments used for monitoring the feeds and solutions should be considered.

4.42.8.61. Where there are any uncertainties in the characteristics of fissile material, conservative values should are required to be used for parameters such as fissile content and isotopic composition. See para. 7.52 of SSR-4 [1]. Particular issues may be encountered when carrying out maintenance work and during inter-campaign periods when material and residues from different campaigns may might become mixed.

4.43.8.62. In some situations, the requirements for criticality avoidancesafety and conservative decision making may make it necessary to halt the transfer of fissile material in accordancea reprocessing facility to ensure compliance with the operational limits and conditions, while the situation is assessed and recovery is planned. The loss of a reagent feed to a separation process is one example of such a situation. As far as possible, all such situations should have been anticipated, assessed and included within appropriate procedures, including step-by-step recovery procedures to return the reprocessing facility to a safe and stable state. Nevertheless, the personnel responsible for _criticality staffsafety should be involved in all such decisions and should subsequently analyse the event forto produce feedback and learning.identify lessons to be learnt

RADIATION PROTECTION

RADIATION PROTECTIONAT A REPROCESSING FACILITY

<u>8.63.</u> The requirements for radiation protection in operation <u>of a nuclear fuel cycle facility</u> are established in <u>NS-R-5 (Rev. 1) [1]</u>, <u>Requirement 67 and paras 9.3690–9.45</u>, and appendix IV, paras IV.77, IV.78101 of SSR-4 [1]. General requirements for radiation protection are established in Part 3 of and GSR Part 3 [7]; <u>and recommendations on the implementation of GSR Part 3 [7] requirements for the protection of workers are provided in IAEA Safety Standards Series No. GSG-7-[8]., Occupational Radiation Protection [34].</u>

<u>8.64.</u> The operating organization <u>of a reprocessing facility</u> should have a policy to optimize protection and safety <u>in a systematic manner</u>, and is required to ensure doses are below <u>national doseauthorized</u> limits and <u>are as low as reasonably achievable</u> within any dose constraints set by the operating organization. The policy should address the minimization of exposure to radiation by all available physical means and by administrative arrangements, including the use of time: see paras 9.91 and distance during operations 9.93 of SSR-4 [1].

7.52. Requirement 67 of SSR-4 [1] states that "**The operating organization shall establish** and maintenance activities.

4.44.8.65. The operational **implement a radiation protection programme**." This programme should be established and maintained to fulfil the management's responsibility for protection and safety and should take into account the large inventories, the variety of sources, the complexity and the size of the reprocessing facility. In accordance with Requirement 24 of GSR Part 3 [7], the radiation protection programme for a reprocessing facility is expected to include the following elements:

- (a) <u>The operational Assignment of responsibilities (decision making, corresponding organizational arrangements, including itinerant workers, advisory committee);</u>
- (b) Designation and functions of qualified experts (radiation protection, internal and external dosimetry, workplace monitoring, ventilation, occupational health, radioactive waste management);
- (c) Integration of radiation protection with other areas of health and safety (industrial hygiene, industrial safety, chemical safety and fire safety);
- (d) Accountancy system for radiation generators and radioactive sources (location, description of each radiation generator or radioactive source, output, activity, physical and chemical form);

- (e) Designation of controlled areas and supervised areas;
- (f) Local rules and procedures that are necessary for protection and safety for workers and other persons
- (g) Provision of personal protective equipment;
- (h) Arrangements for monitoring workers and the workplace;
- (i) System for recording and reporting;
- (j) Training programme;
- (k) Methods for reviewing and auditing;
- (1) Emergency procedures;
- (m) Programme for workers' health surveillance;
- (n) Requirements for the assurance of quality and process improvement.

8.66. Requirements for the designation of controlled areas and supervised areas are established in paras 3.88–3.92 of GSR Part 3 [7]. Consideration should also be given to the further classification of such designated areas in accordance with the radiation hazard. This helps operating personnel in assessing the radiation risks associated with tasks in an area, and can be used in setting the frequency of workplace radiation monitoring. The classification assigned should be based initially on that used in the facility design (see para. 6.121 of SSR-4 [1]) and should be developed on the basis of advice from radiation protection personnel, as necessary. Individual contamination zones and the boundaries between them should be regularly checked and adjusted, if necessary to reflect the radiological conditions.

8.67. In areas where there is the potential for air contamination, continuous air monitoring should be performed to alert operating personnel if levels of airborne radioactive material exceed predetermined action levels. The action levels should be set as near as practicable to the normal level of air contamination for the area. Mobile air samplers should be used near sources of contamination and at the boundaries of contamination zones as necessary, e.g. during maintenance or other operations, when there is a risk of contamination spreading. Prompt investigation should be conducted in response to readings of high levels of airborne radioactive material.

4.45.8.68. The radiation protection programme should include provisions for detecting changes in the radiation status (e.g. hot spots, slow incremental increases or reductions in radiation or contamination levels) of equipment (e.g. pipes, vessels, drip trays and filters) or rooms (e.g. contaminated deposits and increase of airborne activity), including by means of monitoring of effluents or environmental monitoring. ItThe programme should also be designed to ensure prompt definition of the problemthat problems are promptly diagnosed and the identification and implementation of timely that corrective and/or mitigatory actions are identified and implemented in a timely manner.

4.46.<u>1.1.</u>Workplace monitoring for purposes of radiation protection inside and outside the reprocessing facility buildings should be complemented by regular, routine monitoring by trained personnel. This should be organized to provide, as far as practicable, regular workplace monitoring of the whole reprocessing facility site. Particular attention should be paid to the recording, labelling or posting where necessary, evaluating and reporting of abnormal radiation levels or abnormal situations. The frequency of workplace monitoring should be related to the relative risk of radiation or contamination in the individual areas. Radiation protection personnel should consider assigning a frequency for monitoring of each facility area based upon easily identified boundaries. The use of photographs or drawings of the area or equipment should be considered for reporting the findings.

4.47.<u>1.1.</u>Radiation protection personnel should be part of the decision making processes associated with the application of the requirements for minimization of exposure (e.g. for the early detection and mitigation of hot spots) and proper housekeeping (e.g. waste segregation, packaging and removal).

Protection against exposure

7.59. Protection against internal and external exposure should be provided during all operations including maintenance. Limitation of exposure time, the use of additional shielding and remote operations and the use of mock-ups should be considered, as necessary, for personnel training and optimization of complex or high dose tasks, to minimize exposure times and exposure rates and to minimize risks.

7.60. A high standard of housekeeping should be maintained within the facility. Cleaning techniques that do not cause airborne contamination should be used. Waste arising from maintenance or similar interventions should be segregated by type (i.e. disposal route), collected and directed to interim storage or disposal as appropriate, in a timely manner.⁵⁶

4.48.<u>1.1.</u>7.61. Regular contamination surveys of facility areas and equipment should be carried out to confirm the adequacy of facility cleaning programmes. Prompt investigations should be carried out following increased radiation or contamination levels. Performing additional cleaning and providing additional shielding could result in additional radiation exposure that should be balanced against the normal exposure from routine operations.

7.62. To aid operators in assessing the risk of any task and in setting the frequency of routine contamination or radiation surveys (rounds), consideration should be given to assigning facility areas a contamination and/or radiation classification. The class assigned should be based initially on the classification used in the facility design and should be developed on advice from radiation protection personnel, as necessary. Such contamination zones and the boundaries between them should be regularly checked and adjusted to match current conditions or other actions taken. Continuous air monitoring should be carried out to alert facility operators if levels of airborne radioactive material exceed predetermined action levels. The action levels should be set as near as possible to the level normal for the area. Mobile air samplers should be used near sources of contamination and at the boundaries of contamination zones as necessary, e.g. during maintenance or other operations, when there is a risk of contamination spreading. Prompt investigation should be carried out in response to readings of high levels of airborne radioactive material.

4.49.<u>1.1.</u>7.63. Newly identified contamination zones should be delineated, with proper posting and barriers provided where these are required by facility procedures. Temporary confinement should be used to accommodate higher levels of contamination (e.g. a temporary enclosure with contamination check at entry points and a dedicated, local ventilation system). A register should be maintained of such contamination zones, barriers and enclosures.

4.50.<u>1.1.</u>7.64. The register of temporary contamination zones should be reviewed regularly by an appropriate level of management. The objective should be to reduce the number of temporary contamination zones either by decontamination or, where possible, by the elimination of the root cause, which may necessitate modifications to the facility or its procedures.

7.65. Good communications between operators, radiation protection personnel, maintenance staff and senior management should be established and maintained to ensure timely corrective actions.

⁵⁶ Allowing waste (including industrial waste material that is suspected to contain radioactive material) to accumulate in work areas contributes to worker doses, both directly as sources and indirectly by impeding work progress. This can cause delays and complicate the identification of (new) sources of contamination, particularly airborne contamination. It can also lead to action levels for decontamination being raised (owing to an increase in background levels of radiation).

7.66. Personnel should be trained to adopt the correct behaviour during operational states, for example, training on general requirements and local radiation protection requirements.

7.67. Personnel should be trained in the use of dosimeters and personal protective equipment (e.g. lead gloves and apron), including dressing and undressing, and in self-monitoring. Personal protective equipment should be maintained in good condition, periodically inspected and kept readily available.

4.51.<u>1.1.</u>7.68. Personnel and equipment should be checked for contamination and should be decontaminated, if necessary, prior to their leaving contamination zones.

4.52.<u>1.1.</u>7.69. Careful consideration should be given to the possible combination of radiological hazards and industrial hazards (e.g. oxygen deficiency, heat stress). Particular attention should be paid to the balance of risks and benefits associated with the use of personal protective equipment, especially air-fed systems.

Intrusive maintenance

4.53.<u>1.1.</u>7.70. Intrusive maintenance⁵⁷ is considered a normal or regular occurrence in reprocessing facilities. The procedures for such work should include the following:

- (a) The estimation, prior to the work starting, of expected doses for all-staff (including decontamination workers);
- (b) Preparatory activities to minimize individual and collective doses for all staff, including:
 - (i) The identification of specific risks due to the intrusive maintenance;
 - (ii)(i)— Operations to minimize the radiation source (inventory), e.g. flushing out and rinsing of parts of the process;
 - (iii)(i) Consideration of the use of mock-ups, remote devices, additional shielding or personal protective equipment, monitoring devices and dosimeters;

The identification of relevant procedures within the work permit, including procedures for meeting requirements for protection of individuals and the staff as a whole, e.g. personal protective equipment, monitoring devices and dosimeters, and time and dose limitations; (c) The measurement of doses during the work:

- (c)(a) -- If doses (or dose rates) are significantly higher than anticipated, consideration should be given to withdrawing personnel to re-evaluate the work.
- (d) The use of feedback to identify possible improvements:

(d)(a) -- For extended maintenance activities, feedback should be applied to the ongoing task.

(a) A temporary controlled area should be created that includes the work area. Depending on the assessed risk, this may include, as necessary:

^{7.71.} Procedures that address the following aspects should be developed and applied according to level of risk⁴⁷:

⁵⁷ Intrusive maintenance is maintenance involving a significant reduction in shielding, the breaking of static

containment or a significant reduction of dynamic containment, or a combination of these. 47

Where the level of risk is difficult to determine (e.g. for new tasks or initial breaking of containment following a fault), the precautions taken should initially be cautious, based on the assessed hazard and operational experience, until the risk assessment can be reviewed in the light of new data.

- (i) An enclosure⁵⁸ with a temporary ventilation system with filtration and/or exhaust to the facility's ventilation system;
- -Barriers with appropriate additional radiation and/or airborne contamination monitors.
- (b) Personal protective equipment (e.g. respirators, over suits), as specified, should be provided at the entry points and used when dealing with any release of radioactive material.
- (c) In accordance with the assessed risk, a dedicated trained person, usually the radiation protection officer, should be present at the work place to monitor the radiological conditions and other safety related conditions; this individual should have the authority to halt the work and withdraw personnel in case of unacceptable risk (e.g. oxygen deficiency, if air-fed equipment is in use). This dedicated individual should also provide assistance to the maintenance staff in putting on, taking off and monitoring personal protective equipment.

These recommendations are applicable when the normal containment barrier is to be reduced or removed as part of a maintenance or modification activity.

Monitoring of occupational exposure

7.72. There should be appropriate provisions for the measurement of radiation and contamination to ensure compliance with regulatory and operational limits controlling doses to individuals. Instrumentation should be provided, where appropriate, to give prompt, reliable and accurate indications of airborne radiation and direct radiation in normal operation and accident conditions.

4.54.8.69.7.73. Doses to personnelworkers should be estimated in advance and should be monitored during work activities, using suitably located devices and/or personal dosimeters (preferably alarmed) where with electronic alarms), as appropriate.

7.74. The extent and type<u>assessment</u> of <u>workplace monitoring should be commensurate with the expected</u> level of airborne activity, contamination and radiation type, and the potential for these to change.

7.75. Personal dosimeters should be used as necessary, with, where available, alarms set for both cumulative dose and dose rate.

7.76. The selection and use of personal dosimeters and mobile radiation detectors should be adapted to the expected spectrum of radiation energies (alpha, beta/gamma or neutron) and the physical states (solid, liquid and/or gaseous forms) of radioactive material.

7.77. Equipment for monitoring local dose rates and individual doses and airborne activity for reprocessing facilities should include, as necessary, the following:

- (a) Film dosimeters, solid trace detectors or electronic beta/gamma and neutron dosimeters, criticality 'lockets' or belts, TLDs (thermoluminescent dosimeters) and indium foil criticality event detectors;
- (b) TLD extremity dosimeters (e.g. to measure doses to fingers);
- (c) Mobile airborne activity monitors with immediate, local alarms

⁵⁸ An enclosure is a (usually temporary) combination of a static barrier (containment) supplemented by a dynamic barrier (ventilation) with appropriate entry facilities, completely enclosing (boxing in) a work area and sealed, as far as practical, to local surfaces (walls, floors, etc.) to limit and minimize the spread of contamination. Where possible, enclosures should be modular with a rigid or heavy duty plastic outer 'skin' (that is resistant to damage) and a lighter weight (thinner), easily decontaminable, inner skin to allow for maximum recycling and reuse and to minimize waste volumes. In some States, the inner skin is called a 'tent' or 'greenhouse'.

(for maintenance work areas, tents and temporary enclosures and air locks); (d) Mobile air samplers for low level monitoring.

4.55.8.70. The methodology for assessing doses due to internal <u>occupational</u> exposure should be based on in vivo and in vitro monitoring, as appropriate, supplemented by the timely collection of data from air sampling in the workplace, in combination with worker occupancy data. Where necessary, the relationship between fixed <u>detectorssamplers</u> and individual doses should be verified by the use of personal air samplers in sampling campaigns of, preferably, limited duration.

8.71. Workplace monitoring inside and outside the reprocessing facility buildings should be complemented by a regular radiological survey of the whole reprocessing facility site. Particular attention should be paid to the recording, labelling or posting where necessary, evaluating and reporting of abnormal radiation levels or abnormal situations. The frequency of workplace monitoring is required to be related to the relative risk of radiation or contamination in the individual areas: see para. 3.97 of GSR Part 3 [7]. Radiation protection personnel should consider assigning a frequency for monitoring of each facility area based upon easily identified boundaries. The use of photographs or drawings of the area or equipment should be considered for reporting the findings.

<u>8.72.</u> Radiation protection personnel (i.e. radiation protection manager, radiation protection officer and their representatives) should be part of the decision-making processes associated with the optimization of protection and safety (e.g. for the early detection and mitigation of hot spots) and proper housekeeping (e.g. waste segregation, packaging and removal).

8.73. Protection against internal exposure and external exposure should be provided during all operations including maintenance. Limitation of exposure time, the use of additional shielding, remote operations and the use of mock-ups should be implemented, as necessary. In addition, for complex high dose tasks, training should be provided for the personnel involved to minimize exposure times and optimize exposures.

8.74. A high standard of housekeeping is required to be maintained within the reprocessing facility: see Requirement 64 of SSR-4 [1]. Cleaning techniques that do not cause airborne contamination should be used. Waste arising from maintenance or similar interventions should be segregated by type (i.e. disposal route), collected and directed to temporary storage or disposal as appropriate, in a timely manner⁵⁹.

<u>8.75. Regular contamination surveys of facility areas and equipment should be performed to confirm</u> the adequacy of facility cleaning programmes. Prompt investigations should be conducted following increased radiation or contamination levels. Performing additional cleaning and providing additional shielding could result in additional radiation exposure that should be balanced against the normal exposure from routine operations.

<u>8.76.</u> Newly identified contamination zones should be delineated, with proper posting and barriers provided in accordance with facility procedures. Temporary confinement should be used to accommodate higher levels of contamination (e.g. a temporary enclosure with contamination check at entry points and a dedicated, local ventilation system). A register should be maintained of such contamination zones, barriers and enclosures.

⁵⁹ Allowing waste (including industrial waste material that is suspected to contain radioactive material) to accumulate in work areas contributes to occupational exposure, both directly as sources and indirectly by impeding work progress. This can cause delays and complicate the identification of (new) sources of contamination, particularly airborne contamination. It can also lead to action levels for decontamination being raised (owing to an increase in background levels of radiation).

8.77. The register of temporary contamination zones should be reviewed regularly by an appropriate level of management. The objective should be to reduce the number of temporary contamination zones either by decontamination or, where possible, by the elimination of the root cause, which may necessitate modifications to the facility or its procedures.

8.78. Good communications between operating personnel, radiation protection personnel, maintenance personnel and senior management should be established and maintained to ensure timely corrective actions.

8.79. Paragraph 9.43 of SSR-4 [1] states:

"Even where there are separate radiation protection personnel, the operating personnel, including technical support personnel, shall be given suitable training in radiation protection before the start of their duties. Periodic retraining in operational radiation protection shall be conducted."

8.80. Site personnel should be trained in the use of personal dosimeters and personal protective equipment (including dressing and undressing), and in self-monitoring. Personal protective equipment is required to be maintained in good condition, periodically inspected and kept readily available: see para. 3.95 of GSR Part 3 [7].

<u>8.81. Personnel and equipment should be checked for contamination and should be decontaminated, if</u> <u>necessary, prior to their leaving contamination zones.</u>

8.82. Careful consideration should be given to the possible combination of radiological hazards and industrial hazards (e.g. oxygen deficiency, heat stress). Particular attention should be paid to the balance of risks and benefits associated with the use of personal protective equipment, especially air-fed systems.

<u>8.83.</u> Intrusive maintenance⁶⁰ is considered a normal or regular occurrence in reprocessing facilities. The procedures for such work should include the following:

- (a) The estimation, prior to the work starting, of expected doses for all persons involved (including decontamination personnel).
- (b) Preparatory activities to optimize individual and collective doses, including:
 - (i) The identification of specific risks due to the intrusive maintenance;
 - (ii) Operations to minimize the radiation source (inventory), e.g. flushing out and rinsing of parts of the process:
 - (iii) Consideration of the use of mock-ups, remote devices, additional shielding or personal protective equipment, monitoring devices and dosimeters;
 - (iv) The identification of relevant procedures within the work permit, including procedures for optimizing protection and safety, e.g. personal protective equipment, monitoring devices and dosimeters, and time and dose limitations;
- (c) The measurement of doses during the work. If doses (or dose rates) are significantly higher than anticipated, consideration should be given to withdrawing personnel to re-evaluate the work.

⁶⁰ Intrusive maintenance is maintenance involving a significant reduction in shielding, the breaking of static containment or a significant reduction of dynamic containment, or a combination of these. 47

Where the level of risk is difficult to determine (e.g. for new tasks or initial breaking of containment following a fault), the precautions taken should initially be cautious, based on the assessed hazard and operational experience, until the risk assessment can be reviewed in the light of new data.

(d) The use of feedback to identify possible improvements. For extended maintenance activities, feedback should be applied to the ongoing task.

8.84. When a normal containment barrier is to be reduced or removed as part of a maintenance or modification activity, procedures that address the following aspects should be developed and applied in accordance with the level of risk⁶¹:

- (a) A temporary controlled area should be created that includes the work area. Depending on the assessed risk, this may include, as necessary:
 - (i) An enclosure⁶² with a temporary ventilation system with filtration and/or exhaust to the facility's ventilation system;
 - (ii) Barriers with appropriate additional radiation and/or airborne and surface contamination monitors.
- (b) Personal protective equipment (e.g. respiratory protective equipment, over-suits), as specified, should be provided at the entry points and used whenever there is a risk of release of radioactive material.
- (c) A dedicated trained person, usually the radiation protection officer, should be present at the work place to monitor the radiological conditions and other safety related conditions. This individual should have the authority to halt the work and withdraw personnel in case of unacceptable risk (e.g. oxygen deficiency, if air-fed equipment is in use). This individual should also provide assistance to the maintenance staff in putting on, taking off and monitoring personal protective equipment.

Requirement 37 of SSR-4 [1] states:

"Equipment shall be provided at the nuclear fuel cycle facility to ensure that there is adequate radiation monitoring in operational states, in design basis accidents and, if appropriate, in design extension conditions."

8.85. The extent and type of workplace monitoring at a reprocessing facility should be commensurate with the expected level of airborne activity, contamination and radiation, and the potential for these to change. The selection and use of personal dosimeters and radiation monitoring instrumentation should take into account the range of doses and dose rates and the radiation energies (alpha, beta/gamma or neutron) expected to be present within the reprocessing facility.

8.86. Equipment for monitoring dose rates, individual doses, surface contamination and airborne activity in reprocessing facilities should include, as necessary, the following:

- (a) Passive dosimeters and/or electronic beta/gamma and neutron dosimeters;
- (b) Criticality detectors (area and individual);
- (c) Extremity dosimeters (e.g. to measure doses to the fingers or the lens of the eye);

⁶¹ Where the level of risk is difficult to determine (e.g. for new tasks or initial breaking of containment following a fault), the precautions taken should initially be cautious, based on the assessed hazard and operational experience, until the risk assessment can be reviewed in the light of new data.

⁶² An enclosure is a (usually temporary) combination of a static barrier (containment) supplemented by a dynamic barrier (ventilation) with appropriate entry facilities, completely enclosing (boxing in) a work area and sealed, as far as practical, to local surfaces (walls, floors, etc.) to limit and minimize the spread of contamination. Where possible, enclosures should be modular with a rigid or heavy duty plastic outer 'skin' (that is resistant to damage) and a lighter weight (thinner), easily decontaminable, inner skin to allow for maximum recycling and reuse and to minimize waste volumes. In some States, the inner skin is called a 'tent' or 'greenhouse'.

- (d) Mobile airborne activity monitors with immediate, local alarms (for maintenance work areas, tents and temporary enclosures and air locks);
- (e) Mobile air samplers.

4.56.8.87. In the event of abnormal radiation or contamination being detected in a room or area, checks of the staff that had beenpersonnel present in the area should be carried outperformed and the appropriate decontamination or medical intervention should be implemented in accordance with the results. The details of such interventions are outside the scope of this Safety Guide.

7.78. In addition to personal monitoring and workplace monitoring, routine in vivo monitoring and biological sampling should be implemented in accordance with national regulations. The effects of hazardous chemicals and the radiological effects should be taken into account in monitoring programmes as necessary.

4.57.8.88. Further guidancerecommendations on occupational radiation protection and the assessment of internal exposure and external exposure to radiation can be foundare provided in GSG-7 [834].

MANAGEMENT OF FIRE SAFETY, CHEMICAL SAFETY AND INDUSTRIAL SAFETY

MANAGEMENT OF FIRE SAFETY, CHEMICAL SAFETY AND INDUSTRIAL SAFETY AT A REPROCESSING FACILITY

8.89. Requirements for protection against fire and explosion are established in Requirement 69 and paras 9.109–9.115 of SSR-4 [1]. Requirements relating to industrial and chemical safety are established in Requirement 70 and paras 9.116 and 9.117 of SSR-4 [1].

4.58.8.90. The potential for fire or exposure to chemical and other industrial hazards is significant for reprocessing facilities owing to their size and complexity, the nature of the materials processed and stored and the processes used. The list of conventional non-nuclear hazards found in reprocessing facilities is extensive and includes the following:

7.79. The list of conventional non-nuclear hazards found in reprocessing facilities is extensive and could include the following:

- (a) Conventional hazardous chemicals in the process or in storage;
- (b) Electrical works;
- (c) Fire and explosion;
- (d) Superheated water and steam;
- (e) Asphyxiation and anoxia;
- (f) Dropped loads;
- (g) Falls from elevated working places; (h)

(h) Noise; (i)

(g)(i)Dust.

Chemical hazards

8.91. 7.84. The exposure of personnel to chemical hazards should be assessed using a method similar to that for the assessment of radiation exposure and should be based upon the collection of data from air sampling in the workplace, in combination with personnel occupancy data. This method should be assessed and reviewed as appropriate by the appropriate regulatory authority. The acceptance levels of exposure for various chemical hazards in a reprocessing facility can be found in Ref. [26].

4.59.8.92. Reprocessing facilities should be designed and operated to protect workers from the hazards associated with the use of strong acids and hazardous chemicals. Particular attention should be given to all processes at elevated temperatures and to the hazards associated with the use of organic solvents in the extraction stages.

4.60.8.93. 7.85. In the reprocessing facility and analytical laboratories, the use of chemical reagents should be controlled by written procedures to prevent explosion, fire, toxicity and hazardous chemical interactions. These procedures should identify the nature and quantities of authorized chemicals. Where necessary, eye protection and local ventilation should be specified and provided. Consideration should be given to the need for breathing apparatus, equipment for dealing with chemical spills and suitable protective wear for chemical emergencies.

4.61.8.94. 7.86. Chemicals should be stored in well-aerated ventilated locations or dedicated, secure storage arrays outside the process or laboratories, preferably in low occupancy areas. Containers used to store chemicals should be clearly marked, including the potential hazards that the chemical poses.

4.62.8.95. 7.87. Personnel should be informed about the chemical hazards that exist. Operators shouldOperating personnel are required to be properly trained with respect to the hazards associated with the process chemicals (see para. 9.117 of SSR-4 [1] in order to adequately identify and respond to the problems that maymight lead to chemical accidents.

7.88. As required by national regulations, a health surveillance programme should be set up for routinely monitoring the health of <u>workerspersonnel</u> who <u>maymight</u> be exposed to harmful chemicals.

4.63.8.96. Fire The surveillance programme should address short term effects (acute exposure) and explosion hazardslong term effects (chronic exposure).

<u>8.97.</u> 7.89. During an emergency, special consideration should be given to the presence of both chemical and radiological hazards.

4.64.8.98. Flammable, combustible, explosive and strongly oxidizing materials are used in reprocessing facilities (e.g. some organic solvents in the extraction stage, and nitric acid and other materials and reagents throughout the process). Emergency systems and arrangements to prevent, minimize and detect the hazards associated with such materials should be properly maintained, and regularly exercised, to ensure that a rapid response can be deployed to any incident and its impact can be minimized.

4.65.8.99.7.90. To minimize the fire hazard of pyrophoric metals (e.g. zirconium or uranium particles), hot cells where fuel shearing hot cellstakes place and other locations where such materials could accumulate should be monitored, periodically checked and cleaned in accordance with procedures. In some cases, routine flushing out (i.e. high flow rate washing) or inerting of equipment may be necessary.

4.66.8.100. 7.91. The procedures and training for responses to fires in areas containing fissile material should pay particular attention to the prevention of a criticality and preventing any unacceptable reduction of criticality safety margins; (see SSG-27 [3] for further recommendations).

4.67.8.101.7.92. The work permit and facility procedures and instructions should include an adequate assessment of and, as necessary, a check-sheet on the potential radiological consequences of fires resulting from activities that involve potential ignition sources, e.g. welding, and should define the precautions necessary for performing such work. <u>See also para. 5.73.</u>

4.68.8.102. 7.93. The prevention and control of waste material accumulations (contaminated material and 'clean' material) should be rigorously enforced to minimize the fire load (fire potential) in all areas

of the reprocessing facility. Auditing for waste accumulations should be an important element in all routine inspection and surveillance activities by all levels of personnel. Periodic inspections by fire safety professionals should be part of the audit programme.

4.69.8.103. 7.94. To ensure the efficiency and operability of fire protection systems, suitable procedures, training and drills shouldare required to be implemented, including: see para. 9.`09 of SSR-4 [1]. This includes the following:

- (a) Periodic testing, inspection and maintenance of the devices associated with fire protection systems (fire detectors, extinguishers and fire dampers);
- (b) General and detailed (location specific) instructions and related training for firefighters;
- (c) Firefighting plans;
- (d) Fire drills, including the involvement of off-site emergency services; (e) Training for operating staff and emergency teams.

MANAGEMENT OF RADIOACTIVE WASTE

(e) <u>A strategyTraining</u> for operating staff and emergency teams.

MANAGEMENT OF RADIOACTIVE WASTE AND EFFLUENTS AT A REPROCESSING FACILITY

4.70.8.104. The requirements relating to the management of radioactive waste should be and effluents in operation are established by the operating organization (see in Requirement 68 and paras 4.147–4.155). The strategy should be implemented on the site of the reprocessing facility in accordance with the types 9.102–9.108 of waste to be processed and the national waste management policy and strategy.SSR-4 [1].

4.71.8.105. Waste minimization should be an important objective for managers and for workers at the reprocessing facility. As part of the management system, an integrated waste management plan and supporting procedures should be developed, implemented, regularly reviewed and updated as necessary. All facilityoperating personnel should be trained in the waste management hierarchy (namely: eliminate, reduce, reuse, recycle and dispose), the requirements: see para. 6.17 of SSR-4 [1]), the waste management planprogramme for the reprocessing facility and the relevant procedures. Waste minimization targets should be set and regularly reviewed and a system for continuous improvement (minimization of waste volumes and waste activity in relation to the work carried outperformed) should be put in place (see NS-R-5 (Rev. 1) [1] paras 9.54 9.56). implemented.

4.72.8.106. All waste is required togenerated at a reprocessing plant should be treated and stored in accordance with pre-established criteria-and the, taking into account any national waste classification schemeschemes. Waste management is required to take into-involves a consideration both on-site and off-site waste storage capacity, as well as disposal options and available disposal facilities. Every effort should be made to characterize the waste as fully as possible, especially waste withoutfor which a recognized disposal route-has not yet been identified. Where a disposal facility is in operationroute does exist, waste characterization should be performed in such a way that compliance with the-waste acceptance requirementscriteria can be demonstrated. The-available information characterizing the waste is required to be held in secure and recoverable archives (and be retrievable: see NS-R-5 (Rev. 1) [1], appendix IV, paras IV.809.104 and IV.82).9.106 of SSR-4 [1].

4.73.8.107. Operational arrangements should be such that the <u>requirement to minimize the</u> generation of radioactive waste <u>of all kinds (see para. 9.102 of SSR-4 [1])</u> is avoided or the radioactive waste generated is reduced to a practical minimum (met (e.g. by reducing the generation of secondary waste

and by the reuse, recycling and decontamination of materials). Trends in the generation of radioactive waste should be monitored and the effectiveness of the waste reduction and minimization measures applied should be demonstrated. Equipment, tools and consumable material entering hot cells, shielded boxes and gloveboxes should be minimized as far as practicable.

4.74.8.108. The accumulation of radioactive waste on the site should be minimized, as far as practicable. All accumulated waste should be stored in dedicated storage facilities that are designed and operated to standards equivalent to those of the reprocessing facility itself.

4.75.8.109. Any radioactive waste generated at a reprocessing facility should is required to be characterized by: see paras 6.94 and 9.103 of SSR-4 [1]. This should include a determination of its physical, chemical and radiological properties to allow its subsequent optimum management, i.e. appropriate pretreatmentpre-treatment, treatment, conditioning and selection or determination of an interima temporary storage or disposal route. To the extent possible, the management of waste should ensure that all waste will meet the specifications for existing interimtemporary storage and/or disposal routes, as appropriate. Particular care should be taken to segregate waste containing fissile material and ensure criticality safety for such waste- (see also paras 9.84 and 9.85 of SSR-4 [1]).

4.76.8.110. Consideration should be given to segregating solid waste according toin accordance with its origin, which can be indicative of its potential radioactive 'fingerprint' ⁶³ and thus can provide information on routes for processing, storage and disposal. The radioactive fingerprint, in conjunction with rapid, limited, local radiometric radiological measurements (e.g. total beta/gamma activity), should be used as sorting criteria at the location where the waste is generated. This permits rapid segregation of the waste and the choice of appropriate waste handling techniques, and should be considered in relation to optimizing protection and safety both in the initial handling of the waste and in the subsequent detailed characterization and, if necessary, the sorting of the waste in dedicated waste handling areas. Remote or automatic equipment should be used to the extent possible.

4.77.8.111. The collection and further processing of the waste (i.e. pretreatmentpre-treatment, treatment and conditioning) is required to be organized according to pre-established criteria, and performed in accordance with approved procedures should be defined to meet: see para. 9.105 of SSR-4 [1], with the requirementsaim of ensuring that waste acceptance criteria for established or planned routes for storage and disposal are met.

4.78.8.112. Facility decontamination Decontamination methods should be adopted at a reprocessing facility that minimize the generation of primary and secondary waste and facilitate the subsequent treatment of the waste, e.g. for example by ensuring the compatibility of decontamination chemicals with available waste treatment routes.

4.79.8.113. As far as reasonably achievable, decontamination should be used for reducing and/or minimizingto minimize the environmental impact and maximizingmaximize the recovery of nuclear material. Decontamination of alpha contaminated (e.g. plutonium) waste should be as complete as economically practicable to reduce and/or minimize the impact of long lived emitters on the environment, provided recovery routes are available for the decontamination waste stream.

⁶³ The radioactive fingerprint is the mixture of radioactive nuclides and their ratios that characterize the waste. The radioactive fingerprint may be estimated from the material processed in the area and then confirmed during initial operation of the facility.

4.80.8.114. Clearance procedures for <u>radioactive</u> waste should be provided in accordance with national regulations. These procedures should be used as fully as practicable to minimize the volumes of <u>materialwaste</u> going to active disposal routes and thus the size of disposal facility necessary.

4.81.8.115. Information about the radioactive waste that is necessary for its safe management and eventual disposal now and in the future should required to be collected, recorded and preserved in accordance with the management system (and with regulatory requirements: see GS G 3.3 [31]).para. 9.104 of SSR-4 [1].

Effluent management

4.82.8.116. 7.107. Reprocessing facilities usually have a number of discharge points corresponding either separately or collectively to the specific authorized <u>limits on</u> discharges. The operating organization should establish an appropriate management structure to operate and control each of these discharge points as well as the overall discharges.

4.83.8.117. 7.108.Discharges of radioactive effluents and associated hazardous chemical effluents from nuclear fuel cycle facilities are required to be monitored: see para. 9.104 of SSR-4 [1]. For reprocessing facilities, dischargeeffluent streams should be measured where possible before discharge or, where this is not practicable, in real time at the point of discharge. When used, samplingSampling devices and procedures should provide representative and timely results corresponding to the actual flows or batch releases to the environment.

4.84.8.118. 7.109. The As described in para. 5.172, the operating organization should is required to ensure that all discharges are minimized and are within authorized limits. The personnel involved in the management of discharges from a reprocessing facility should have the authority to shut down processes and facilitieshalt discharges, subject to safety considerations, when they have reason to believe that these aims maymight not be met.

4.85.8.119. 7.110. The operating organization should establish a list of performance indicators to assist in the monitoring and review of the programmes for minimization of discharges. The indicators should be related to maximum upper limits, e.g. monthly goals for discharges to the environment.

4.86.8.120. 7.111. Periodic estimates of the impact on the public (the representative person(s)) should be made using data on effluent releases and standard models agreed with the national authorities. Environmentalregulatory body. An environmental monitoring may alsoprogramme is required (see para. 9.108 of SSR-4 [1]), and the results of this programme should be necessaryused to verify the impact of discharges (and any unplanned releases) on the public and on the surrounding area, to identify any trends and to assess-total public exposure.

Gaseous discharges

7.112. Radioactive gaseous discharges should be treated, as appropriate, by dedicated off-gas treatment systems and by means of HEPA filters.

7.113. After a filter change, the change procedure<u>it</u> should be verified to ensure that filters are correctly seated. Changed filters should be tested to ensure that they provide (at least) the removal efficiency used or assumed in the safety analyses.

4.87.8.121. 7.114. The efficiency of the last stage of filtration before stack release (or as otherwise required by the safety analysis) should be tested as defined in the operational limits and conditions. (see also para. 6.103 of SSR-4 [1]).

Liquid discharges

4.88.8.122. 7.115. All liquids collected from the site of the reprocessing facility (e.g. surface and underground water near buildings and process effluents) that have to be discharged into the environment should be assessed and managed in accordance with authorizations.

4.89.8.123.7.116. The <u>effectiveness of the</u> liquid effluent system (i.e. collection and discharge pipework, <u>and</u> temporary storage, if any) should be correctly operated, and its effectiveness should be maintained as part of the reprocessing facility-(see also para. 6.103 of SSR-4 [1]).

4.90.8.124. 7.117. Authorizations for liquid discharges from a reprocessing facility usually specify an annual quantity of particular radionuclides and if necessary, the physical and chemical characteristics of the effluent. They may also prescribe further conditions designed to minimize the environmental impact, e.g. discharge at high tide, or above a minimum river flow. Operational procedures should be implemented to meet the requirements of the authorization.

4.91.8.125.7.118. Where allowed by its design, the reprocessing facility should be operated in a manner that accommodates batch-wise discharges, which permits verification of the necessary parameters by sampling and timely analysis prior to discharge.

EMERGENCY PREPAREDNESS AND RESPONSE

7.119. THE SCALE, COMPLEXITY EMERGENCY PREPAREDNESS AND THE LEVEL OF POTENTIAL HAZARDS OF RESPONSE FOR A REPROCESSING FACILITIES MEAN THAT ARRANGEMENTS FACILITY

<u>8.126. General requirements</u> for emergency preparedness (for protecting workers, the public and the environment in the event of an accidental release) and maintaining and updating the emergency plan are particularly important. The requirements response are established in NS R 5 (Rev. 1) [1], paras 9.62–9.67 and GSR Part 7 [112], and supporting recommendations on emergency arrangements are provided in GS-G-2.1 [32] and 30] and in IAEA Safety Standards Series No. GSG-2, Criteria for Use in Preparedness and Response for a Nuclear or Radiological Emergency, IAEA Safety Standards Series No. GSG-2 [36]). [35]. Requirements for emergency preparedness and response at nuclear fuel cycle facilities are established in Requirement 72 and paras 9.120–9.132 of SSR-4 [1].

4.92.8.127. As part of emergency preparedness, arrangements are required to be developed for the local, regional and national emergency response organizations: see para. 3.1 and Requirement 22 of GSR Part 7 [19]. These are elaborated in paras 4.161 to 4.167 arrangements are required to be tested periodically to ensure that emergency response functions are performed effectively during a nuclear or radiological emergency: see Requirement 25 of this Safety Guide, since their application begins before active operations commence. GSR Part 7 [19] and para. 9.130 of SSR-4 [1].

8.128. Clear communication protocols are required to be established with local authorities and response organizations: see para. 5.43 of GSR Part 7.120. [19].

4.93.8.129. The operating organization is required to <u>carry out regular</u>ensure availability of personnel with specific expertise on the nature and extent of hazards in facility as well as availability and reliability of all supplies, equipment, communication systems, plans, procedures and other arrangements necessary for effective response in an emergency exercises, some of which: see paras. 9.128, 9.129 and 9.132 of

<u>SSR-4 [1]</u>. The operating organization and response organizations should involve off site resources⁶⁴, to check the adequacy of the<u>develop</u> analytical tools that may be used early in an emergency arrangements, including the training and preparedness of on site and off site personnel and services including communicationsresponse for supporting decision making on protective actions and other response actions.

4.94.8.130. 7.121. The emergency arrangements are required to be periodically reviewed and updated (see GSR Part 7 [11] and GS-G-2.1 [32]), with account taken of : see para. 9.131 of SSR-4 [1]). In performing this review, any lessons learned from operating experience at the facility and at similar facilities, emergency exercises, modifications, periodic safety reviews, emerging knowledge and changes to regulatory requirements should be taken into account.

8.131. 8. In accordance with para. 4.14(b) of GSR Part 7 [19], emergency plans, security plans and contingency plans are required to be developed in a coordinated manner. This should take into account the responsibilities of personnel with responsibilities for safety and personnel with responsibility for nuclear security, to ensure that in the case of an event involving both safety and nuclear security, all crucial functions can be performed in a timely manner. Emergency response plans are required to consider nuclear security events as possible initiators of an emergency: see para. 1.16 of GSR Part 7 [1].. Strategies for rapidly determining the origin of events and deploying appropriate first responders (safety personnel, security forces or a combination of both) should be developed. These strategies should also include the roles and actions of security forces and emergency response personnel, with a focus on coordinated command and control interfaces and communications. The response to such events should be jointly exercised and evaluated by security forces and emergency response personnel. From these exercises or evaluations, lessons should be identified and recommendations should be made to improve the overall response to a potential event.

8.132. For establishing access control procedures during emergencies, when there is a necessity for rapid access and egress of personnel, safety and security specialists should cooperate closely. Both safety and security objectives should be sought for during emergencies as much as possible, in accordance with regulatory requirements.

FEEDBACK OF OPERATING EXPERIENCE AT A REPROCESSING FACILITY

8.133. Requirements on feedback of operating experience are established in Requirement 73 and paras 9.133–9.137 of SSR-4 [1]. Further recommendations on a programme for operating experience feedback are provided in SSG-50 [16].

8.134. The programme for the feedback of operational experience at a reprocessing facility is required to cover experience and lessons learnt from events (including low-level events) and accidents at the facility as well as from other nuclear installations worldwide: see para. 9.133 of SSR-4 [1]. Lessons from relevant events at other (i.e. non-nuclear) facilities should also be considered. This programme should include the evaluation of trends in operational disturbances, trends in malfunctions, near misses and other incidents that have occurred at the reprocessing facility and, as far as applicable, at other nuclear installations. The programme is required to include a consideration of technical, organizational and human factors: see para. 9.134 of SSR-4 [1].

⁶⁴ Even for small facilities, off-site resources may be called upon to provide public reassurance and for on-site response to localized events.

8.135. Useful information on the causes and consequences of many of the most important anomalies and accidents that have been observed in reprocessing facilities and other nuclear fuel cycle facilities is provided in Ref. [33].

5.9. PREPARATION FOR DECOMMISSIONING OF NUCLEAR FUEL REPROCESSING FACILITIES

8.1. Recommendations<u>General requirements</u> for the decommissioning of nuclear fuel cycle facilities are provided in WS-G-2.4 [24] based on the requirements established in <u>IAEA Safety Standards Series No.</u> GSR Part 6 [23] that include the following:

5.1.9.1. The initial, Decommissioning of Facilities [36]. Requirements for the preparation for decommissioning strategy is required to be selected in accordance with the national policy on the management of radioactive waste.of a reprocessing facility are established in Requirement 74 and paras 10.1–10.13 of SSR-4 [1].

- (a) The decommissioning strategy, the<u>developed</u> decommissioning plan and the supporting safety assessment (appropriate to the development stage of the decommissioning strategy and plan) are required to be produced early in the design stage.
- (b) Decommissioning is required to be included in the optimization of protection and safety by iteration of the facility design, the decommissioning strategy and plan and the safety assessment.
- (c) Adequate financial resources are required to be identified and allocated to carry out decommissioning, including the management of the resulting radioactive waste.

5.2.9.2. 8.2. The developed decommissioning plan and the safety assessment should be are required to be periodically reviewed and updated throughout the <u>lifetime of the</u> reprocessing facility's commissioningfacility: see paras 7.5 and operation stages (see GSR Part 7.6 [23], Requirements 8<u>of</u> GSR Part 6 [36] and paras 10) to 1 and 10.2 of SSR-4 [1]. This review should take into account of new information and emerging technologies to ensure that:

- (a) The (updated) decommissioning plan is realistic and can be carried outperformed safely-;
- (b) Updated provisions are made for adequate <u>decommissioning</u> resources and their availability, when needed-<u>:</u>
- (c) The radioactive waste anticipated remains compatible with available (or planned) interimtemporary storage capacities and disposal considering its facilities, including any transport and treatment.

8.3. The reprocessing facility should be sited, designed, constructed and operated (maintained and modified) to facilitate eventual decommissioning, as far as practicable. Owing to their size, complexity and the diverse waste arising during operation and decommissioning, particular care should be taken that the following aspects are addressed throughout the lifetime of the reprocessing facility:

- (a) Design features to facilitate decommissioning (e.g. measures to minimize contamination penetrating into the structures and installed provisions for decontamination);
- (b) Physical and procedural methods to prevent the spread of contamination;
- (c) Consideration of the implications for decommissioning when modifications to the facility and experiments at the facility are proposed;
- (d) Identification of practicable changes to the facility design to facilitate or accelerate decommissioning;

- (e) Comprehensive preparation of records for all significant activities and events at all stages of the facility's lifetime, archived in a secure and readily retrievable form and indexed in a documented, logical and consistent manner;
- (f) Minimizing the eventual generation of radioactive waste during decommissioning.

8.4. General requirements in the event of decommissioning being significantly delayed after a reprocessing facility has permanently shut down or has been shut down suddenly (e.g. as a result of a severe process failure or accident) are established in GSR Part 6 [23] and include the potential need to revise the decommissioning strategy, the decommissioning plan and the safety assessment.

9.3. Special measures are required to be implemented during the preparatory works for decommissioning to ensure that criticality control is maintained when handling equipment containing nuclear material for whose subcriticality is controlled by geometry, moderation or absorption: see paras 10.11–10.13 of SSR-4 [1].

5.3.9.4. For any period between a planned or unplanned shutdown and prior to decommissioning starting, safety measures shouldare required to be implemented to maintain the reprocessing facility in a safe and stable state, including measures to prevent criticality, the spread of contamination and fire, and to maintain appropriate radiological monitoring. see para. 10.9 of SSR-4 [1]. The need to revise the safety assessment for the facility in its shutdown state should is also required to be considered. The application of knowledge management methods to retain the knowledge and experience of operatorsoperating personnel in a durable and retrievable form should also be considered. Wherever practicable, hazardous and corrosive materials should be removed from process equipment to safe storage locations before the reprocessing facility is placed into a prolonged shutdown state.

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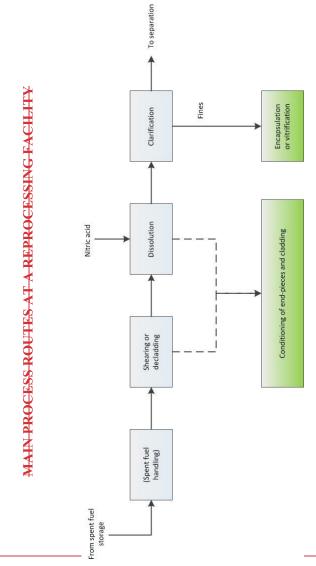
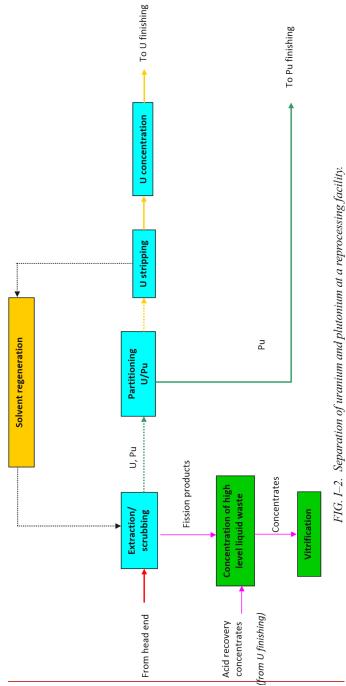
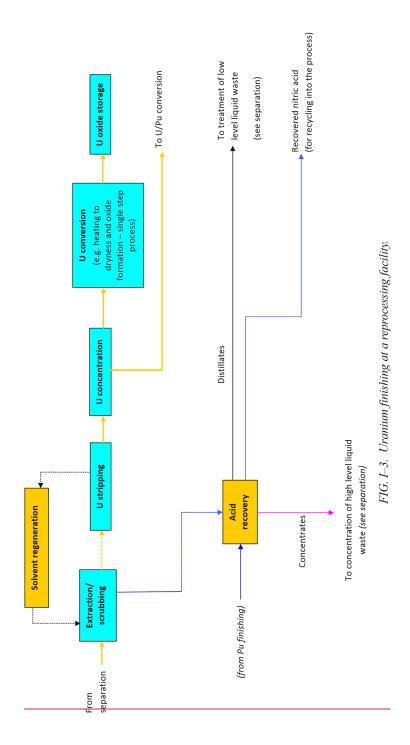


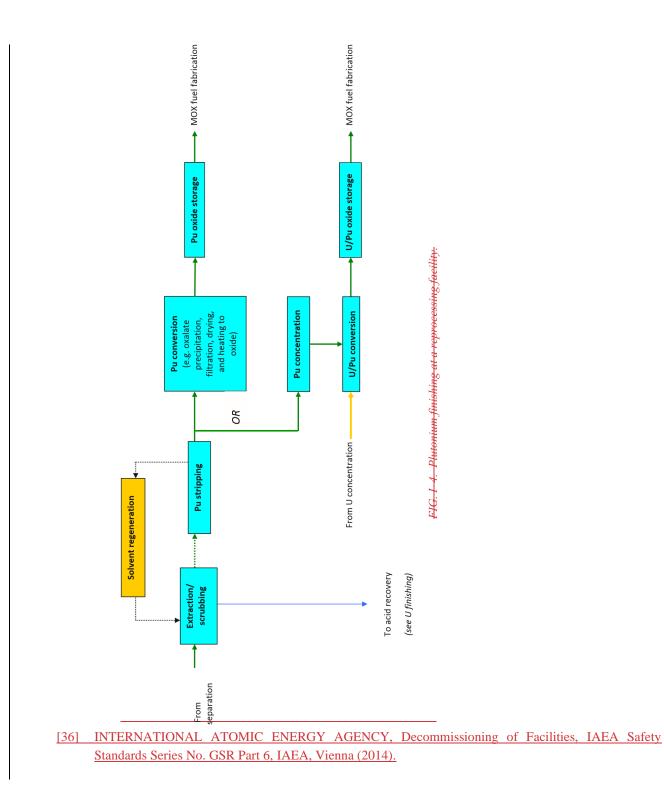
FIG. 1-1. Main process routes at the head end of a reprocessing facility.

Annex I



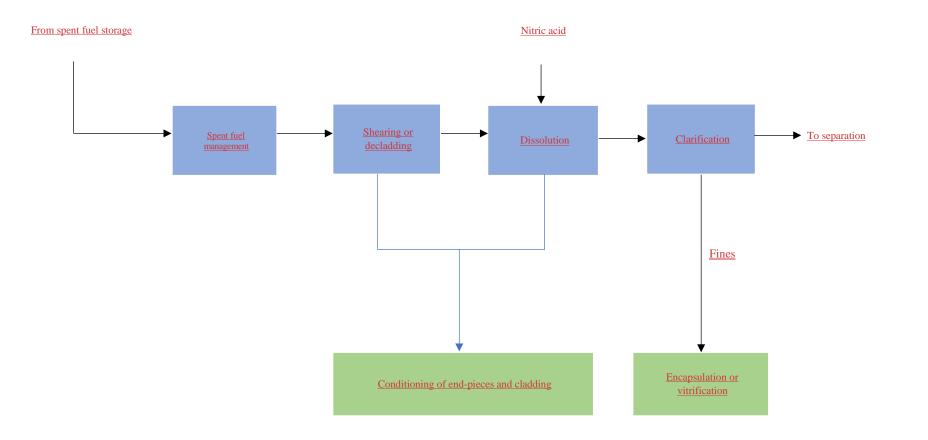


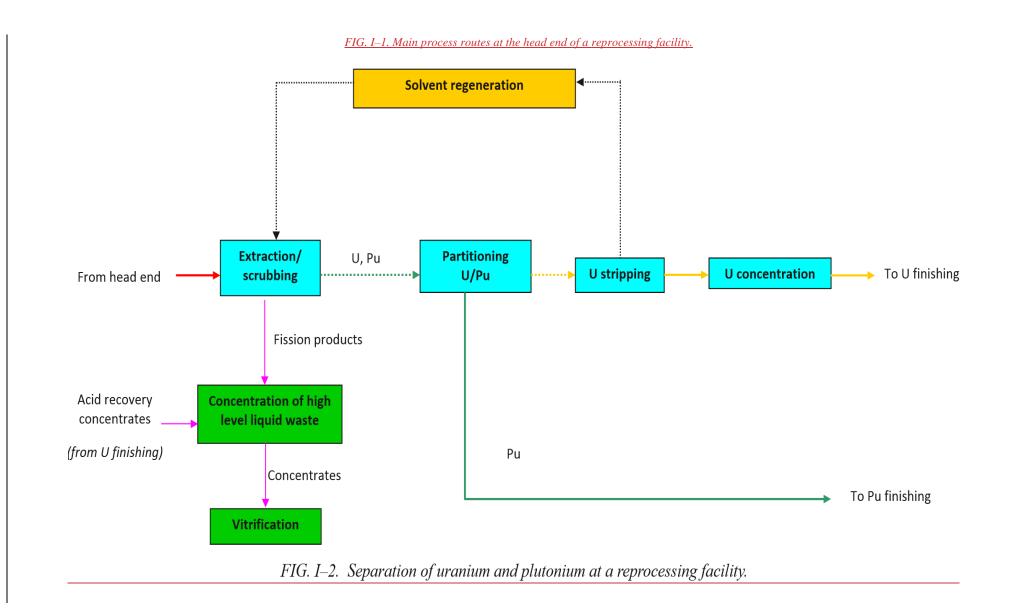




ANNEX I

MAIN PROCESS ROUTES AT A REPROCESSING FACILITY





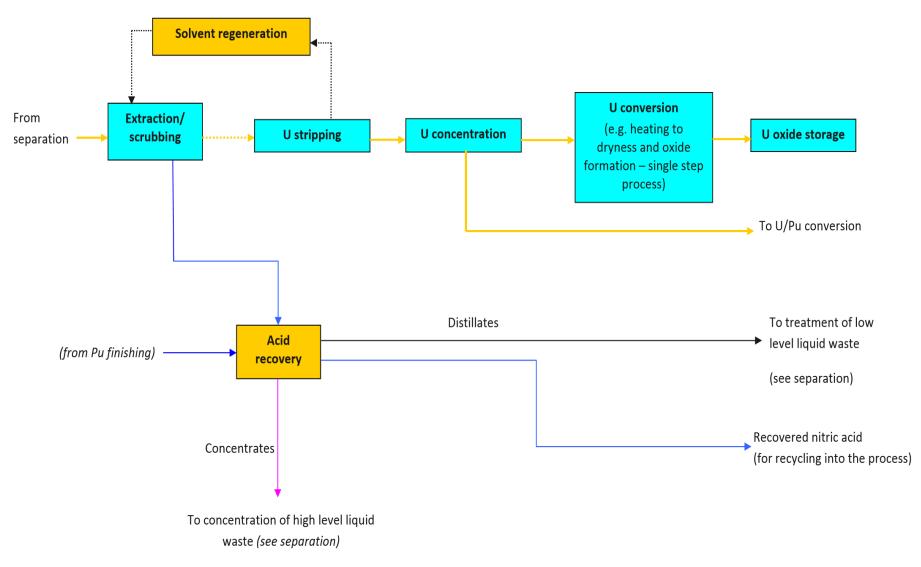
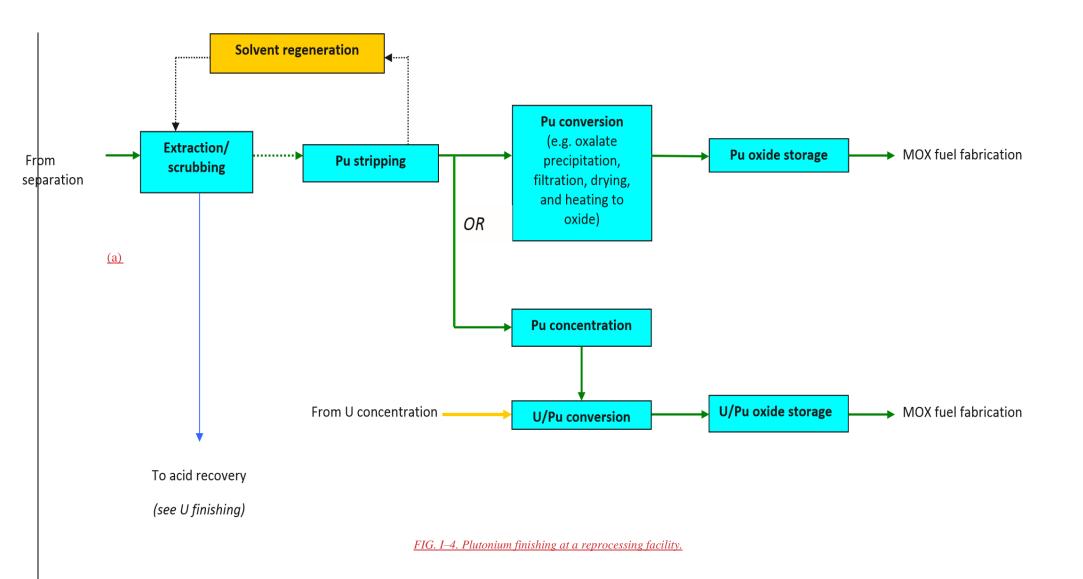


FIG. I–3. Uranium finishing at a reprocessing facility.



Annex II

STRUCTURES, SYSTEMS AND COMPONENTS IMPORTANT TO SAFETY <u>AT A</u> <u>REPROCESSING FACILITY</u>

POSSIBLE CHALLENGES TO SAFETY FUNCTIONS AND EXAMPLES OF PARAMETERS FOR DEFINING OPERATIONAL LIMITS AND CONDITIONS FOR REPROCESSING FACILITIES

Main safety functions:

- (1) Prevention of criticality;
- (2) Confinement of radioactive material:
 (2(a)) Integrity of barriers;
 (2(b)) Cooling and the removal of decay heat;
 (2(c)) Prevention of radiolysis and of generation of other hazardous explosive or flammable materials.
- (3) Protection against external radiation exposure.

Process area	Structures, systems and components important to safety	Events	Safety function initially challenged	Parameters for defining operational limits and conditions
	Camera, detector	Safety concerns in the process	1, 2 and 3	Identification of the fuel assembly (feed programme)
Feeding	Spent fuel burnup measurement system	Criticality event	1	Burnup value
Shearing or	Shearing machine/dissolver	Zirconium fire	2c	Cleanness of the shearing machine
decladding		Criticality event/Potential release of radioactive material	1	(accumulation of material)
	(See the process area 'Vessel')		2	
Dissolution	Measurement systems for temperature, vacuum, density and acidity of the solution	Criticality event	1	Temperature, density, acidity
	System for control of solution poisoning (if required)	Criticality event	1	Neutron poison concentration
	(See the process area 'Vessel')		3	
Clarification	Analytical measurement system	Criticality event in the final storage vessel	1	Hydrogen/plutonium ratio
	Filter cleaning/centrifuge cleaning systems	Potential release of radioactive material	2b	Cleaning system parameters for pressure drop
Conditioning of hulls and end pieces	Measurement system for fissile material contents in hulls	Non-acceptance by the hulls conditioning facility	1	Residual fissile material

TABLE II-1. HEAD END PROCESS AT A REPROCESSING FACILITY (see Fig. I-1)

Process area	Structures, systems and components important to safety	Events	Safety function initially challenged	Parameters for defining operational limits and conditions
	Vessels containing radioactive solution	Leakage of active solution	2a	Detection of leakage (level measurement/sampling in drip trays or sumps, contamination measurements in cells and rooms)
	Cooling supply system (if any)	Overheating/boiling/ crystallization/ corrosion	2b	Flow rate of cooling water, temperature of active solution
Vessel	Heating supply system (if any)	Overheating/boiling/ crystallization/ corrosion	2a, 2b, 2c	Flow rate of heating fluid, temperature of active solution
	Supply system in air for dilution of radiolysis gases (if any)	Explosion (hydrogen)	2c	Flow rate of diluting air for dilution
	Level measurement system	Overflowing	2a	Leakage (and safety issues in downstream process)
	Pressure measurement system (where necessary)	Vessel failure	2a	Leakage
	System for measurement of parameters relating to criticality control (if necessary)	Criticality event	1	Specific operational limits and conditions

TABLE II-1. HEAD END PROCESS AT A REPROCESSING FACILITY (see Fig. I-1) (cont.)

Process area	Structures, systems and components important to safety	Events	Safety function initially challenged	Parameters for defining operational limits and conditions
	(See the process area 'Vessel' in Table II–1)		3	
	Temperature control system	Fire (organic material)	2a	Solution temperature in mixer settlers or columns
Extraction/ scrubbing	Organics content measurement system	Loss of defence in depth for downstream process	2a	Diluent/solvent ratio
	Reagent feeding system	Leakage of plutonium with fission products	1	Reagent flow rate
Uranium/ plutonium partitioning	Temperature control system	Fire (organic material)	2a	Solution temperature in mixer settlers or columns
	Organics content measurement system	Loss of defence in depth for downstream process	2a	Diluent/solvent ratio
	Reagent feeding system	Leakage of plutonium with uranium	1	Reagent flow rate
	System for neutron measurement at the column	Criticality event (prevention)	1	Neutron measurement along the column
	Criticality event detection system	Criticality event (mitigation)	1	Criticality alarm system

TABLE II-2. SEPARATION PROCESS AT A REPROCESSING FACILITY (see Fig. I-2)

rocess area	Structures, systems and components important to safety	Events	Safety function initially challenged	Parameters for defining operational limits and conditions
tripping/	Temperature control system	Explosion (red oil)	2c	Temperature
oncentration f uranium	Process parameters control system	Explosion (red oil)	2c	Administrative controls
olvent	Temperature control system	Explosion (hydrazine) Fire (organic material)	2c	Temperature
egeneration	Analytical measurement system	Explosion (hydrazine) Fire (organic material)	2c, 2a	Administrative controls
ligh level quid waste	(See the process area 'Vessel' in Table II–1)		3	
oncentration	Temperature control system	Explosion (red oil)	2c	Temperature
	Control system for the destruction of nitrates	Overpressure	2c	Administrative controls
Franium	Temperature control system	Fire (organic material)	2a	Temperature
xtraction/ crubbing	Process parameters control system	Fire (organic material)	2a	Administrative controls
Iranium	Temperature control system	Fire (organic material)	2a	Temperature
stripping	Process parameters control system	Fire (organic material)	2a	Administrative controls
franium	Temperature control system	Explosion (red oil)	2c	Temperature
concentration	Process parameters control system	Explosion (red oil)	2c	Administrative controls

TABLE II-2. SEPARATION PROCESS AT A REPROCESSING FACILITY (see Fig. I-2) (cont.)

Process area	Structures, systems and components important to safety	Events	Safety function initially challenged	Parameters for defining operational limits and conditions
Uranium concentration	(See the process area 'Vessel' in Table II–1)		3	
Uranium oxide storage	(See the process area 'Vessel' in Table II–1)		3	
Solvent regeneration	Temperature control system	Fire (organic material)	2a	Temperature
	Analytical measurement system	Fire (organic material)	2a	Administrative controls
Acid recovery	Temperature control system	Explosion (red oil)	2c	Temperature
	Process parameters control system	Explosion (red oil)	2c	Administrative controls

TABLE II-3. URANIUM PRODUCT TREATMENT PROCESS AT A REPROCESSING FACILITY (see Fig. I-3) (cont.)

Process area	Structures, systems and components important to safety	Events	Safety function initially challenged	Parameters for defining operational limits and conditions
Plutonium extraction /	(See the process area 'Vessel' in Table II–1)		1, 3	
scrubbing /	Temperature control system	Fire (organic material)	2a	Temperature
stripping	Process parameters control system	Fire (organic material)	2a	Administrative controls
Plutonium concentration	Process parameters control system	Criticality	1	
Plutonium conversion	Process parameters control system	Criticality	1	Temperature
Plutonium oxide storage	Control system for thermal criteria for storage	Potential release of radioactive material	2a	Temperature, ventilation flowrate
	Storage rack	Criticality	1	Geometry (design, commissioning)
Solvent regeneration	Temperature control system	Fire (organic material)	2a	Temperature
	Analytical measurement system	Fire (organic material)	2a	Administrative controls

TABLE II-4. PLUTONIUM PRODUCT TREATMENT PROCESS AT A REPROCESSING FACILITY (see Fig. I-4)

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