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Predisposal Management of Radioactive Waste from Nuclear Power Plants and Research Reactors

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Draft Safety Guide

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PREDISPOSAL MANAGEMENT OF
RADIOACTIVE WASTE FROM NUCLEAR POWER PLANTS AND RESEARCH REACTORS

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1. INTRODUCTION

BACKGROUND

1.1 Radioactive waste (radioactive material for which no further use is foreseen, and with characteristics that make it unsuitable for authorized discharge, authorized use or clearance from regulatory control) is generated in the production of electricity in nuclear power plants and in the use of research reactors (including subcritical assemblies and critical assemblies). The radioactive waste arising from nuclear power plants and from research reactors is diverse and varied in nature and it encompasses a broad range of radionuclides, half-lives, activity concentration, volume, and physical and chemical properties. Typical waste from nuclear power plants and research reactors includes, but is not limited to: spent ion exchange resins, filters, activated metals, liquid and gaseous effluents, irradiated experimental components, spent fuel declared as waste and waste from decommissioning. Because of the diversity and variation in the waste streams from such facilities, particular consideration over extended periods of time has to be given to all steps of the management of the waste. Thus, a key feature of the predisposal management of radioactive waste from nuclear power plants and research reactors is the interdependence between the steps of predisposal management and disposal within a national framework for waste management.

1.2 The principles that govern the safety of the management of radioactive waste are presented in the Fundamental Safety Principles SF-1 [1], and the requirements to be met are established in the following IAEA Safety Requirements publications: Governmental, Legal and Regulatory Framework for Safety (GSR Part 1) [2], Radiation Protection and Safety of Radiation Sources: International Basic Safety Standards (GSR Part 3) [3] and Predisposal Management of Radioactive Waste (GSR Part 5) [4]. Similar safety aspects and expectations for good practice have been set down in international legal instruments, such as the Joint Convention on the Safety of Spent Fuel Management and on the Safety of Radioactive Waste Management (Joint Convention) [5].

1.3 Reference [4] establishes requirements for the safe management of radioactive waste prior to its disposal. These requirements are derived from the safety principles established in Ref. [1] and include requirements for the protection of human health and the environment and associated responsibilities. Recommendations on the fulfilment of these requirements are provided in this Safety Guide and several associated Safety Guides.

1.4 Predisposal management of radioactive waste, as the term is used in Ref. [4], covers all steps in the management of radioactive waste from its generation up to (but not including) its disposal, including waste processing (pretreatment, treatment and conditioning), storage and transport.

1.5 These steps include the following:

- Pretreatment, which may include waste assay and characterization, waste collection, waste segregation, chemical adjustment and decontamination.
- Treatment, which may include volume reduction, removal of radionuclides and change in composition.
- Conditioning, which involves those operations that transform radioactive waste into a form suitable for subsequent activities such as handling, transport, storage and disposal; conditioning may include immobilization of the waste, placing of the waste into containers and provision of additional packaging.
- Storage, which refers to the temporary placement of radioactive waste in a facility where appropriate isolation and monitoring are provided; storage is an interim activity with the intent to retrieve the waste at a later date for clearance from regulatory control, for authorized use (e.g. subsequent to a decay period), for processing and/or for disposal, or, in the case of effluent, for authorized discharge.

1.6 The generation of radioactive waste cannot be prevented entirely but is required to be kept to the minimum practicable ('waste minimization') (Requirement 8, Ref. [4]). Waste minimization should form an essential element of a radioactive waste management strategy. Waste minimization relates to the type, volume and activity of the waste. Measures to prevent or minimize the generation of radioactive waste have to be put in place at the beginning, in the design of facilities and in the planning of activities that have the potential to generate radioactive waste [4]. This recognizes that the proper planning of the activities that generate radioactive waste is the key to minimizing the quantities generated.

1.7 Reference [2] requires the government to make provision for the safe management and disposal of radioactive waste arising from facilities and activities. Such provisions should be included as essential elements of governmental policy and of the corresponding strategies over the lifetime of facilities and for the duration of activities. Furthermore, the government is also required to enforce continuity of responsibility between successive authorized parties.

1.8 In some instances (e.g. gaseous discharges), the solution for predisposal management of waste has to be found by optimizing conflicting demands, e.g. balancing of exposures of workers and/or those of members of the public, the short term and long term risk implications of different waste management strategies, the technological options available and the costs [4].

1.9 “To select the most appropriate type of pretreatment, treatment and conditioning for the radioactive waste when no disposal facility has been established, reasonable assumptions have to be made about the likely disposal option”, including likely waste acceptance criteria [4]. In cases where waste is to be stored for extended periods, conservative assumptions should be made, for example the time scale in which a disposal facility will become available and, thus, on the behaviour and stability of the waste during the anticipated storage period. All assumptions made that impact the selection of options for the predisposal management of waste should be properly justified. “It is necessary to address the interdependences and the potential conflicts between the operational demands of each of the various steps in waste management, while ensuring that the waste is contained and stored in a passive, safe condition. In striking a balance between choosing an option and retaining flexibility, it is important to ensure that conflicts between operational demands that might compromise safety are avoided” [4].

OBJECTIVE

1.10 The objective of this Safety Guide is to provide operating organizations¹ that generate and manage radioactive waste, as well as regulatory bodies and government bodies, with recommendations on how to meet the requirements for the predisposal management of radioactive waste generated at nuclear power plants and research reactors (including material from subcritical or critical assemblies when declared as waste).

1.11 This Safety Guide provides recommendations and guidance on how to meet the requirements established in Ref. [4], as well as in Refs [2], [3] and [6].

1.12 This Safety Guide supersedes IAEA Safety Standards Series No. WS-G-2.5, Predisposal Management of Low and Intermediate Level Radioactive Waste²; and No. WS-G-2.6, Predisposal Management of High Level Radioactive Waste³, both of which were issued in 2003.

1.13 Guidance on the predisposal management of waste from nuclear fuel cycle facilities is provided in Ref. [7].

SCOPE

1.14 This Safety Guide provides guidance on the predisposal management of all types of radioactive waste generated at nuclear power plants and research reactors (including subcritical and critical assemblies). It covers all stages in the lifetime of a waste management facility, including their siting, design, construction, commissioning, operation, shutdown and decommissioning. It covers all

¹ Operating organizations include the generator of radioactive waste, organizations that carry out decommissioning activities, and operators of facilities for the predisposal management of radioactive waste [4].

² INTERNATIONAL ATOMIC ENERGY AGENCY, Predisposal Management of Low and Intermediate Level Radioactive Waste, IAEA Safety Standards Series No. WS-G-2.5, IAEA, Vienna (2003).

³ INTERNATIONAL ATOMIC ENERGY AGENCY, Predisposal Management of High Level Radioactive Waste, IAEA Safety Standards Series No. WS-G-2.6, IAEA, Vienna (2003).

the steps carried out in the management of radioactive waste following its generation up to (but not including) disposal, including its processing (pretreatment, treatment and conditioning), storage and transport. It covers radioactive waste generated during normal operation and in accident conditions. The recommendations of this Safety Guide are applicable to the generation of radioactive waste at nuclear power plants and research reactors and their predisposal management, the operation of nuclear power plants and research reactors is outside the scope of this Safety Guide. A classification scheme for radioactive waste and recommendations on its application to the various types of radioactive waste are provided in Ref. [8].

1.15 This Safety Guide is not specifically intended to cover the management of spent nuclear fuel as long as it remains a part of the operational activities of the nuclear power plant or research reactor. Management of spent nuclear fuel in facilities that are collocated with a nuclear power plant or a research reactor is addressed in Ref. [9], [10] and [11].

1.16 While storage and transport are included in the definition of predisposal management of radioactive waste, they are not dealt with in detail in this Safety Guide. Recommendations on storage of radioactive waste are provided in Safety Ref. [12]. Transport of radioactive waste is subject to the requirements of Ref. [13].

1.17 Although this Safety Guide does not specifically address non-radiological hazards or conventional industrial health and safety issues, these issues also have to be considered by national authorities, both in their own right and in as much as they may affect radiological consequences [4].

1.18 The Safety Guide does not provide recommendations on the nuclear security of nuclear material, nuclear facilities or radioactive material. Fundamentals, recommendations and guidance on nuclear security at nuclear facilities and for radioactive material are provided in Refs [14], [15], [16] and in other publications in the IAEA Nuclear Security Series.

STRUCTURE

1.19 Section 2 of this Safety Guide provides recommendations on protection of human health and protection of the environment. Section 3 addresses the roles and responsibilities of the government, the regulatory body and the operating organization. Section 4 provides recommendations on the integrated approach to safety. Section 5 provides recommendations on development of the safety case and supporting safety assessment, while Section 6 outlines general safety considerations over the lifetime of a waste management facility. Four appendices are included, which set out examples relevant for the predisposal management of waste from nuclear power plants and research reactors. Three annexes provide examples of waste management systems in different types of reactors.

2. PROTECTION OF HUMAN HEALTH AND PROTECTION OF THE ENVIRONMENT

RADIOACTIVE WASTE MANAGEMENT

2.1 The safety objective and the fundamental safety principles established in Ref. [1] apply to all facilities and activities in which radioactive waste is generated, processed or stored, for the entire lifetime of facilities, including their planning, siting, design, construction, commissioning, operation, shutdown and decommissioning. This includes the associated transport of radioactive waste.

2.2 References [4] and [6] establish requirements for a management system that integrates, among others things, all elements of management, including safety, health, environmental, nuclear security, quality and economic elements, so that safety is not compromised. A key component of such a system in an organization is a robust safety culture.

2.3 In controlling the radiological and non-radiological hazards associated with radioactive waste, the following aspects are also required to be considered: conventional health and safety issues, environmental impacts, radiation risks that may transcend national borders, and the potential impacts and burdens on future generations [1].

RADIATION PROTECTION

2.4 The three general principles of radiation protection, which concern justification, optimization of protection and application of dose limits, are expressed in safety principles 4, 5, 6 and 10 of Ref. [1] and related requirements are established in Ref. [3].

2.5 Requirements for radiation protection have to be established at the national level, with due regard to Ref. [3]. In particular, Ref. [3] requires radiation protection to be optimized for any persons who are exposed as a result of activities, with due regard to dose constraints, and requires the exposures of individuals to be kept within specified dose limits.

2.6 National regulations will prescribe dose limits for the exposure of workers and members of the public under normal conditions. Internationally accepted values for these limits are contained in schedule III of Ref. [3]. In addition to the provision for protection against the exposures that will arise from normal operations, provision has to be made for preventing and limiting the likelihood and magnitude of exposures in anticipated operational occurrences and accident conditions. Requirements for preventing and limiting the likelihood and magnitude of exposures in anticipated operational occurrences and accident conditions are also established in Ref. [3]. They include management requirements and technical requirements for preventing the occurrence of accidents and provisions for mitigating their consequences if they do occur.

2.7 In choosing options for the predisposal management of radioactive waste, consideration has to be given to both the short term and the long term radiological impacts on workers and members of the public [1, 17, 18].

2.8 Doses and risks associated with the transport of radioactive waste have to be managed in accordance with the requirements established in Ref. [13].

PROTECTION OF THE ENVIRONMENT

2.9 Requirements for protection of the environment that are associated with the predisposal management of radioactive waste have to be established by the relevant national regulatory bodies, with all potential environmental impacts that could reasonably be expected taken into consideration [1, 3].

2.10 In accordance with Ref. [1], to achieve the fundamental safety objective of protecting people and the environment from harmful effects of ionizing radiation, “measures have to be taken:

- (a) “To control the radiation exposure of people and the release of radioactive material to the environment;
- (b) “To restrict the likelihood of events that might lead to a loss of control over [source(s)] of radiation;
- (c) “To mitigate the consequences of such events if they were to occur.”

2.11 The operating organization has a duty in the area of radioactive waste management to take measures to avoid or to optimize the generation of radioactive waste, including consideration of requirements related to disposal, with the aim of minimizing the overall environmental impact. This includes ensuring that gaseous and liquid radioactive releases to the environment are in compliance with authorized limits and to reduce doses to the public and effects on the environment to levels that are as low as reasonably achievable (optimization of protection) [19, 20, 21].

2.12 Clearance (the removal of radioactive material within authorized practices from any further regulatory control) and the control of discharges (planned and controlled releases of gaseous or liquid radioactive material to the environment) are addressed in Refs [22], [23] and [24], respectively.

3. ROLES AND RESPONSIBILITIES

LEGAL AND ORGANIZATIONAL FRAMEWORK

Requirement 1 (GSR Part 5, Ref. [4]): Legal and regulatory framework

The government shall provide for an appropriate national legal and regulatory framework within which radioactive waste management activities can be planned and safely carried out. This shall include the clear and unequivocal allocation of responsibilities, the securing of financial and other resources, and the provision of independent regulatory functions. Protection shall also be provided beyond national borders as appropriate and necessary for neighbouring States that may be affected.

Requirement 2 (GSR Part 5, Ref. [4]): National policy and strategy on radioactive waste management

To ensure the effective management and control of radioactive waste, the government shall ensure that a national policy and a strategy for radioactive waste management are established. The policy and strategy shall be appropriate for the nature and the amount of the radioactive waste in the State, shall indicate the regulatory control required, and shall consider relevant societal factors. The policy and strategy shall be compatible with the fundamental safety principles and with international instruments, conventions and codes that have been ratified by the State. The national policy and strategy shall form the basis for decision making with respect to the management of radioactive waste.

3.1 The government is responsible for ensuring that a national policy and strategy are established for the management of radioactive waste [1, 2]. The policy and strategy, and the legal framework, should cover all types and volumes of radioactive waste generated in the State, all waste processing and storage facilities located in the State, and all waste imported into it or exported from it, with due account taken of the interdependences between the various steps of radioactive waste management, the time periods involved and the long term management (including disposal) options available.

3.2 The management of radioactive waste should be undertaken within an appropriate national legal and regulatory framework that provides for a clear allocation of duties and responsibilities, and that ensures the effective regulatory control of the facilities and activities concerned [1, 2]. Measures should be established within the legal framework to ensure compliance with other relevant international legal instruments, such as the Joint Convention [5] the Convention on Nuclear Safety [25], the Code of Conduct on the Safety of Research Reactors [26], the Code of Conduct on the Safety and Security of Radioactive Sources [27], the Convention on Assistance in the Case of a Nuclear Accident [28], and the Convention on Early Notification of a Nuclear Accident or Radiological Emergency [29].

3.3 If more than one governmental body is charged with the implantation of the national policy and strategy, effective arrangements should be put in place to ensure that their responsibilities and functions are clearly defined and coordinated, in order to avoid any omissions or unnecessary duplication. This

should be organized in such a way as to achieve consistency and to enable the necessary feedback and exchange of information.

3.4 In relation to the predisposal management of radioactive waste, where nuclear safety, environmental protection, industrial safety and occupational health aspects are separately regulated, the regulatory framework should recognize that safety as a whole is affected by the interdependences between radiological, industrial, chemical and toxic hazards. This should be taken into account in the regulatory framework, so that it delivers effective control.

3.5 It should be ensured within the legal framework that the construction of facilities for the predisposal management of radioactive waste adjacent to an existing facility that could affect the safety of either facility is monitored and controlled by means of planning requirements or other legal instruments.

3.6 The management of radioactive waste may entail the transfer of the waste from one operating organization to another, or from one State to another. Such transfers create interdependences in legal responsibilities as well as physical interdependences in the various steps in the management of radioactive waste. The legal framework should include provisions to ensure a clear allocation of responsibility for safety throughout the entire waste management process (including provisions for regulatory control and authorization), in particular with respect to the long term storage of radioactive waste and with respect to its transfer between operating organizations.

3.7 The government is responsible for establishing a regulatory body independent from the owner of the radioactive waste and the operating organization managing the radioactive waste, with adequate authority, power, staffing and financial resources to discharge its assigned responsibilities [2, 4].

3.8 Responsibility for safety should be ensured by means of a system of authorization established by the regulatory body. For transfers of radioactive waste between one State and another, authorizations from the relevant national regulatory bodies of both States are required [2, 4].

3.9 A mechanism for providing adequate financial resources is required to be established to cover future costs, in particular, the costs associated with the decommissioning of the nuclear power plant or research reactor and its associated waste management facilities, and also the costs of long term management of radioactive waste (including its storage and disposal) [4, 30]. The organizational and financial arrangements are required to be updated at each stage of licensing. Consideration is also required to be given to the use of the financial resources in the event of a sudden shutdown of the reactor or early dispatch of the waste to a disposal facility.

3.10 In order to facilitate the establishment of a national policy and strategy, the government should establish a national inventory of the radioactive waste (both current waste and anticipated waste, including waste expected to be generated during decommissioning and dismantling of facilities) and

should update it at regular time intervals. This inventory should address the various waste classes as identified in Ref. [8] or in the national waste classification scheme. In establishing the national policy and strategy, account should be taken of the long term management of the waste including its disposal, both from a technical point of view and from the points of view of ensuring adequate human resources and financial resources.

3.11 There should be sufficient capacity to process all waste generated and the storage capacity should be sufficient to take account of uncertainties in the availability of facilities for processing and disposal of waste. In judging the sufficiency of capacity, account should be taken of uncertainties in processes, reliability and availability of systems and the possible need for redundancy.

3.12 The government should consult interested parties (i.e. those who are involved in or are affected by radioactive waste management activities) on matters relating to the development of national policies and strategies that affect the management of radioactive waste, and should take due account of the concerns of the public in decision making [2].

RESPONSIBILITIES OF THE REGULATORY BODY

Requirement 3 (GSR Part 5, Ref. [4]): Responsibilities of the regulatory body

The regulatory body shall establish the requirements for the development of radioactive waste management facilities and activities and shall set out procedures for meeting the requirements for the various stages of the licensing process. The regulatory body shall review and assess the safety case⁴ and the environmental impact assessment for radioactive waste management facilities and activities, as prepared by the operator both prior to authorization and periodically during operation. The regulatory body shall provide for the issuing, amending, suspension or revoking of licences, subject to any necessary conditions. The regulatory body shall carry out activities to verify that the operator meets these conditions. Enforcement actions shall be taken as necessary by the regulatory body in the event of deviations from, or noncompliance with, requirements and conditions.

3.13 The main responsibilities of the regulatory body as related to the safe management of radioactive waste include the development of regulatory requirements, of procedures for licensing, compliance verification and enforcement and of guidance to be followed by licensees. Responsibilities of the regulatory body may also include contributing to the technical basis and inputs for the establishment of policies, safety principles and associated criteria; and establishing requirements or conditions to serve as the basis for regulatory decisions. The regulatory body should also provide specific guidance on how to meet requirements for the safe management of radioactive waste.

⁴ The safety case is a collection of arguments and evidence in support of the safety of a facility or activity. This collection of arguments and evidence may be known by different names (such as safety report, safety dossier, safety file) in different States and may be presented in a single document or a series of documents (see Section 5).

3.14 The scope and level of detail of the regulatory review of the licensing documentation (safety case) for the predisposal management of radioactive waste from nuclear power plants and research reactors should follow a graded approach commensurate with the safety significance, complexity, and maturity of the facility or activity, as well as the characteristics of the waste, with consideration given to the stage in the lifetime of the waste management facility. At each stage in the lifetime of the waste management facility (including decommissioning), the safety case and supporting safety assessment should be reviewed and updated periodically by the operating organization and subsequently reviewed by the regulatory body.

3.15 General recommendations for regulatory inspection and enforcement actions relating to radioactive waste management facilities are provided in Ref. [31]. The regulatory body should periodically verify that the operation of the radioactive waste management facility meets national requirements and the facility's licence conditions; including requirements relating to the keeping of records on inventories and material transfers; requirements for processing, storage, maintenance, inspection, testing and surveillance; the operational limits and conditions; modifications to the facility; and requirements relating to emergency preparedness and response. Such verification may be carried out, for example, by means of routine inspections of the radioactive waste management installations and audits of the operating organization. The regulatory body should verify that the necessary records are prepared and that they are maintained for an appropriate period of time. A suggested list of records is included in Ref. [32].

3.16 The regulatory body should follow a establish a process for informing interested parties about the safety aspects (including health and environmental aspects) of the radioactive waste management facility and about regulatory processes, and should consult these parties, as appropriate, in an open and inclusive manner. The need for confidentiality, e.g. for purposes of nuclear security, should be respected.

3.17 The regulatory body should establish and clarify to the operator the licensing strategy to be adopted for each waste management facility (in accordance with the national legal and governmental framework), for example:

- (a) A licence issued for an indefinite period of time (e.g. the entire lifetime of the predisposal waste management facility), covering the generation and processing of waste and/or the storage system and/or installation, and encompassing the entire anticipated operating period of the facility generating the waste, including periodic review of the safety case and safety assessments (see Section 5); or
- (b) A licence issued for a specified time period, or for a specific stage of the lifetime of the predisposal waste management facility, with the possibility for its renewal on or prior to expiration; or

- (c) A licence issued for a specific activity or condition, e.g. long term storage of radioactive waste after the nuclear power plant or research reactor has been permanently shut down and decommissioned.

3.18 If the regulatory body consists of more than one authority, effective arrangements are required to be put in place through the establishment of clear communication and operational protocols to ensure that regulatory responsibilities and functions are clearly defined, agreed and effectively coordinated. Communication and operational protocols should clearly identify the responsibilities and functions of each authority, should spell out the objectives and actions or agreements and should be periodically reviewed in order to avoid any omissions or unnecessary duplication and to prevent conflicting requirements being placed on the operating organization (Requirement 7, Ref. [2]).

RESPONSIBILITIES OF THE OPERATING ORGANIZATION

Requirement 4 (GSR Part 5, Ref. [4]): Responsibilities of the operator

Operators shall be responsible for the safety of predisposal radioactive waste management facilities or activities. The operator shall carry out safety assessments and shall develop a safety case, and shall ensure that the necessary activities for siting, design, construction, commissioning, operation, shutdown and decommissioning are carried out in compliance with legal and regulatory requirements.

3.19 The operating organization is responsible for the safety of all activities undertaken at its facilities associated with the management of radioactive waste (including activities undertaken by contractors) in compliance with the principles contained in Ref. [1]. The operating organization is responsible for the demonstration of safety by means of a safety case and periodic safety reviews, and is responsible for ensuring that activities are carried out in compliance with the safety case and with national legal and regulatory requirements. The operating organization is responsible for the establishment and implementation of a management system, including the related programmes and procedures necessary to ensure safety. The operating organization is required to maintain a strong safety culture, to take measures to review and assess its safety culture periodically, and to adopt and apply the necessary principles and processes in order to strengthen the safety culture [6].

3.20 In some instances, the operating organization may be the owner of the radioactive waste, while in other cases the owner may be a separate organization or operating unit. If the owner and the operating organization are separate, the interface between responsibilities of the owner and those of the operating organization should be clearly defined, agreed on and documented. Ownership of the waste should be clearly specified. Information on any change in ownership of the radioactive waste or in the relationship between the owner and the operating organization of the waste management facility should be provided to the regulatory body and, as required, to governmental bodies. For example, the operating organization of a nuclear power plant that does not have complete responsibility for all aspects of the predisposal

management of waste should cooperate with and harmonize its approach with that of the regulatory body and the operating organization of the waste management facility (where necessary) to ensure that the management of radioactive waste generated at the plant is appropriately planned and safely conducted.

3.21 The responsibilities of the operating organization of a radioactive waste management facility typically include the following:

- (a) Application to the regulatory body, including submission of an acceptable safety case to obtain regulatory approval for the radioactive waste management facility or activity;
- (b) The conduct of appropriate radiological impact assessments and non-radiological environmental impact assessments in support of the application for a licence, and the conduct of periodic safety reviews;
- (c) The development of operational limits and conditions and controls, including waste acceptance criteria of the waste management facility consistent with the safety case, for approval by the regulatory body;
- (d) The conduct of all activities in accordance with the requirements of the safety case, the licence conditions and the applicable regulations;
- (e) The development and application of procedures for the receipt, storage and processing of radioactive waste;
- (f) Planning for the possible long term storage of radioactive waste after the nuclear power plant or research reactor has been decommissioned;
- (g) Ensuring that the information recorded at a particular step in the waste management process is sufficient to demonstrate compliance with the downstream waste acceptance criteria (e.g. the safety case for disposal of the waste);
- (h) Management of the information required either to support any later onward disposition and/or storage of the radioactive waste or to support the decommissioning of that waste management facility, especially where such decommissioning may take place many decades after operations have ceased;
- (i) The provision of periodic reports as required by the regulatory body (e.g. information on the actual inventory of radioactive waste, on any transfers of radioactive waste into and out of the facility, including material cleared from regulatory control, and on any events that occur at the facility and which have to be reported to the regulatory body) and communication with relevant interested parties and the public;

- (j) The development and implementation of measures that will control the generation of radioactive waste, in terms of its volume and activity content, to the minimum practicable;
- (k) Ensuring that radioactive waste is processed in a manner that complies with the acceptance criteria for storage and disposal as well as with transport requirements. In situations where acceptance criteria for disposal are not yet available, ensuring that the management of radioactive waste is based on reasonable assumptions for the anticipated disposal option, including provisions for waste characterization in order to supply data for future decisions with respect to disposal; and making provisions for relocating the radioactive waste for storage and/or disposal;
- (l) Ensuring that high level waste, including spent fuel declared as radioactive waste, is managed appropriately with account taken of its high activity, heat generation and potential for criticality) [33]. Appendix I provides a listing of the typical properties and characteristics that should be considered for waste packages and spent nuclear fuel declared as waste;
- (m) Due consideration and decision making in the following cases:
 - (1) The management of waste if no disposal option is available;
 - (2) The management of waste that would need to be stored over long periods of time prior to its disposal;
 - (3) The management of waste in the case of storage for radioactive decay with the objective of clearance of the waste from regulatory control or reclassification of the waste.

3.22 The operating organization is responsible for establishing an overall waste management strategy consistent with the national waste management policy. The operating organization should develop a waste management programme that is consistent with the overall waste management strategy, that is facility specific, and that is consistent with other relevant programmes on the site (e.g. on multi-facility sites). The waste management programme:

- (a) Should implement the national waste management policy and strategy, as far as applicable;
- (b) Should take into account the connections between the sources of radioactive waste and the eventual discharge, disposal or onward disposition of the waste from that facility;

- (c) Should take into account the hierarchy of the following strategic options for the predisposal management of radioactive waste:
- (1) Keeping the generation of radioactive waste to the minimum practicable, in terms of its type, activity and volume, by using suitable technologies;
 - (2) Reuse and recycling of materials;
 - (3) Processing of radioactive waste to ensure its safe storage and disposal.

More detailed guidance on facility specific waste management programmes is provided in Appendix II.

3.23 At the design stage, the operating organization is required to prepare an initial decommissioning plan, and to update it as necessary and as required [30]. The final decommissioning plan is required to consider the possible long term storage and disposal of radioactive waste after permanent shutdown of the facility⁵. For new facilities, features that will facilitate decommissioning are required to be taken into account at the design stage; such features should be included in the initial decommissioning plan, together with information on arrangements for how the availability of the necessary financial resources will be ensured.

3.24 For existing facilities without a decommissioning plan, such a plan is required to be prepared by the operating organization as soon as possible. The decommissioning plan is reviewed and updated at each stage and periodically in the lifetime of the facility. Requirements on decommissioning are established in Ref. [30], and recommendations are provided in Ref. [34].

3.25 The operating organization should establish the requirements for training and qualification of its staff and contractors, including for initial training and periodic refresher training. The operating organization should ensure that all staff members concerned understand the nature of the radioactive waste being managed, the objectives of the radioactive waste management processes, the safety case, associated potential hazards and the relevant operating and safety procedures to the extent required by their responsibilities. Supervisory staff should be competent to perform their activities and should therefore be selected, trained, qualified and authorized for that purpose. Trained and qualified radiation protection officers should be appointed to oversee the application of the radiation protection requirements.

3.26 The operating organization should carry out pre-operational tests and commissioning tests to demonstrate compliance of the radioactive waste management facility and its activities with the requirements of the safety case and supporting safety assessment and with the safety requirements established by the regulatory body. A report summarizing the results of the pre-operational and

⁵ The term 'permanent shutdown', as used in this Safety Guide, means that the reactor has ceased operation and will not be restarted, i.e. it will no longer be used for its intended purpose. Permanent shutdown differs from a planned shutdown (e.g. due to refuelling outage, maintenance, inspection or refurbishment) or an unplanned shutdown (e.g. due to a scram).

commissioning tests before the introduction of radioactive material (i.e., inactive commissioning or 'cold processing') should be prepared and should be submitted to the regulatory body for review and acceptance.

3.27 The operating organization should ensure that the clearance of radioactive material within authorized practices from any further regulatory control and the control of discharges of radioactive material and other potentially hazardous materials to the environment are in accordance with the conditions of the licence or authorization, and should limit on-site contamination and occupational exposure, with account taken of the need for optimization of protection and safety.

3.28 Records should be maintained for discharges, the clearance of radioactive material from regulatory control, the reuse or recycling of materials, and the delivery of radioactive waste to an authorized disposal facility or its transfer to other facilities. Such records should be retained until the facility has been fully decommissioned, or alternatively for a period of time after decommissioning as agreed with the regulatory body.

3.29 The operating organization should develop and maintain a records system on the generation, processing, storage and transfer of radioactive waste (e.g. for further processing, storage or disposal), which should cover, among other aspects, the radioactive inventory, the location and characteristics of the radioactive waste, and information on its ownership, origin and place of transfer location [35]. Such records should be preserved and updated, to enable the implementation of the facility specific radioactive waste management programme. The records system should be managed by the operating organization in accordance with regulatory requirements.

3.30 The operating organization should prepare plans and implement monitoring programmes for personnel monitoring, area monitoring and environmental monitoring. Such programmes should be evaluated periodically.

3.31 The operating organization should establish a process for authorization of modifications that includes the evaluation of modifications to the radioactive waste management facility and activities, to the operational limits and conditions, or to the radioactive waste to be processed or stored. The evaluation should use a graded approach that is commensurate with the safety significance of the modifications. The evaluation of the potential consequences of such modifications should also consider potential consequences for the safety of other facilities and for the subsequent storage, further processing or disposal of radioactive waste.

3.32 As stated in Ref. [4], the operating organization is required to put in place appropriate mechanisms for ensuring that sufficient resources, including financial resources, are available to undertake all necessary tasks throughout the lifetime of the facility, including for its decommissioning, for possible long term storage of radioactive waste at the site after the reactor has been permanently shut

down, and for the disposal of radioactive waste (even when a disposal option is not yet available). In certain circumstances, financial resources may need to be provided by the waste owner.

3.33 The operating organization should develop onsite emergency arrangements, include an on-site emergency response plan for preparedness for and response to a nuclear or radiological emergency on the basis of the hazards associated with the facility and activities within the site and the potential consequences of an emergency [36, 37, 38]. In assessing the hazards associated with sites on which radioactive waste processing or storage facilities are also located, the hazards and potential consequences associated with these facilities and the mutual interactions between these facilities should be considered.

4. INTEGRATED APPROACH TO SAFETY

SAFETY AND SECURITY

Requirement 5 (GSR Part 5, Ref. [4]): Requirements in respect of security measures

Measures shall be implemented to ensure an integrated approach to safety and security in the predisposal management of radioactive waste.

Requirement 21 (GSR Part 5, Ref. [4]): System of accounting for and control of nuclear material

For facilities subject to agreements on nuclear material accounting, in the design and operation of predisposal radioactive waste management facilities the system of accounting for and control of nuclear material shall be implemented in such a way as not to compromise the safety of the facility.

4.1 For a new facility, the site selection and design should take nuclear security into account as early as possible and should also address the interface between nuclear security, safety and nuclear material accounting and control, in order to avoid any conflicts and to ensure that all three elements support each other and that neither safety nor security is compromised.

4.2 The operating organization should assess and manage the interfaces between nuclear security, safety and nuclear material accounting and control activities appropriately to ensure that they do not adversely affect each other and that, to the extent possible, they are mutually supportive.

4.3 When material needs to be accessed for purposes of waste management or for IAEA safeguards activities, all the requirements for nuclear safety, radiation protection, waste management and nuclear security should be taken into account. Fundamentals and specific recommendations on

nuclear security in the management of radioactive waste are provided in the IAEA Nuclear Security Series [14, 15, 16].

INTERDEPENDENCES

Requirement 6 (GSR Part 5, Ref. [4]): Interdependences

Interdependences among all steps in the predisposal management of radioactive waste, as well as the impact of the anticipated disposal option, shall be appropriately taken into account.

4.4 Interdependences exist among all steps in the management of radioactive waste, from the generation of the waste up to its disposal, discharge or clearance from regulatory control. Planning should be carried out in advance for all the various steps so that a balanced approach to safety is taken in the overall waste management programme and conflicts between the safety requirements and the operational requirements are avoided. There are various alternatives for each step in the management of radioactive waste. For example, treatment and conditioning options are influenced by the established or anticipated acceptance criteria for storage and disposal. At all times, due consideration should also be given to the interdependence between safety and environmental protection as described in Section 2.

4.5 The following aspects in particular should be addressed:

- (a) The identification of interfaces between each step and the definition of the responsibilities of the various organizations involved;
- (b) The establishment of acceptance criteria and confirmation of conformance with the acceptance criteria.

4.6 Compliance of the waste packages with the waste acceptance criteria for the chosen disposal option (or next step in the waste management process) should be demonstrated; however, in the case that a disposal option has not been identified, reasonable assumptions should be made about the likely disposal option, including likely waste acceptance criteria, and these should be set down clearly.

4.7 For many programmes for the predisposal management of radioactive waste, decisions have to be made before the waste acceptance criteria for disposal are finalized. Decisions on the predisposal management of radioactive waste should be made and implemented so as ultimately to ensure compliance with the waste acceptance criteria for the selected or anticipated disposal option. In addition, in the design and preparation of waste packages for the disposal of radioactive waste, consideration should be given to the suitability of the packages for transport and storage, including for possible retrieval, and to their suitability for handling and emplacement in a disposal facility on the basis of the anticipated waste acceptance criteria.

4.8 Given that disposal is the final step in the management of radioactive waste that cannot be otherwise cleared from regulatory control, discharged or reused, the selected or anticipated disposal option also needs to be taken into account when any other radioactive waste management activity is being considered. However, in many States disposal facilities are not yet available in general or are available only for specific types of waste. In this case, proper determination and documentation of the characteristics of waste form, and waste container should be ensured to provide data for future decisions. Independent of the availability of a disposal facility, all radioactive waste arisings are required to be managed. This means that decisions on waste forms to be produced and waste containers to be used. Such decisions will have to be taken before all radioactive waste management activities are finally established.

4.9 If there is no disposal facility yet available or defined, then an interim position should be taken such that either options are not foreclosed or that all practicable steps will be taken to prepare waste for the anticipated disposal option. The interdependences between the nuclear power plant or research reactor, the predisposal radioactive waste management facility and the (existing or anticipated) disposal facility should also be defined.

MANAGEMENT SYSTEM

Requirement 7 (GSR Part 5, Ref. [4]): Management systems

Management systems shall be applied for all steps and elements of the predisposal management of radioactive waste.

4.10 The requirements on the management system (which should cover safety, health, environmental, nuclear security, quality and economic elements) for all stages in the lifetime of a predisposal radioactive waste management facility are established in Ref. [6]. General guidance on the management system for facilities and activities is given in Ref. [39], while specific guidance on the management system for the processing, handling and storage of radioactive waste is provided in Ref. [35].

4.11 The management of radioactive waste involves a variety of activities that may extend over a very long period of time. This presents a series of challenges to the development and implementation of effective management systems for a waste management programme, and gives rise to the need for an integrated management system to deal with all matters that might affect the management of radioactive waste, including the financial provisions to carry it out.

4.12 As stated in Ref. [6], an integrated management system is required to be established, implemented, assessed and continually improved by the operating organization. The management system should be applied to all steps of the predisposal management of radioactive waste. The management system covers all aspects of management, including arrangements for quality assurance

and quality control. The management system should foster a safety culture that is aligned with the goals of the operating organization and should contribute to their achievement. The management system should make provision for the siting, design, construction, commissioning, operation, maintenance and decommissioning of the predisposal radioactive waste management facility.

4.13 For establishing and maintaining an integrated management system, the following long term aspects (with account taken of the duration of waste processing and storage periods) should be considered:

- (a) The preservation of technology and knowledge and the transfer of such knowledge to individuals joining the operating organization in the future;
- (b) The retention or transfer of ownership of the radioactive waste and of the waste management facility;
- (c) Succession planning for technical human resources and managerial human resources;
- (d) The continuation of arrangements for interacting with interested parties;
- (e) The provision of adequate financial resources (the adequacy of resources for maintenance and decommissioning of facilities and equipment may need to be periodically reviewed over operational periods that may extend over decades);
- (f) The preservation and quality of records and of information (e.g. details of radioactive waste inventories; records relating to siting, design, commissioning, operation and decommissioning of the facility; and records relating to development of the safety case);
- (g) Provision for review to ensure that the goals of the management system can still be met.

RESOURCE MANAGEMENT

4.14 Radioactive waste management activities will require financial and human resources and the necessary infrastructure. Senior management of any facility involved in the generation or management of radioactive waste should make arrangements to provide adequate resources for radioactive waste management activities, to satisfy the demands imposed by the safety, health, environmental, nuclear security, quality and economic aspects of the full range of radioactive waste management activities and by the potentially long duration of such activities.

4.15 The management of radioactive waste can take place over long timescales. Therefore the government, the regulatory body, the waste owner and the operating organization should ensure the sustainability of all the required resources to maintain safety and environmental protection in appropriate policies, strategies and plans.

PROCESS IMPLEMENTATION

4.16 For long term radioactive waste management activities, future infrastructure requirements should be specified to the extent possible and plans should be made to ensure that these will be met. In such planning, consideration should be given to the continuing need for support services, spare parts for equipment that may eventually no longer be manufactured and equipment upgrades to meet new regulations and operational improvements, and to the evolution and inevitable obsolescence of software. Consideration should also be given to the need to develop monitoring programmes and inspection techniques for use during extended periods of storage.

4.17 Consideration should be given to the possible need to relocate radioactive waste if problems arise after it has been placed in long term storage (e.g. threats to the integrity of containers or problems associated with criticality or decay heat). The availability of any specialized equipment that may be necessary over a long time period while radioactive waste is in storage or that may be necessary in the future should be assessed.

4.18 Records concerning the radioactive waste that need to be retained for an extended period should be stored such that the likelihood and consequences of loss, damage or deterioration due to unpredictable events such as fire, flooding or other natural or human induced hazards are minimized (e.g. by applying the principle of redundancy). Storage arrangements for records should meet the regulatory requirements and the status of the records should be periodically assessed.

5. THE SAFETY CASE AND SAFETY ASSESSMENT

Requirement 13 (GSR Part 5, Ref. [4]): Preparation of the safety case and supporting safety assessment

The operator shall prepare a safety case and a supporting safety assessment. In the case of a step by step development, or in the event of the modification of the facility or activity, the safety case and its supporting safety assessment shall be reviewed and updated as necessary.

Requirement 14 (GSR Part 5, Ref. [4]): Scope of the safety case and supporting safety assessment

The safety case for a predisposal radioactive waste management facility shall include a description of how all the safety aspects of the site, the design, operation, shutdown and decommissioning of the facility, and the managerial controls satisfy the regulatory requirements. The safety case and its supporting safety assessment shall demonstrate the level of protection provided and shall provide assurance to the regulatory body that safety requirements will be met.

Requirement 15 (GSR Part 5, Ref. [4]): Documentation of the safety case and supporting safety

assessment

The safety case and its supporting safety assessment shall be documented at a level of detail and to a quality sufficient to demonstrate safety, to support the decision at each stage and to allow for the independent review and approval of the safety case and safety assessment. The documentation shall be clearly written and shall include arguments justifying the approaches taken in the safety case on the basis of information that is traceable.

Requirement 16 (GSR Part 5, Ref. [4]): Periodic safety reviews

The operator shall carry out periodic safety reviews and shall implement any safety upgrades required by the regulatory body following this review. The results of the periodic safety review shall be reflected in the updated version of the safety case for the facility.

Requirement 22 (GSR Part 5, Ref. [4]): Existing facilities

The safety at existing facilities shall be reviewed to verify compliance with requirements. Safety related upgrades shall be made by the operator in line with national policies and as required by the regulatory body.

5.1 Requirements on the safety case and supporting safety assessment for predisposal management of radioactive waste are established in Ref. [5] and guidance is provided in Ref. [40]. Requirements on the safety analysis of nuclear power plants during design and during commissioning and operation are established in Refs [19] and [41]. Requirements on the safety analysis of research reactors are established in Ref. [21]. Requirements on safety assessment for all facilities and activities are established in Ref. [42]. Guidance on safety assessment and periodic safety review for nuclear power plants are provided in Refs [43, 44]. Guidance on safety assessment for research reactors is provided in Ref. [45].

5.2 The safety analysis report for nuclear power plants and research reactors typically addresses the management of radioactive waste as follows:

- A description of the design and operation of structures, systems and components for radioactive waste management (waste generation and control; waste pre-treatment, treatment and conditioning; and storage);
- A description of the main sources of solid, liquid and gaseous waste and estimates of their generation rate in compliance with the design requirements;
- Measures taken to control discharges to the environment of solid, liquid and gaseous radioactive effluents;
- Organizational responsibilities;
- Assessment and management of safety and radiation protection, including operational limits and controls.

5.3 The development and review of the safety case and supporting safety assessment for the waste management facilities and activities at a nuclear power plant and research reactor should apply a graded approach. For example, the scope, extent and detail of the safety case for waste management facilities and activities for low power research reactors may be significantly less than is required for high power research reactors, because certain accident scenarios may not apply or may need only a limited analysis.

5.4 The safety case for the waste management facilities and activities at a nuclear power plant or research reactor may need to cross-reference the sections of the safety analysis report in which waste management and radiation protection issues for the nuclear power plant or research reactor itself are considered. At a minimum, the safety case should identify interfaces between the structures, systems and components for radioactive waste management and the operational limits and conditions of the nuclear power plant or research reactor. The safety case should also identify the instrumentation relied upon to monitor for possible leaks of radioactive waste.

5.5 The safety case and supporting safety assessment should demonstrate that consideration has been given to all steps in the generation and processing of the waste up to its disposal, including clearance of material from regulatory control and the authorized discharge of effluents, and to the overall compatibility of all steps. Thus, operational aspects and long term safety aspects of waste management should be considered, as well as the possible need for future handling and processing of the waste after the nuclear power plant or research reactor has been decommissioned or permanently shut down and the risks and doses that may be associated with these activities.

5.6 The safety case and supporting safety assessment should address the compatibility of the waste packages and unpackaged waste with the existing or anticipated disposal option; however, in the event that a disposal option does not exist, reasonable assumptions should be made about the likely disposal options and these should be set down clearly.

5.7 The safety case and supporting safety assessment should include the identification of uncertainties in the characteristics of the waste at the waste management facility and uncertainties in the performance of activities, an analysis of the significance of such uncertainties, and the specification of approaches for the management of significant uncertainties. Such uncertainties should be subject to examination by the regulatory body in its review of the inputs into the safety case and of the interdependences between safety cases of the predisposal radioactive waste management facility and the nuclear reactor). Guidance on the management of uncertainties is provided in Ref. [40].

5.8 Appendix III provides examples of hazards associated with typical activities for the predisposal management of radioactive waste from nuclear power plants and research reactors. These examples are not exhaustive; rather, they are intended to assist in the identification and subsequent assessment of hazards. Annex I of Ref. [40] also provides further information on the identification and assessment of hazards and postulated initiating events relevant to typical waste management activities.

5.9 Long term storage of radioactive waste at the reactor site, e.g. after the nuclear power plant or research reactor has been decommissioned or permanently shut down, requires special consideration in the safety case [12, 40, 42]. The safety case should take into consideration the establishment of an ageing management programme, the assessment of passive safety features, package and packaging requirements, the retention of records, the establishment and maintenance of emergency arrangements, the decommissioning plan, and means for monitoring and inspection. The safety case should also consider possible degradation of engineered features and the need for continuing availability of maintenance systems, changes to the stored waste and uncertainties in parameters and models used, including the anticipated timescales of storage.

5.10 Variation and uncertainty in the form and composition of the waste is a particular challenge for some types of legacy waste for which the accuracy and completeness of historical records may be limited. Therefore, safety assessments for the predisposal management of legacy waste should be performed in a comprehensive and detailed manner.

5.11 The safety case and supporting safety assessment are to be reviewed and updated periodically as necessary to reflect actual experience and increasing knowledge and understanding (e.g. knowledge gained through continuing scientific research), with account taken of any relevant operational feedback or other aspects that are relevant for safety [40].

5.12 Facilities for the predisposal management of radioactive waste that were not constructed to present safety standards may not meet all the safety requirements. In assessing the safety of such facilities, there may be indications that safety criteria are not met. In such circumstances, practicable measures should be taken to ensure the safety of the facility.

5.13 Non-radiological hazards (e.g. chemo-toxic hazards, industrial hazards) should also be addressed as specified in national requirements or as they may affect radiological safety (e.g. fires). Non-radiological hazards for which safety criteria exist can be assessed and modelled along with radiological hazards (e.g. hazards associated with the lifting and handling of waste containers).

6. GENERAL SAFETY CONSIDERATIONS

GENERAL

6.1 The steps involved in the predisposal management of radioactive waste are the following:

- Assessment of potential and actual waste arisings and evaluation of options for their subsequent management;
- Waste generation and control;

- Processing, which comprises:
 - Pretreatment;
 - Treatment;
 - Conditioning;
- Storage;
- Transport.

6.2 Waste management options such as clearance from regulatory control (including for recycling or reuse) and the control of discharges, and authorized disposal, in compliance with the conditions and criteria established by the regulatory body, should be used as far as practicable, with preference given to recycling, reuse and clearance from regulatory control. The limits and controls for clearance and for discharges should be established by the regulatory body [22, 23, 24].

6.3 As part of the management of radioactive waste, it should be verified that the waste complies with acceptance criteria. Therefore, the radioactive waste should be characterized and classified at the various steps in its management, as necessary. Waste packages should have a system of identification that is unique, that enables the packages to be linked to their associated records and that takes account of the need to be readable in the long term future, up to disposal of the waste.

6.4 The ultimate goal of predisposal management of radioactive waste that is not to be cleared, discharged, recycled or reused is to make the waste suitable for disposal (or for storage if no disposal facility is available). This implies that each waste package, i.e., the final waste form and the waste container have to comply with the waste acceptance criteria of the disposal facility (or with the operational safety requirements of the storage facility). In situations where acceptance requirements for disposal are not yet available, waste acceptance criteria should be specified on the basis of reasonable assumptions about the anticipated disposal option.

6.5 Radioactive waste will need to be handled and transported between and within the various steps in predisposal management of radioactive waste. Requirements for the safe transport of radioactive waste are established in Ref. [13] and guidance is provided in Ref. [46].

6.6 The transport of radioactive waste within the site of a waste management facility may not need to meet all the requirements for off-site transport [13], because transport remains at all times under the control of the operating organization, which is responsible for the safety of on-site operations.

WASTE GENERATION AND CONTROL

Requirement 8 (GSR Part 5, Ref. [4]): Radioactive waste generation and control

All radioactive waste shall be identified and controlled. Radioactive waste arisings shall be kept to the minimum practicable.

6.7 Design features and operational procedures for waste generation and control should include the following aspects:

- (a) The appropriate selection of processes; design options; materials; and structures, systems and components for the facility;
- (b) The selection construction methods, commissioning procedures and operating procedures that facilitate waste minimization throughout the entire lifetime of the facility, including its decommissioning;
- (c) The use of effective and reliable techniques and equipment;
- (d) The containment and packaging of radioactive waste so as to maintain its integrity;
- (e) Adequate zoning to prevent the spread of contamination;
- (f) Provision for the decontamination of zones and the provision of equipment to prevent the spread of radioactive contamination.

6.8 The requirement for minimization and control of waste generation should also be taken into account in the selection of approaches to storage and processing, in order to minimize the generation of secondary radioactive waste. Examples of processing steps for which this requirement should be taken into account include the selection of conditioning processes and the testing programme used to verify treatment and conditioning processes. The programme for qualification of a conditioning process should be designed in such a way that the number of test specimens using actual radioactive waste is minimized. For a conditioning process in which components become contaminated, equipment of proven longevity should be used.

6.9 Pretreatment operations, including segregation of waste, should be carried out so as to minimize the amount of radioactive waste to be further treated, conditioned, stored and disposed of. Decontamination and/or a sufficiently long period of storage to allow for radioactive decay should be used, where appropriate, to allow reclassification of the waste at a lower level or to enable the waste to be cleared from regulatory control.

Radioactive waste from nuclear power plants

Gaseous radioactive waste

6.10 Depending on the type of nuclear power plant, possible sources of gaseous radioactive waste include the following:

- o Leakage from the coolant;

- The moderator systems of the reactor itself;
- Degasification systems for the coolant;
- Condenser vacuum air ejectors or pumps;
- The exhaust from turbine gland seal systems;
- Activated or contaminated ventilated air.

6.11 For all types of nuclear power plants, spent fuel in storage or in handling operations is a potential source of gaseous radioactive waste.

Liquid radioactive waste

6.12 The primary coolant in water cooled reactors and water from the fuel storage pools are major sources of liquid radioactive waste, as some of their radioactive content may be transported to the liquid radioactive waste stream via process streams or leakages. Although the composition of liquid radioactive waste may differ depending on the type of nuclear power plant, contributions to the liquid waste stream may derive from the following:

- (a) Reactor coolant let-down;
- (b) Evaporator concentrates;
- (c) Runoff from equipment drains;
- (d) Runoff from floor drains;
- (e) Laundry waste;
- (f) Contaminated oil;
- (g) Waste arising from the decontamination and maintenance of facilities and equipment.

Solid radioactive waste

6.13 Solid radioactive waste is generated in the operation, maintenance and decommissioning of a nuclear power plant and its associated processing systems for gaseous and liquid radioactive waste. The nature of such waste varies considerably from plant to plant, as do the associated levels of activity. Solid radioactive waste may consist of the following:

- (a) Spent ion exchange resins (both bead resins and powder resin);
- (b) Cartridge filters and pre-coat filter cake;
- (c) Particulate filters from ventilation systems;
- (d) Charcoal beds;
- (e) Tools;

- (f) Contaminated metal scrap;
- (g) Core components;
- (h) Debris from fuel assemblies or in-reactor components;
- (i) Contaminated rags, clothing, paper and plastic.

Radioactive waste from research reactors

Gaseous radioactive waste

6.14 The typical sources of gaseous radioactive waste generated in the operation of a research reactor include the following:

- (a) Gaseous radioactive elements or compounds from the reactor pool, the coolant system, irradiation facilities and experimental facilities;
- (b) Airborne radioactive material produced in ancillary facilities, including fume cupboards and decontamination areas.

Liquid radioactive waste

6.15 The typical sources of liquid radioactive waste generated in the operation of a research reactor include the following:

- (a) Cooling water draw-off;
- (b) Primary system drains (in the case of light water reactors);
- (c) Liquid waste from the demineralized water system;
- (d) Runoff from the drain of the ventilation water system;
- (e) Demineralized waste water recovered from the drainage of large equipment in maintenance operations;
- (f) Runoff from washbasins and showers;
- (g) Runoff from floor drains;
- (h) Liquids from laboratories (these can be radioactive or non-radioactive).

Solid radioactive waste

6.16 The typical sources of solid radioactive waste generated in the operation of a research reactor include the following:

- (a) Irradiated target cans;
- (b) Used irradiation rigs and reactor components (e.g. thermocouples);
- (c) Neutron beam guide tubes;

- (d) Spent ion exchange resins⁶;
- (e) Used control rods;
- (f) Waste arising from the pool service area;
- (g) Waste from ventilation systems (charcoal filters, high efficiency particulate air (HEPA) filters);
- (h) Cleaning materials and used personal protective items;
- (i) Laboratory waste (gloves, tissue paper, disposable glassware, etc.);
- (j) Contaminated items arising from maintenance and other works.

CHARACTERIZATION AND CLASSIFICATION OF WASTE

Requirement 9 (GSR Part 5, Ref. [4]): Characterization and classification of radioactive waste

At various steps in the predisposal management of radioactive waste, the radioactive waste shall be characterized and classified in accordance with requirements established or approved by the regulatory body.

6.17 As stated in Ref. [4], radioactive waste is required to be characterized at various stages in its predisposal management in order to provide information on its properties for use in controlling the quality of the waste or waste package, verifying the process and thus facilitating the subsequent steps for safely processing and finally disposing of the radioactive waste.

6.18 In order to determine appropriate arrangements for the handling, processing and storage of radioactive waste, consideration should be given to the following:

- (a) The origin of the waste, the waste type and the physical state of the raw waste (solid, liquid or gaseous);
- (b) Criticality risk [33];
- (c) Radiological properties of the waste (e.g. half-life, activity and concentration of radionuclides, dose rates from the waste, heat generation);
- (d) Other physical properties (e.g. size, mass, compactibility);
- (e) Chemical properties (e.g. the composition of raw waste, water content, solubility, corrosiveness, combustibility, gas generation properties, chemical toxicity);
- (f) Biological properties (e.g. biological hazards associated with the waste);
- (g) Intended methods of processing, storage and disposal.

⁶ Although ion exchange resins are in fact solids, they are managed along with the carrier liquid in most applications [53, 54]. Resins are eventually separated from the carrier liquid during treatment and conditioning.

6.19 The characterization process should include the measurement of physical and chemical parameters, the identification of radionuclides and the measurement of activity content. Such measurements are necessary for tracking the radioactive waste or waste packages through the stages of processing, storage and disposal and for maintaining records for the future, particularly with respect to decommissioning of the waste management facility. Priority should be given to characterization of raw waste at the point of its generation.

6.20 The data requirements for characterization of the waste and the methods for collecting data will differ depending on the type and form of the radioactive waste. When waste streams are processed, characterization may be performed by sampling and analysis of the chemical, physical and radiological properties of the waste. The quality of waste packages may be investigated by non-destructive methods and, infrequently, also by destructive methods. However, it may be possible to apply indirect methods of characterization that are based on process control and process knowledge, including modelling. Such methods may be applied instead of or in addition to the sampling and the inspection of waste packages in order to avoid undue occupational exposure. The methods of characterization in the processing of waste should be acceptable to the regulatory body, as part of the authorization process.

6.21 To ensure the acceptance of waste packages for disposal, a programme should be established to develop a process for conditioning that is acceptable to the regulatory body. The features adopted for waste characterization and process control should contribute to enhancing confidence in the quality of the characterization data and to ensuring that the properties of the waste packages will be as envisaged (so as to ensure the fulfilment of the waste acceptance criteria).

6.22 The categorization and classification of radioactive waste contributes to the development of management strategies and the operational management of the waste. Segregation of waste with different properties will also be helpful at any stage between the arising of the raw waste and its further processing, storage, transport and disposal. In order to properly segregate the waste, it is necessary to know its properties and, hence, it is necessary to characterize the waste at various stages of its processing. Documented procedures should be followed for the characterization of radioactive waste and its segregation, and for assigning the waste to a particular class.

6.23 Details of the purpose, methods and approaches to the classification of radioactive waste are provided in Ref. [8]; annex III of Ref. [8] also provides information on origin and types of radioactive waste. The classification scheme set out in Ref. [8] is based on the long term management (disposal) of the radioactive waste.

6.24 Certain types of radioactive waste contain alpha emitting radionuclides, which can occur in degraded or failed nuclear fuel⁷. Flammable, pyrophoric, corrosive or other hazardous materials should also be given special attention. Care should be taken to avoid mixing waste with such properties.

6.25 Gaseous radioactive waste should be classified for treatment purposes into waste arising directly from the primary coolant systems of the reactor and waste arising from the ventilation of areas in the nuclear power plant or research reactor.

6.26 Liquid radioactive waste should be characterized for processing purposes in accordance with its activity concentration and its content of chemical substances. For instance, radioactive waste containing boric acid or organic matter may need special treatment. Non-aqueous radioactive waste, such as oil, should be segregated for separate treatment. If liquid radioactive waste is immobilized or solidified in a suitable matrix, chemical compatibility between the liquid waste and the matrix material should be ensured.

6.27 Solid radioactive waste should be classified in accordance with its radionuclide content (type and half-life of radionuclides) and its activity concentration, with account taken of the existing or likely disposal options, and should be segregated in accordance with the intended treatment and conditioning process. For instance, sludge, cartridge filters, contaminated equipment and components, ventilation filters and miscellaneous items (such as paper, plastic or towels) may be segregated in accordance with the type of treatment and conditioning process, such as compaction, incineration or immobilization.

PROCESSING OF RADIOACTIVE WASTE

Requirement 10 (GSR Part 5, Ref. [4]): Processing of radioactive waste

Radioactive material for which no further use is foreseen and with characteristics that make it unsuitable for authorized discharge, authorized use or clearance from regulatory control shall be processed as radioactive waste. The processing of radioactive waste shall be based on appropriate consideration of the characteristics of the waste and of the demands imposed by the different steps in its management (pretreatment, treatment, conditioning, transport, storage and disposal). Waste packages shall be designed and produced so that the radioactive material is appropriately contained during both normal operation and in accident conditions that could occur in the handling, storage, transport and disposal of waste.

6.28 The predisposal management of radioactive waste may include one or more steps, e.g. pretreatment, treatment and conditioning. These steps may take place in stationary facilities or mobile facilities. Handling, storage and transport of the waste may be necessary within, between and after such steps.

⁷ The terms 'degraded fuel' or 'failed fuel' cover a broad range of conditions, ranging from minor pinholes, to cracked cladding, to broken fuel pins. The nature and extent of failure is an important consideration.

6.29 Annex I provides an illustrative example of a generic radioactive waste management system for a nuclear power plant or research reactor. Annex II provides an illustrative example of a radioactive waste management system of a pressurized water nuclear power reactor (partial flow condensate polishing). Annex III provides an illustrative example of a radioactive waste management system of a pressurized water reactor (full flow condensate polishing).

6.30 The processing of radioactive waste can either facilitate the recycling and reuse of waste items, or produce conditioned waste suitable for subsequent handling, storage, transport and disposal. If reuse or recycling is not feasible, and no disposal facility is available, reasonable assumptions should be made about the requirements for the acceptance of the waste for disposal, in order to provide guidance for its processing, which may include provisions for its long term storage. In some cases, a large component (e.g. the reactor pressure vessel, a steam generator or another large vessel) may be used as a package itself, owing to its robustness and design aspects. For example, in the decommissioning of a reactor, it may be reasonable to dispose of a large component without cutting it into smaller pieces and packing it into additional containers.

6.31 Radioactive waste should be processed as close to the point of generation as practicable, with account taken of different aspects, such as safety, security, exposure and financial aspects, in order to convert it in an optimized way into a passively safe waste form [12] and to prevent its dispersal during storage and disposal. Consideration should be given to the need for a balance between potential mobility of the waste, ALARA considerations and operational impact.

6.32 Thermal processing (processes which, by the assistance of heat, break down or destroy the organic components of the wastes, or involve the assistance or application of heat at temperatures in excess of 600°C) is used in the processing of both solid and liquid radioactive waste. The most commonly used technology is incineration Ref. [47].

Pretreatment

6.33 Pretreatment includes operations, such as waste collection, segregation, chemical adjustment and decontamination, and is performed to reduce the amount of waste needing further treatment and conditioning, storage and disposal, to adjust the characteristics of the waste, to make the waste more amenable to further processing, and to reduce or eliminate certain hazards posed by the waste owing to its radiological, physical and chemical properties.

6.34 The first operation in the pretreatment of radioactive waste is generally the collection of waste, and segregation as necessary on the basis of its radiological, physical and chemical properties. The segregation of radioactive waste into appropriate categories should be carried out as near to the point of generation of the waste as practicable. Written procedures should be drawn up for segregation of the waste. Radioactive waste containing predominantly short lived radionuclides should not be mixed with waste containing long lived radionuclides. In the segregation of waste, it should also be

taken into account whether the waste can be cleared from regulatory control or whether it can be recycled or released, either directly or after allowing for a period of radioactive decay storage.

6.35 To facilitate further treatment and to enhance safety, solid waste should be segregated in accordance with the waste management programme at the facility and the means available. Segregation should be carried out on the basis of consideration of the following properties of the waste:

- (a) Combustible or non-combustible, if thermal treatment (e.g. incineration) is a viable option;
- (b) Compressible or non-compressible, if compaction is a viable option;
- (c) Metallic or non-metallic, if melting is a viable option;
- (d) Fixed surface contamination or non-fixed surface contamination, if decontamination is a viable option.

6.36 Spent sealed sources should be segregated from other waste.

6.37 Special care should be taken in the segregation of materials and objects that are fissile, pyrophoric, explosive, chemically reactive or otherwise hazardous, or that contain free liquids or pressurized gases.

6.38 Liquid waste should be segregated, with account taken of the following waste properties:

- (a) The radionuclide half-life (e.g. very short lived radionuclides and not very short lived radionuclides);
- (b) The specific activity;
- (c) The composition (e.g. organic and aqueous waste, low and high salt-containing aqueous waste);
- (d) The phase status (e.g. ion exchange resins, sludge).

6.39 To the extent possible, liquid waste should be characterized on the basis of its physical, radiological and chemical properties to facilitate processing. With proper characterization it may be possible to discharge the liquid within authorized limits, provided that the non-radiological characteristics of the liquid are appropriate. To the extent possible, liquid waste should be treated and conditioned (e.g. by adsorption, immobilization) to promote safe handling, storage and disposal.

6.40 A number of decontamination processes remove surface contamination using a combination of mechanical, chemical and electrochemical methods. Care should be taken to limit the amount of secondary waste generated and to ensure that the characteristics of secondary waste are compatible with subsequent steps in the waste management process.

6.41 Mixing of waste (e.g. for purposes of concentration averaging) at the point of generation may be allowed in certain States in order to achieve specific waste acceptance criteria. Waste streams that

are mixed should be limited to those streams that are radiologically and chemically compatible, and also should be compatible with the waste acceptance criteria of the waste management facility (e.g. for processing, storage or disposal). If the mixing of chemically different waste streams is considered, an evaluation should be carried out of the chemical reactions that could occur, especially any exothermic reactions, in order to avoid uncontrolled or unexpected reactions that could cause the unplanned release of volatile radionuclides or radioactive aerosols. Organic liquid waste needs different treatment owing to its chemical nature and should be segregated from aqueous waste streams. Organic liquid waste may also be flammable and so its collection and storage should incorporate provisions for adequate ventilation and fire protection.

Treatment

6.42 The treatment of radioactive waste may include the following:

- (a) Reduction in the volume of the waste (e.g. by incineration of combustible waste, compaction of solid waste and segmentation or disassembly of bulky waste components or equipment);
- (b) Removal of radionuclides (e.g. by evaporation or ion exchange for liquid waste streams and filtration of gaseous waste streams);
- (c) Change of the form or composition of the waste (e.g. by means of chemical processes such as precipitation, flocculation and acid digestion, as well as by chemical or thermal oxidation);
- (d) Change of the properties of the waste (e.g. solidification, sorption or encapsulation; common immobilization matrices include cement, bitumen and glass).

Solid waste

6.43 Solid radioactive waste may be heterogeneous. Particular consideration should be given to representative sampling before processing so as to confirm compatibility of the waste with the intended process, and appropriate arrangements should be made for such sampling as far as practicable. Arrangements should be made for the systematic control of the final treatment products to verify compliance with established requirements.

6.44 A great number of processes are available for producing acceptable waste forms. The processes to be employed should be selected on the basis of the characteristics of the waste concerned. If possible, processes that achieve high volume reduction factors and that use proven techniques, such as compaction or incineration, should be employed.

6.45 Incineration of combustible solid waste normally achieves the highest reduction in volume as well as yielding a stable waste form. After combustion, radionuclides from the waste will be distributed between the ash, the products from cleaning the exhaust gases and the stack discharges. The distribution will depend on the design and operating parameters of the incinerator used and the nature of the radionuclides in the waste. Incineration will result in the increase of the activity

concentration levels in the ash, which might result in a change of the waste class. In addition, other constituents in the waste may yield acidic gases and corrosive combustion products, which could lead to corrosion of the incinerator's components and of acid releases to the atmosphere. Off-gas scrubbing to prevent the discharge of radioactive material and non-radioactive hazardous materials may be necessary and should be considered. Consideration should be given to the possibility of radionuclides accumulating in residues of the gas cleaning system and of radionuclides remaining in the ash, and to the need for further conditioning.

6.46 Releases of radionuclides to the environment are largely determined by the operating conditions of the incinerator, in particular by control of the temperature and the types and amounts of waste treated and the radionuclide content. For incinerators processing significant amounts of radioactive waste, the operating organization should monitor the radionuclides in the stack discharge by appropriate means to ensure that the concentrations and amounts discharged are within the limits specified by the regulatory body and are consistent with the parameters modelled in the safety assessment. Certain products of incineration (acids, polychlorinated biphenyls and various other materials) present non-radiological hazards.

6.47 Compaction is a suitable method for reducing the volume of certain types of waste. It may include the compaction of ash resulting from incineration of waste. The characteristics of the material to be compacted and the desired volume reduction should be well defined and controlled. Consequences of compaction that should be given consideration in selecting or designing and operating a compactor include the following:

- (a) The possible release of volatile radionuclides and other airborne radioactive contaminants during compaction;
- (b) The possible release of contaminated liquid during compaction;
- (c) The chemical reactivity of the material during and after compaction;
- (d) Potential fire and explosion hazards due to pyrophoric or explosive materials or pressurized components;
- (e) Criticality hazards when waste that contains fissile material is compacted into a single waste package.

6.48 Segmentation or disassembly and other size reduction techniques may be applied before the conditioning of waste that is bulky or oversized in relation to the intended processing (e.g. worn out components or structures). Processes for segmentation or disassembly typically use cutters with high temperature flames, various sawing methods, hydraulic shearing, abrasive cutting and plasma arc cutting. The need for means of preventing the spread of particulate contamination should be considered in the selection of the method and in the operation of the equipment.

6.49 For non-combustible and non-compressible solid waste, for which ‘delay and decay’ or decontamination is not a viable option, direct conditioning without prior treatment should be considered. Melting of metal scrap, with resultant homogenization of the radioactive material and its accumulation in the slag, may be considered as a means of achieving material that can be reused or cleared from regulatory control.

Liquid waste and discharges

6.50 Prior to discharging liquids to the environment, the operating organization submits an environmental impact assessment to the regulatory body and conducts a process of optimization of protection of the public. The regulatory body uses these submissions as a basis for establishing or approving authorized limits on discharges and conditions for their implementation [3, 23].⁸

6.51 Methods for the treatment of aqueous waste include evaporation, chemical precipitation, ion exchange, filtration, centrifugation, ultrafiltration, incineration and reverse osmosis. In each case, limitations on processes, associated with corrosion, scaling, foaming and the risk of fire or explosion in the presence of organic material, should be carefully considered, especially with regard to the safety implications of operation and maintenance. If the waste contains fissile material, the potential for criticality should be evaluated and eliminated to the extent practicable by means of design features and administrative safety measures [33].

6.52 Spent ion exchange resins may be flushed out as slurry, although some operating organizations retain resins as a dry solid [48, 49]. When resins are flushed out as slurry, care should be taken to prevent blockages of the flow as these may cause radiation hot spots and necessitate special maintenance. Special care should also be taken with the prolonged storage of resins that are awaiting conditioning, because of the potential for radiolysis or chemical reactions generating combustible gases or causing physical degradation or exothermic reactions.

6.53 Liquids for discharge may be produced in the treatment of waste. To the extent possible, liquid waste should be characterized on the basis of its radiological and chemical properties to facilitate collection and segregation. With proper characterization it may be possible to discharge the liquid within authorized limits, provided that the non-radiological characteristics of the liquid are appropriate.

6.54 All discharged liquids should be readily dispersible in water. If the liquid contains suspended materials, it may need to be filtered prior to discharge. Waste that is immiscible with water should be completely excluded from discharge. Acidic or alkaline liquids should be neutralized prior to discharge. If the liquid also contains toxic material or other chemicals that could adversely affect the environment or the treatment of sewage, it should be treated prior to discharge in accordance with regulations for protection of workers, the public, and the environment.

⁸ A Safety Guide on radiological environmental impact assessment is in preparation.

6.55 For routine discharges of liquids to the environment, the main options for control are provided either storage systems that allow for the decay of short lived radionuclides before the liquid is released to the environment, or by treatment systems that remove radionuclides from the effluent stream for disposal by other means. Within these two broad categories there may be a number of different options available. The limits and controls for such discharges are established or approved by the regulatory body [3, 23].

6.56 Organic waste requires management steps that take account not only of its radioactivity, but also of its chemical organic content, since this can also have detrimental effects on the environment. The treatment steps for organic liquid waste that should be considered include incineration, emulsification to facilitate encapsulation into cement, absorption into a matrix, distillation and wet oxidation.

Gaseous waste and discharges

6.57 As with liquid discharges to the environment, prior to discharging gases to the environment, the operating organization submits an environmental impact assessment to the regulatory body and conducts a process of optimization of protection of the public. The regulatory body uses these submissions to establish or approve authorized limits on discharges and conditions for their implementation [3, 23].

6.58 In the operation of treatment systems for gaseous radioactive waste, consideration should be given to: the amount of gas to be treated; its activity; the radionuclides contained in the gas; the concentrations of particulates; the chemical composition; the humidity; the toxicity; and the possible presence of corrosive or explosive substances. To the extent practicable, noble gases with short half-lives should be retained in hold-up tanks or other delay systems that allow the radionuclides to decay to an acceptable activity content or activity concentration level before discharge in accordance with the authorized limits established or approved by the regulatory body.

6.59 Radioactive particulates and aerosols in gaseous effluents may be removed by filtration using high efficiency particulate air (HEPA) filters. Iodine can be removed by charcoal filters and noble gases can be delayed by means of sorption beds charged with activated carbon. The use of scrubbers for the removal of gaseous chemicals, particulates and aerosols from off-gases should be considered. Where required by the regulatory body, or if reliability is essential to ensuring safety, redundant systems, such as two filters in sequence, should be used. Additional components of the off-gas system that should be considered for detecting problems include components that ensure proper operation of the filters, such as pre-filters or roughing filters, and temperature and humidity control systems, as well as monitoring equipment such as gauges that show pressure differentials.

6.60 For both liquid and gaseous discharges, the operator is required to review and modify their discharge control measures, as appropriate and in agreement with the regulatory body, taking into

account operating experience and any changes in exposure pathways or in the characteristics of the representative person that could affect the assessment of doses due to the discharges [3].

Conditioning

6.61 Conditioning of radioactive waste consists of operations that produce a waste package suitable for safe handling, transport, storage and disposal. Conditioning may include the immobilization of liquid waste or dispersible waste, the enclosure of the waste form in a container and implementation of the provisions of an overpack as necessary.

6.62 Waste packages produced by conditioning should satisfy the respective acceptance criteria. Therefore, the regulatory body and organizations operating or planning to operate transport services, storage facilities and disposal facilities should be consulted in deciding which types of pretreatment, treatment and conditioning will be necessary.

6.63 Liquid waste is often converted into a solid form by solidifying it in a suitable matrix, such as cement, bitumen or polymer for low level and intermediate level waste, or glass for high level waste, in accordance with the waste acceptance criteria. Solidification may also be achieved without a matrix material, for example by drying. The product is then enclosed in a container.

6.64 To the extent practicable, the solidification process for liquid waste should produce a waste form with the following characteristics and properties:

- (a) Physical and chemical compatibility of the waste with any matrix materials and with the container;
- (b) Homogeneity;
- (c) Low voidage;
- (d) Low permeability and leachability;
- (e) Chemical, thermal, structural, mechanical and radiation stability for the required period of time;
- (f) Resistance to chemical substances and microorganisms.

6.65 The required characteristics of the form of the solid waste should be considered on a case-by-case basis. The characteristics of the waste form as listed above apply for many types of solid waste. Some of the characteristics (in particular homogeneity and low voidage) do not apply for certain types of solid waste. For example, core components are generally enclosed in thick-walled waste containers without prior immobilization.

6.66 It should be taken into account that certain processes (e.g. bituminization) are exothermic and may present a fire and/or explosion hazard, depending on the material in the mix. It should also be taken into account that certain metals, such as aluminium, magnesium and zirconium, could react with, for example, the alkaline water of cement slurry or water diffused from a concrete matrix, to

produce hydrogen. In addition, some metal particles, such as zirconium, can become flammable when the ratio of the particle size to surface area and the environment are favourable. The behaviour of chelating agents, organic liquids or oil and salt content in liquid waste may also be of concern in the conditioning process.

6.67 Depending on the waste characteristics and the methods of handling, transport and storage, the container may also need to provide shielding against direct radiation. In selecting materials for the container and its outer surface finish, consideration should be given to their ease of decontamination. If a waste package is not initially designed to meet the relevant acceptance criteria for transport, storage or disposal, an additional container or an overpack will be necessary to meet the acceptance criteria. Care should be taken to ensure the compatibility of the waste package and the overpack with respect to the waste acceptance criteria and transport requirements.

6.68 The conditioned waste package should provide integrity during the anticipated storage period prior to disposal and should be capable of allowing for the following:

- (a) Retrieval at the end of the storage period;
- (b) Enclosure in an overpack, if necessary;
- (c) Transport to and handling at a disposal facility;
- (d) Meeting the waste acceptance criteria of the disposal facility.

Spent sealed sources

6.69 Spent or disused sealed sources can involve potentially serious hazards and should be segregated from other waste. Spent or disused sealed sources should not be subjected to compaction, shredding or incineration.

6.70 As a general principle, spent or disused sealed sources should not be removed from their primary containers, nor should the container be physically modified. Spent and disused sealed sources should be kept in their shielding. When the shielding is contaminated, it should be decontaminated or overpackaged to avoid the further dispersal of contamination.

6.71 Special attention should be given to the handling and storage, as well as the monitoring of surface and airborne contamination of spent or disused sealed sources with a potential for leakage.

6.72 Spent or disused sealed radioactive sources should be conditioned, unless the half-life of radionuclides contained in them is short enough to enable removal from regulatory control in a reasonably short period (for example two to three years).

STORAGE OF RADIOACTIVE WASTE

Requirement 11 (GSR Part 5, Ref. [4]): Storage of radioactive waste

Waste shall be stored in such a manner that it can be inspected, monitored, retrieved

and preserved in a condition suitable for its subsequent management. Due account shall be taken of the expected period of storage, and, to the extent possible, passive safety features shall be applied. For long term storage in particular, measures shall be taken to prevent the degradation of the waste containment.

6.73 Storage is an option that should be considered in the waste management strategy for a nuclear power plant or research reactor. Proper storage should be provided at all stages in waste processing, to ensure isolation and for environmental protection; storage should also facilitate retrieval in subsequent steps. Recommendations on the storage of radioactive waste and on the storage of spent fuel are provided in Refs [9], [10] and [12].

6.74 The design of storage facilities should take into consideration the type of radioactive waste, its characteristics and associated hazards, the radioactive inventory, and the anticipated period of storage. Provision should be made for regular monitoring, inspection and maintenance of the waste and of the storage facility to ensure their continued integrity. Means should also be provided for maintaining performance parameters of such facilities within acceptable operational and regulatory limits.

6.75 Where necessary, provision should be made for containment in areas where radioactive effluent or radioactive waste is stored prior to its treatment and discharge. The need for provisions for the storage of waste in transit and for the transfer of waste out of storage areas should also be considered.

6.76 The design of storage facilities and waste packages should take account of the waste form (i.e. solid, liquid or gaseous), the radionuclide content and half-lives, activity concentration levels, the total radioactive inventory, non-radiological characteristics and the expected duration of storage. The design features and facility operations should be such as to ensure that the waste can be received, handled, stored and retrieved without undue occupational exposure, exposure of the public or environmental impact.

6.77 Sufficient storage capacity should be provided for radioactive waste generated in normal operation, with a reserve capacity for waste generated in any incidents or abnormal events. Extension of this capacity may be necessary in the event that the waste cannot be transferred off the site because, for example, a disposal facility is not available.

6.78 To the extent practicable, radioactive waste should be stored in a passive condition (e.g. the radioactive material is immobile, the waste form and container are both physically and chemically stable and are resistant to degradation, containment is provided that uses a multi-barrier approach, safety functions are provided by passive systems and the need for active systems or maintenance is minimized and the storage environment optimizes the lifetime of the waste container). The operating organization should ensure that the integrity of the structures, equipment, waste forms and containers

is maintained over the expected duration of storage. Consideration should be given to interactions between the waste, the containers and the environment (e.g. corrosion processes due to chemical reactions or galvanic reactions). For certain types of waste (e.g. corrosive liquid waste) special precautions should be taken, such as the use of double walled containers and impervious liners.

6.79 Radioactive waste containing short-lived radionuclides may be collected and stored to allow its radioactivity to decay to levels that permit authorized discharge, authorized use or clearance of the waste from regulatory control. Storage may also be necessary for operational reasons, for example, to permit off-site transfer of the waste after a specified time.

6.80 Radioactive waste should be stored in a segregated manner such that it can be retrieved for further treatment, conditioning, transfer to another storage facility or disposal. Radioactive waste should be stored separately from non-radioactive, industrial waste to avoid contamination of industrial waste, loss of control over the radioactive material, or increased exposure of workers or the public. Special attention may need to be given to the storage of fissile materials, to avoid storage configurations that could lead to criticality concerns.

6.81 Storage facilities for liquid high level waste should be provided with off-gas systems that employ appropriate filtration systems to control the release of airborne effluents, within the regulatory limits.

6.82 A tracking system for waste packages should be developed and implemented. The system should provide for the identification of waste packages and their locations and an inventory of waste stored. The sophistication of the waste tracking system required (e.g. labelling and bar coding) should be defined on the basis of overall national obligation and of final disposal needs. Further technical information on the development of waste tracking systems is provided in Ref. [50].

6.83 If the waste is expected to be stored at the nuclear power plant or research reactor for extended periods of time prior to its disposal or after the nuclear power plant or research reactor has been permanently shut down and decommissioned, the regulatory body should confirm that the operating organization will provide the necessary human, technical and financial resources for the lifetime of the storage facility.

RADIOACTIVE WASTE ACCEPTANCE CRITERIA

Requirement 12 (GSR Part 5, Ref. [4]): Radioactive waste acceptance criteria

Waste packages and unpackaged waste that are accepted for processing, storage and/or disposal shall conform to criteria that are consistent with the safety case.

6.84 Criteria are required to be developed for the acceptance of radioactive waste at facilities for the predisposal management of radioactive waste [4]. Account should be taken of all relevant operational limits and conditions of the nuclear power plant or research reactor and the waste

management facility (consistent with the safety case) and also of the future disposal facility. An important objective of the predisposal management of radioactive waste is to produce waste packages that can be handled, transported, stored and disposed of safely. In particular, waste should be conditioned to meet the acceptance criteria for its disposal. In order to provide reasonable assurance that the conditioned waste can be accepted for disposal, although specific requirements may not yet have been established, options for the future disposal of the waste and the associated waste acceptance criteria should be anticipated as far as possible. Waste acceptance criteria may be met by providing an overpack that is tailored to the specific conditions for disposal and to the characteristics of the waste and the engineered components of the disposal facility. Such overpack could also be a solution to comply with transport requirements.

6.85 Appendix III provides a listing of the typical properties and characteristics that should be considered for the management of waste packages and spent nuclear fuel declared as waste. To ensure the acceptance of waste packages for disposal, a programme should be established, as an element of the management system, to develop a process for conditioning. The conditioning programme should be made subject to approval by the regulatory body. A programme for quality assurance and control of waste packages should be developed and included in the management system. After approval of the quality assurance programme by the regulatory body, it should be implemented as a means of justifying compliance with the waste acceptance criteria of the disposal facility.

6.86 The operating organization should ensure that the radioactive waste accepted in the facility (and installations) complies with the established acceptance criteria. Procedures for determining whether acceptance criteria are met should be included in the management system.

6.87 Adequate techniques should be put in place to identify the characteristics of the waste in order to demonstrate that it is consistent with the safety case and that it meets the waste acceptance criteria for the subsequent steps in the waste management process.

6.88 The operating organization should put contingency measures in place in the event that waste packages are received whose characteristics do not comply with the acceptance criteria. Such measures may include placing the waste package into a safe and secure isolation area, returning the waste package to the facility that generated the waste, or sending it to an alternative processing facility.

SAFETY CONSIDERATIONS OVER THE LIFETIME OF THE WASTE MANAGEMENT FACILITY

Siting and design

Requirement 17 (GSR Part 5, Ref. [4]): Location and design of facilities

Predisposal radioactive waste management facilities shall be located and designed so as to ensure

safety for the expected operating lifetime under both normal and possible accident conditions, and for their decommissioning.

6.89 Requirements for site evaluation for nuclear installations are established in Ref. [51] and recommendations on application of a graded approach in siting and site evaluation are provided in Refs [52], [53], [54] and [55]. Requirements for the design of nuclear power plants of research reactors are established in Refs [19 and 21], respectively; recommendations for the design of spent fuel storage facilities and on considerations for waste management in the design of research reactors are provided in Refs [9 and 56], respectively.

6.90 While waste processing and storage facilities may be located away from the reactor (e.g. centralized waste management facility), they should be located in the same area as the nuclear power plant or research reactor, to the extent practicable, to reduce the need to transport unconditioned waste between locations for processing and for storage.

6.91 In general, the design of nuclear power plants and research reactors should incorporate features that facilitate the safe handling, storage, transport and disposal of radioactive waste and the control of discharges. The design should be such as to ensure adequate flexibility of the facilities for handling damaged containers and radioactive waste of non-standard physical or chemical composition.

6.92 The design of the nuclear power plant or research reactor should be such as to minimize the generation of radioactive waste at all stages of its lifetime, including decommissioning. Such considerations should be compatible with the safety case and with regulatory limits for radiation doses. The extent to which the containment or the means of confinement needs to be vented in operational states to prevent the buildup of radioactive gases should be addressed in the design.

6.93 The design of a research reactor should include provisions for the safe management of solid, liquid and gaseous radioactive waste associated with experimental devices. The varied nature of radioactive waste and the circumstances that could have an influence on the characteristics of the waste should be taken into account, especially in the design of the shielding and containment. Measures used in the design of research reactors may differ, but should include the following:

- (a) The selection of materials that do not activate easily (e.g. the use of plastic for pneumatic 'rabbit' system irradiation target carriers) or that decay quickly when activated (e.g. the use of aluminum components near the core);
- (b) Making allowance for thermal expansion and contraction of pool water in a manner that avoids or minimizes overflow to liquid retention tanks;
- (c) Minimization of air spaces near neutron sources to reduce the production of argon 41 by thermal neutron activation.

6.94 In the design of the nuclear power plant or research reactor and its associated waste management facilities, due consideration should be given to the following:

- (a) Criticality safety;
- (b) The control of access to areas for waste processing and storage and the control of movement between radiation zones and contamination control zones;
- (c) The proper selection of process gases and decay devices (e.g. the use of delay tanks or retention tanks) to minimize releases of radioactive material;
- (d) The need for retrieval of stored waste (including waste generated during operation);
- (e) Waste characterization and inventory control;
- (f) The inspection of the waste and its containment;
- (g) Means for dealing with waste and waste packages that do not meet specifications;
- (h) The control of liquid and gaseous effluents;
- (i) The management of waste giving rise to non-radiological hazards;
- (j) Maintenance work and eventual decommissioning;

6.95 Measures to be considered in the design of the nuclear power plant or research reactor for the management of gaseous radioactive waste and gaseous effluents should include the following:

- (a) Provision for radioactive gases to be channelled through proper ducting as appropriate and brought to monitored release point(s);
- (b) Provision of means, such as stacks for the authorized discharge of gaseous radioactive waste, and of methods for sampling and monitoring such discharges.

6.96 Measures to be considered in the design of the nuclear power plant or research reactor for the management of liquid radioactive waste and liquid effluents (including waste arising from ion exchange resins) should include the following:

- (a) The collection of radioactive liquid effluents at a common point, such as a holding tank, either for reuse (e.g. treatment using resins, solidification) or because the activity levels are too high for their immediate release to the environment;
- (b) Means to address monitoring of releases of liquid radioactive waste with low levels of activity, for potential increases in the concentrations of radionuclides downstream from the release site;
- (c) The management and control of liquid radioactive waste with higher levels of activity, such as waste that might arise from planned major shutdowns of research reactors of some types;
- (d) Provisions for storage for radioactive decay to minimize releases of radioactive material;
- (e) Provisions for representative sampling from and monitoring of retention tanks prior to the release of liquid content, preferably at the point of release;

- (f) Provisions for segregating liquid waste by radioactivity (radionuclide half-life, specific activity), composition (organic and aqueous waste, low and high salt-containing aqueous waste), and phase status (e.g. ion exchange resins, sludge);
- (g) Provisions, as necessary, for storage of spent ion exchange resins and dehydration of liquid waste;
- (h) Provisions for filtration in liquid waste collection lines to prevent the release of solids;
- (i) Provisions for mixing and/or homogenization of stored liquids and slurries to prevent stratification and to facilitate the collection of representative samples from tanks and storage structures.
- (j) Provisions to avoid combining liquid waste that would result in a mixed waste or an undesirable chemical reaction (e.g. hydrogen generation)

6.97 Measures to be considered in the design of the nuclear power plant or research reactor for the management of solid radioactive waste should, as far as applicable, include the following:

- (a) Provisions for segregation of waste by type (i.e. by mass, physical form, volume, isotopic composition and activity concentration);
- (b) Means for the handling, packaging and storage of solid radioactive waste with low level and very low level activity (e.g. contaminated cleaning equipment, clothing, paper and tools);
- (c) Means for the handling, packaging and storage of solid radioactive waste with intermediate level activity (e.g. waste arising from ion exchange resins, ventilation filters and charcoal beds);
- (d) Means for handling, packaging, and storage of solid radioactive waste with high level activity (e.g. activated hardware);
- (e) Areas and tools for handling and loading of waste;
- (f) Equipment and tools for radiation protection;
- (g) Provisions for ensuring that the clearance of radioactive material within authorized practices from any further regulatory control and the control of discharges are within authorized limits;
- (h) Provisions to avoid combining waste types that would result in a mixed waste.

6.98 The nuclear power plant or research reactor and its associated waste management facilities should be designed to prevent interactions between materials that may compromise the containment of the waste or safety at the facility.

6.99 The predisposal management of radioactive waste may also entail the management of nonradioactive hazardous material. Measures should be taken to ensure that its management is in compliance with the applicable regulations relating to hazardous material and to take account of potential interactions between radioactive and non-radioactive constituents.

6.100 For the conditioning of waste, all relevant characteristics of the waste form be considered and provided for in the design of the waste package. The waste package should provide adequate containment, shielding and heat removal properties.

6.101 The design of the nuclear power plant or research reactor and its associated facility for the management of heat generating waste should include systems (e.g. a system for monitoring and controlling the temperature) that are capable of maintaining the temperature of the waste within acceptable limits in all steps of the predisposal management of radioactive waste, both in operational states (normal operation and anticipated operational occurrences) and in accident conditions. Such temperature limits should be established on the basis of the properties of the waste and waste packages, with account taken of the material properties of the container, the containment structures and the waste form in all steps of management, including storage. To the maximum extent practicable, the cooling systems for a storage facility for conditioned high-level waste should be passive and should need minimal maintenance. If forced circulation of coolant is used, the cooling system should be highly reliable and redundant (robust). Examples of features that enhance the reliability of cooling systems are the capability of dealing with the settling of solids and with build-up on surfaces that could affect the efficiency of heat removal. The storage facility itself should be designed to be capable of experiencing temporary loss of cooling events without damage to the stored waste. In addition, means for mitigation or recovery should be put in place to deal with such contingencies.

Construction and commissioning

Requirement 18 (GSR Part 5, Ref. [4]): Construction and commissioning of the facilities

Predisposal radioactive waste management facilities shall be constructed in accordance with the design as described in the safety case and approved by the regulatory body. Commissioning of the facility shall be carried out to verify that the equipment, structures, systems and components, and the facility as a whole perform as planned.

6.102 Guidance for the construction of nuclear power plants is provided in Ref. [57]. Requirements and recommendations on the commissioning of nuclear power plants are established in Ref. [41] and Ref. [58], whereas requirements and recommendations on the commissioning of research reactors are provided in Ref. [21] and Ref. [59].

6.103 For modular storage systems, most of the commissioning will be completed on loading of the first storage module. Some of the commissioning processes may become a part of regular operation as new modules are brought into service. However, a change in module design may require some of the commissioning steps to be repeated for the new design [9].

Operation

Requirement 19 (GSR Part 5, Ref. [4]): Facility operation

Predisposal radioactive waste management facilities shall be operated in accordance with national regulations and with the conditions imposed by the regulatory body. Operations shall be based on documented procedures. Due consideration shall be given to the maintenance of the facility to ensure its safe performance. Emergency preparedness and response plans, if developed by the operator, are subject to the approval of the regulatory body [28].

6.104 Requirements for the operation of nuclear power plants are established in Ref. [41] and requirements for the operation of research reactors are established in Ref. [21]. Instructions and procedures should be prepared for normal operation of the nuclear power plant or research reactor and its associated waste management facilities and under accident conditions. Instructions and procedures should be prepared to be readily available when needed by the designated responsible persons.

6.105 Measures for the prevention and limiting of exposure associated with radioactive waste generated during normal operation should include the following:

- (a) Provisions for the isolation of radioactive waste from site personnel and the public, including access control, e.g. location of the facility in accordance with the potential for radioactive contamination and radiation exposure;
- (b) Provisions for detection, collection and treatment of liquid spills;
- (c) Provisions for the decontamination of personnel and equipment;
- (d) Provisions for the handling of radioactive waste arising from decontamination activities.

6.106 The operating organization should ensure that operating procedures relating to the maintaining of subcriticality are subjected to rigorous review and compared with the safety requirements of the design. This may include confirmatory analysis and review by the regulatory body. Some of the factors that should be considered in this review include the following:

- (a) The type and class of the waste to be stored;
- (b) Geometries necessary to ensure subcriticality;
- (c) The dependence of subcriticality on neutron absorbers;
- (d) Conditions of optimum moderation and reflection;
- (e) The waste form and waste packages;
- (f) Handling operations;
- (g) The potential for abnormal operation;
- (h) Defence in depth analysis.

6.107 Protection and safety considerations that should be taken into account in the development of emergency arrangements are addressed in Refs [37] and [38]. When developing emergency arrangements, the operating organization should consider, but not be limited to, events such as the following:

- (a) Failure of handling systems, such as severe crane failure or dropping of loads;
- (b) Loss of safety related process systems, such as systems for the supply of electricity, process water, compressed air and ventilation;
- (c) Explosions, including those due to the build-up of gases generated by radiolysis;
- (d) Fires leading to damage of items important to safety;
- (e) External natural hazards, such as extreme weather conditions and earthquakes;
- (f) External human induced hazards (airplane crash, sabotage and other malicious acts).

6.108 Operating experience and events at the waste management facility and reported by similar facilities should be collected, screened, analysed and/or reviewed in a systematic way. Conclusions should be drawn and implemented by means of an appropriate feedback procedure. Any new standards, regulations or regulatory guidance should also be reviewed to check for their applicability for safety at the facility. Such feedback should be used for both the design and the operation of the waste management facility.

Operational limits and conditions

6.109 Operational limits and conditions should be developed on the basis of the following:

- (a) Design specifications and operating parameters and the results of commissioning tests;
- (b) The sensitivity of items important to safety and the consideration of scenarios involving the failure of items, the occurrence of specific events or variations in operating parameters;
- (c) The accuracy and calibration of instrumentation equipment for measuring safety related operating parameters;
- (d) Consideration of the technical specifications for each item important to safety and the need to ensure that such items will continue to function in the event of any specified fault occurring or recurring;
- (e) The need for items important to safety to be available to ensure safety in operational states, including during maintenance;
- (f) Specification of the equipment that should be available to enable a full and proper response to postulated initiating events or design basis accidents;
- (g) The minimum staffing levels needed to operate the waste management facility safely.

6.110 Operational limits and conditions should be kept under review and may also have to be revised as necessary, in accordance with the national regulatory framework, for the following reasons:

- (a) In the light of operating experience;
- (b) Following modifications made to the facility and/or the type of radioactive waste;
- (c) As part of the process of periodically reviewing the safety case (including as part of periodic safety review) for the facility;
- (d) In case of relevant changes in legal or regulatory conditions.

Maintenance

6.111 In general, the maintenance schedule should be derived from the requirements of the safety assessment and should take into account the following:

- (e) Analysis of maintenance requirements on the basis of previous experience or other applicable data (such as manufacturers' recommendations);
- (f) Work planning in relation to the availability of skilled personnel, tools and materials (including spare parts);
- (g) The monitoring programme for radiation protection and industrial safety;
- (h) The potential for loss of confinement function;
- (i) Impact on other operating facilities on the site.

6.112 Approval and implementation of the maintenance, inspection and testing programme, and approval of associated working procedures and acceptance criteria, should be carried out by suitably qualified and experienced operating personnel.

Radiation protection programme

6.113 A radiation protection programme should be put in place that ensures that areas of the waste management facility are classified according to the radiation levels and the potential for contamination. The programme should include the monitoring and control of all relevant radiation risks at the facility and should include provisions to ensure that exposures of personnel working in the facility are assessed, recorded, optimized and kept below dose limits. A programme of work planning should also be put in place to ensure that doses are kept as low as reasonably achievable.

Arrangements for emergency preparedness and response

6.114 Emergency plans and procedures should be developed and documented, and should be made available to the personnel concerned. Such plans and procedures should be subject to periodic review and revision as necessary in light of past experience and any changes that may impact emergency arrangements. Personnel concerned should be qualified and trained in the implementation of these plans and procedures. Emergency arrangements should be tested in exercises on a regular basis and

feedback obtained should be incorporated into the emergency arrangements as necessary. The management system in place should ensure that equipment, supplies, communication systems and other resources necessary for response to an emergency are available and in working order when they are needed [36, 37].

Decommissioning

Requirement 20 (GSR Part 5, Ref. [4]): Shutdown and decommissioning of facilities

The operator shall develop, in the design stage, an initial plan for the shutdown and decommissioning of predisposal radioactive waste management facilities and shall periodically update it throughout the operational period. The decommissioning of the facility shall be carried out on the basis of the final decommissioning plan, as approved by the regulatory body. In addition, assurance shall be provided that sufficient funds will be available to carry out shutdown and decommissioning.

6.115 Requirements on decommissioning are established in Ref. [30] and recommendations are provided in Ref. [34]. The key elements to be considered in planning for the decommissioning of waste management facilities, as specified in Ref. [30], include the following:

- (a) Selecting a decommissioning strategy that
 - is consistent with the national policy for the management of radioactive waste;
 - considers the optimization of protection and safety;
 - applies a graded approach;
 - ensures that interdependences are taken into account in the planning for individual facilities (for sites with multiple facilities); and
 - is supported by a safety assessment and environmental impact assessment;
- (b) Preparing and submitting to the regulatory body for approval an initial decommissioning plan that identifies decommissioning options, demonstrates their feasibility, ensures that sufficient financial resources will be available, and identifies categories and estimates quantities of waste that will be generated;
- (c) Establishing and implementing an integrated management system that covers all aspects of decommissioning, fosters a safety culture, and provides a single framework for the arrangements and processes necessary to address the goals of the operating organization;
- (d) Estimating the cost of decommissioning actions and establishing a mechanism for providing adequate financial resources to cover the associated costs, including the management of the resulting radioactive waste;
- (e) Performing radiological surveys and obtaining information on radiological conditions in support of providing baseline data; and
- (f) Preparing and retaining appropriate records and reports that are relevant to decommissioning (e.g. records and reports of events).

6.116 The decommissioning plan for a nuclear power plant or research reactor needs to consider that spent fuel and high level waste may be present, and needs to address potential hazards that could lead to high external or internal doses to the workers or to criticality accidents, as well as non-radiological hazards.

6.117 An initial version of the decommissioning plan should be prepared during the design of the waste management facility in accordance with requirements and recommendations on decommissioning [30, 34].

6.118 During the operation of the facility, the initial decommissioning plan should be periodically reviewed and updated and should be made more comprehensive with respect to the following:

- (a) Technological developments in decommissioning;
- (b) Possible external natural and human induced hazards;
- (c) Modifications to systems and structures affecting the decommissioning plan;
- (d) Amendments to regulations and changes in government policy;
- (e) Possible long term storage of radioactive waste at the site once the reactor has been permanently shut down, or delivery of radioactive waste to an authorized facility for storage or disposal in compliance with transport requirements;
- (f) Availability of disposal options;
- (g) Cost estimates, financial provisions and update of decommissioning funds on the basis of characterization data and updates to the safety case.

APPENDIX I. KEY PROPERTIES AND CHARACTERISTICS FOR CONSIDERATION IN THE MANAGEMENT OF WASTE PACKAGES AND SPENT NUCLEAR FUEL DECLARED AS WASTE

Properties and characteristics	Radioactive waste ⁹	Unconditioned fuel	Conditioned fuel
<i>Radiological data:</i> number and types of radionuclides, half-life and activity for each radionuclide, total activity content, activity concentration level, heat output	√	√	√
<i>Fuel data:</i> type, power history, initial fissile content, burn-up and cooling time		√	√
<i>Activity:</i> β-γ and α activity by radionuclide for the major contributors to activity	√	√	√
<i>Criticality safety:</i> geometrical configuration, concentration and inventory of fissile material (e.g. U-233, U-235, Pu-239, Pu-241), presence of neutron poisons and demonstration of non-criticality (taking into account appropriate safety margins)	√	√	√
<i>Dose rate:</i> neutron and γ dose rate at the surface and at a distance of 1 m	√	√	√
<i>Surface contamination:</i> levels of β-γ and α contamination	√		√
<i>Thermal properties:</i> thermal power, thermal conductivity and predicted maximum temperatures (with and without cooling by engineered systems)		√	√
<i>Physical properties:</i> density; porosity; permeability to water and gases; thermal stability; homogeneity and compatibility with the matrix; percentage of water incorporated, exudation of water under compressive stress, shrinkage and curing; leachability and corrosion rate, tensile strength, compressive strength and dimensional stability	√	Density only	
<i>Chemical properties:</i> pH, main chemical species and compounds, toxic substances and corrosive compounds	√	√	
<i>Mass of waste and/or waste package:</i> total mass (mass of waste form and canister, if applicable)	√	√	√

⁹ Not all elements may be required; the relevant acceptance criteria will define the specific elements required

Properties and characteristics	Radioactive waste ⁹	Unconditioned fuel	Conditioned fuel
<i>Quality of canister and/or container:</i> material specification, tare weight, dimensions, corrosion resistance, characteristics of lidding and sealing arrangements, quality of seal weld, material certifications from manufacture; quality assurance records from the conditioning process; compatibility with the waste form	√		√
<i>Quality of waste package:</i> diffusion and leaching of radionuclides in an aqueous medium; release of gas under standard atmospheric conditions or the conditions for acceptance; diffusion of tritium under standard atmospheric conditions or conditions for acceptance; capability for the fixation and retention of radionuclides; water-tightness and gas-tightness of the package sealing device	√		
<i>Stackability and handling:</i> number of packages stackable without deformation, results of package drop tests and requirements for lifting packages (e.g. lifting features)	√		√
<i>Package labelling:</i> unique permanent identification	√		√
<i>Quality of matrix material:</i> certification and quality assurance records for matrix material	√		√
<i>Mass fractions of waste form:</i> fractions of waste, fixation materials and additives	√		√
<i>Robustness of the waste package:</i> behaviour under temperature cycling; sensitivity to elevated temperatures and behaviour in a fire; behaviour under conditions of prolonged radiation exposure; sensitivity of the matrix to water contact; resistance to the action of micro-organisms; corrosion resistance in a wet medium (for metal containers); porosity and degree of gas-tightness; potential for swelling due to the internal build-up of evolved gases.	√		
<i>Stability of the package:</i> corrosion and/or leaching behaviour in relevant atmospheres or aqueous solutions, data on long term corrosion, influence of surface area and solubility of radionuclides in relevant aqueous solutions		√	√

APPENDIX II. FACILITY SPECIFIC WASTE MANAGEMENT PROGRAMME

- II.1. The content of a facility specific waste management programme should include the following:
- (a) A description of the processes in which the radioactive waste is generated at the facility;
 - (b) A description of the radioactive waste streams and the efforts to be made to avoid and minimize them;
 - (c) The limits and conditions necessary for the waste to be managed safely;
 - (d) A comprehensive list of waste categories and anticipated arisings and inventories, including historic waste and legacy waste;
 - (e) Definition of the facility specific waste management principles and objectives;
 - (f) Identification of waste management options and associated steps, as well as interdependences between waste management steps;
 - (g) Identification of funding to implement the waste management programme throughout the lifetime of the facility, including its decommissioning, and the possible long term storage of radioactive waste;
 - (h) Justification of the selection of appropriate management options on the basis of elements (a) to (g), above, and international good practices;
 - (i) Demonstration that the facility specific waste management programme is compatible with national policy and strategy;
 - (j) Demonstration, if necessary, of how the safety case is affected by the waste management programme, e.g. modification of the programme to incorporate longer storage than originally designed for would affect the safety case.
- II.2. The waste management programme should include provisions for the following:
- (a) Keeping the generation of radioactive waste to the minimum practicable, in terms of type, activity and volume, by using suitable technologies;
 - (b) The possible reuse and recycling of materials;
 - (c) The appropriate classification and segregation of waste, and maintenance of an accurate inventory for each radioactive waste stream, with account taken of the available options for clearance, storage and disposal;
 - (d) The collection, characterization and safe storage of radioactive waste;
 - (e) Adequate storage capacity for the radioactive waste expected to be generated, and an additional reserve storage capacity;
 - (f) Ensuring that the radioactive waste can be retrieved at the end of the anticipated storage period, by means of suitable techniques and procedures;
 - (g) The processing of radioactive waste compatible with waste acceptance criteria and transport requirements to ensure safe storage, transport and disposal;

- (h) The safe handling and transport of radioactive waste and waste packages;
- (i) Adequate control of discharges of effluents to the environment;
- (j) Monitoring of sources (of discharges of effluents) and monitoring of the environment, for the demonstration of regulatory compliance;
- (k) Maintaining facilities and equipment for the processing and storage of waste to ensure safe and reliable operation;
- (l) Monitoring of the status of the containment for the radioactive waste in the storage location;
- (m) Monitoring changes in the characteristics of radioactive waste by means of inspection and regular analysis, in particular if storage is continued for extended periods;
- (n) Initiation, as necessary, of research and development activities for improving existing methods for processing radioactive waste or for developing new methods and techniques;
- (o) Systematic evaluation of operating experience and events at the facility;
- (p) Adoption and implementation of corrective actions on the basis of the results of monitoring and operating experience feedback;
- (q) Emergency preparedness and response¹⁰.

¹⁰ Although emergency preparedness and response is mentioned specifically under the waste management programme, such arrangements may be part of the overall emergency arrangements for the entire facility. In this case, the waste management programme should make reference to the overall emergency arrangements.

APPENDIX III: EXAMPLES OF HAZARDS ASSOCIATED WITH WASTE MANAGEMENT ACTIVITIES AT NUCLEAR POWER PLANTS AND RESEARCH REACTORS

Activities	Radioactive waste	Characteristics	Hazards (radiological)	Hazards (non-radiological)
Nuclear power plants				
<p>Normal operation, maintenance, and decommissioning of the plant and its associated processing systems for gaseous and liquid radioactive waste</p>	<p>Solid waste:</p> <ul style="list-style-type: none"> • Spent ion exchange resins; cartridge filters and pre-coat filter cake; particulate filters from ventilation systems; charcoal beds; tools; contaminated metal scrap; core components; debris from fuel assemblies or in-reactor components; contaminated rags, clothing, paper and plastic. <p>Liquid waste:</p> <ul style="list-style-type: none"> • Primary coolant in water cooled reactors and water from the fuel storage pools; • Reactor coolant let-down, evaporator concentrates, liquid from equipment drains and floor drains, laundry waste, contaminated oil and waste arising from decontamination and maintenance. <p>Gaseous waste:</p> <ul style="list-style-type: none"> • Leakage from the coolant, the moderator systems or the reactor itself (e.g. fuel assemblies); • Gases from degasification systems for the coolant; • Gases from condenser vacuum air ejectors or pumps; • Exhaust from turbine gland seal systems; • Activated or contaminated ventilated air; • Gases from spent fuel in storage or in handling operations. 	<ul style="list-style-type: none"> • Mostly activated solids from structural, moderator and coolant materials; • Corrosion products; • Fission product contamination arising from the fuel. 	<ul style="list-style-type: none"> • Criticality; • Alpha bearing materials; • Elevated dose rates; • Elevated activity concentration levels; • Radiation dose (internal/external). 	<ul style="list-style-type: none"> • Radiolysis or chemical reactions generating combustible gases or causing physical degradation or exothermic reactions; • Heat generation (from amounts of plutonium with even mass numbers and from americium); • Heavy metal toxicity; • Environmental impact.

Activities	Radioactive waste	Characteristics	Hazards (radiological)	Hazards (non-radiological)
Research reactors				
<p>Normal operation, maintenance, and decommissioning of the reactor and its associated processing systems for gaseous and liquid radioactive waste</p>	<p>Solid waste:</p> <ul style="list-style-type: none"> • Irradiated target cans; • Used irradiation rigs and reactor components (e.g. thermocouples); • Neutron beam guide tubes; • Used control rods; • Waste arising from the pool service area; • Ventilation system waste (charcoal filters, HEPA filters); • Spent ion exchange resins; • Cleaning materials and used personal protective items; • Laboratory waste (gloves, tissue paper, disposable glassware, etc.); • Contaminated items arising from maintenance and other works. <p>Liquid waste:</p> <ul style="list-style-type: none"> • Cooling water draw-off; • Liquid from primary system drains (in the case of light water reactors); • Liquid waste from the demineralized water plant; • Liquid from the drain of the ventilation water system; • Demineralized waste water recovered from the drainage of large equipment in maintenance operations; • Washbasin and shower liquids; • Liquids from floor drains; • Liquids from laboratories (these can be radioactive or non-radioactive). <p>Gaseous waste:</p> <ul style="list-style-type: none"> • Gaseous radioactive elements or compounds from the pools, coolant systems, irradiation facilities and experimental facilities; • Airborne radioactive material produced in ancillary facilities, including fume cupboards and decontamination areas. 	<ul style="list-style-type: none"> • Mostly activated solids from structural, moderator and coolant materials; • Corrosion products; • Fission product contamination arising from the fuel. 	<ul style="list-style-type: none"> • Alpha bearing materials; • Elevated dose rates; • Elevated activity concentration levels; • Radiation dose (internal/external). 	<ul style="list-style-type: none"> • Radiolysis or chemical reactions generating combustible gases or causing physical degradation or exothermic reactions; • Heavy metal toxicity; • Environmental impact.

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ANNEX II. EXAMPLE OF A RADIOACTIVE WASTE MANAGEMENT SYSTEM AT A PRESSURIZED WATER REACTOR (PARTIAL FLOW CONDENSATE POLISHING)

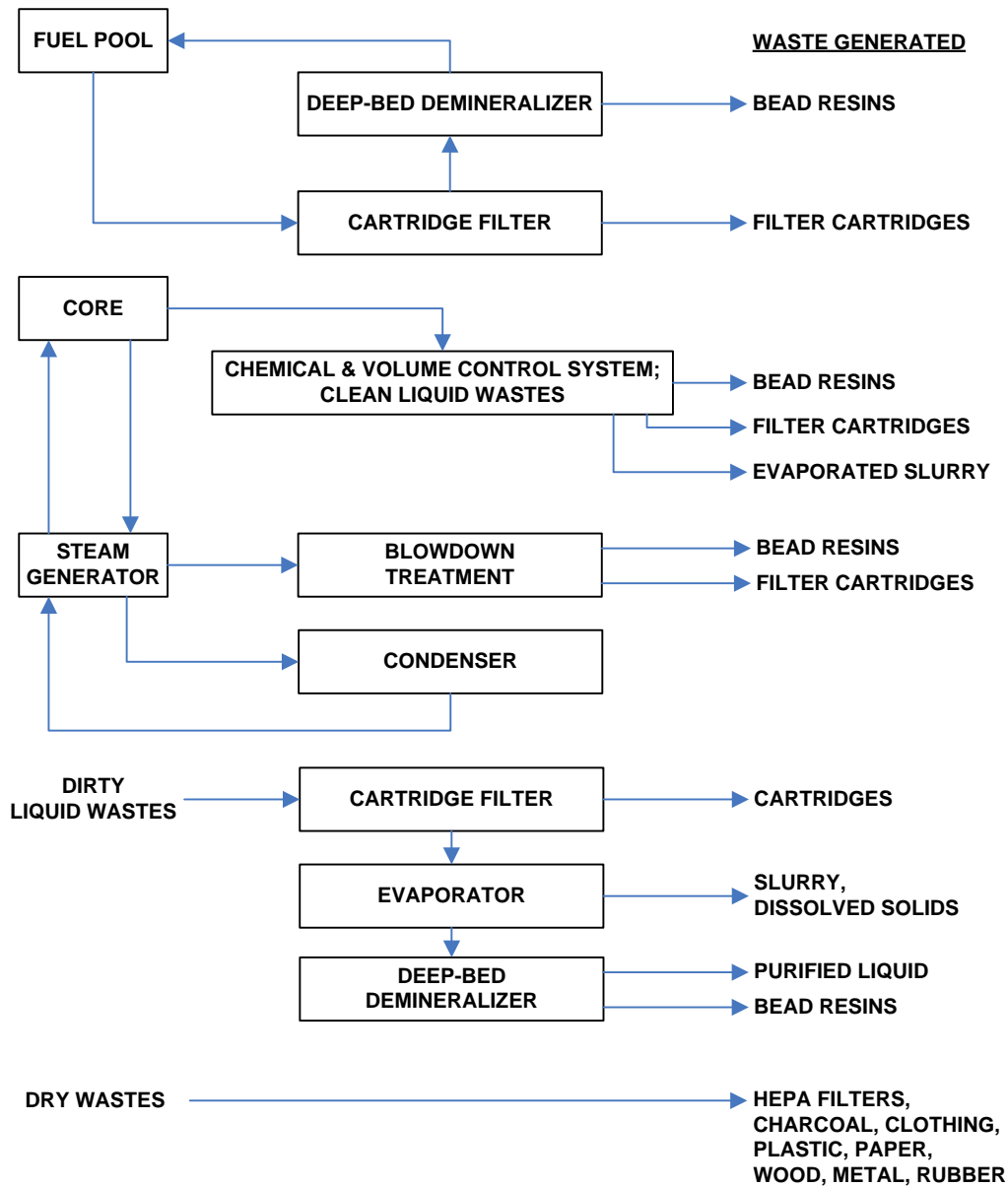


FIG. II-1. Flow chart of the management of radioactive waste in a pressurized water reactor (partial flow condensate polishing) (see Ref. [II-1]).

REFERENCE TO ANNEX II

[II-1] UNITED STATES NUCLEAR REGULATORY COMMISSION, Data Base for Radioactive Waste Management, Volume 2, Waste Source Options Report, NUREG/CR1759, Washington, D.C. (1981).

ANNEX III. EXAMPLE OF RADIOACTIVE WASTE MANAGEMENT SYSTEM AT A PRESSURIZED WATER REACTOR (FULL FLOW CONDENSATE POLISHING)

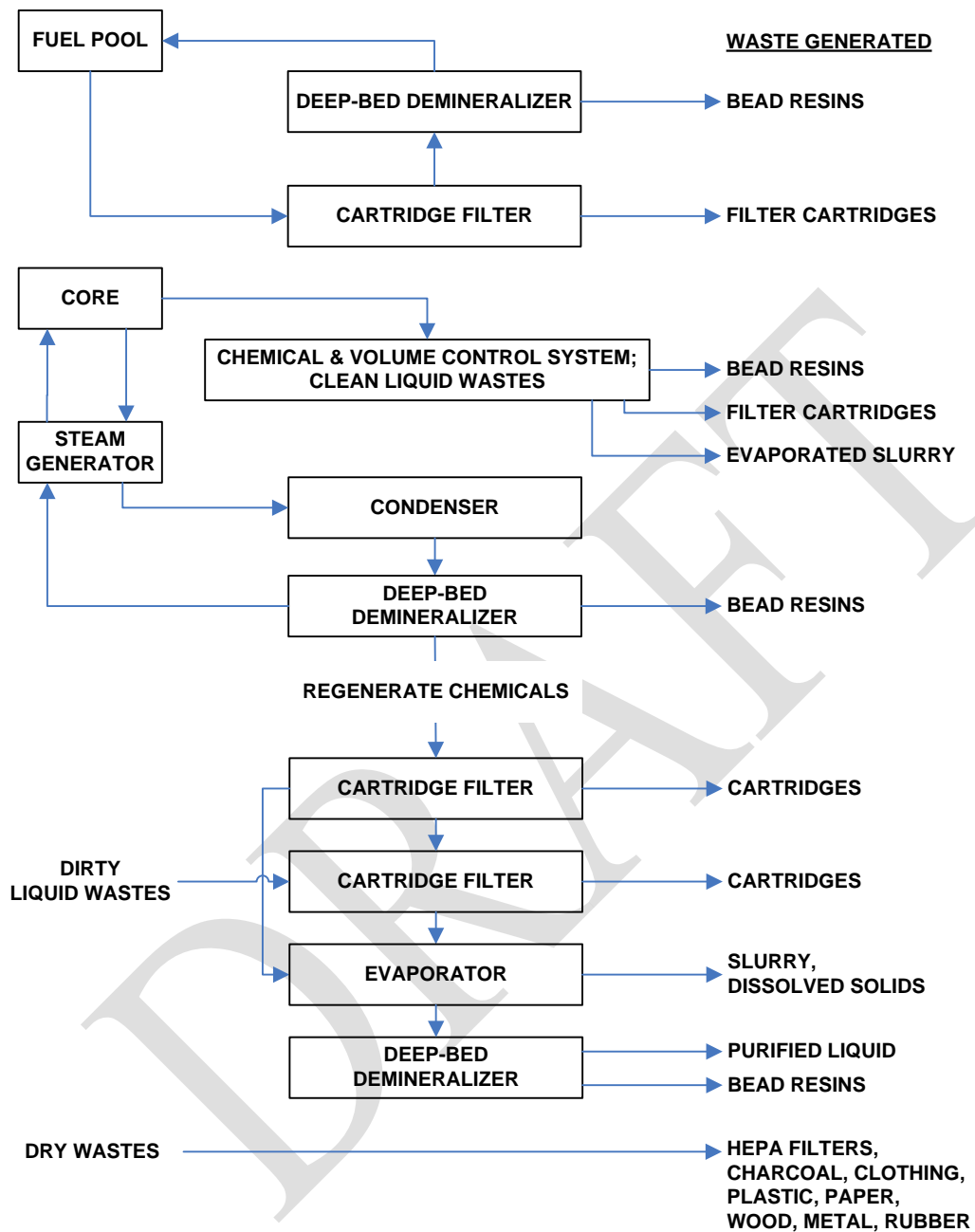


FIG. III-1. Flow chart of the management of radioactive waste in a pressurized water reactor (full flow condensate polishing) (see Ref. [III-1]).

REFERENCE TO ANNEX III

[III-1] UNITED STATES NUCLEAR REGULATORY COMMISSION, Data Base for Radioactive Waste Management, Volume 2, Waste Source Options Report, NUREG/CR1759, Washington, D.C. (1981).

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